Coordination of the production of official statistics: good practices, mechanisms and tools

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Content

- Why coordination of official statistics?
- How coordination: Mechanisms and tools?
- What are the issues:
 - What can improve coordination?
 - What can impede coordination?

What and why coordination?

- Coordination means that activities, responsibilities, command and control structures are synchronized and integrated
- In statistics: to ensure that statistics is produced in an efficient way, according to common standards, norms and principles.
- Why:
 - To use public money in the most efficient way
 - To ensure synergy of competences and resources
 - To avoid duplication and reduce response burden
 - To provide users maxium oversight and accessibility

What is the scope and borderline of official statistics — to be coordinated?

- Many countries have an unclear definition and delimitation of official statistics or what can be called national/state/governmental statistics – and adminstrative statistics/data.
- Thus also the scope and borderline of the national statistical system (NSS) might be unclear
- Should all statistical work be coordinated or only what is part of the national statistical infrastructure?

Coordination in statistics – several levels:

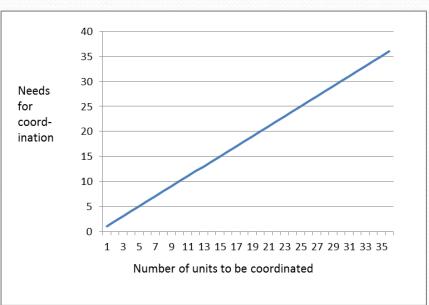
- Supranational/international
- Within states at national level
- Within statistical organizations

Supranational/international coordination in statistics

- A long tradition for common standards, classifications and norms (UN)
- UN Fundamental principles
- IMF GDDS/SDDS and reviews
- The European statistical system:
 - Strong coordination through a set of legal acts and a number of meetings and projects
 - European Statistics Code of practice, followed up by peer reviews

Coordination at national level

- Partly a requirement from the international level
- Depends on the complexity of the national statistical system:
 - Degree of centralization
 - Number of actors/units



Coordination at national level: The legal, cultural and social framework for coordination

- Is there a state policy for cooperation and coordination?
- Is there a clear legal framework for coordination in the field of statistics?
- What are the incentives for cooperation?
- Is there a tradition for cooperation and coordination
 - the cultural aspect?

Mechanisms and tools for coordination at national level

- Formal:
 - An organization (often the NSI) is given a strong formal basis for coordinating the statistical system
 - A long-term program comprising the National Statistical System- NSS
 - An annual program for the NSS
 - A board/council supporting planning and follow up for the NSS planning
 - A clear role of the chief statisticians as representing the system of official statistics

Coordination:formal tools

	Mandate	Long term Plan for NSS	Annual plan NSS	NSS Board/council
Armenia	Yes NSI	Yes - 3 years	Yes	Council, 7 m
Georgia	Yes NSI	No	No	No
Kyrgyz rep.	Yes NSI	Yes, not i law	Yes, not in law	Not in law
Moldova	Yes NSI	Yes 3-5 years	Yes	Council, 15 m
Tajikistan	Yes NSI	Yes 5 years	Yes	Council
Turkmenistan	Cabinet?	Yes	Yes	Council
Ukraine	Yes NSI	Yes, 5 years	Yes	No, not in law
Uzbekistan	Yes NSI	Yes	Yes	Council

Coordination - issues

- Mandate for coordination:
 - How strong is the mandate in relation to other public authorities?
- Long term plan:
 - What should be the time perspective?
 - How is the process for establishing the plan?
 - How are the needs of users/stakeholders mapped?
 - Are all producers of offical statistics involved?
 - How are priorities established?
 - What should be the level of detail?
 - Is the plan realistic and is implementation monitored?

Coordination issues (cont.)

- Annual plan:
 - How is the link to the multi-annual programme?
 - How is the process for planning and follow up?
 - How are priorities set?
 - To what extent possible to adapt to new needs especially in a decentralized system
- Statistical council:
 - How strong is the mandate only advisory?
 - How many members and who should be there?
 - How often meet and how much workload?
 - What is the motivation of participants to be active?
 - To want extent does the council contribute to coordination?

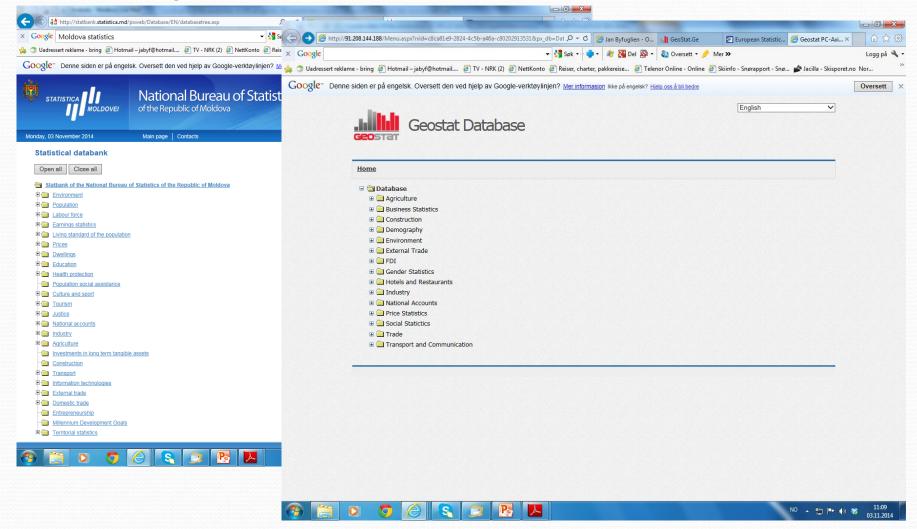
Non formal tools

- National system of statistics:
 - Peer reviews/global assessments
 - Structured system of topical producer/user groups
 - Seminars on official statistics users/producers
 - Bilateral cooperation agreements
- Within NSI:
 - Streamlining organization:
 - Clarifying roles and division labour
 - Based on a Business Process model?
 - System of internal audits/reviews?

Coordinated dissemination of official statistics:

- Users ask for consistent and trustworthy information across different areas of society
- Thus the ambition of a national statistical system should be that all statistics, that is considered to be official, should be easy to find and retrieve, and with explanations and documentations in a standard form
- What are the mechanisms and tools to achieve this?
 - A common database with metadata for all official statistics
 - A portal covering all official statistics with links to all sites/databases with official statistics

Examples; dissemination



Cooperation and coordination

- Issues:
 - Is it possible to enforce cooperation and coordination?
 - In case; what are the mechanisms for follow up?
 - What if the coordinating agency has equal and lower rank than those being 'coordinated' in the state hierarchy?
 - Is cooperation and coordination more dependent on cultural traditions than formal mechanisms?

What are the important areas for coordination of statistics production?

- Scope/coverage of official statistics:
 - Does statistics cover all important areas with sufficient quality?
- Data collection:
 - Does the NSI have legal access to all necessary data?
 - Is the NSI informed about new data and can influence?
 - Are data collection tools harmonized and used efficiently (eg. Web forms)?
 - Duplication of data collection high response burden?
 - Are administrative registers/data used efficiently?

Challenges (cont.)

- Data editing/quality control:
 - Are common standards and norms known and used?
 - Are common tools and methods used efficiently?
- Dissemination:
 - Are users well served through common and harmonised access to statistical databases?
 - Are data well documented and is this documentation accessible for users
 - Are there harmonised rules and practices for access to microdata?

Issues for discussion

- What are the experiences with the statistical councils contribution to coordination?
- What are the experiences with the annual plan and the multi-annual plans as tools for coordination?
- Experiences with other tools of coordination?
 - Ad hoc meetings, seminars, bi-lateral agreements....
- What have been the major obstacles in relation to coordination?