

Economic Commission for Europe

Meeting of the Parties to the Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters

Twenty-fourth meeting

Geneva, 1–3 July 2020

Item 7 (d) of the provisional agenda

Preparations for the seventh session of the Meeting of the Parties: future financial arrangements

Accompanying document for the draft elements of possible financial arrangements under the Convention¹

prepared by the secretariat

Summary

The present document is an accompanying document for the draft elements of possible financial arrangements under the Convention (ECE/MP.PP/WG.1/2020/8).

The draft elements of possible financial arrangements under the Convention (ECE/MP.PP/WG.1/2020/8) has been prepared on the basis of the current decision VI/6 on financial arrangements adopted by the Meeting of the Parties at its sixth session (Budva, Montenegro, 11– 14 September 2017). Actual changes as well as editorial revisions to the decision VI/6 are shown in track changes. The document was prepared by the secretariat to facilitate discussion of the Working Group at its twenty-fourth meeting.

The Meeting of the Parties,

Recalling article 10, paragraph 3, of the Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters (Aarhus Convention), which states that the Meeting of the Parties to the Convention may, as necessary, consider establishing financial arrangements on a consensus basis,

~~Also recalling~~*Recalling also* its decisions I/13, II/6, III/7, IV/7, ~~V/7~~ and ~~V/7~~*VI/6*, through which an interim voluntary scheme of contributions, open to contributions from Parties, ~~s~~*Signatories* and other States having opted to participate ~~in it~~*therein*, has been established and maintained,

Having considered the outcomes of the assessment of the current interim scheme of contributions,² ~~(ECE/MP.PP/WG.1/2013/9)~~, and recalling discussions and decisions at each ~~of the~~ *previous sessions* of the Meeting of the Parties on financial arrangements under the Convention, ~~[about the need to establish financial arrangements based on the goals of stability, predictability and an equitable sharing of the burden],~~

¹ This document was not formally edited.

² ~~ECE/MP.PP/WG.1/2013/9.~~

Recognizing the need to:

- (a) Ensure that sufficient resources are available to implement the Convention's work programme for ~~2018–2021–2025~~, adopted through decision ~~VI/5;VII/...~~,
- (b) Ensure a scheme of financial contributions that is transparent and accessible to all Parties, signatories and other States and organizations wishing to contribute;
- (c) Establish financial arrangements under the Convention based on the principles of an equitable sharing of the burden, stable and predictable sources of funding, accountability and sound financial management,

Expressing its serious concern that the financial burden has not been evenly distributed during the current intersessional period, with several Parties and ~~s~~Signatories not contributing at all;³

Believing that alternative options to the financial arrangements in place under the Convention should be considered by the Meeting of the Parties at its next session to ensure that the arrangements meet the goals of stability, predictability and an equitable sharing of the burden,

1. **Option A for voluntary contributions:** *Agrees* to continue to use the existing interim scheme of contributions as reflected in decision VI/6 of the Meeting of the Parties to the Convention (ECE/MP.PP/2017/2/Add.1) **Option B for recommendatory contributions:** *Establishes* a recommendatory scheme of contributions **Option C for mandatory contributions:** *Establishes* a mandatory scheme of contributions aimed at covering the costs of activities under the work programme that are not covered by the United Nations regular budget, based on the following principles:

(a) The Parties should collectively ensure that the costs of the activities of the work programme that are not covered by the United Nations regular budget are covered through the financial scheme;

~~(b)~~**Relevant for Option C only:** ~~(b)~~ The burden of covering the costs of the activities shall be distributed among the Parties and Signatories to the Convention in proportion to the United Nations scale of assessments,⁴ with the indicative contribution of each Party for 2019 being as shown in the annex hereto;

(c) The scale of assessments shall be adjusted so that no Party or Signatory is required to contribute more than 22 per cent⁵ of the estimated costs to be covered by the scheme;

(d) Each Party or Signatory shall contribute each year, as a minimum, the amount derived from applying the adjusted scale of assessments referred to in subparagraph ... [above/below] to the total estimated costs of the activities, but each contribution should not be less than stated in subparagraph ... [above/below];]

Relevant for Options A, B and C:

~~(b)~~ No Party or signatory is expected to contribute less than ~~[500]~~ [1,000] United States dollars for the Convention's work programme in its contribution for a given calendar year;

³ This paragraph is to be verified closer to the adoption of the decision.

⁴ The United Nations scale of assessments is adopted by the General Assembly for a three-year period. It provides the basis for calculating the contributions of Member States to the United Nations regular budget. In December 2018, the General Assembly adopted resolution 73/271 on a scale of assessments for the apportionment of the expenses of the United Nations for the period 2019–2021. As reaffirmed in that resolution, the fundamental principle for calculating Member States' contributions is that "the expenses of the Organization shall be apportioned broadly according to capacity to pay".

⁵ In accordance with General Assembly resolution 73/271, which refers to 22 per cent for the period 2019–2021.

~~(c)~~ Contributions shall be made in cash and shall not be earmarked for a particular activity;

~~(d)~~ Additional contributions may be made in cash or in kind and may be earmarked for a particular activity;

~~(e)~~ Contributions in cash shall be made through the United Nations Economic Commission for Europe ~~T~~rust ~~F~~und for ~~L~~ocal ~~T~~echnical ~~e~~Cooperation (Aarhus Convention project);

~~(f)~~ If allowed by the domestic budgetary procedures of the Parties, contributions for a given calendar year should be made by 1 October of the preceding year, or where this is not an option, it is recommended that contributions ~~are~~ made in the first six months of the calendar year, so as to secure payment of staff costs for the smooth functioning of the secretariat, as a priority, and the timely and effective implementation of the priority activities of the respective programme of work;

~~(g)~~~~(g)~~ *New para added: To keep administrative costs related to fund management to a minimum, insofar as possible and subject to the internal budgetary procedures of the Parties, contributions should preferably be paid net, with possible charges at the expense of donors, concentrated as much as possible within the intersessional period, by, for example, making multiannual or annual contributions continuously (for every calendar year) and by merging contributions for the Aarhus Convention and the Protocol into one transfer, if appropriate;*

~~(h)~~ Parties pledge, where possible, prior to the adoption of a work programme by the Meeting of the Parties, their expected annual or multi-annual financial and in-kind contributions. Signatories, other interested States and organizations may also wish to indicate their expected contributions ~~as well~~;

2. *Requests* Parties to contribute each year or to make multi-annual contributions towards the costs of activities under the work programme, in accordance with the scheme referred to in paragraph 1 above;

3. *Invites* ~~s~~Signatories, other interested States and public entities, as well as the private sector, in accordance with the 2009 Revised 2015 Guidelines on a Principle-based Approach to the Cooperation between the United Nations and the Business Sector,⁶ to contribute, in cash or in kind, towards covering the costs of the work programme;

4. *Calls upon* countries with economies in transition to finance, to the extent possible, their own participation in the activities;

5. *Calls upon* international organizations working in countries with economies in transition to support the participation of representatives of these countries and non-governmental organizations in the meetings and other activities;

6. *Encourages* Parties that have historically contributed generously to maintain, or return to, their previous levels of contribution;

7. *Requests* all Parties to ensure the equitable distribution of the financial responsibility for implementation of the work programme, and requests the Bureau to liaise with Parties where appropriate concerning the achievement of this goal;

8. *Requests* the secretariat, in accordance with the financial rules of the United Nations, to allocate in the Convention trust fund, by 1 October of each year, the sum required for the extension of the contracts of extrabudgetary staff of the secretariat for the upcoming year, as a priority, and also costs needed for implementation of activities in the first quarter of the upcoming year;

⁶ Issued by the Secretary-General in November 2009. Available from

<http://business.un.org/en/documents/6602>. ⁶ United Nations, Global Compact, report, 2015 (revised). Available at www.unglobalcompact.org/library/3431.

9. *Also requests* the secretariat, in accordance with the financial rules of the United Nations, to monitor the expenditure of the funds and to prepare annual reports specifically indicating contributions, and reflecting any changes to:

- (a) The estimated costs of activities for the next calendar year;
- (b) The composition of the Parties, for review by the Working Group of the Parties, in order to strive to ensure that the level of contributions matches the level of funding needed for the implementation of the work programme;

10. *Requests* the Bureau, with the assistance of the secretariat, to provide an estimation of the operational costs needed for the effective functioning of the Convention, which should be clearly distinct from the cost of other activities which are subject to the availability of resources;

11. *Requests* the Working Group of the Parties to consider, in the light of these annual reports, whether changes would be required in the content or time frame of the work programme, in the event that the level of actual and/or pledged contributions does not match the level of funding needed;

12. *Requests* the secretariat to prepare a comprehensive report on financial matters for each session of the Meeting of the Parties, including information on how much Parties and other participating States and organizations have contributed to the budget of the Convention in cash and in kind, and how the contributions were spent;

13. *Agrees* to review the operation of the scheme of financial arrangements at its seventeenth session;

14. *Mandates* the Bureau and the Working Group of the Parties to explore, in the next intersessional period, options for more predictable, stable and equitably shared funding, and requests them to make the appropriate proposals for consideration by the Meeting of the Parties at its seventeenth session;

15. *Requests* the United Nations Economic Commission for Europe to allocate more resources to support the work under the Convention, noting in this connection the positive evaluation of the Environmental subprogramme during the 2013 review of the 2005 reform of the Commission,⁷ and considering, inter alia, the balance in the use of regular budgetary resources in the different subprogrammes.

[Annex II

Indicative contributions for 2021

<i>Column A:</i> <i>Countries (Parties and Signatories)</i>	<i>Column B:</i> <i>United Nations scale of assessments (percentage)^a</i>	<i>Column C:</i> <i>Adjusted United Nations scale of assessments (percentage)^b</i>	<i>Column D:</i> <i>Amount to be contributed for 2019 (United States dollars):</i>
<u>Albania</u>	<u>0.008</u>	<u>0.026</u>	
<u>Armenia</u>	<u>0.007</u>	<u>0.023</u>	
<u>Austria</u>	<u>0.677</u>	<u>2.190</u>	
<u>Azerbaijan</u>	<u>0.049</u>	<u>0.159</u>	
<u>Belarus</u>	<u>0.049</u>	<u>0.159</u>	

⁷ See *Official Records of the Economic and Social Council, 2013, Supplement No. 17 (E/2013/37-E/ECE/1464)*, annex III, chapter II.A, available from [http://www.unece.org/index.php?id=31965#/paras. 7 and 8](http://www.unece.org/index.php?id=31965#/paras.7%20and%208).

<i>Column A: Countries (Parties and Signatories)</i>	<i>Column B: United Nations scale of assessments (percentage)^a</i>	<i>Column C: Adjusted United Nations scale of assessments (percentage)^b</i>	<i>Column D: Amount to be contributed for 2019 (United States dollars):</i>
<u>Belgium</u>	<u>0.821</u>	<u>2.657</u>	
<u>Bosnia and Herzegovina</u>	<u>0.012</u>	<u>0.039</u>	
<u>Bulgaria</u>	<u>0.046</u>	<u>0.149</u>	
<u>Croatia</u>	<u>0.077</u>	<u>0.249</u>	
<u>Cyprus</u>	<u>0.036</u>	<u>0.116</u>	
<u>Czechia</u>	<u>0.311</u>	<u>1.006</u>	
<u>Denmark</u>	<u>0.554</u>	<u>1.793</u>	
<u>Estonia</u>	<u>0.039</u>	<u>0.126</u>	
<u>European Union^{c, d}</u>	<u>—</u>	<u>—</u>	
<u>Finland</u>	<u>0.421</u>	<u>1.362</u>	
<u>France</u>	<u>4.427</u>	<u>14.326</u>	
<u>Georgia</u>	<u>0.008</u>	<u>0.026</u>	
<u>Germany</u>	<u>6.090</u>	<u>19.707</u>	
<u>Greece</u>	<u>0.366</u>	<u>1.184</u>	
<u>Hungary</u>	<u>0.206</u>	<u>0.667</u>	
<u>Iceland</u>	<u>0.028</u>	<u>0.091</u>	
<u>Ireland</u>	<u>0.371</u>	<u>1.201</u>	
<u>Italy</u>	<u>3.307</u>	<u>10.701</u>	
<u>Kazakhstan</u>	<u>0.178</u>	<u>0.576</u>	
<u>Kyrgyzstan</u>	<u>0.002</u>	<u>0.006</u>	
<u>Latvia</u>	<u>0.047</u>	<u>0.152</u>	
<u>Liechtenstein</u>	<u>0.009</u>	<u>0.029</u>	
<u>Lithuania</u>	<u>0.071</u>	<u>0.230</u>	
<u>Luxembourg</u>	<u>0.067</u>	<u>0.217</u>	
<u>Malta</u>	<u>0.017</u>	<u>0.055</u>	
<u>Monaco</u>	<u>0.011</u>	<u>0.036</u>	
<u>Montenegro</u>	<u>0.004</u>	<u>0.013</u>	
<u>Netherlands</u>	<u>1.356</u>	<u>4.388</u>	
<u>North Macedonia</u>	<u>0.007</u>	<u>0.023</u>	
<u>Norway</u>	<u>0.754</u>	<u>2.440</u>	
<u>Poland</u>	<u>0.802</u>	<u>2.595</u>	
<u>Portugal</u>	<u>0.350</u>	<u>1.133</u>	
<u>Republic of Moldova</u>	<u>0.003</u>	<u>0.010</u>	
<u>Romania</u>	<u>0.198</u>	<u>0.641</u>	
<u>Serbia</u>	<u>0.028</u>	<u>0.091</u>	
<u>Slovakia</u>	<u>0.153</u>	<u>0.495</u>	
<u>Slovenia</u>	<u>0.076</u>	<u>0.246</u>	
<u>Spain</u>	<u>2.146</u>	<u>6.944</u>	
<u>Sweden</u>	<u>0.906</u>	<u>2.932</u>	
<u>Switzerland</u>	<u>1.151</u>	<u>3.725</u>	
<u>Tajikistan</u>	<u>0.004</u>	<u>0.013</u>	

<i>Column A:</i> <i>Countries (Parties and</i> <i>Signatories)</i>	<i>Column B:</i> <i>United Nations scale</i> <i>of assessments</i> <i>(percentage)^a</i>	<i>Column C:</i> <i>Adjusted United Nations</i> <i>scale of assessments</i> <i>(percentage)^b</i>	<i>Column D:</i> <i>Amount to be contributed</i> <i>for 2019 (United States</i> <i>dollars):</i>
<u>Turkmenistan</u>	<u>0.033</u>	<u>0.107</u>	
<u>Ukraine</u>	<u>0.057</u>	<u>0.184</u>	
<u>United Kingdom</u>	<u>4.567</u>	<u>14.779</u>	
<u>Total</u>	<u>30.907</u>	<u>100.0</u>	

^a Figures in column B are based on the scale of assessments contained in General Assembly resolution 73/271, adopted on 22 December 2018.

^b The percentages from the United Nations scale of assessments have been adjusted for the Convention by using a multiplier of 3.236, in order to arrive at a total of 100 per cent.

^c Subject to footnote d below on the contribution of the European Union, the figures in column D would be derived by multiplying the percentage value in column C by the annual estimated cost requirement of the work programme, as specified in the draft decision on the work programme 2022–2025 (ECE/MP.PP/...). The actual amounts for the contribution of each Party and Signatory between 2022 and 2025 will be calculated in due course, subject to the consideration and approval of the draft decision on the work programme for 2022–2025.

^d A percentage has not been assigned to the European Union, since the European Union is not included in the United Nations scale of assessments and therefore it is not possible to calculate the level of its contribution on the same basis as with the other Parties and Signatories (i.e. on the basis of the adapted United Nations scale of assessments). Pursuant to paragraph 2 of decision I/3 of the Meeting of the Parties, the European Union contribution to activities under the work programme not covered by the United Nations regular budget would account for 2.5 per cent of the total needed for core activities. This commitment is subject to annual endorsement by the budgetary authorities of the European Union.]