

# **International Treaties Seminar: Road Safety**

Participation in multilateral treaties

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#### **Treaties**

International agreements concluded between States or/and international organizations in written form and governed by international law, whether embodied in a single instrument or in two or more related instruments and whatever its particular designation.

#### **Treaties**

- Treaties are drawn up by the negotiating States (and/or international organizations).
- Text is authenticated (established as authentic and definitive) by a procedure agreed upon by States participating in its drawing up (signature, initialing, adoption, etc.)
- Original is prepared on basis of the agreed and authenticated text.

- Multilateral treaties normally designate a depositary.
- The depositary begins to perform his role, once the multilateral treaty is adopted.
- Original of a multilateral treaty is prepared by the depositary on basis of text as adopted.

- Secretary-General is designated as Depositary of 560 multilateral treaties.
- These treaties provide a comprehensive network of legal norms affecting international behavior.
- Some treaties have significant implications for individuals and communities.
- And business activities of corporations.

- The Secretary-General is not obligated to accept the depositary role but normally does, where:
  - It is an open multilateral treaty of a universal nature;
  - It has been adopted by the General Assembly;
  - Concluded by a conference convened by a UN organ;
  - Regional treaties drawn up within the framework of the regional economic commissions.

- The Secretary-General is responsible for <u>ensuring the proper</u> <u>execution</u> of all treaty actions relating to a treaty.
- Guided in the performance of the depositary functions by the following:
  - Provisions of the relevant treaty (<u>final clauses</u>);
  - The practice of the S-G as depositary (Summary of Practice of the Secretary-General as Depositary);
  - Articles 76 and 77 of the Vienna Convention on the Law of Treaties, 1969;
  - Resolutions of the GA and other UN organs;
  - International law.
- The Secretary-General provides advice and assistance relating to the conclusion of such treaties, particularly on final clauses (ST/SGB/2001/7 of 28 August 2001).

# Status of Treaties Deposited with the Secretary-General

- Secretary-General publishes "The Multilateral Treaties Deposited with the Secretary-General".
  - The most comprehensive collection of this type in the world.
  - Provides details on the status of the multilateral treaties deposited with the Secretary-General.
    - signatures, ratifications, declarations, reservations, etc.
  - Available on the Internet at <a href="https://treaties.un.org">https://treaties.un.org</a>
    - Updated daily.
    - The Secretary-General depositary notifications are daily posted on the Internet and sent by e-mail by subscription.

#### **Depositary and Administrative Functions**

- The Secretary-General is given numerous administrative functions under the multilateral treaties as well.
  - E.g., collect information, convene and arrange meetings of the parties, make reports, dispatch study groups, etc.
  - However, he is not disposed to being allocated such functions in his capacity as depositary.

#### **Encouraging Wider Participation**

- In 2000, the Millennium Year, a campaign to encourage wider participation in the multilateral treaties deposited with the Secretary-General.
  - A key awareness raising effort.
  - Many treaties negotiated with meticulous care and adopted with great enthusiasm have, after many years, not achieved universal participation.
  - Some not even in force.
- The Millennium Summit Treaty Event proved to be a major success
  - decided to hold such an event each year and
  - 1878 treaty actions have been deposited since 2000.

#### **Training**

- Assistance is provided to countries to become party to treaties. i.e., to sign and ratify, accede to or undertake other treaty actions and to draft final clauses.
  - Secretariat has prepared a treaty handbook to provide guidance to countries to undertake treaty actions.
  - It has also prepared a final clauses handbook to provide a reference tool to draft final clauses of multilateral treaties.
  - Handbooks are available in all UN official languages.
  - Handbooks are supplemented with training sessions for government officials and others.
  - Training sessions are conducted in New York and in the regions.

## Final clauses Signature

- No positive legal obligations.
- Indicates intention to express consent to be bound.
- Creates an <u>obligation</u> to refrain in good faith from acts that would be contrary to the object and purpose of a treaty (until it shall have made its intention clear not to become a party to the treaty – art. 18 VCLT).
- No time limit for ratification.

#### Who Can Sign a Multilateral Treaty?

- Head of State.
- Heads of Government.
- Minister for Foreign Affairs.
- Acting or Ad Interim Head of State or Government or Minister for Foreign Affairs.
- All other representatives must be in possession of "full powers."

# Signature Depositary Review

- Is the treaty open for signature?
- Does the treaty allow your State to sign?
- Who will sign?
- Are full powers required?
- Appointment for signature.

# Final Clauses: How to Become Party to a Multilateral Treaty?

- Signature + Consent to be bound
  - Referred to as "Simple Signature " + ratification, acceptance or approval.
- Definitive Signature.
- Accession.
- Formal confirmation.
- Succession.
- Deposit of instruments.

#### **Instrument of Consent to Be Bound**

- Identify treaty.
- Declaration of undertaking
  - Expression of intent of the Government to be bound by the treaty and to undertake faithfully to observe and implement its provisions.
- Issued and signed
  - Head of State or Government or the MFA or by a person exercising the power of one of the three authorities ad interim.
- Dated

## Consent to be Bound Additional Requirements

- Mandatory Declarations.
- Optional Declarations.
- Notifications.

## Final Clauses Entry into force

- Treaties enter into force in accordance with their final provisions:
  - Upon a <u>certain number</u> of States depositing instruments of ratification;
  - A <u>specific time</u> after a certain number of States have deposited instruments of ratification;
  - Upon a certain <u>percentage</u>, <u>proportion or category</u> of States depositing instruments of ratification;
  - On a specific date.

#### **Reservations**

- A reservation is an statement, however phrased or named, which purports to exclude or modify the legal effects of the treaty provisions.
- Legally binding, so, it must be included in a duly signed instrument of ratification, accession, etc. or signed separately.
- Made at the time of expression of consent to be bound.
   (May be done upon signature but must be confirmed upon deposit of instrument of ratification, accession, etc.)
- Modification, withdrawal and late reservations.

#### **Reservations**

- Reservations
  - Authorized?
  - Prohibited?
  - Silent?

#### **Amendments**

- In the past, treaties rarely included amendment provisions.
- Today, most contemporary treaties include a mechanism for their amendment.
- Amendment procedures: diverse and often elaborate.
- Amendment procedures have caused practical difficulties.

#### Final Clauses Amendments

- Provisions on amendments should include rules governing:
  - Proposal of amendments (by a Party).
  - Submission of the amendment proposal for circulation to all Parties (normally by the relevant secretariat).
  - Adoption procedures (if including a specific proportion of votes, clearly indicating whether this proportion relates to all the Parties or all the Parties present at the time that the vote is taken).
  - Circulation of the adopted amendment by the depositary.
  - Consent to be bound (acceptance/ratification).
  - Entry into force (if including a specific proportion, indicating whether the number of acceptances is calculated on the basis of the number of Parties at the time of adoption or at the time of acceptance).
  - Effect (binding only those that accepted or binding all).

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