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# THE EATL MULTI-COUNTRY INVESTMENT PLAN

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## Multi-National Infrastructure Investment Programmes

- EATL study (and similar ones, i.e TEM/TER) are large multi-national programmes of transport infrastructure projects from many countries with:
  - Varying degree of development and availability of funding sources.
  - Diverse objectives and potentially conflicting priorities.
- Assist decision at the strategic level, by relying less on quantitative requirements and more on the integration of different perspectives (technical, societal, political, etc.) at a national, as well as multinational level.

## Need for an innovative and simple approach to investment priorities

- To successfully link financing on a multi-country investment planning level the following are necessary:
  - A realistic, "phased" and integrated investment plan/strategy
  - Adequate information on projects (more than just construction costs and traffic performance), i.e.:
    - long-term and indirect impacts on the mobility of the country/society
    - ability to serve diverse economic and transport needs
    - international connectivity
    - Social, environmental and political consequences

### Methodology

- The goal is to present a consistent and realistic short, medium and long term investment strategy for prioritizing the identified projects along EATL routes.
- It is structured in three phases:
  - Phase A:Identification
  - Phase B: Analysis
  - Phase C: Time Period Classification of projects
- Application:
  - Prioritizes projects likely to be implemented in selected time periods (short term, medium term, long term).
  - Addresses specific objectives of countries and international character of projects.
- Same approach employed in TEM and TER Master Plans and has been approved by the international academic community (D. Tsamboulas, "A Tool for prioritizing Multinational Transport Infrastructure Investments", Transport Policy, Volume 14, Issue 1, January 2007)

### Phase A:Identification

- Recording of prospective projects based on:
  - their readiness and funding possibilities
  - their common-shared objectives of responsible authorities, national or international
  - the collection of readily available information/ data regarding these projects
- Data collection employing pre-defined templates
  - Road
  - Rail
  - Inland waterways
  - Ports/inland container deport, intermodal freight terminal, freight village, logistic centre

### **Example: Template for Road Infrastructure**

| TEMPLATE 2A – Road and related infrastructure Project Fiche   |  |  |  |  |  |  |  |
|---|--|--|--|--|--|--|--|
| Project Name:   |  |  |  |  |  |  |  |
| Project ID:<br>Network (EATL Route):  |  |  |  |  |  |  |  |
| Project Description:  |  |  |  |  |  |  |  |
| Projects Group: Funded/Unfunded   |  |  |  |  |  |  |  |
| Note: If Funded, fill in Section 1 only. If Unfunded, fill in Sections 1 and 2.  Section 1. Project Technical Characteristics:  |  |  |  |  |  |  |  |
| Location (latitude/longitude or alternatively a map):   |  |  |  |  |  |  |  |
| Start point/node/city   |  |  |  |  |  |  |  |
| 3. End point/node/city  |  |  |  |  |  |  |  |
| 4. Road Class:1   |  |  |  |  |  |  |  |
| 5. Length (in km):  |  |  |  |  |  |  |  |
| 6. Number of carriageways:  |  |  |  |  |  |  |  |
| 7. Number of lanes:   |  |  |  |  |  |  |  |
| 8. Design Speed (km/h):   |  |  |  |  |  |  |  |
| 9. Annual Average Daily Traffic: <sup>2</sup>   |  |  |  |  |  |  |  |
| 10. Estimated percentage of freight vehicles: <sup>3</sup>  |  |  |  |  |  |  |  |
| 11. Annual Average Daily Traffic (passengers):  |  |  |  |  |  |  |  |
| 12. Annual Average Daily Traffic (tons):  |  |  |  |  |  |  |  |
| <ol> <li>Expected (total) traffic increase (in per cent - both existing and generated):</li> </ol>  |  |  |  |  |  |  |  |
| 14. Road toll implementation: YES NO  |  |  |  |  |  |  |  |
| Section 2. Project Information Concerning Criteria of CLUSTER A   |  |  |  |  |  |  |  |
| 15. Is the project serving international connectivity? ☐YES ☐ NO  |  |  |  |  |  |  |  |
| If yes is it expected to:   |  |  |  |  |  |  |  |
| A: Greatly improve connectivity, B: Significantly improve connectivity, C: Somewhat improve connectivity, D: Slightly improve connectivity, E: Does not improve connectivity. |  |  |  |  |  |  |  |
| 16. Will the project promote solutions to the particular transit transport needs of the landlocked developing countries? ☐ YES ☐ NO   |  |  |  |  |  |  |  |
| If yes is the project providing solutions:  |  |  |  |  |  |  |  |
| A: Greatly, B: Significantly, C: Somewhat, D: Slightly, E: Does not   |  |  |  |  |  |  |  |
| 17. Will the project connect low income and/or least developed countries to major European and Asian markets?    YES NO   |  |  |  |  |  |  |  |
| If yes is the project providing connection:   |  |  |  |  |  |  |  |
| A: Greatly, B: Significantly, C: Somewhat, D: Slightly, E: Does not   |  |  |  |  |  |  |  |
| 18. Will the project cross natural barriers, remove bottlenecks, raise substandard sections to meet international standards, or fill missing links in the EATL? ☐ YES ☐ NO    |  |  |  |  |  |  |  |

| If yes is the project doing this:  |  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|--|
| A: Greatly, B: Significantly, C: Somewhat, D: Slightly, E: Does not  |  |  |  |  |  |  |  |
| 19. Will the project have a high degree of urgency due to the importance attributed by the national authorities and/or social interest? ☐ YES ☐ NO   |  |  |  |  |  |  |  |
| If yes the projects is:  |  |  |  |  |  |  |  |
| A: In the national plan and immediately required (for implementation up to 2013), B: In the national plan and very urgent (for implementation up to 2016), C: In the national plan and urgent (for implementation up to 2020), D: In the national plan but may be postponed until after 2020, E: Not in the national plan. |  |  |  |  |  |  |  |
| 20. Will the project potentially create negative environmental or social impacts (pollution, safety, etc.)? YES NO   |  |  |  |  |  |  |  |
| If yes the size of the impact is:  |  |  |  |  |  |  |  |
| A: No impact, B: Slight impact, C: Moderate impact, D: Significant impact, E; Great impact.  |  |  |  |  |  |  |  |
| Project Information Concerning Criteria of CLUSTER B   |  |  |  |  |  |  |  |
| 21. Project cost (in millions):  |  |  |  |  |  |  |  |
| 22. Expected Starting Date:  |  |  |  |  |  |  |  |
| 23. Expected Completion Date:  |  |  |  |  |  |  |  |
| 24. Internal Rate of Return (IRR):   |  |  |  |  |  |  |  |
| 25. Project's stage: ☐ Construction ☐ Tendering ☐ Study/Design   |  |  |  |  |  |  |  |
| ☐ Planning ☐ Identification  |  |  |  |  |  |  |  |
| 26. Expected Funding Sources (and the percentage of funding for each one):   |  |  |  |  |  |  |  |
| a  |  |  |  |  |  |  |  |
| b  |  |  |  |  |  |  |  |
| c  |  |  |  |  |  |  |  |
| d  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |

If AGR (M=Motorway, E=Express road, O=Ordinary road); if AH (P=Primary, I=Class I, II=Class II,

III=Class III), or both if applicable.

<sup>2</sup> For 2008 and latest year, if available.

<sup>3</sup> Freight vehicles include any vehicles used to transport freight, such as trucks and trailers.

### Phase B: Analysis

- The objective is to derive scores (degree of performance) for the unfunded –or partly funded- project's for use in the prioritization exercise.
- Application of the well-established Multi-Criteria Analysis approaches, such as the direct analysis of criteria performance, Pair Comparison Matrix and Multi Attribute Utility Theory (MAUT)
- Definition of Criteria
  - CLUSTER A: Horizontal Dimension: Functionality/ Coherence/Economic Criteria ( $C_A$ )- 4 criteria
  - CLUSTER B: Vertical Dimension: Socio-environmental efficiency and Maturity Criteria (C<sub>B</sub>) 2 criteria
- Measurement of Criteria Scores
- Weighting/ Hierarchy of Criteria Delphi/Pair-wise Comparison (provided by countries' national experts).
- Total score per project (total Performance of Project) ∈ [1-5].

### **Criteria**

#### Oluster A:

- Serving international connectivity (reaching a bordercrossing point or providing connection to a link that is a border crossing)
- Promoting solutions to the particular transit transport needs of the landlocked developing countries
- Connecting low income and/or least developed countries to major European and Asian markets
- Crossing natural barriers, removing bottlenecks, raising substandard sections to meet international standards, or filling missing links in the network

#### Oluster B:

- Having a high degree of maturity, in order to be carried out quickly (i.e. project stage)
- Environmental and social impacts

## Phase C: Time Period Classification

- Category I (committed funding-score 5)
  - projects which have funding secured and are on-going and expected to be completed in the near future (up to 2013)
- Category II (score 4-5)
  - projects which may be funded or their plans are approved and are expected to be implemented rapidly (up to <u>2016</u>)
- Category III (score 3-4)
  - projects requiring some additional investigation for final definition before likely financing and implemented (up to 2020)
- Category IV (score 1-3)
  - projects requiring further investigation for final definition and scheduling before possible financing, (most likely to be implemented <u>after 2020</u>)
  - projects for which insufficient data existed
- Reserve Category: projects of national importance

## Prioritization Results Summary: Russian Federation

|                   |       |                   |          |        | Per    | r Prio | rity Catego | ry             |         |
|-------------------|-------|-------------------|----------|--------|--------|--------|-------------|----------------|---------|
|                   |       |                   | All      | I      | п      | Ш      | IV          | Com-<br>pleted | Reserve |
|                   | No. o | of projects       | 70       | 13     | 25     |        | 13          |                | 19      |
| Cost* of projects |       |                   | >148.498 | 18.268 | 74.757 |        | >19.267     |                | >36.205 |
|                   |       |                   |          |        |        |        |             |                |         |
|                   | ROD   | No. of projects   | 21       | 2      | 15     |        | 1           |                | 3       |
|                   |       | Cost* of projects | 89.913   | 0.243  | 71.264 |        | 0.494       |                | 17.911  |
| re                | RLW   | No. of projects   | 39       | 6      | 10     |        | 7           |                | 16      |
| ctu               |       | Cost* of projects | 41.345   | 0.785  | 3.493  |        | >18.773     |                | >18.294 |
| tru               | MAR   | No. of projects   | 5        |        |        |        | 5           |                |         |
| fras              |       | Cost*of projects  | _**      |        |        |        | _**         |                |         |
| of infrastructure | INW   | No. of projects   |          |        |        |        |             |                |         |
| Per type o        |       | Cost* of projects |          |        |        |        |             |                |         |
|                   | INM   | No. of projects   | 5        | 5      |        |        |             |                |         |
|                   |       | Cost* of projects | 17.24    | 17.24  |        |        |             |                |         |

<sup>\*</sup> in billion US\$

<sup>\*\*</sup> no cost estimate provided

## **EATL Phase II Application**

- The methodology was applied to a total of 311 projects proposed by the participating countries of total cost \$215 billion:
  - 3 were completed (1% of total projects)
  - 188 were Category I projects (60% of total projects to be completed by 2013)
  - 63 were Category II projects (20% of total projects to be completed by 2016)
  - 5 were Category III projects ( 2% of total projects to be completed by 2020)
  - 52 were Category IV projects (17% of total projects with unknown completion date)
- Prioritisation carried out at:
  - Country level
  - EATL Road and Rail Route Level
- 36% of the funding has been secured.

## **EATL Phase II Investment Plan at Country**

<u>evel</u>

|         | EATL Projects Implementation Progress |           |       |       |       |         | Funding   |
|---------|---------------------------------------|-----------|-------|-------|-------|---------|-----------|
| Country | Projects                              |           | Up to | 2013- | 2016- | 2020-   |           |
|         |                                       | Completed | 2013  | 2016  | 2020  | unknown | % Secured |
| AFG     | 6                                     | 0%        | 17%   | 0%    | 0%    | 83%     | 1%        |
| ARM     | 10                                    | 0%        | 50%   | 20%   | 0%    | 30%     | 17%       |
| AZE     | 6                                     | 0%        | 100%  | 0%    | 0%    | 0%      | 100%      |
| BLR     |                                       |           |       |       |       |         |           |
| BGR     | 11                                    | 9%        | 73%   | 9%    | 0%    | 9%      | 93%       |
| CHN     | 18                                    | 0%        | 44%   | 50%   | 6%    | 0%      | 57%       |
| FIN     |                                       |           |       |       |       |         |           |
| GEO     | 16                                    | 0%        | 50%   | 6%    | 0%    | 44%     | 71%       |
| DEU     | 5                                     | 20%       | 0%    | 0%    | 20%   | 60%     |           |
| GRC     | 4                                     | 0%        | 100%  | 0%    | 0%    | 0%      | 100%      |
| IRN     | 6                                     | 0%        | 83%   | 17%   | 0%    | 0%      | 65%       |
| KAZ     | 10                                    | 0%        | 100%  | 0%    | 0%    | 0%      | 100%      |
| KGZ     | 7                                     | 0%        | 43%   | 14%   | 0%    | 43%     | 20%       |
| LVA     | 16                                    | 0%        | 69%   | 0%    | 0%    | 31%     | 25%       |
| LTU     | 48                                    | 0%        | 100%  | 0%    | 0%    | 0%      | 100%      |
| LUX     |                                       |           |       |       |       |         |           |
| MNG     |                                       |           |       |       |       |         |           |
| PAK     | 24                                    | 4%        | 42%   | 42%   | 4%    | 8%      | 56%       |
| MDA     | 4                                     | 0%        | 50%   | 0%    | 25%   | 25%     | 49%       |
| ROU     | 6                                     | 0%        | 67%   | 17%   | 0%    | 17%     | 42%       |
| RUS     | 51                                    | 0%        | 25%   | 49%   | 0%    | 25%     | 16%       |
| TJK     | 13                                    | 0%        | 54%   | 0%    | 0%    | 46%     | 55%       |
|         |                                       |           |       |       |       |         |           |
| FYROM   | 10                                    | 0%        | 60%   | 40%   | 0%    | 0%      | 58%       |
| TUR     | 24                                    | 0%        | 67%   | 21%   | 4%    | 8%      | 52%       |
| TKM     |                                       |           |       |       |       |         |           |
| UKR     | 4                                     | 0%        | 75%   | 25%   | 0%    | 0%      | 71%       |
| UZB     | 12                                    | 0%        | 83%   | 17%   | 0%    | 0%      | 69%       |
|         |                                       | EATL      |       |       |       |         |           |
| EATL    | Projects                              |           | Up to | 2013- | 2016- | 2020-   | % Funding |
| NETWORK |                                       | Completed | 2013  | 2016  | 2020  | unknown | Secured   |
|         | 311                                   | 1%        | 60%   | 20%   | 2%    | 17%     | 36%       |

## Prioritization of Investment Per EATL Road Route

| Road<br>Route<br>Number | Countries   | Number of  | Project Total<br>Cost (Billion \$) | Non-EU  | EU                          | Priority I<br>Non-EU<br>(Billion \$) | Priority I<br>EU<br>(Billion \$) |
|-------------------------|---|------------|------------------------------------|---------|-----------------------------|--------------------------------------|----------------------------------|
| Number                  |   | Projects   | Cost (Billon \$)                   | Non-EU  | EU                          | (Dillon 3)                           | (Dillion 3)                      |
|                         | Germany, Latvia,  |            |                                    |         |                             |                                      |                                  |
|                         | Lithuania, Russian<br>Federation, Ukraine   | 28         | 4,31*                              | 3.343*  | 0.967*                      | _*                                   | 0.365*                           |
| 1                       |   | 28         | 4,51                               | 3,343   | 0,907                       |                                      | 0,303                            |
| 2                       | China, Germany,<br>Kazakhstan, Lithuania,<br>Russian Federation,<br>Uzbekistan  | 32         | 41.935                             | 41,136  | 0.799                       | 4.690                                | 0.447                            |
|                         |   | 32         | 41,933                             | 41,130  | 0,799                       | 4,090                                | 0,447                            |
|                         | Bulgaria, China, Germany,<br>Kazakhstan, Lithuania,<br>Russian Fed, Ukraine,  |            |                                    |         |                             |                                      |                                  |
| 3                       | Uzbekistan  | 29         | 38,539*                            | 38,217* | 0,323*                      | 4,750*                               | 0,873*                           |
| 4                       | Armenia, Azerbaijan,<br>China, Georgia,<br>Kazakhstan, Kyrgyzstan,<br>Moldova, Uzbekistan<br>Afghanistan, Bulgaria,<br>China, FYROM, Greece,<br>Kazakhstan, Kyrgyzstan, | 39         | 2,853*                             | 2,853*  | _*                          | 2,761*                               | _*                               |
| 5                       | Pakistan, Tajikistan,<br>Turkey   | 71         | 24,897*                            | 23,859* | 1,037*                      | 13,340*                              | 0,705*                           |
| 6                       | Azerbaijan, Kazakhstan,<br>Russian Federation   | 5          | 1,434*                             | 1,434*  | _*                          | 0,829*                               | _*                               |
| 7                       | Russian Federation  | 1          | 0.088                              | 0,088   | _                           | _                                    | _                                |
| 8                       | Teastair I coctation  | 1          | 0,000                              | _       | _                           | _                                    | _                                |
| 9                       | Russian Federation  | 1          | 0.156                              | 0,156   | _                           | 0.156                                |                                  |
|                         | ACCOUNT COCTATION   | Total Cost | 114,212                            | 3,220   | Priority I<br>Total<br>Cost | 15,846                               | 13,068                           |

\* Part of total cost

## Prioritization of Investment Per EATL Rail Route

| Rail<br>Route<br>Number | Countries   | Number<br>of<br>Projects | Project<br>Total<br>Cost<br>(Billion<br>\$) | Non-EU  | EU                          | Priority I Non- EU (Billion \$) | Priority I EU<br>(Billion \$) |
|-------------------------|---|--------------------------|---|---------|-----------------------------|---------------------------------|-------------------------------|
|                         |   |                          |   |         |                             |                                 |                               |
| 1                       | Germany, Latvia, Lithuania, Russian Federation, Ukraine   | 50                       | 23,638                                      | 21,357  | 2,282                       | 0,208                           | 1,404                         |
| 2                       | Germany, Kazakhstan, Lithuania, Russian Federation  | 38                       | _*  | _*      | _*                          | _*                              | _*                            |
| 3                       | Armenia, Azerbaijan, Bulgaria, the former Yugoslav Republic of Macedonia,<br>Georgia, Kazakhstan, Kyrgyzstan, Moldova, Tajikistan, Turkey, Uzbekistan | 35                       | 7,579*                                      | 7,579*  | _*                          | 1,574*                          | _*                            |
| 4                       | Bulgaria, FYROM, Greece, Iran, Kazakhstan, Pakistan, Turkey, Uzbekistan   | 27                       | 32,739*                                     | 25,873* | 6,866*                      | 15,235*                         | 6.866*                        |
| 5                       | Iran, Russian Federation, Uzbekistan  | 17                       | 4,510*                                      | 4,510*  | -                           | 2,314*                          | 0,500                         |
| 3                       |   |                          |   |         |                             |                                 | -                             |
| 6                       | Germany, Russian Federation, Ukraine  | 3                        | 0,013*                                      | 0,013*  | _*                          | 0,013*                          | -                             |
| 7                       | Kazakhstan, Ukraine, Uzbekistan   | 7                        | _*  | _*      | -                           | -*                              | -                             |
| 8                       | Armenia, Azerbaijan, Georgia, Latvia, Lithuania, Russian Federation, Ukraine  | 29                       | 2,084*                                      | 0,089*  | 1,995*                      | 0,041*                          | -                             |
| 9                       | Russian Federation, Tajikistan, Uzbekistan  | 19                       | 0,638*                                      | 0,638*  | -                           | 0,415*                          | -                             |
|                         |   | Total Cost               | 71,202                                      |         | Priority<br>I Total<br>Cost | 19,801                          | 8,270                         |

<sup>\*</sup> Part of total cost

### **Conclusions**

- Useful tool for decision making at strategic level and for prioritizing multi-national investments.
- Multi-dimensional ex-ante evaluation framework for transport infrastructure investment programmes, employing criteria addressing different aspects of all transport projects/countries.
- Appropriate for multi-national infrastructure investment projects:
  - Develops an integrated time plan for the realization of such large investments in different countries.
  - cross-evaluation of the projects between the participating countries, avoiding the necessity of a rigorous feasibility study for each individual project.
  - Takes into account the different countries' objectives and priorities, as well as the available resources.
  - Aims at the realisation of a coherent multi-national network.
- Cost and time effective, carried out in a short time period and with limited data.
- Allows for possible funding scenarios/other strategies to be developed for those projects for which there is no secured financial coverage.

# Thank you for your attention!