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Working Party on Road Transport

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Item 10 of the provisional agenda

Programme of work and biennial evaluation

Programme of work and biennial evaluation

Note by the secretariat

I. Mandate

1. In accordance with the decision of the Inland Transport Committee to review its programme of work every two years, the next review being in 2016 (ECE/TRANS/200, paragraph 120), the Working Party on Road Transport (SC.1) is requested to review and adopt its programme of work for 2016-2017 as well as the relevant parameters allowing for its biennial evaluation.

II. Programme of work for 2016–2017

A. Introduction

2. The present document sets out the draft programme of work of the Inland Transport Committee's subprogramme on "Road Transport and Trans-European north-south motorway (TEM) project" for the biennium 2016–2017. The Working Party on Road Transport is invited to consider the programme for adoption at its current session. It will then be submitted to the Inland Transport Committee (ITC) and the Economic Commission for Europe (UNECE) Executive Committee for formal approval. The Working Party and the Inland Transport Committee will have the opportunity to adjust its programme of work during the course of the biennium, to be reflected in a separate document.

3. The draft programme of work applies a results-based approach. It comprises, for each cluster of activities an expected accomplishment and a list of outputs/activities proposed to be carried out in 2016–2017. The delivery of these outputs/activities is expected to contribute to achieving the expected results.

4. The grouping of activities into clusters is exactly the same as that used by the Inland Transport Committee for the biennial evaluation of its subprogramme performance.

5. The following clusters of activities make up the UNECE's subprogramme on Transport:

<i>Cluster No.</i>	<i>Subprogramme: 02 Transport</i>
1.	Overall coordination (Inland Transport Committee and Bureau)
2.	Transport trends and economics (including Euro-Asian transport links)
3.	Harmonization of vehicle regulations, climate change and intelligent transport systems (ITS)
4.	Rail transport and Trans-European network for Rail (TER) Project
5.	Inland waterway transport
6.	Intermodal transport
7.	Customs questions affecting Transport
8.	Transport, Health and Environment Pan-European programme (THE PEP)
9.	Transport of dangerous goods (UNECE)
10.	Transport of dangerous goods (ECOSOC)
11.	Globally Harmonized System for the Classification and Labelling of Chemicals (GHS) (ECOSOC)
12.	Transport of perishable foodstuffs
13.	Transport statistics
14.	Road transport and Trans-European north-south Motorway (TEM) project
15.	Road traffic safety

6. Furthermore, the outputs/activities listed in this document correspond with the UNECE proposed programme budget for 2016–2017. If necessary, they are complemented by additional items to reflect more recent developments and needs of UNECE member States. For easy reference, such new outputs/activities are indicated as “additional”.

7. The outputs/activities have been listed under the cluster of activities to which they belong according to the following main categories: (a) meetings and related parliamentary documentation; (b) publications and other information material and (c) technical cooperation, including seminars, workshops, training sessions and advisory services.

8. The relevant indicators of achievement, together with baseline and target data, against which performance will be measured, are presented in section II of this document.

9. The present document is based in substance on the programme of work for 2014–2015 as adopted in 2014 by the Inland Transport Committee (ECE/TRANS/2014/23).

B. Objective and strategy

10. The objective of the UNECE subprogramme of transport is to facilitate the international movement of persons and goods by inland transport modes and improve safety, environmental protection, energy efficiency and security in the transport sector to levels that contribute effectively to sustainable transport.

11. The responsibility for the subprogramme is vested in the Transport Division.

C. Outputs/activities to be delivered in the 2016–2017 biennium

Subprogramme: 02 Transport

Cluster 14

Road transport and Trans-European north-south Motorway (TEM) project¹

<i>Description of cluster (optional)</i>	<i>Expected accomplishments from this cluster</i>
<p>The Working Party on Road Transport (SC.1) promotes the development and facilitation of international transport by road — of goods and passengers — by harmonizing and simplifying the rules and requirements to which such transport is subject to. To meet this objective, SC.1 draws up, manages and updates international legal instruments. SC.1 occasionally acts as a parent body to technical expert groups such as those concerning the digital tachograph rules or transport of passengers by coach and bus. It also develops non-binding recommendations and best practices in international road transport such as Consolidated Resolution on the Facilitation of International Road Transport (R.E.4). Finally, SC.1 promotes the third party motor liability insurance law (Green card system). The participation in SC.1 is open to all countries across the world.</p>	<p>Enhanced implementation of the European Agreement Concerning the Work of Crews of Vehicles Engaged in International Road Transport (AETR).</p> <p>Increased capacity of ECE countries participating in the TEM project.</p>

Main Actions by the Transport Division:

To act as secretariat to the Working Party on Road Transport and assist in administering and updating the relevant legal instruments;

To collect and disseminate information in order to facilitate exchange of data between member countries on road transport policy and other developments;

To facilitate the liaison among governments and with other actors in the field of road transport (intergovernmental and non-governmental

¹ The 2014-2015 Programme of work of the TEM project is presented in Annex to this document for information. The Programme of work of TEM project for 2016–2017 will be adopted at the sixty-fifth TEM Steering Committee session.

<i>Description of cluster (optional)</i>	<i>Expected accomplishments from this cluster</i>
<p>organizations, regional economic integration organizations, private sector and academia), as well as to coordinate cooperation to ensure the effective implementation of obligations contained in the relevant legal instruments.</p> <p>Description of the main legal instruments administered by the Working Party on Road Transport (SC.1):</p> <p><i>European Agreement on Main International Traffic Arteries (AGR)</i>, of 15 November 1975 defines the "E" road network of routes of strategic importance for international traffic flows and sets the standards to which they should conform.</p> <p><i>European Agreement concerning the Work of Crews of Vehicles engaged in International Road Transport (AETR)</i>, of 1 July 1970 aims at improving road safety and regulating drivers' hours' rules for working and rest times. It applies to international road transport done by vehicles used for the carriage of goods that exceed 3.5 tonnes and vehicles used for the carriage of passengers that can carry more than 9 persons, including the driver.</p> <p><i>Convention on the Contract for the International Carriage of Goods by Road (CMR)</i> of 19 May 1956 and its protocols standardize the contracts for the transport of goods by road by regulating the responsibilities and liabilities of the parties involved.</p> <p><i>Convention on the Contract for the International Carriage of Passengers and Luggage by Road (CVR)</i>, of 1 March 1973 standardizes the conditions governing the contract for the international carriage of passengers and luggage by road.</p> <p><i>Convention on the Taxation of Road Vehicles for Private use in International Traffic</i>, of 18 May 1956 exempts international road vehicles from taxes and duties.</p>	

Outputs/activities

(a) *Meetings and related parliamentary documentation*

14.1 Working Party on Road Transport (111th session in 2016, and 112th session in 2017)

Documentation:

Reports of the sessions (2); other documents (8), including amendments to the AETR Agreement (2), proposals for a global agreement OmniBUS (2), activities of TEM project

(2 additional) and reports of the President of the Council of the Bureau (2 additional). Other parliamentary documentation is to be determined in the course of the sessions.

- 14.2 Group of Experts on the implementation of the European Agreement concerning the work of crews of vehicles engaged in international road transport (AETR) (3 sessions in 2016; at least 2 sessions in 2017 (5 meetings))

Documentation:

Reports of the sessions (5); other documents (6) including documents on the implementation of AETR (5), other documents, including Programme of Work of the Expert Group (1 additional), and additional to be determined by the experts.

(b) *Publications and other information material*

- 14.3 Map of the e-road network (1 additional);
14.4 Consolidated version of AGR Agreement (1 additional)

(c) *Technical cooperation*

- 14.5 TEM workshops and seminars (2)
14.6 TEM Steering Committee meetings (2)

III. Biennial Evaluation

12. At its seventy-sixth session in February 2014, the Inland Transport Committee adopted an updated logical framework for biennial performance evaluation for 2014-2015 of the UNECE Subprogramme 2 Transport (ECE/TRANS/240, para. 102, and ECE/TRANS/2014/24). Applying a results-based approach, it comprises, for each cluster of activities, an expected accomplishment and list of outputs/activities proposed to be carried out in 2014-2015. The delivery of these outputs/activities is expected to contribute to achieving the expected results.

13. The Working Party may wish to review these parameters as well as the actual performance measures for 2014–2015 as provided below with a view to either maintaining them or establishing new ones for the biennium 2016–2017.

Biennial Assessment

Review of performance measures for 2014–2015 and establishment of targets for 2016–2017

<i>Cluster</i>	<i>Expected Accomplishment</i>	<i>Indicators of Achievement</i>	<i>Actual Performance Measures</i>
5. Road Transport	Enhanced implementation of the European Agreement Concerning the Work of Crews of Vehicles Engaged in International Road Transport (AETR)	1. Number of problem areas identified and of proposals to address them	Target 2014–2015: 4 Actual 2014–2015: 4 <u>Problem areas identified:</u> 1. The question of the prevailing legal instrument in view of parallel/coinciding legislative framework within the EU. 2. The question of the applicable law on combined routes passing through the territories of both non-contracting parties and EU

and non-EU contracting parties in view of the reservations entered by EU States upon ratification of the Agreement, considering that the EU is not a contracting party to the AETR.

3. The question of article 22bis and the decision-making centre for amendments on technical parameters as contained in Appendix 1b.

4. The difficulties of some AETR Contracting Parties in implementing the digital tachograph and in particular the issuance of the digital tachograph cards.

Proposals to address them and progress made in 2014-2015:

The question of prevailing legal instrument is still under discussion.

The question of the applicable law on combined routes is still under discussion. As at the date of this document, only nine Contracting Parties had responded to a questionnaire by the International Road Transport Union (IRU) on this matter. IRU delivered a presentation at the sixth session of the Group of Experts in order to facilitate a conclusion and agreement by the Group of the prevailing legal instrument in the different transport scenarios.

The question of amending article 22bis has been extensively discussed at the meetings of AETR Group of Experts. As at the date of this document, the Group had not been able to agree on the wording of a revised text of Article 22bis.

In 2014-2015, further progress had been made in implementing the digital tachograph in non-EU

AETR Contracting Parties.
Virtually all countries had fully implemented the measures necessary for the use of the digital tachograph. Only one country had yet to commence it.

Target 2016-2017: 3 (Resolution of the outstanding three proposals to the problem areas 1, 2 and 3 identified above)

2. Number of seminars and workshops

Target 2014–2015: 3
Actual 2014–2015: 4

7-10th sessions of AETR Expert Group

Target 2016-2017: 3

3. Number of participants per seminar and workshop

Target 2014–2015: 65
Actual 2014–2015: 73 (excluding the 10th session)

Target 2016-2017: 65

Annex

Trans-European north-south Motorway (TEM) Project Programme of Work for the year 2014/2015

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
1.	Knowledge exchange	1.	Investments Financing – EU Funds, PPP	<p><u>Workshop:</u></p> <p>1. EU Funds – effective use of money</p> <p>For EU Members and Non EU members (Speakers – EU Commission, TEM Member States)</p> <ul style="list-style-type: none"> • Available sources of EU funds • Procedures and actions needed (based on regulation eh. In tendering process, road safety, environmental protection) <p>2. PPP – best practices and practical knowledge</p> <ul style="list-style-type: none"> • As preparation for this meeting collection of existing in member states documents including USA – preparation of report by external consultant. Document will be accessible for all Members. 	PCO UNECE Governments Consultants	*	*	*	*

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
		2.	Road Safety Management, procedures, rules and strategies	<p><u>Workshop:</u> International Road Safety Congress 2014/2015</p> <p>Road safety solutions – EU Directive and practical best methods</p> <p>Based on 2013 report from Road Safety International Congress in Poland:</p> <ul style="list-style-type: none"> • Information form Member States– • Model of Road safety Managements Are they effective • What more we can improve on technical level on management level • Decision about innovations to fulfil needs 	PCO UNECE Governments Consultants	*	*	*	*
		3.	Maintenance and asset management	<p><u>Workshop:</u></p> <p>1. HEEP 2014 meeting - Models for road Maintenance (including in-house, mixed, PBC)</p> <ul style="list-style-type: none"> • Use of different contract types (Speakers CEDR, TEM, HEEP) <p><u>Preparation of document:</u></p> <ul style="list-style-type: none"> • Cost of road maintenance (by country) 	PCO UNECE Governments Consultants		*		*

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
		4.	Realization of investments – D&B, contract rules, relations with contractors, structure of market	<u>Workshop:</u> 1. D&B – best practices 2. Coordination of project during realization <u>Preparation of document:</u> 1. Cost of road construction (by country) 2. Plans of TEM Members for future construction with planned years of construction	PCO UNECE Governments Consultants			*	
		5.	ITS – common architecture (FRAME), ETC, interoperability	<u>Workshop:</u> 1. FRAME (Speakers: European Commission, TEM Members) As preparation for meeting – PCO will prepare all legacy documents in this area and distribute to countries 2. Common projects as example of corridor and transnational cooperation- Crocodile Project – presentation Poland 11.04.2014 <u>Preparation of document:</u> Position Paper on ITS <u>External events:</u> European Congress ITS, Helsinki, Finland, 16–19.06.2014	PCO UNECE Governments Consultants	*	*	*	*
		6.	Environmental Protection and climate change	<u>Workshop:</u> 1. Conducting environmental impact assessment (EIA) process Speakers: European Commission, TEM Members 2. Impact of climate change for	PCO UNECE Governments Consultants				

Objective		Activity			Implemented by	2014		2015	
No.	Description	No.	Description	Action		I	II	III	IV
				infrastructure					
				<u>External events:</u> Life for a greener transport infrastructure, Malmoe, Sweden, IENE 16–19.09.2014					
2.	Practical cooperation	2.1.	Roads construction (including regional projects)	Corridor thinking Regional projects within TEM Member Countries and Observers or other interested parties • Corridors (in planning, in realization)	PCO Data collection from governments Dissemination of information for interested parties	*	*	*	*
			ITS: interoperability	Common project planning and deployment	PCO Data collection from governments Dissemination of information for interested parties	*	*	*	*
3.	Cooperation with external stakeholders		HEEP Area V meetings in Europe and in USA	2014 – Meeting June Lithuania Subject: Asset Management/PBC/LCCA 2015 – Meeting in <i>Turkey(proposal)</i> Subject: PPP/Road financing 2014/2015 participation of TEM experts/PM in iHEEP in USA	UNECE PCO Governments		*		*
			Cooperation with DG	Involvement of European	PCO	*	*	*	*

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
			Move	Commission in cooperation with TEM. TEM as a partner in scope of The Eastern Partnership (EaP)					
				Participation of EU experts in seminars (EU funds, environmental protection, ITS)					
			Contacts of UNECE and PCO representatives to countries to discuss the possibilities and conditions of their joining TEM, focusing especially on non-TEM member countries covered by the TEM Master Plan Revision	Invitation for TEM Seminars, bilateral meetings,	PCO	*	*	*	*
			i.e. Albania, Azerbaijan, Belarus, tFYR of Macedonia, Greece, Moldova, Montenegro, Russian Federation, Serbia and Ukraine						
			Further strengthening of regular dialogue and cooperation with non-Governmental organizations, Universities and Research Institutions	Invitation for TEM Seminars, bilateral meetings, collecting of data and information	UNECE PCO	*	*	*	*
			TEM involvement in the development of Euro-Asian Transport Linkages	Effective involvement of TEM in the development of the Euro-Asia Transport Linkages	UNECE PCO	*	*	*	*
				Transfer of know-how to countries involved in the Euro-Asia Transport	PCO	*	*	*	*

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
				Linkages and sharing TEM experience and practices with them	Governments				
			Cooperation with other international fora	<p>PIARC Road safety September 3–5, 2014 International Seminar “Building Road Safety Management Capacity” Bangkok, Thailand</p> <p>Financing of Road system July 9-10, 2014 International Seminar “Highway Financing” Santiago, Chile</p> <p>Risk management Mat 28, International Workshop Road Risk Management, Milan, Italy</p> <p>CEDR Distribution to National Coordinators reports prepared by CEDR – environmental issues, LCCA, costs of maintenance, ITS, Road safety</p> <p>ERTICO Distribution to National Coordinators reports and possible workshops information on ITS</p>	<p>UNECE PCO</p>	*	*	*	*
4.	Data collection and networking mapping	4.1.	TEMSTAT	<p>Data processing of TEMSTAT databases TEMSTAT 2014/2015 Data Collection and elaboration of TEMSTAT 2014/2015 maps and uploading them on UNECE website</p> <p>three maps-</p> <ol style="list-style-type: none"> 1. Planned network 2. Network in realization (from tendering process) 	<p>UNECE PCO</p>	*	*	*	*

<i>Objective</i>		<i>Activity</i>			<i>Implemented by</i>	<i>2014</i>		<i>2015</i>	
<i>No.</i>	<i>Description</i>	<i>No.</i>	<i>Description</i>	<i>Action</i>		<i>I</i>	<i>II</i>	<i>III</i>	<i>IV</i>
				3. Existing network					
5.	Communication of TEM Project	5.1.	Steering Committee activities	Regular sessions	UNECE PCO Governments		*		*
		5.2.	Web page	Change of attractiveness of project website Placement of web library – all presentation, documents from the meetings, external documents and reports	UNECE PCO	*	*	*	*
		5.3.	Providing information on international activities for TEM members	Newsletter providing information related to Project's actions	PCO	*	*	*	*
		5.4.	Providing information for external stakeholders	Preparation of informal booklet, International events, mass media...	PCO	*	*	*	*