

*THE PEP Workshop on working together for healthy and sustainable urban transport  
Kyiv, Ukraine, 8-9 June 2011*

# Bringing health into transport planning: unlocking the value of walking and cycling

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*With acknowledgements to:*

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*Harry Rutter, National Obesity Observatory England, United Kingdom*

*Hywell Dinsdale, South-East Public Health Observatory, United Kingdom*

*Sonja Kahlmeier, WHO Regional Office for Europe*

*Francesca Racioppi, WHO Regional Office for Europe*

*Pekka Oja, UKK Institute for Health Promotion Research*



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# Often urban environments / land use planning favour motorized transport...

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# ... and hinder walking and cycling



# Why has the health sector an interest in transport and urban development policies?

*Transport and the urban environment play a role in several of the leading risk factors for health*

Health outcomes	Risk factor related to urban/transport policies
High blood pressure	Physical activity / diet
High body mass index	Physical activity / diet
Respiratory diseases	Urban air pollution
Cardiovascular diseases	Urban air pollution, physical activity, diet, noise
Cancer (some)	Physical activity / diet
Injuries	Road traffic

# The burden

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- **Physical inactivity is estimated to cause:**
  - **21–25% of breast and colon cancer burden**
  - **27% of diabetes burden**
  - **30% of ischaemic heart disease burden**

# The potential

## ➤ Risk reductions for:

- **20-30% for CHD and CVD morbidity and mortality**
- **Cancer risks:**
  - 30% for colon cancer
  - 20% - 40% for breast cancer
  - 20% for lung cancer
  - 30% for endometrial cancer
  - 20% for ovarian cancer
- **30% for developing functional limitations**
- **30% for premature all-cause mortality**



*Physical Activity Guidelines Advisory Committee. Physical Activity Guidelines Advisory Committee Report, 2008. Washington, DC: U.S. Department of Health and Human Services, 2008.*

# Why walking and cycling?

## ➤ It can have a big impact!

- In Europe, many car trips are short
  - 10% shorter than 1km, 30% shorter than 3km and 50% shorter than 5km
- Shifting some of these trips to walking and cycling can help to
  - Reduce congestion
  - Reduce energy consumption and CO2 emissions
  - Improve road safety, air quality and noise
  - Reduce need for more infrastructure for cars
  - Improved accessibility and quality of urban life
  - Complement technological improvements to vehicles and fuels



# Why walking and cycling?

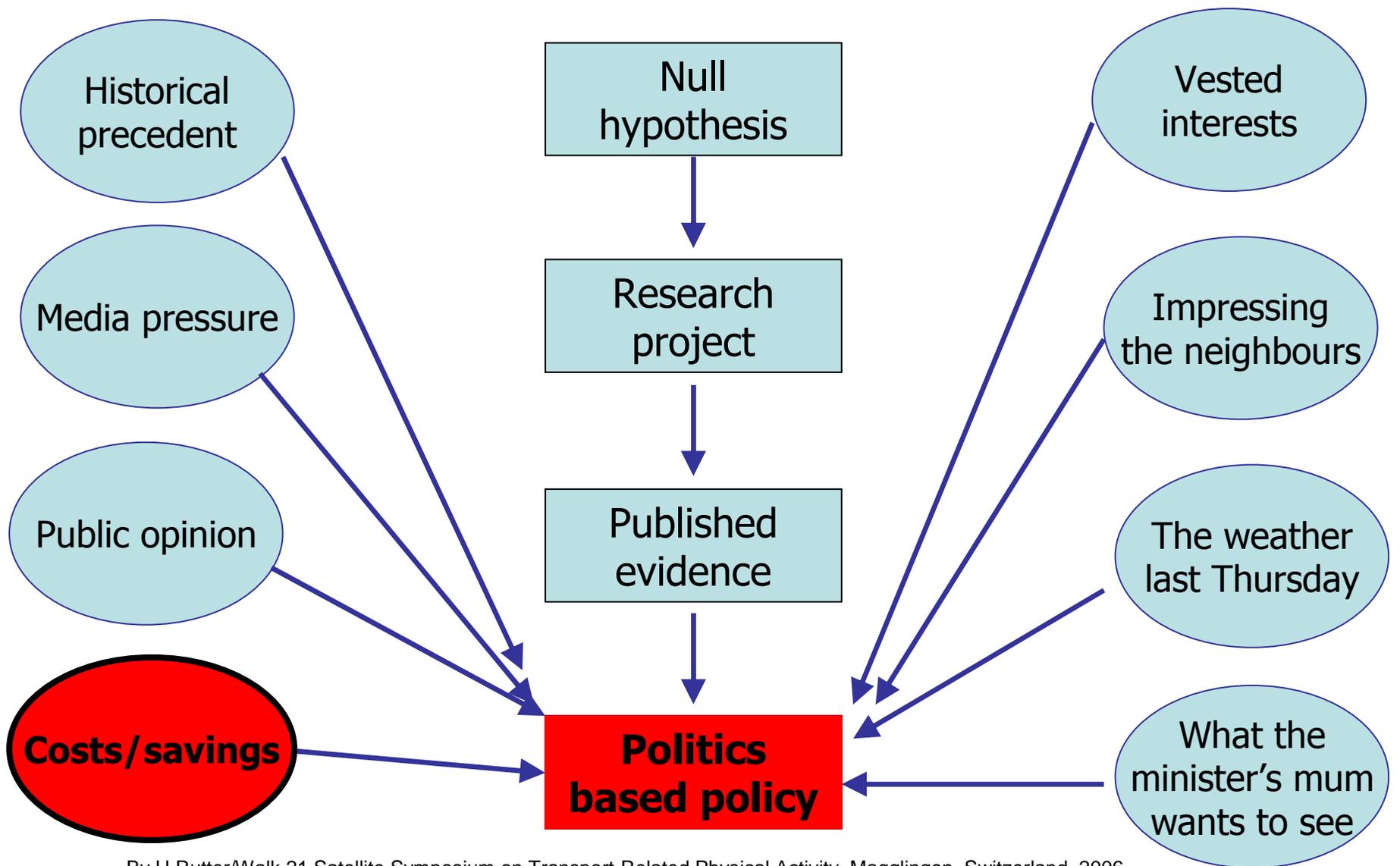
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## ➤ **It's easy!**

- Avoids dependence on facilities for physical activity
- Most people can do it: equitable and easily accessible
- Does not require much extra time
- Minimal investment of household income

## ➤ **It can make transport a lot healthier!**

- Most of these trips could be done by walking or cycling
- Contributing to the recommended daily dose of at least 30 minutes of moderate-intensity physical activity



By H Rutter/Walk 21 Satellite Symposium on Transport-Related Physical Activity, Magglingen, Switzerland, 2006

# The Economics of Climate Change

The Stern Review



NICHOLAS STERN

CAMBRIDGE



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# Health Dividends from Green Growth

- Much greater health gains from shifting to rapid transit/public transport and walking and cycling
- than from improving fuel and vehicle efficiency
- Consider all costs and benefits of Green Growth strategies!

**Health in the green economy**  
Co-benefits to health of climate change mitigation  
TRANSPORT SECTOR Preliminary findings – initial review

**Key messages**

**Health gains/risks**

- A shift to active transport (walking and cycling) and rapid transit/public transport combined with improved land use can yield much greater immediate health “co-benefits” compared with improving fuel and vehicle efficiency, yet the latter has been the mitigation strategy most emphasized by the Intergovernmental Panel on Climate Change (IPCC).<sup>1</sup>
- Potential health gains of a shift from private motorized transport to walking, cycling and rapid transit/public transport include reduced respiratory and cardiovascular disease from air pollution and less exposure to traffic injury risks and noise stress. In addition, large benefits are expected from increased physical activity leading to the prevention of obesity, diabetes, heart disease and cancer, as well as greater health equity achieved by better access to goods and services among groups without private motor vehicles.<sup>2-4</sup>
- Shifting from gasoline- to diesel-powered engines to lower CO<sub>2</sub> emissions could increase emissions of health-damaging small particulates (PM<sub>10</sub>, PM<sub>2.5</sub>) per unit of travel.<sup>5</sup> IPCC’s review of diesel technology’s potential does not consider potential health impacts; yet large shifts to diesel fuels in European cities in the last decade are considered to be a cause of stable (not lower) PM<sub>10</sub> levels in European cities in the last decade and no decline in the health impacts of air pollution – despite the introduction of cleaner diesel technologies.<sup>6</sup>
- Transport-related health risks currently affect millions of people. For example, urban air pollution (much of it transport-generated) and traffic injuries together kill about 2.5 million people every year, mostly in low- and middle-income countries. Active transport can help prevent the 3.2 million deaths annually attributable to physical inactivity.<sup>7,8</sup>

**About Health in the Green Economy**

Many strategies to reduce climate change have large, immediate health benefits. Others may pose health risks or tradeoffs. Examined systematically, a powerful new dimension of measures to address climate change emerges.

WHO’s *Health in the Green Economy* series, to be published in spring 2011, is reviewing the evidence about expected health impacts of greenhouse gas mitigation strategies in light of mitigation options for key economic sectors considered in the *Contribution of Working Group III to the Fourth Assessment Report of the Intergovernmental Panel on Climate Change, 2007* (IPCC).<sup>9</sup>

The aim is to propose important health co-benefits for sector and health policy-makers, and for consideration in the next round of IPCC mitigation reviews (*Working Group III – Fifth Assessment Report* [AR5]). Opportunities for potential health and environment synergies are identified here for key economic sectors, including transport.

**The climate footprint of transport**

Global transport emissions comprised an estimated 23% of direct CO<sub>2</sub> emissions in 2008, with land transport accounting for the largest share (16%). Under “business as usual” scenarios, emissions are projected to rise rapidly in absolute terms.<sup>1</sup>

**“Win-win” health and transport mitigation strategies**

- Health co-benefits (and potential risks) of transport mitigation strategies have not received systematic analysis, as reflected in IPCC’s Fourth Assessment Report on mitigation options for the transport sector.<sup>1</sup>
- Improved active transport, rapid transit/public transport and land use strategies can be cost-effective in many settings, including rapidly developing cities. For instance, relocating educational facilities in proportion to residential locations in Santiago, Chile, was estimated to potentially reduce transport emissions by 12% at a cost of only US\$ 2 per ton of carbon reduction over 20 years.<sup>10</sup>

**World Health Organization**

# Integration of health effects in transport assessments: challenges

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- Complex methodological questions for transport planners:
    - which health endpoints to include?
    - form of the relationship between exposure and effect?
    - activity substitution
    - which costs to include?
    - how to calculate costs?
    - which time lag periods to apply before benefits/costs occur?
- ⇒ easy to use tools needed!

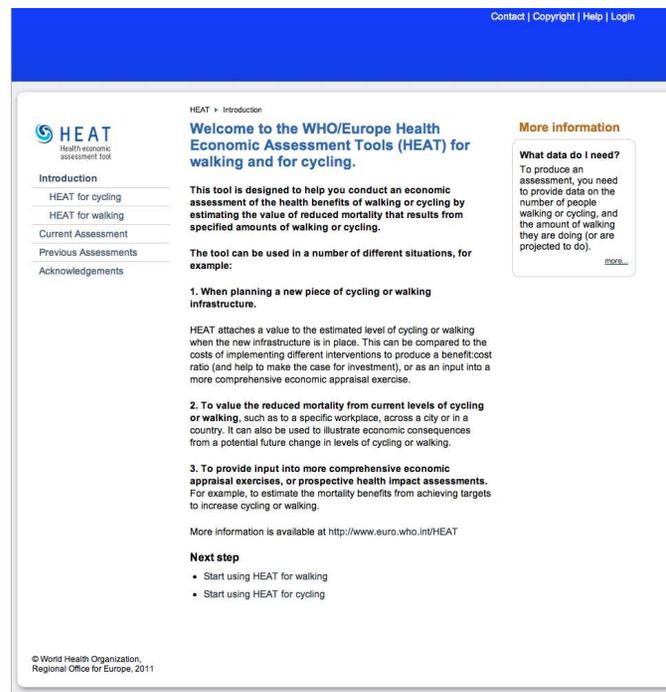
# The question

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- If  $x$  people walk/cycle a distance of  $y$  kilometers on most days, what is the economic value of the health benefits that occur as a result of the reduction in mortality due to their physical activity?

# The answer

<http://www.euro.who.int/HEAT>



The screenshot shows the HEAT website interface. At the top right, there are links for 'Contact | Copyright | Help | Login'. The main content area is titled 'HEAT - Introduction' and 'Welcome to the WHO/Europe Health Economic Assessment Tools (HEAT) for walking and for cycling.' It describes the tool's purpose: to help conduct an economic assessment of health benefits from walking or cycling by estimating reduced mortality. A list of three use cases is provided: 1. Planning new infrastructure, 2. Valuing reduced mortality from current levels, and 3. Providing input for economic appraisals. A 'Next step' section suggests starting with HEAT for walking or cycling. A 'More information' box on the right asks 'What data do I need?' and lists required data points. A sidebar on the left contains a navigation menu with 'Introduction' selected. The footer includes the WHO logo and copyright information for the Regional Office for Europe, 2011.

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HEAT - Introduction

**HEAT**  
Health economic assessment tool

Introduction  
HEAT for cycling  
HEAT for walking  
Current Assessment  
Previous Assessments  
Acknowledgements

**Welcome to the WHO/Europe Health Economic Assessment Tools (HEAT) for walking and for cycling.**

This tool is designed to help you conduct an economic assessment of the health benefits of walking or cycling by estimating the value of reduced mortality that results from specified amounts of walking or cycling.

The tool can be used in a number of different situations, for example:

1. When planning a new piece of cycling or walking infrastructure.

HEAT attaches a value to the estimated level of cycling or walking when the new infrastructure is in place. This can be compared to the costs of implementing different interventions to produce a benefit:cost ratio (and help to make the case for investment), or as an input into a more comprehensive economic appraisal exercise.

2. To value the reduced mortality from current levels of cycling or walking, such as to a specific workplace, across a city or in a country. It can also be used to illustrate economic consequences from a potential future change in levels of cycling or walking.

3. To provide input into more comprehensive economic appraisal exercises, or prospective health impact assessments. For example, to estimate the mortality benefits from achieving targets to increase cycling or walking.

More information is available at <http://www.euro.who.int/HEAT>

**Next step**

- Start using HEAT for walking
- Start using HEAT for cycling

**More information**

**What data do I need?**  
To produce an assessment, you need to provide data on the number of people walking or cycling, and the amount of walking they are doing (or are projected to do). [more...](#)

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# The Health Economic Assessment Tool for walking and cycling (HEAT)

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- Easy tool to calculate the economic value of the health benefits of regular walking and cycling
- Recognises importance of economic analysis in transport: benefit-cost ratio is king
- New and updated version just launched end of May 2011 at the International Transport Forum in Leipzig

# The Health Economic Assessment Tool for walking and cycling (HEAT)

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- Effective public health:
  - action outside as well as within the health sector
  - identify levers
  - working upstream
  - Helps efficient use of public resources
  
- Evidence-based, transparent and adaptable
  
- Conservative

# Collaborative project

## Core group

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**THE PEP**

Transport, Health and Environment  
Pan-European Programme

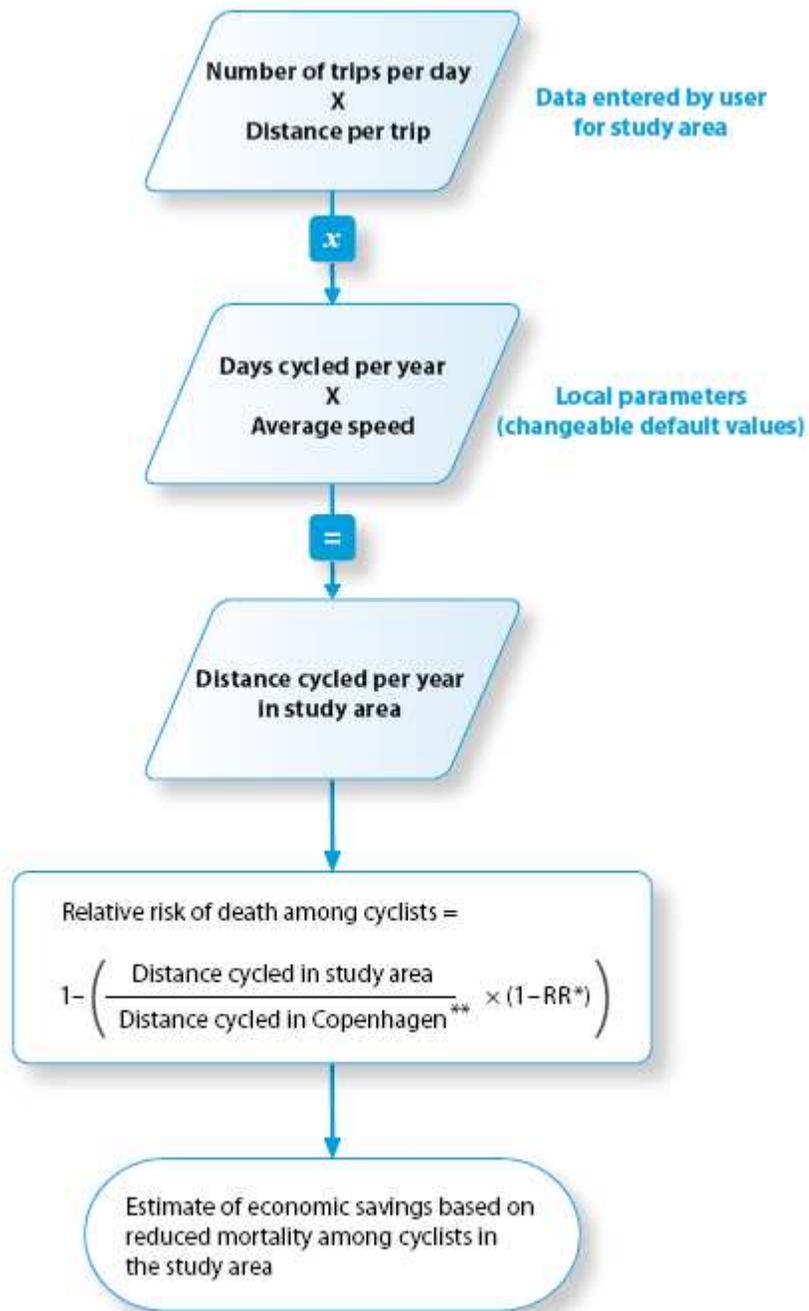
United Nations Economic Commission for Europe (UNECE)  
World Health Organization Regional Office for Europe (WHO / Europe)



Schweizerische Eidgenossenschaft  
Confédération suisse  
Confederazione Svizzera  
Confederaziun svizra



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## HEAT estimate

### ▲ HEAT for cycling

Q1: Single or before / after

Q2: Cycling data type

Q4: Distance

Q7: Population

Cycling Summary

Q8: All current walking or change

Q11: Mortality rate

Q12: Value of life

Q13: Time period for averaging

Q14: Benefit–cost ratio

Q16: Discount rate

**Result**

### Reduced mortality as a result of changes in cycling behaviour

The cycling data you have entered corresponds to an average of **450 km** per person per year.

This level of cycling provides **an estimated** protective benefit of: **9.31 %** (compared to persons not cycling regularly)

From the data you have entered, the number of individuals who benefit from this level of cycling is: **60000**

Out of this many individuals, the number who would be expected to die if they were not cycling regularly would be: **436.27**

The number of deaths per year that are prevented by this level of cycling is: **40.64**

### Financial savings as a result of cycling

*Currency: EUR*

The value of statistical life applied is: **1,000,000 EUR**

The annual benefit of this level of cycling, per year, is: **40,635,000 EUR**

The total benefits accumulated over **10** years are: **406,353,000 EUR**

When future benefits are discounted by **5 %** per year;

**The current value of the average annual benefit, averaged across 10 years is: 31,377,000 EUR**

**The current value of the total benefits accumulated over 10 years is: 313,775,000 EUR**

**It is important to remember that many of the variables used within this HEAT calculation are liable to be estimates, and therefore liable to some degree of error.**

In order to be sure of the validity of the figures outlined above, you are advised to rerun the model entering slightly different values for variables where you have provided a best guess – for example

## HEAT estimate

### ▲ HEAT for walking

Q1: Single or before / after

Q2: Walking data type

Q4: Distance

Q7: Population

Walking Summary

Q8: All current walking or change

Q11: Mortality rate

Q12: Value of life

Q13: Time period for averaging

Q14: Benefit–cost ratio

Q16: Discount rate

**Result**

### Reduced mortality as a result of changes in cycling behaviour

The walking data you have entered corresponds to an average of 3 km per person per day.

This level of walking provides **an estimated** protective benefit of: **26.54 %** (compared to persons not walking regularly)

From the data you have entered, the number of individuals who benefit from this level of walking is: **60,000**

Out of this many individuals, the number who would be expected to die if they were not walking regularly would be: **436.27**

The number of deaths per year that are prevented by this level of walking is: **115.79**

### Financial savings as a result of walking

*Currency: EUR*

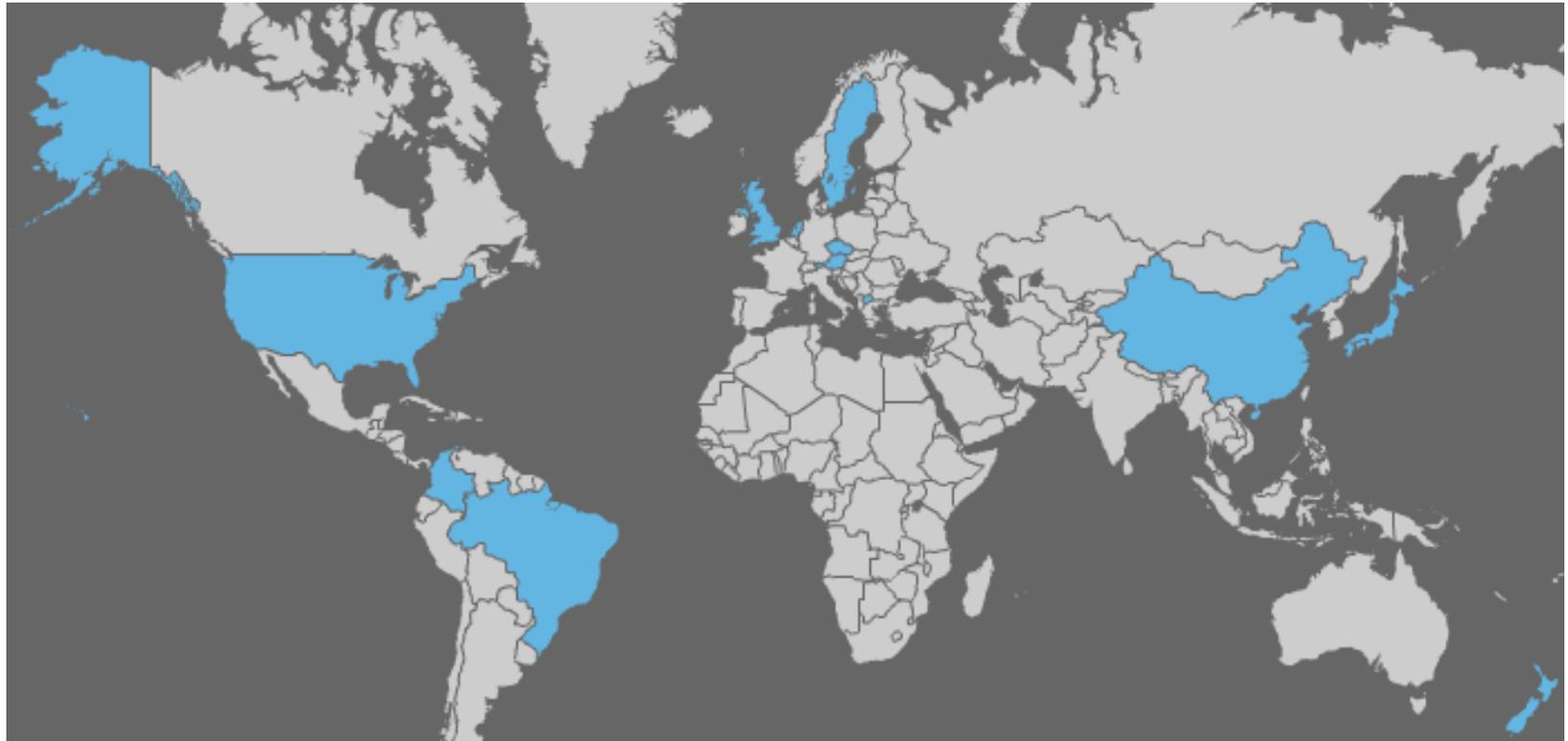
The value of statistical life in your population is:	1,000,000 EUR
The annual benefit of this level of walking, per year, is:	115,789,000 EUR
The total benefits accumulated over 10 years are:	1,157,888,000 EUR
<i>When future benefits are discounted by 5 % per year;</i>	
The current value of the average annual benefit, averaged across 10 years is:	89,409,000 EUR
The current value of the total benefits accumulated over 10 years is:	894,090,000 EUR

**It is important to remember that many of the variables used within this HEAT calculation are liable to be estimates, and therefore liable to some degree of error.**

*In order to be sure of the validity of the figures outlined above, you are advised to rerun the model*

# HEAT for cycling: selected applications

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# Austrian Masterplan Cycling 2006

## National strategy to promote cycling



- Goal: doubling of the Austrian cycling modal share from 5% to 10% by 2015
- Large potential
- Positive effects for the environment
- Positive effects for the economy
- Mid-term evaluation:
  - First success: increase of cycling modal share from 5% to 7% (2010)
  - New measure “Cycling as health promotion” as a result of applying HEAT for Cycling

# Applying HEAT for Cycling Austria



- 2008 HEAT for Cycling used to calculate the economic benefits of 10% cycling modal share in 2015
- Input data:
  - 2.5 Mio. daily cycling trips in Austria
  - 2 kilometres mean trip length
- Set of Austrian parameter:
  - Value of Life: EUR 1,876,121 (UNITE)
  - Discount rate: 3.25% (gov bonds)
  - 7 year build-up of uptake and benefit (2008-2015)

# Applying HEAT for Cycling Austrian results

- 811 Mio. Euro mean annual benefit
- 824 'saved lives' per year
- 1253 Euro annual savings per cyclists
- Strong arguments for the promotion of cycling in particular for investments in cycling infrastructure

**Kalkulator zur volkswirtschaftlichen Evaluierung der Gesundheitseffekte durch Radfahren**

ELNORPA klimaaktiv mobil lebensministerium.at

Füllen Sie zwei Felder mit Ihren spezifischen Werten in Schritt 1 aus, und Sie erhalten Ihre spezifischen Ergebnisse in Schritt 3. Sie können die voreingestellten Parameter benutzen, die in Schritt 2 dargestellt sind, oder diese auch gemäß Ihren Anforderungen verändern. Die verwendeten Bevölkerungsdaten, die in die Berechnung einfließen, sind am Ende dieses Blattes angeführt.

**Schritt 1: Geben Sie die Daten ein** (Eingabe in "roten" Feldern)

Anzahl der Fahrten je Tag: **1.764.892**

Durchschnittliche Fahrtlänge (km): **2**

**Schritt 2: Überprüfung der Parameter**

Durchschnittliche Anzahl der Tage je Jahr an denen mit dem Rad gefahren wurde: **365**

Anteil der Fahrten die Teil einer Hin- und Rückfahrt sind (oder "Rundfahrt"): **1**

Anteil jener Bevölkerungsteile, die ansonsten nicht mit dem Rad fahren würden: **1**

Durchschnittlicher Anteil der arbeitenden Bevölkerung, die je Jahr verstirbt: **0,002646**

Wert des statistischen Lebens (in Euro): **EUR 1.876.121**

Diskontsatz: **3,25%**

**Schritt 3: Hier erhalten Sie die volkswirtschaftlichen Einsparungen induziert durch eine reduzierte Sterblichkeit**

**Maximale jährlicher Nutzen**: EUR 1.195.439.000

Einsparungen je zurückgelegtem km je Radfahrer je Jahr: EUR 0,86

Einsparungen je Radfahrer je Jahr: EUR 1.253

Einsparungen je Fahrt: EUR 1,72

**Durchschnittlicher jährlicher Nutzen**: EUR 1.080.874.000

**Barwert des durchschnittlichen jährlichen Nutzens**: EUR 725.159.000

Basierend auf: 3,25% Diskontsatz

1 Jahr(e) Anlaufzeit für den Nutzen und 1 Jahr(e) Anlaufzeit für die anvisierte Auslastung, im Durchschnitt über 25 Jahre

**Bevölkerungsparameter zur Berechnung**

Bevölkerung, die den Nutzen erlangt: 882446,46

Durchschnittlicher Anteil der arbeitenden Bevölkerung, die je Jahr verstirbt: 0,002646

Erwartete Sterbefälle in der lokalen Bevölkerung: 2334,95

Dosis-Wirkungs bezogenes justiertes "Relatives Risiko" (RR): 0,25

Gerettete Leben: 589,22

**Standardinstellungen wieder herstellen**

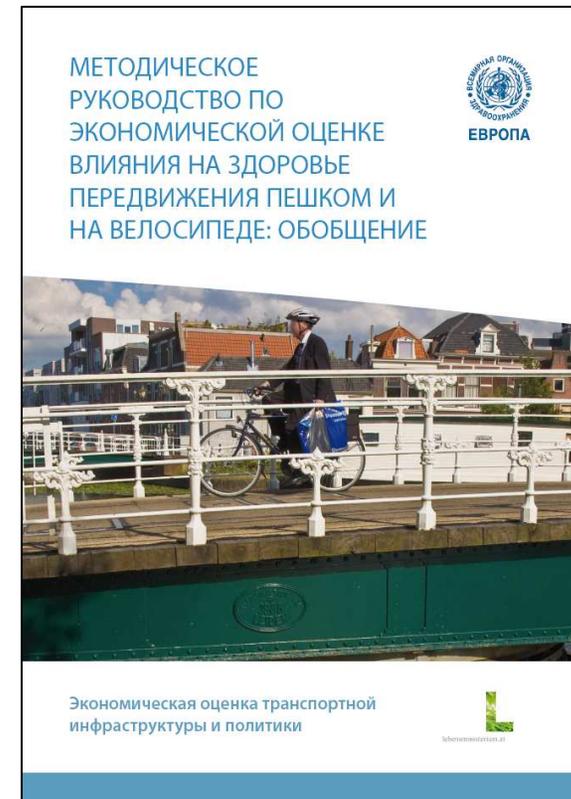
Table 2. Benefits and Costs of Cycling Demonstration Towns

Impact	Estimate of benefits and costs over 10 year period (£m, 2007 prices and values)
Reduced mortality	Benefit of £45 million
Decongestion	Benefit of £7 million
Reduced absenteeism	Benefit of £1-3 million
Amenity	Benefit of £9 million
Accidents	Disbenefit of £0-£15 million
<b>TOTAL BENEFITS</b>	<b>£47-64 million</b>
Costs	£18 million
Benefit-Cost Ratio	2.6 – 3.5



# HEAT in Russian

- Complete HEAT website to be available in English and Russian by end 2011
- HEAT for cycling is now available also in Russian thanks to the German Federal Ministry for the Environment, Nature Conservation and Nuclear Safety



# Conclusions

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- Identifies a major public health issue and uses effective lever to promote it
- Works outside traditional health care paradigm to achieve health gain
- Uses language of the target sector, not health
- Highly influential
- Cheap and sustainable
- Effective demonstration of using evidence to drive practice

“I thought of that while riding my bicycle.”

Albert Einstein  
on the theory of relativity