GUIDELINES ON RISK MANAGEMENT PRACTICES IN STATISTICAL ORGANISATIONS

SECOND DRAFT

September, 2016

Prepared by: Istat – Istituto Nazionale di Statistica

In cooperation with: Università degli Studi di Roma “Tor Vergata”
This page has been left intentionally blank
# TABLE OF CONTENTS

FOREWORD ............................................................................................................................... 7

The Guidelines ........................................................................................................................... 7

Definition of Risk and Risk Management .................................................................................. 9

SECTION 1: RISK MANAGEMENT FRAMEWORK ................................................................... 13

1.Settling the Risk management system ................................................................................... 14

1.1 Risk management Mandate and Strategy .......................................................................... 15

1.2 Establishing Risk management policy ................................................................................ 17

1.3 Risk Management approaches .......................................................................................... 21

1.4 Adopting an integrated risk approach connected to Statistical Quality management ....... 24

2. Risk management Resources .............................................................................................. 28

2.1 Risk organisational culture ............................................................................................... 28

2.2 Training ............................................................................................................................. 29

2.3 Delivering roles and responsibilities .................................................................................. 30

3. Risk management process (see Section 2) ......................................................................... 32

4. Monitoring and Reporting ................................................................................................... 33

4.1 Monitoring & Review of the framework ............................................................................ 33

4.2 Establishing reporting mechanisms ................................................................................... 34

SECTION 2: Risk management process .................................................................................. 39

1.1 Internal Communication .................................................................................................... 42

1.2 External Communication .................................................................................................. 44

2. Context analysis .................................................................................................................. 46

2.1 Establishing the context ..................................................................................................... 46

2.2 Process mapping ................................................................................................................. 47

3. Risk Assessment .................................................................................................................. 49

3.1 Risk Identification .............................................................................................................. 50

3.2 Risk Analysis & Measurement .......................................................................................... 54
3.3 Risk Weighting ................................................................. 58

4. Risk Treatment .............................................................. 59
  4.1 Risk Treatment Actions .................................................. 60
  4.2 Risk Treatment process .................................................. 62

5. Monitoring & Control ..................................................... 67
  5.1 Monitoring & Review ..................................................... 68
  5.2 Key risk indicators ....................................................... 69

6. Risk Based Control & Audit .......................................... 71

7. Risk management Information system .......................... 73

8. Risk management Maturity model ................................. 76
This draft includes the following changes compared to the previous one (April 2016):

a) The following paragraphs/chapters have been revised:
   - Foreword: “what risk is and why risk management is relevant” statements added (pag. 9-11);
   - Risk Nomenclature and definitions: meaning of Risk Plan clarified (page 17);
   - Risk appetite: Risk Appetite and Risk Profile issues implemented (pagg. 18-20).
   - Risk management commitment: paragraph revised as required (page 20);
   - Risk management approach: example of “mixed approach” clarified (Fig. 2, page 23);
   - Internal control according to a risk-based approach: relationships between internal controls and risks clarified (pag.24-26);
   - Integration with GAMSO: proposal to align GAMSO and Risk Management process added referring to the integration between risk and quality management (page 27);
   - Roles and Responsibilities: responsibility of “The Governing Board” clarified (page 31);
   - Monitoring & Review of the Framework: the importance of periodically reviewing the Risk management maturity level underlined (page 34);
   - Review Audit Report: the importance of the audit report in aligning risks with internal controls underlined (page 37);
   - Communicating risks: the importance of documenting risk communication in the Risk Management /Internal communication Plan underlined (pagg. 42-44);
   - Establishing the context: the importance of Risk Maturity assessment in order to successful implementing a risk management policy underlined (pagg. 46-47);
   - Risk treatment: the differences between mitigation actions and contingency actions clarified (page 61);
   - References: the standard ISO 27000 “Information technology - Security techniques Information security management systems – Requirements” quoted in “References”

b) The following paragraphs/chapters have been included/added:
   - Risk Management approaches: paragraph on risk management approaches (top-down, bottom-up) implemented (pagg. 21-22);
   - paragraph on Risk identification modified (page 50);
   - Risk Management Maturity Model paragraph added (page 76);
   - Risk Appetite: UK case study added (pagg. 9-11, Annex);
   - Risk Maturity Model: UK Case study added (pagg. 29-34, Annex);
   - Risk Maturity Model combining both international standards and analysis of surveys on risk management practices results added (pagg. 35-42, Annex)
This page has been left intentionally blank
FOREWORD

The Guidelines

These Guidelines are intended to help the implementation of a Risk management system in Statistical organisations.

In order to identify a practice that accounts for the National Statistical Offices (NSO) particular features, the first step of analysis has concerned the collection of actual cases of implementation of Risk management systems at international level. In 2015 two surveys have been carried out in order to analyze to what extent Risk management systems are adopted among the NSO’s members of the United Nations Economic Commission for Europe (UNECE) – as well as among countries and international organisations not belonging to the UNECE and yet participating in the Commission’s activities.

Data collected through the first survey has been pre-analyzed according to a theoretical paradigm – named “The template” – shared through a research paper during the “Workshop on modernization of Statistical production and services”, held in Geneva on 19 -20 November 2014. The template takes into account the most relevant and useful standards such as Enterprise Risk management Conceptual Framework (ERM): Internal Control – Integrated Control, developed by the Committee of Sponsoring Organisations of the Treadway Commission (Co.S.O.) and ISO 31000:2009 (Risk management – Principles and guidelines).

The countries involved in the second survey have been selected according to the following criteria: long-term positioning within the most developed areas; representativeness related to the geographical area (EU/not EU countries); compliance with acquired standards and practices.

From a methodological point of view, it should be highlighted that the selection carried out is not based on a performance ranking. Actually, it aims at focusing on the most relevant features required for a high-quality Risk management practice, because information from the respondents will contribute to define a global framework inferred from each system already developed and spread.

The Guidelines don’t aim at detecting a best practice according to the Risk management international standards, but the practice or practices most adjustable to the NSO’s
organisational context with a view to reproducibility\(^1\). Their goal is therefore to provide a both theoretical and practical tool helping the NSO modernization process, given that a Risk management system implementation contributes to focus on control in statistical quality.

This draft consists of two sections, whose index complies with Risk management standard ISO31000/2009:

- Section 1 investigates the Risk management system;
- Section 2 focuses on the Risk management process.

The Sections 1 and 2 include **Question Mark boxes** that consistently report some answers to the questions contained in the first and the second survey.

Each paragraph includes key words (“tags”) to make topic findings easier within the Guidelines.

The Guidelines also comprise:

- **The Annexes** which shows a more practical approach to the different domains of Risk management, describing two categories of examples:
  - Focus points on Risk management core topics;
  - Case-studies, shortly reporting some NSO's significant experiences on particular features of the Risk management systems;
- **The References**, concerning the main sources of the Guidelines;
- **The Glossary**, with the definition of the main relevant terms of the Guidelines.

---

\(^{1}\) The notion of reproducibility refers to a Standard features' transferability regardless of any difference in the organisational context; that implies emulation, that is, the possibility for other organisations to opt for the same model. "Reproducibility" can be explained through both Portability, that is, the above-mentioned transferability, and Adaptability, that is, the power to be used in different contexts without any further actions or tools: in other words, the owner to be customizable.
Definition of Risk and Risk Management

Risk management is an organizational model aiming at developing quality of management processes; it stands out by analyzing the unexpressed events, not already arisen within the organization.

Unlike most of the managerial systems, risk management doesn’t overlap with the other kind of internal controls because it represents a different perspective that goes through and connect: planning and control, performance evaluation system, audit, quality and so on. Therefore, Risk management helps the organizations bring about a higher level of quality of services and products because it supports the decision-making processes, preparing for the difficulties that could hinder the achievement of the strategic goals.

In a few words, the main objective of Risk management concerns protecting and strengthening:

- Values, ethics and sense of belonging
- Entity’s tangible and intangible assets
- Growth of organizational culture
- Leadership and relationship
- Effectiveness and efficiency of processes
- Resources for strategic priorities
- Stakeholder’s satisfaction

That means that Risk management could be considered as a tool to effectively manage an organization; in fact, it deals with risks and opportunities affecting the creation or the preservation of an entity’s value. Risk management is defined by the Co.SO. Model\(^2\) as: “a process, effected by an entity’s board of directors, management and other personnel, applied in strategy setting and across the enterprise, designed to identify potential events that may affect the entity, and manage risk to be within its risk appetite, to provide reasonable assurance regarding the achievement of entity objectives”.

The definition reflects certain fundamental concepts; in particular, Risk management is:

- A process, ongoing and flowing through an entity
- Effected by people at every level of an organization
- Applied in strategy setting
- Applied across the enterprise, at every level and unit, and includes taking an entity level
- portfolio view of risk
- Designed to identify potential events that, if they occur, will affect the entity and to

• manage risk within its risk appetite
• Able to provide reasonable assurance to an entity’s management and board of directors
• Geared to achievement of objectives in one or more separate but overlapping categories

This definition is purposefully broad. It captures key concepts fundamental to how companies and other organizations manage risk, providing a basis for application across organizations, industries, and sectors. It focuses directly on achievement of objectives established by a particular entity and provides a basis for defining enterprise risk management effectiveness.

Risk management has its object the events that have negative impact; they represent the risks which can prevent value creation or erode existing value.

There are many risk definitions in the literature and in the standards most recognized at the international level; the standard ISO 31000:2009 defines risk as: “the effect of uncertainty on objectives”, where “an effect is a deviation from what is expected (positive and/or negative), often expressed in terms of a combination of the consequences of an event (including changes in circumstances) and the associated likelihood of occurrence” and the uncertainty is “the lack of information about the understanding or knowledge of an event, its consequences and likelihood”.

Actually the concept of risk is more complex than the combination of likelihood and effect; it comprises some issues considered by the cognitive analysis relating to the organization, including:

• Risk Profile: set of risks that may affect all or part of an organization;
• Risk Appetite: total amount and type of risks that an organization decides to pursue, maintain or adopt
• Risk Perception, which describes how people perceive risks according to their values and interests
• Risk Attitude. (Existing Risk Profile). If an organization is particularly effective in managing certain types of risks, it may be willing to take on more risk in that category, conversely, it may not have any appetite in that area.
• Risk Acceptance, which refers to the maximum potential impact of a risk event that an organization could withstand. Often, appetite will be well below acceptance.
• Risk Capacity, which is the maximum level of risk that an organization can assume without violating the regulatory burden;
• Risk Retention, which considers stakeholders’ conservative return expectations and a very low appetite for risk-taking.
• Risk Tolerance, which is the level of variation that the entity is willing to accept around specific objectives.

All of these issues should be considered to assess the overall risk level of the organization.
Therefore, the identification of the "enabling factors" and the "causes" related to a risk, could contributes significantly to specify the context in which the risk can occur, allowing risk owners, as well, to adopt the necessary preventive measures.

While the enabling factor represents an organizational/social/environmental circumstance which facilitate a behavior that could result in a risk, the cause is the reason why the action has been undertaken. Therefore, the root-cause analysis can help organizations distinguish risks that could be effectively tackled from those which initiatives could only carried out for partially.

As regards the definition of a risk, some issues should be taken into consideration:\footnote{Source: “Statistics Canada’s Updated Operational Risk Exercise 2014”, Statistics Canada - Statistique Canada}

- A risk statement should be a clear, meaningful and concise statement that describes a risk. Example: *Increased difficulties in reaching household survey respondents could adversely impact the quality of our data.*
- The statement should describe the event and the potential impact of that event on the achievement of the organization’s objectives. Example: *There is a risk that (event)....and the consequences are (impact)...*
- A good risk statement should also include the possible causes (drivers). Examples: *There is a risk that (event)...because of (cause)...and the consequences would be (impact)...; Given that...there is a risk that...with the potential impact of....*

Before placing any risk treatment, the event involves an "inherent risk", ontologically related to the activity that could determine the event itself; once the mitigating action has been put in action, all that’s left is the "residual risk", whose value can be equal to, greater or less than the "inherent risk".
SECTION 1: RISK MANAGEMENT FRAMEWORK

- **Settling Risk management system**
- **Risk management resources**
- **Monitoring & Reporting**
- **Risk management process**

**Information**

- See Section 2

- Risk Management Mandate & Strategy
- Establishing risk management policy
- Integration with statistical Quality management

- Risk organisational culture
- Training
- Delivering roles & responsibilities

- Monitoring and review of the framework
- Establishing reporting mechanism

Management System
This page has been left intentionally blank
1. Settling the Risk management system

A Risk management framework (system)\(^4\) provides the infrastructure for delivering, maintaining and governing Risk management throughout the organisation. As a part of this framework, an organisation should set up:

a. A Risk management Mandate that is the board statement setting direction and priorities for Risk management, and through which “who does what” is given proper authorization as well as all the necessary resources to play his/her role. This is the main expression of the Risk Governance, through which the organisation’s board engages stakeholders in locating the different responsibilities for managing risks.

b. A Risk strategy, that points out how Risk management supports the organisation’s overall strategy and related objectives. It takes into consideration the external and internal context, focusing in particular on key stakeholders demands.

c. A Risk policy provides a clear and concise outline of the organisation’s requirements for Risk management within the organisation’s overall approach to governance. It includes the risk appetite statement, the human resources training program to support Risk management process as well as a definition of risk assessment criteria.

d. An integrated risk approach supports Quality management in improving statistical data integrity and quality, through identification, analysis and treatment of risks inherent to statistical and over-arching processes.

1.1 Risk management Mandate and Strategy

TAGS: Philosophy; Mandate; Scope; Plan.

A Risk Management strategy includes definition of Risk management scope and plan as well as the discussion of Risk management philosophy.

I. Risk philosophy

A Risk management philosophy is the set of shared beliefs and attitudes characterizing how

\(^4\) The AS/NZS 4360:2004 standard uses the following definition of Risk management framework: “set of elements of an organisation’s management system concerned with managing risk”. Within this draft the clauses “RM framework” and “RM system” are being used as synonyms.
risk is considered in any organisational activities. It affects how Risk management components are applied, including how risks are identified, the kinds of risks accepted, and how they are managed.

When the Risk management philosophy is not developed, understood, and embraced by the staff very well, an uneven application of Risk management across business units, functions, or departments is likely. Even when the philosophy is well developed, nonetheless cultural differences among units resulting in variation in enterprise Risk management application may be found.

Therefore, risk philosophy, risk appetite e risk strategy should be always kept aligned, as one reflects the other. To this purpose it’s necessary to “measure” risk perception by the management staff – as some managers may be prepared to take more risk while others are more conservative – as well as the risk maturity of organisational context, since this latter could be more or less resilient in facing risk.

II. Mandate

A mandate in Risk management expresses itself through an official statement/document that clearly indicates the Risk Management strategy and objectives, the people accountable for them at any level, also authorizing such people to use proper resources for achieving the objectives assigned.

Defining and communicating this statement testifies an organisation’s commitment to implement a Risk management system.

**Box 1 - An example of mandate among NSIs**

“Minimizing any significant risks, arising during activities and services, through the application of effective Risk management principles and practices. The organisation will bear an acceptable level of risk, but only after weighing up the likelihood, consequences and cost of an adverse event occurring against the availability of resources to eliminate or manage the risk”.

*Source: Australian Bureau of Statistics – Accountable Authority Instructions*

III. Risk management scope

Dealing with the scope within a Risk Management strategy means that all staff is made aware of the relevance of risk in achieving the objectives assigned as well as specific training for such staff is envisaged. It also means that a common approach to Risk management is shared across the organisation, including a common risk language.
IV. Risk plan

To implement a Risk management system a Risk plan is needed such to include:

- Risk management objectives (strategic as well as operational ones);
- Risk management activities to be undertaken within a proper timeframe to help the organisation achieve its strategic objectives;
- Resources required, including people, knowledge and budget;
- Decisions regarding risk communications, internal and external.

How the Risk Management strategy progress will be monitored, reviewed and reported.

As regards the activities to be undertaken, several of them are crucial whether resulting from an extended program or from a “quick” one through a “prototypal release” of the Risk management system. The resources that an organisation will invest in implementing such a System are also crucial to determine the quality and progress of results.

1.2 Establishing Risk management policy

TAGS: Risk appetite; Risk Profile; Top management; Commitment; Stakeholder.

To achieve consistency in Risk management activities across the organisation, the Risk management policy should contain a high level overview and description of the Risk management process.

The main features of the policy are:

- Definition of Corporate Risk Appetite: the Board and senior managers set up the risk tolerance level through identifying general boundaries against unacceptable exposure to risk. The corporate risk appetite is then used to shape tolerance levels down the organisation (see below);
- Implementation of a Risk management standardized process at all levels, to ensure that Risk management is an inherent part of how core-business is run (see chapter 4);
- Top management involvement in Risk management framework design (see below);
- Stakeholders’ empowerment (see below and see also Section 2, ch. 1);
- Definition of risk criteria (see Section 2, ch. 3);
- Definition of a hierarchy of risks (see Section 2, ch. 3);
• Implementation of a Risk management unit/office (see ch. 2);
• Definition of HR training policy to support Risk management process (see ch. 2);
• Establishing a communication system (see Section 2, ch. 1);
• Establishing a reporting system (see ch. 4).

I. Risk Appetite and Risk Profile

Any organization intended to implement a Risk Management congruous system should define a Risk Appetite Framework (RAF), that is, a framework connecting risks to the mission and strategic objectives, so translating strategy into quali-quantitative variables. With reference to the Risk Profile (the “set of risks that may affect all or part of the organisation”) and consistently with the overall strategic plan, such a framework defines the leaning toward risk (risk tendency), tolerance thresholds, risk limits, risk governance, as well as any processes needed to outline and implement them.

An organization cannot consider risk as just resulting from likelihood-per-impact in order to treat it: actually its management depends on the component variables involved in determining Risk appetite, that is, “the amount of risk that an organisation is prepared to accept, tolerate or be exposed to at any point in time”. Risk Appetite level mostly depends on the kind of activity performed, the products and services offered and the regulatory and environmental contexts in which the organization operates.

The variables expressing Risk Profile-Risk Appetite ratio, each of them to be properly assessed in order to fully analyse the elements affecting the risk overall level pertaining to an organization, are as follows:

• Risk Perception, which describes how people perceive risks according to their values and interests;
• Risk Attitude (Existing Risk Profile): if an organisation is particularly effective in managing certain types of risks it may be willing to take on more risk in that category, conversely, it may not have any appetite in that area;
• Risk Acceptance, which refers to the maximum potential impact of a risk event that an organisation could withstand. Often, appetite will be well below acceptance;
• Risk Capacity, which is the maximum level of risk that an organisation can assume without violating the regulatory burden;
• Risk Retention, which considers stakeholders’ conservative return expectations and a very low appetite for risk-taking;
• Risk Tolerance, which is the level of variation that an organisation is willing to accept around specific objectives.
While Risk Appetite is linked to strategic objectives, Risk Tolerance is mainly connected to the operational ones since through the latter the governing body sets up the maximum deviation allowed by Risk Appetite.

*Figure 1: From the Risk Profile to the Risk Appetite definition*

The Risk Appetite Framework (RAF), then, is a methodological scheme aimed at determining the organization’s Risk Appetite level through an iterative process, constantly evolving, that helps the organisation outline the amount of risk it is willing to take to achieve its objectives consistently with the business strategy.

When outlining Risk Appetite all strategic activities (planning, detection of financial and human resources, portfolio project selection, etc.) are determined according to risk-based thinking and criteria. It’s up to the governing body to draw up the RAF through a statement (RAS – Risk Appetite Statement), that is, an official document setting out risk objectives as well as the ways to monitor their achievement and cascading them through the organisation’s operational processes.

In particular, the RAF should state:

- The types of risks an organisation intends to take;
For each kind of risk, any possible tolerance threshold and operational limit under both normal and critical (at organizational/financial level) circumstances;

- Any procedures and/or actions to start if it becomes necessary to lead risk level back to either the objective or the limits established, especially if risk level reaches the tolerance threshold;
- The role of actors involved in defining and implementing the RAF (board, managers, auditors, operational units);
- Timing and procedures to monitor and update the RAF;
- Rules for sharing the RAF contents with all actors, both internal and external, involved in its definition and implementation.

Those organisations effectively adopting a Risk Appetite Framework are able to integrate it within their own decision-making processes and strive to internally communicate and disseminate its contents, starting from the Top management.

In defining its own Risk Appetite level, an organisation should set up a template to identify tolerance thresholds for any activity area; for example, the template will show whether a particular activity within each area has a low, medium or high risk level and then, respectively, a high, medium or low tolerance level.

To this purpose, the RAF should contain any elements to be taken into consideration to determine the tendency to risk, for example, through designing a matrix in order to assess the risk tendency level for each activity, to be made by the respective risk owners.

A different level of Risk Appetite can therefore be outlined for each top strategic risk as well as specific behaviours consistent with a pre-determined level of risk tendency can be identified; to this purpose, a matrix to support the decision-making processes can be laid down in order to align the individual approach with the risk policies established by the top management: risk adverse; risk minimising; cautious; open to risk; risk-taking.

II. Risk management Commitment

Risk management design should be mostly contributed to by Top management with the assistance of middle/low management and technical staff (for example, through mixed working groups). Especially during the start-up phase any organisational level should be involved in order to collect inputs and needs (for example, through ad hoc interviews).

Employees best know the most typical and recurring risks in their area and should be both encouraged and engaged to regularly give information about them.

Risk management goals should be not only clearly defined and communicated by Top management but also discussed within each of NSO units. Each unit should have a contact person entitled to coordinate all the Risk management activities in cooperation with his/her colleagues, including the head of unit.
III. Stakeholders’ empowerment

It is really important to establish and maintain proper risk frameworks that ensure cooperation with stakeholders in achieving common objectives (e.g. the public’s trust in the quality of Official Statistics; protection of confidentiality related to respondent data, etc.). Actually, an organisation should regularly circulate information as well as keep dialoguing about Risk management with internal and external stakeholders, in order to ensure that everybody understand the basis on which decisions are made and the reasons why particular actions are required.

To this purpose, the organisation needs to:

• periodically review interfaces;

• check whether communication is correctly understood and all communication channels are effective;

• set up clear communication protocols in order to ensure there is a common understanding of the respective responsibilities;

• implement a consultative team approach to help properly define the internal and external context and ensure risks are identified effectively; to put different areas of expertise together when analyzing risks; to ensure different views are properly considered in evaluating risks; to assure appropriate change management during risk treatment;

• develop communication plan for both internal and external stakeholders at the earliest stage of the Risk management process;

• encourage, acknowledge and appreciate unsolicited views;

• provide periodic feedback to show how well what was promised or projected has been actually performed.

For further information see Section 2, chapter 1.

1.3 Risk Management approaches

The coordination of Risk management process is centralized: the Risk Office analyzes and draws up information related to each process phase and goes along with strategic planning as well as the board, which it has to directly report to.

The Risk Committee, with the Risk manager playing the role of coordinator, sets up the criteria to select the most relevant information coming from the Risk management information system (selective approach). Significant risks as far as either impact or strategic level are concerned are reported by the office supporting the Risk manager on a regular,
specific and exception basis. The Risk manager gives directions on translating strategies into Risk management objectives and monitors their achievement by divisions/offices and managers within their own competence. The Risk manager therefore finalizes the information received by adapting it to the organisational context down to any single office (top-down perspective), in order to correct possible deviations from strategic priorities.

Risk registers making involves, on the one hand, a folding of organisational risks (corporate as well as project and operational ones), on the other hand, a setting up of specific risk registers (work health and safety, fraud, IT security, environment, etc.).

As for the involvement of management & stakeholders, three kinds of approach can be followed in identifying risks:

- **Top down-approach**: the decision-making process is centralized at governance level. This approach can show two modes: a) Full top-down mode, that is, the business units’ risks are listed at department level, meaning that heads of unit cannot add risks themselves at unit level. There is no need of risk escalation, except for department level. b) Prevailing top-down mode, that is, a corporate risk register is directly created from a detailed operational risk register.

- **Bottom-up approach**: the decision-making process is done at management level. Operational risks are identified by any staff member while performing his or her daily work (e.g., in order to encourage the staff to be more active in defining non-conformities, an opportunity to register them online has been provided).

- **Mixed approach**: the board entity states the criteria (top-down) by which the heads of unit identify and manage risks (bottom-up). Risks may be viewed and assessed throughout the organisation at any level (e.g., Group, Program, Office, Project, etc.). In order to set the Framework, the hierarchy of risks on which attention is focused corresponds to the enterprise, operational and project levels.

Such approaches are not mutually exclusive, and a combination of approaches to the management of process is desirable to achieve effective integration of Risk management at any level within the organisation.

Besides, Risk Management approaches, such as "Top-down" or "Bottom-up" are a way of cutting across the organization hierarchy and overcome organizational barriers.

The figure below outlines Risk management process according to the above mentioned Top-down perspective; it also highlights the information flows related to decision-making process according to the different roles involved.
In order to identify risks the adoption of a suitable tool (= method) is needed. Here follows two of the most commonly used methods:

- **Commissioning a risk review**: A designated team (either in-house or from outside) considers all the operations and activities related to the organisation’s objectives and identifies the associated risks. Such a team should conduct interviews with key staff at all organisational levels in order to build a risk profile for the whole range of activities (but it is important for this approach not to undermine line management’s awareness of their own responsibilities in managing the risks that are relevant to their objectives);

- **Risk self-assessment**: Each level and part of the organisation is invited to review its activities and to contribute its diagnosis for the risks it faces. This may be done through...
Guidelines on Risk management practices in Statistical organisations – SECOND DRAFT

paper documentation (with a framework for diagnosis set out through questionnaires), but is often more effectively conducted through a workshop approach with facilitators helping groups of staff to work out the risks affecting their objectives. A particular strength of this approach is that ownership of risk is better established when the owners themselves identify the risks.

QUESTION MARK BOX
Q. With reference to the approach adopted, please detail the methodology being used while specifying roles, accountabilities and connections to the different process phases:
R. The process starting by engaging all Directors to respond to a risk questionnaire to identify the top three/five risks from a divisional program perspective. For this purpose program-level risk registers were reviewed and approved by their respective Field Planning Boards, to ensure consistency in the understanding and relative importance of the risks identified at the divisional or program level. The results of this exercise is presented to the Top-Management Board, who then provides his-own perspective on the corporate risks facing the organisation.
Source: Statistics Canada, In-Depth survey on Risk management practices

QUESTION MARK BOX
Q. The selected organisational stakeholders have been involved in:
R. All stakeholders should identify risks: every staff member can inform process managers about draw-backs and risks identified in their process (Statistics Lithuania).
R. Risk identification and analysis should be dispersed around the organisation and carried out by the departments, units, territorial statistical departments, teams and projects (Statistics Finland)
Source: Survey on Risk management Practices

1.4 Adopting an integrated risk approach connected to Statistical Quality management

TAGS: Approach; Statistical risk; Quality framework.

Risk management is essential to achieve the organisation’s strategic outcome and such fulfilment can only be reached by ensuring that risk is included as a routine in all significant decision-making. This means that Risk management should be part of the organisation’s culture, that is, embedded in every organisational process, both production and supporting ones.

That requires an agreed approach, integrated with corporate strategy, outlining exposures, issues and potential problem areas: an integrated Risk management should result in a system that is a part of the regular organisational performance review, where the
organisation not only looks at performance and events, but identifies, in a systematic way, important gaps, variations and exposures in order to get ahead of (mitigate) their possible impact.

From a practical point of view:

a. Risk management should not be seen as a separate system existing independently from the way in which the organisation manages itself, makes decisions, allocates resources and holds people accountable.

b. Risk management cannot take place at some levels if that means excluding other ones.

c. Risk management cannot take place in few parts of the organisation only.

According to the holistic approach, risks should be viewed and assessed at any level in the organisation. They should be a major consideration in approving the investment proposal as well as integrate tools for project management and performance monitoring. Accordingly, they should be integrated into key accountability documents and internal strategic and project planning.

The most advanced statistical organisations have developed integrated models based on enterprise-wide perspective of risk, adopting standardized terms and concepts to promote effective implementation across the organisation.

In these systems all aspects of internal control are developed through a risk-based approach built on the following criteria:

a. Policy positions reflect the risk appetite of senior management and are developed to guide the behavior of empowered staff in managing risks faced in performing their assignments.

b. Governance arrangements ensure transparency in decision making as well as accountability by promoting strong leadership, sound management and effective planning and review.

c. Planning and Reporting provide great opportunities to document goals and related risks.

d. Assurance activities are a part of Internal audit aiming at verifying that Risk management within an organisation is run consistently with international standards and established practice\(^5\); still, such activities have to be targeted on the comparative importance assigned to the objectives by the organisation.

e. Organizations should align risks to internal controls to ensure, where possible, each

\(^5\) Internal audit should be carried out by an independent organisation’s unit playing an advisory role and providing independent assurance and assistance to the Chief Statistician (see Section 2, chapter 5)
risk has controls, and to ensure each control addresses risks.

Such NSO have adopted an integrated Risk management framework by identifying – in addition to general Risk management – a specialized Risk management which addresses persistent risks (for example, fraud, work health and safety, Information and Communication Technologies - ICT - security and disclosure risk)\(^6\). They also put a strong focus on managing statistical risk defined as the possibility that one or more of the production process components fail to meet the quality standard established, so resulting in a lower statistical output quality or integrity. Given that statistical risks are unavoidably managed at all levels (strategic, operational and project ones) within a NSO, it is worth noting that even when they are managed separately they should eventually be integrated into an organisational risk framework.

Considering the strong connection between quality and risk\(^7\), risks can be treated by applying Quality management especially at operational level.

Indeed, Risk management and Quality management are similar:

- Quality management usually defines requirements and assesses whether and when they are met (through review, audit, etc.). If requirements are not met correction actions are implemented;

- Risk management identifies threats (risk sources) that can affect objectives. If risk level is too high mitigating measures are implemented.

Even though a lot of general quality frameworks exist in literature, applications of quality continuous improvement approaches among NSO are still limited.

In implementing their framework for statistical business process quality improvement, NSO should pay particular attention to:

- extract from the existing models key elements and possible relations for a general quality framework of statistical processes/chain;

- adopt a common vocabulary for quality and Risk management.

Independently of the standard adopted, a first step in implementing a quality framework is to design process flow map(s), in order to identify the points where to measure products and process quality.

\(^6\) The Institution managing all these persistent risks is the Australian Bureau of Statistics (ABS), which has also developed a quality improvement framework of the statistical chain based on Risk management (see Annex).

\(^7\) A) Quality is defined as the extent to which characteristics of an object meets the requirements (ISO 9001:2015). Risk is defined as the effect of uncertainty on objectives (ISO 31000). Objectives can be regarded as high level requirements. B) Traditionally, quality is focused on product quality and customer satisfaction (ISO 9001). However, the definition of quality can be applied to other objects such as processes, input as well as the institution as a whole.
Process mapping can help to understand how a system works and identifies how a system interacts with other systems and processes.

Another key step is to identify the statistics quality demands by users with respect to the process under consideration. Quality demands should encompass both quality criteria and demands related to risks. A process is in control when quality criteria are met and risks are acceptable.

NSO could use the Generic Statistical Business Process Model (GSBPM) as a guide to map the activities of statistical processes. This grants that all steps of a statistical process are included for monitoring purposes. For example the "Collect" phase of the GSBPM includes any activities related to obtaining data. Considering the recent adoption of the Generic Activity Model for Statistical Organisations (GAMSO) which extends and complements GSBPM by adding other activities which are needed to support statistical production, it would be useful to introduce this standard in order to support implementation of an entire Risk management system.

In particular, according to GAMSO model:

- the Risk management governance system and the Corporate risk management (i.e. the overall risks that can affect the NSO’s strategic objectives), could be placed within the “Strategy & Leadership” Macro-Area, sub-area “Govern and Lead”;
- the statistical risk management, related to the identification and monitoring phases of the risk management process, could be placed within the Capability Management Macro-Area, sub-area “Plan/Monitor capabilities”. These kind of risks, that could impact on the data quality, are often connected with the correct application of statistical methodologies and production standards;
- referring to the identification and treatment of organizational risks, the operational risk management connected to overarching activities supporting statistical production (i.e. Finance, Human Resources, ICT), is placed in each sub-area of “Corporate support Macro-Area”. In this Macro-Area also specific types of risks are allocated (i.e. Fraud Risks);
- the management of operational statistical risks at the business level, is a routine activity under the responsibility of the risk owners, with regard to the identification and treatment phase, in order to ensure statistical quality and successful delivery.

---

9 BLUE-ETS Project: SPt-Cooperation-Collaborative Project /Small or medium-scale focused research project/FP7-SSH-2009-A/Grant Agreement Number 244767/ Deliverable 7.3
2. Risk management Resources

TAGS: HR allocation; Internal stakeholders; Organisational changes; Organisational climate; Organisational culture; Risk management Training; Skills and competencies.

2.1 Risk organisational culture

Risk management initiatives can promote employees’ sense of belonging to a group as well as their own significance within the organisation. People cooperate to set up a Risk management system, an asset management, to define the cross-organisational measures, and so on. Moreover, Risk management provides a systematic standard mechanism of internal control that obliges all staff to come together from different areas to discuss, identify issues and solve problems – that is, it intensifies interactions. Risk management system also provides a good basis for creating and maintaining quality culture and positive working atmosphere through making staff feel as a co-author of a huge work done by the organisation.

Human capital is recognized as one of the key elements for obtaining organisational success\textsuperscript{10} and some uncertainties which give rise to risks can actually come from the organisation’s internal environment.\textsuperscript{11} For example, the way in which Top management reacts to the results of monitoring may affect the behavior of employees; the organisation should be quite clear about the uncertainty coming from relying on a single human-dependent control to make a large modification to risk, and should properly reward efforts by individuals. Consistently, when designing the framework and implementing all aspects of the Risk management process, specific actions are needed in order to integrate such human and cultural factors.

Change, and culture change in particular, is a weakness in Risk management: process is not the problem, but people’s perception of it. Therefore, two important lessons learned from implementing Risk management by some NSO that other ones should take into account when developing their own processes, are: embedding clear risk based thinking at the highest level of the organisation, while ensuring its cascading down to lower management and employees; presenting the risk based thinking not as something totally new to reduce resistance and showing it as an important feature of any change process.

\textsuperscript{10} Cf. Porter M.E., 1990.

\textsuperscript{11} ISO/TR 31004:2013(E) reports common types of error related to human and cultural characteristics: a) failure to detect and respond to early warnings; b) indifference to the views of others or to a lack of knowledge; c) bias due to simplified information processing strategies to address complex issues; d) failure to recognize complexity.
Job profiles (outlining role, performance expectations and development objectives), should be identified for staff assigned to run Risk management matters, and specific descriptions on specific issues should be included in the General Risk manager’s and Risk officers’ job profiles.

With reference to control actions, an organisation should establish, among others, preventive human capital controls to reduce the likelihood and/or impact of adverse and critical events like noncompliance and misconduct\(^\text{12}\). Consequently, the organisation should enhance and/or revise the prioritized risk matrix and, as needed, the risk optimization plan to reflect implemented human capital incentives, according to current residual risk analysis and performance against planned residual risk analysis.

<table>
<thead>
<tr>
<th>QUESTION MARK BOX</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q. Have job profiles been identified for the staff assigned to run Risk management matters?</td>
</tr>
<tr>
<td>R1. “Specific descriptions on Risk management issues are included in the job descriptions of Risk officers and head of units”</td>
</tr>
<tr>
<td>Source: Romania, In-Depth survey on Risk management practices</td>
</tr>
<tr>
<td>R2. “Yes, done. There is a job description for the General Risk manager. The Risk manager of Statistics Austria holds a certificate of a Senior Risk manager with regard to ÖNORM EN ISO 31000 and ÖN 49003 (Austrian Economic Chamber, WIFI-Zertifizierungsstelle)”</td>
</tr>
<tr>
<td>Austria, In-Depth survey on Risk management practices</td>
</tr>
<tr>
<td>R3. “All staff have a Development and Performance Agreement (DPA) which outlines their role, performance expectations and development objectives. Roles in relation to risk will be articulated in broad planning and in the individual DPAs but it may not be reflected in a title. In addition, roles in relation to managing specific risks are identified in the Risk management documentation”</td>
</tr>
<tr>
<td>Australia, In-Depth survey on Risk management practices</td>
</tr>
</tbody>
</table>

### 2.2 Training

To effectively implement a Risk management system, an organisation should allocate appropriate resources, suitable human capital as well as ensure that those who are accountable can fulfil their role by providing them with the training and skills needed. All staff should be aware of the relevance of risk to achieve the objectives assigned and training to support staff in Risk management should be available. Awareness and ongoing support enables individuals to know what is expected and reduces the likelihood of errors.

\(^{12}\) At this end, as an example of potential sub practices, an organisation can also: define which duties should be segregated to prevent critical events; develop awards and other incentives for contributions by individuals or units that result in reduced residual risk or compliance failures, enforcement actions or other positive challenges to the organisation.
An organisation should identify the presence and effectiveness of current actions and controls in order to deal with threats and opportunities. That includes use of education and awareness programs. The organisations should also conduct a structured needs assessment identifying risk and training needs (e.g. general control system, specific training on Risk management systems, internal control standards, dedicated tools, statistical quality modules, etc.) as well as establish appropriate training and support for responsible personnel. Finally, they determine which kind of awareness, education and support practices should be put in place for each policy and target audience.

It is advisable to start training with a program devoted to managers and employees assigned to run Risk management matters at different levels; it would be best if kick-off training activity focuses first on higher-risk areas. It is also important to carry out training initiatives regularly, in accordance with Risk management system development, as well as concurrently with significant organisational changes.

RM training needs to be integrated into existing job training, both if Risk management is considered a tool for improvement and for the sake of economic efficiency. Using a suitable level of technology and develop e-learning tools to reach a broader target audience are advisable to disseminate education and awareness. The organisations should also plan ad hoc sessions dealing with topics and issues specifically related both to quality and Risk management, and in connection with broad organisational change processes requiring careful and effective management of the transitional phase, they should envisage specific training initiatives and/or ad hoc events aimed to describe how Risk management does represent a change strategic lever.

**QUESTION MARK BOX**

Q. Please point out the frequency of the specific training initiatives delivered from the start of the Risk management system, regardless of their kind:

R. “Yearly training on Risk management and Internal Control System (ICS) in the framework of workshops (RM, ICS) with an external expert. A presentation of the Risk management system is provided to all new staff members within Statistics Austria’s general training programme (half-yearly”).

Source: Austria, *In-Depth survey on Risk management practices*

### 2.3 Delivering roles and responsibilities

**TAGS:** Roles; Responsibilities; Accountabilities

Risk management should work at any organisational level as well as through participation by the entire staff, according to respective roles and functions.
The Governing Board is responsible for ensuring the setup of an effective Risk management system throughout the organisation;

The Risk Committee/Board Entity is an oversight entity ruling Risk management system together with other strategic matters. The Committee/Board sets risk appetite in cooperation with senior management and communicates it throughout the organisation. The Committee/Board is responsible for: monitoring compliance with the organisation’s risk policy; monitoring the adequacy of controls; monitoring changes to the organisation’s risk profile considered as a part of the organisation’s strategy and planning processes; assisting the senior management in selecting the key risks; periodically reviewing the Risk management reporting system as well as the adequacy of Risk management resources; escalating and reporting material risk issues to the Chief Statistician for consideration.

The Risk manager works under the guidance of the Committee/Board, is either skilled or even certified in Risk management and supported by staff consistent with the size of the organisation (see below Risk management unit). The Risk manager is responsible for: cooperating with Top management in identifying high risk areas related to strategic or business processes; cooperating with Top management in defining treatment actions related to key risks; supervising the Risk management process. Its role should also include: promoting a consistent use of Risk management and ownership of risk at all levels within the organisation; building a risk-aware culture throughout the organisation, including proper education and training; developing, implementing and reviewing Risk management; coordinating the other advisory functions on specific aspects of Risk management; coordinating responses when risks impact more than one area; managing quality within Risk management; reporting, escalating and communicating Risk management issues to key stakeholders.

Top management is responsible for: ensuring that there is a fit-for-purpose and up-to-date Risk management framework and process in place and that Risk management is adequately resourced and financed; providing strategic direction on the appropriate consideration of risk in decisions, also setting risk appetite and associated authority; approving the Risk management policy and disseminating culture on managing risk; ensuring that key risks facing the organisation are properly assessed and managed; providing direction and receiving feedback on the effectiveness of Risk management and compliance with the Risk management policy.

The Head of Department/Divisions/Units must actively manage risks that are part of daily work through complying with the enterprise Risk management framework. In particular, such offices: establish Risk management objectives and formulate key risk indicators; clarify Risk Management strategy and risk appetite to the staff; implement the Risk management process; manage the risks that fall within their areas of responsibility; cooperate in
identifying key risks; monitor Risk management action programs; regularly report to senior management any news or changes to existing risks, or failures of existing control measures.

**All staff** must take risks into account when making decisions and is responsible for an effective management of risks including identification of them. All staff is also responsible for understanding and implementing Risk management policies and processes.

**Internal Audit** (see details in Section 2, ch. 5) is responsible for reporting to the Board on the adequacy of Risk management processes within the organisation, giving assurance on: their design and how they are working; the effectiveness of controls and response actions to key risks; reliability and suitability in assessment of risks. The achievement of the Internal audit mandate is performed by a governance independent office that directly reports to the Chief statistician.

**The Risk management Unit** is coordinated by the Risk manager and is responsible for: collecting the Risk Identification Form filled by the structures (directorates, divisions, units) under the responsibility of the related risk owner; analyzing the Form and proposing preliminary treatment actions, escalating risk if it exceeds the unit’s level of authority; validating or not the closing solution; setting tasks, risk-indicators, targets and deadlines for proposed actions; preparing documentation for escalated risks and submitting it to appropriate management level (in particular for the cross-cutting actions); monitoring the implementation of control actions, to evaluate the results and propose corrective actions; filling-in the Risk Register; filing risk documents; preparing risk documentation and submitting it to the Risk manager; preparing Risk management meetings.

Description of tasks, deadlines and responsibilities for all the Risk management process actors must be included in a procedure to be made known throughout the organisation at least.

### 3. Risk management process (see Section 2)

The Risk management process is one of the framework elements and derives from the Risk management policy, because it expresses such a policy from an operational point of view. As an integral part of Risk management framework, the Risk management process is a systematic application of management policies, procedures and practices to the tasks of communicating, establishing the context, assessing, monitoring and reviewing risks.

It comprises the following activities:

1. Communication and Consultation;
2. Context analysis;
3. Risk Assessment;
Guidelines on Risk management practices in Statistical organisations – SECOND DRAFT

a. Identification;
b. Analysis and Measurement;c. Weighting;
4) Risk treatment;
5) Monitoring and Review.

The process should also concern the Risk Based Audit and the Information system support all the phases.

Section 2 in this paper contains an analysis of each process phase.

4. Monitoring and Reporting

4.1 Monitoring & Review of the framework

TAGS: System deviations; Risk management plan; Context Changes; Feedback.

In order to ensure that Risk management system is effective and continue to support organisational performance, an organisation should:

1. **periodically measure progress against and deviation from the Risk management policy and plan**: the framework and processes should be fit-for purpose and aligned to the objectives/priorities of the organisation and relevant stakeholders should receive adequate reporting to enable them to pass their role and responsibilities on the governance structure;

2. **periodically review whether the Risk management framework, policy and plan are still appropriate, given the organisation's external and internal context**: the organisation should ensure that changes to the context, or changes to other factors affecting the suitability or cost of Risk management, are identified and addressed;

3. **periodically review of the Risk management process**: the risks management resources should be quantitatively adequate and people across the organisation should have enough Risk management skills, knowledge and competence, in line with the risk role they are required to perform on a daily basis;

4. **periodically review of the Risk management maturity level**: With a view to achieving the continuous improvement, an organization should self-assess the level of its Risk
Management development to point out strengths and weaknesses, in order to design and / or review a lasting path of growth of the Risk management system itself;

5. *periodically report on the results of monitoring to the board*: based on the results from monitoring and review, decisions should be made to improve the organisation's management of risk and its culture, ensuring that the organisation is able to learn from risk events.

### 4.2 Establishing reporting mechanisms

**TAGS:** Reporting system; Executive & Operative reporting; Stakeholders’ report; Accountability.

An organisation should ensure that information about risk derived from the Risk management process is adequately reported and used as a basis for decision making at all relevant levels. To this purpose, clear reporting line mechanisms and strong inter-department knowledge sharing should be established in order to encourage accountability of risk and to ensure reports are delivered in an accurate, consistent and timely manner. Moreover, the Risk management policy (please see chapter 1) should clearly state the way Risk management performance will be reported.

In this respect, inadequate risk reporting\(^{13}\) can lead to a failure in fully integrating identified risks into strategic and operational decisions. Aiming at ensuring that Risk management is effective and continues to support organisational performance, the organisation should report on progress against the Risk management plan by proving how well the Risk management policy is being followed. More specifically:

1. the results from risk monitoring and review should be recorded as well as internally and externally reported, if appropriate;
2. development in implementing risk treatment plans provides a performance measure: the results should be incorporated into the organisation's overall performance management, measurement and internal and external reporting activities;
3. enhanced Risk management comprises continual communications with external and internal stakeholders (please see Section 2, chapter 1), including comprehensive and frequent reporting of Risk management performance, as a part of good governance.

---

\(^{13}\) ISO Guide 73:2009 defines risk reporting as a form of communication intended to inform particular internal or external stakeholders by providing information regarding the current state of risk and its management.
The quality and success of risk reporting depend on the following factors:

- target audience;
- input and processes;
- frequency;
- content;
- format;
- dissemination channels.

Determining the target audience is important because it affects other risk reporting decisions. Whenever a disclosure is asked by a regulatory requirement, the organisation must comply and provide appropriate disclosure. On the other hand, voluntary disclosures should be subject to cost-benefit analysis of audiences’ needs and the kind of disclosure (type and detail of risk). Reporting organisational risks should operate on multiple levels to address the needs of diverse audiences, each with their own specific needs, requirements, expectations, agendas and levels of expertise. In this regard, there are two areas of risk reporting:

a) reporting to internal audiences.

b) reporting to external audiences.

The reporting of risks is essential for internal decision makers to integrate risk evaluations into their operational and investment strategy, review of performance and compensation/reward decisions. External risk reporting has rapidly developed in the last years: corporate governance reports focus attention on internal control too and a review of risks is generally included in the annual reports. Both internal and external audiences can be further divided into two subgroups: on the one hand, some audiences (i.e., boards of directors; regulators among external audiences) must be informed about the organisational risks and Risk management processes because of regulation or recommendations. Voluntary disclosure to other internal audiences (i.e., employees) and external stakeholders (i.e., media, citizens’ associations) is recommended because of anticipated benefits to an improved decision-making.

‘Inputs’ and ‘processes’ are also critical. The most important inputs are represented by:

I. the various risks an organisation is facing;

II. the stakeholder risk reporting requirements and expectations;

III. the organisation existing Risk management governance that provides the context for establishing risk reporting processes;

IV. the organisational resources (such as individuals with the necessary skills and experience, financial resources, and access to required information).
How to decide which risks to report, and in what detail, must be discussed according to risk reporting frequency.

**a) Internal reporting**

The organisation should establish internal reporting mechanisms in order to support and encourage accountability and ownership of risk. These mechanisms should ensure that: key components of the Risk management framework, its effectiveness and the outcomes and any subsequent modifications, are properly disseminated; relevant information derived from the application of Risk management is available at appropriate levels and times; there are processes for consultation with internal stakeholders (please see SECTION 2, Ch. 1). These mechanisms should, where appropriate, include processes to consolidate risk information from a variety of sources, and may need to consider the sensitivity of the information. Internal risk reports can be either real-time or periodic.

The main purpose of **periodic internal risk reports** is to provide aggregate information about various relevant organisational risks, with trend indicators and periodic comparisons highlighting changes in risks. Periodic internal risk reporting contributes to strategic oversight and decision-making as well as improved operational business decisions. Risk information may be organized around specific key risk categories rather than around phases of the Risk management process. Residual risk reporting involves comparing gross risk (the assessment of risk before controls or risk responses are applied) and net risk (the assessment of risk, taking into account any controls or risk responses applied) to enable a review of risk response effectiveness and alternative management options. Risk reporting to the board and committees should be made at least quarterly.

Internal audiences will be interested not only in disclosure of specific risks, but also in the Risk management process. A well established and properly managed process will assure internal audiences about the reliability of risk reports: organisations must therefore include information on the quality of their Risk management process, particularly in their periodic risk reports.

Comprehensive and frequent internal reporting on both significant risks and Risk management performance and process, substantially contributes to effective governance. In this respect, different levels within an organisation who need different information from the Risk management process require different report types:

- **Executive reporting.** The board of directors has the highest oversight responsibility for developing and implementing the organisation’s mission, values, and strategy, and must carefully review corporate processes of risk identification, monitoring, and management. The board also originates risk philosophy, risk appetite, and risk
tolerances. Specific reviews of financial objectives, plans and other significant material transactions also typically fall within a board’s responsibility. These responsibilities require broad and transparent reporting on the various organisational risks (strategic, operational, reporting and compliance risks). Appropriate communication to the board includes reporting on:

- progress against organisational objectives and related risks;
- effectiveness of the ongoing monitoring processes on risk and control matters, including reporting any significant failings or weaknesses.

Risks can crystallize quickly and the board should ensure that there are clear processes for bringing significant issues to its attention more rapidly when required, and agree triggers for getting that. The board should also specify the nature, source, format and frequency of the information it requires and monitor the information it receives, ensuring that information quality is enough to allow effective decision-making.

- **Operative reporting.** The Risk management system should include procedures for immediately reporting to appropriate levels of management any significant control failings or weaknesses that are identified, together with details of corrective actions being undertaken. Individuals should systematically and promptly report to low and middle level management any perceived new risks or failures of existing control measures. Middle level management should systematically and promptly report to senior management any perceived new risks or failures of existing control measures: actually, without proper internal reporting on organisational risks, managers cannot make optimal tactical decisions. Senior management needs relevant and reliable risk reports on a real-time and periodic basis for effective control: an example is represented by the risk matrix, a table in which rows show the risks and columns show their likelihood of occurrence and their impact.

- **Review / Audit report.** Not every risk has an internal control, but every internal control should address a risk. Internal audit reports are a key source of information on the organisation’s performance and control environment, to align risks to internal controls. The output of a review or an audit will be a report summarizing findings and providing conclusions of the assessment against pre-determined criteria. This report may provide recommendations for system improvements based on what the reviewers have observed. An annual report on the overall state of the organisation’s internal controls should be also provided (please see SECTION 2, Ch. 5).
**b) External reporting**

Organisations see increasing pressure for greater transparency, mandated or voluntary, and a better alignment of externally reported information with the internally reported one. Stakeholders expect intensified corporate risk dissemination and awareness of the critical role of proper Risk management. In view of this, an organisation should provide accurate, timely and quality reports to meet the external stakeholders’ needs. Specifically, it should periodically conduct a review of the effectiveness of the Risk management system and report to stakeholders on that as well as it has been carried out a robust assessment of the principal risks, describing them and explaining how they are being managed or mitigated.

The organisations may consider preparing different, customized risk reports for different external stakeholders. Besides, although internal risk reports aim exclusively at internal audiences, from a broader perspective, external risk reporting, including corporate annual reports, may include both external users and interested internal groups.

---

### QUESTION MARK BOX

**Q.** In your Organisation, the Risk management reporting is about:

**R.** “Management goals, results of risk Workshops, identification and measurement high priority risks, monitoring of risk treatment actions. Monitoring of the implementation of strategic goals is also part of the Risk management reporting. The Risk management reports are provided to the Management, risk owners, staff involved and to the Economic Council”.

*Source: Austria, In-Depth Survey on Risk management practices*

### QUESTION MARK BOX

**Q.** If a specific Risk management report with external stakeholders is envisaged, please describe its content:

**R.** “General description of the Risk management system (in relation with initiatives within SSE and UNECE); Objectives related to Risk management process; Main risks identified, treatment actions; Monitoring results, outcomes; Escalated risks, proposed course of action; Improvement of the Risk management system, next steps”.

*Source: Romania, In-Depth Survey on Risk management practices*

**Q.** Please specify the frequency of the Risk management report that is addressed to the external stakeholders:

**R1.** “On demand”.

*Source: Canada, In-Depth Survey on Risk management practices*

**R2.** “Yearly”.

*Source: Romania, Australia, In-Depth Survey on Risk management practices*

**R3.** “Quarterly, Yearly”.

*Source: Lithuania, In-Depth Survey on Risk management practices*
SECTION 2: Risk management process
This page has been left intentionally blank
1. Communication & Consultation

An organisation should ensure that everybody within its staff, according to their role, knows the organisation’s risk strategy, risk priorities and related accountabilities. Board responsibilities, among other things, include ensuring sound internal information and communication processes and taking responsibility for external dissemination on Risk management and internal control. ‘Communication and consultation’ is not a distinct stage in the management of risk, it runs through the whole process. ‘Communication and consultation’ is important since stakeholders make judgments about risk based on their own perceptions, which should be identified, recorded and integrated into the decision making process.

Consultation with stakeholders therefore needs careful planning because it can build or destroy trust. To strengthen trust in the process results and obtain endorsement for a treatment plan, stakeholders should be involved in all aspects of Risk management, including design of communication and consultation process (please see the following sections: Par. 1.1, Par. 1.2).

To this purpose, a plan to disseminate and to account for Risk management should involve:

- engaging internal and appropriate external stakeholders ensuring truthful, relevant, accurate and effective exchange of information, taking into account confidential and personal integrity aspects;
- external reporting to comply with legal, regulatory, and governance requirements (please see SECTION 1, Ch. 4);
- providing feedback on communication, consultation and reporting mechanisms.

14 ISO Guide 73:2009 defines ‘communication and consultation’ as continual and iterative processes regarding the management of risk, that an organisation conducts to provide, share or obtain information and to engage in dialogue with stakeholders. Consultation is considered a two-way process of informed communication between an organisation and its stakeholders on an issue prior to making a decision or determining a direction.

15 Records of communication and consultation will depend on factors such as the scale and the sensitivity of the activity.
1.1 Internal Communication

Two-way communication with the internal audiences (i.e. board of directors; audit / internal control steering committees, if any; all management levels; employees; integrated supply chain partners / other partners, according to an open organisation vision) should be considered as a resource to improve the Risk management process. Facilitating Risk management policy implementation and general engagement in the different process phases is crucial to the entire system effectiveness. Open communication helps decision making processes use Risk management information. Moreover, it helps in getting the corporate risks\textsuperscript{16} come out and suggests the cross-organisational actions to be implemented in cooperation with the different divisions.

To this purpose, the organisation should establish internal communication flows in order to support accountability and ownership of risk along with widespread involvement. These mechanisms ensure that key components of the Risk management framework, as well as any subsequent modifications, are properly communicated and submitted for consultation. Internal communication and consultation mechanisms include methodology and the tools through which an organisation ensures that everybody within the organisation understands, according to his/her role:

- what the risk strategy consists of;
- which the risk priorities are;
- how the accountabilities are assigned and how the related responsibilities fit into the risk framework (who does what).

\textsuperscript{16} Risks/criticalities gathered into categories according to their strategic significance, and monitored and treated as a priority.
Identification of new risks or changes in risks already assessed also depends on maintaining a good communication network that is made as such by relevant contacts and sources of information. If this is not achieved, risk priorities may not be consistently addressed. A consultative team approach may therefore be useful to help properly define the context in order to ensure risks are identified effectively, to bring different areas of expertise together in analyzing risks, to ensure different views are appropriately considered in evaluating risks and to make appropriate change management during risk treatment.

Risk management goals should be discussed within each organisation unit or project\(^\text{17}\) and clearly communicated (for example through the ‘Risk appetite’ statement). All staff, both management and non-management employees and necessary internal stakeholders, should be consulted during the Risk management process. Risk identification and response should result from a cooperative effort involving key elements from every project or process, as well as feedback from management on the Integrated Risk management process\(^\text{18}\). Moreover, in concrete statistical areas, cross-institutional commissions and working groups can play an important role.

To summarize, the internal communication:

- assists in embedding the desired behaviors throughout the organisation;
- engages staff in Risk management activities;
- enhances Risk management process transparency and encourages accountability and ownership of risk;
- facilitates cooperation among the offices/units in defining cross-cutting initiatives and common understanding of concepts, rules for action and integration of Risk management in statistical processes, as a basis to prioritize control actions for continuous improvement.

Consequently, a **Risk Management Plan**, as an Internal Communication Plan, should include:

- establishing a team responsible for communicating about managing risk;
- raising awareness about managing risks and the Risk management process throughout the organisation.

Plans/policy papers, methodological documents and information resulting from the Risk management system should be disseminated and made available to all employees. As for the specific communication **channels**, here follows some examples: internal events (e.g.

\(^\text{17}\) As an example, a risk matrix can be elaborated, as a teamwork task - under the direction by who is responsible for any major statistical and/or organisational project - and the results should be communicated to every participant in the project, in order that they may be aware of their respective duties.

\(^\text{18}\) Usually on a yearly basis.
workshops, seminars), broadcast e-mails, broadcast voice mails, databases supporting specific risk issues, letters from the board, e-mail discussion groups, Intranet sites capturing information regarding enterprise Risk management for easy access by personnel, Web info sessions, conference calls, posters or signs reinforcing key aspects of enterprise Risk management, face-to-face discussion, newsletters from the Chief risk officer, field debriefing sessions, Knowledge sharing systems (i.e. wiki, SharePoint sites).

**QUESTION MARK BOX**

Q. Risk management goals are clearly communicated within your organisation.
R. “Strongly Agree. The procedures and other documents related to the Risk management process could be disseminated within the body in charge of monitoring, coordination and methodological guidance of the internal / managerial control system development of the NIS. It should be composed of Top management from all statistical domains”.

Source: Romania, *In-Depth survey on Risk management practices*

### 1.2 External Communication

An organisation should periodically inform and consult its external stakeholders:

- a. about how risks are managed;
- b. to deal with stakeholders’ expectations about what the organisation can actually deliver;
- c. to assure them that the organisation will deliver the way they expect.

Effective external communication and consultation ensures that stakeholders understand the basis on which decisions are made.

Actually the ‘Risk profile’ should be developed through a comprehensive process including review of risk information and reflecting recommendations from several sources. It is important that organisations consider each of their significant relationships with partners, contractors and third parties and ensure that appropriate communication and understanding about respective risk priorities are achieved. Communication to external

---

19 Especially during the start-up phase, meetings with all the organisational divisions involved should be organized with the purpose of discussing various topical issues in more detail and providing every staff member with the opportunity to express its own opinion and to participate in the decision-making process. Particularly, presentations from senior leaders show support and set expectations for staff in relation to risk, so positively grounding a risk culture.
stakeholders about risk issues is crucial: misunderstanding on respective risk priorities can cause serious problems.

A regular and well-made Risk management Stakeholder Relationship Plan should take into account and effectively set its critical components: dissemination strategy and channels. With reference to the first element, the corporate site is particularly useful for external real-time risk communication. With respect to external periodic risk communication, parts of annual reports or quarterly reports (electronic and/or hard-copy version), are generally viewed as the main channels. Possible communication tools to share information with external stakeholders and to promote dialogue are as follows:

1. corporate site;
2. publications and papers;
3. annual meetings;
4. other external events (e.g. conferences, scientific meetings, workshops, seminars, days of study);
5. corporate newsletters;
6. messages integrated into ongoing corporate communications.

Whatever method is practiced, the communication goal should be to provide external audiences with a sound basis to make comprehensive assessments of reported data (please see section 1, chapter 8).

Above all, a model of risk communication should integrate, instead of fragment, the risk-related information that an organisation uses for external disclosure. The challenge is to inform the average member of the external audiences, while being fair and balanced in covering all critical perspectives.

**QUESTION MARK BOX**

Q. If risks are identified with internal and/or external stakeholders please indicate what kind of consultation is used.

R. “Users of statistics, respondents and other national producers of official statistics should have possibility to make suggestions, comments, complains. Single contact point is established”

Source: Lithuania, *Survey on Risk management practices*
2. Context analysis

TAGS: Context; analysis; process; mapping.

2.1 Establishing the context

The different maturity level of NSO should be taken into account when designing the risk management. The state of project, program and portfolio maturity level of NSO should be assessed before the beginning of risk management process. In particular it’s important identify, classify (general, specific) and assess risks related to implementation of the organization’s strategy (so-called “risk of risk management”).

To ensure proper accuracy and quality, a detailed detection of context in which the Risk management process is to take place should be done.

Establishing the external context ensure that stakeholders and their objectives are considered when developing Risk management criteria and that externally generated threats and opportunities are properly taken into account.

Evaluating the organisation’s external context may include, but is not limited to:

- the legal, regulatory, environment whether international, national, regional or local;
- the financial, technological, economic environment;
- competitive environment analysis;
- key drivers and trends having impact on the organisation’s objectives;
- relationships with, as well as perceptions and values from, external stakeholders.

---

20 For details on Risk Maturity Management see Ch. 8. For a focus on Risk Maturity Management Practices see the Appendix.

21 Persons or organisations that can either affect or be affected by or perceive themselves to be affected by any decision or activity.
As Risk management takes place in the context of the organisation’s goals and objectives, so affecting the setup of criteria for the risk assessment process, it’s necessary to understand the internal context.

To this purpose, organisational analysis and process mapping are two supporting tools. Organisational analysis takes into consideration:

- governance, organisational structure;
- policies, objectives, and the strategies set to achieve them;
- resources and knowledge (e.g., capital, time, people, processes, systems and technologies);
- information systems;
- relationships with, as well as perceptions and values from, internal stakeholders and the organisation’s culture;
- standards, guidelines and models adopted by the organisation.

Through process mapping all processes are broken down, analyzed and represented while identifying inputs, information flows, roles and accountabilities and outputs for each of them.

### 2.2 Process mapping

Risk management system implementation requires a deepen and documented process analysis concerning the whole organisation: it must increasingly involve all activities while distinguishing among core and cross-cutting, down to operational activities in detail. Process mapping should allow an organisation to carry out ‘Risk identification’ phase (please see chapter 3) describing objectives, staff, activities, responsibilities, organisational units, outputs, deadlines, sequence and links/interactions among the sub-processes and related documented procedures.

Consequently, ‘Risk analysis’ phase (please see chapter 3) is also effective when including identification of all key processes containing potential exposure to some consequence. To

---

22 ISO 9000:2000 defines the ‘process’ as a set of interrelated or interacting activities which transforms inputs (financial, people, technology, facilities, information) into outputs. Inputs to a process are generally outputs from other processes. Processes in an organisation are planned and carried out under controlled conditions in order to add value. ISO 8042:1994 defines the ‘process’ as a set of inter-related resources and activities which transforms inputs into outputs. Resources may include personnel, facilities, equipment, technology and methodology.
this purpose, it should involve process analysis, directing special attention to key cross-organisational dependencies and significant control nodes, for example: where data originate, where they are stored, how they are converted to useful information and who uses such information.

Process mapping activity entails different steps:

- identifying all routine activities within the scope of the specific process analyzed;
- grouping the activities into key sub-processes;
- determining the sequence of events and links between the sub-processes.

To ensure process maps accurately reflect what actually happens, organisations may combine different methods (see appendix), so an organisation should choose the kind of ‘Process Modelling & Mapping’ suitable for its specific goals. The map can be a simple macro-flowchart only showing enough information to understand the general process flow, or it might be detailed to show every single action and decision point.

What follows is a description of different mappings.

- **Macro-level process map.** This is a very deep level as well as rather rare mapping that outlines the operational routes of an organisation.

- **Top-Down or High-level process map.** It shows end-to-end processes across the above operational areas. It is quick and easy to draw, but may not provide the necessary details to build understanding or realize improvements. It is good to show the major clusters of activity in a process.

- **Cross-functional process map.** It shows roles, inputs, outputs and steps required to complete a specific process within an operational area. Cross-functional process mapping provides enough information for improvement efforts and uses flowcharts to show the relationship between a business process and the functional units (such as departments) responsible for such a process. These charts emphasize where people or groups fit into the process sequence and how they relate to one another throughout the process. Cross-functional charts are excellent tools to show how a process flows across organisational boundaries.

- **Detailed Process Flowchart.** It details systems, instructions and procedures required to complete steps in processes at level three (Cross-functional process map) and shows inputs, outputs, related steps and decision points. Because of the level of detail such a mapping can be resource-intensive to create, nonetheless it can offer the greatest improvement potential since it shows decisions and subsequent actions, so providing excellent training and reference materials. Flowcharts may be maps or graphical
representations.

The process owner should be in charge of process mapping, while process analysis should be made by other roles (either within or without the organisation) in order not to be influenced by one’s own working method.

Lastly, reference to the maps, procedural information and the maps themselves need to be stored in a consistent structure called Process Library. Responsibility for Process Library needs to be clear just like any process itself needs an owner.

**QUESTION MARK BOX**

Q1. In your organisation, are identified risks a result of a previous process mapping?
R. “A proxy, i.e. a list of the activities that appear in the planning and control information system has been utilized”.
Source: Italy, *Survey on Risk management practices*

Q2. Process mapping in your Organisation has involved:
R1. “For all business areas (pure statistical or support), integrating the IT specific (sub)processes, a list of generic activities was defined (starting with early 2000s), linking objectives, processes, organisational units, accountabilities, deadlines and outputs. In principle, for each process with underlying activities, an operational (for vertical processes) and a system (for transversal processes) procedure should be described and documented, according to a standard template”.
Source: Romania, *In-Depth Survey on Risk management practices*

R2. “The business process model of Statistics Austria was implemented in 2000 and covers 32 statistical core processes and approx. 35 cross-cutting processes. For all these processes detailed descriptions of operational activities are provided and regularly used”.
Source: Austria, *In-Depth Survey on Risk management practices*

Q3. The Risk management training program involves:
R. “A set of statistical quality training modules has just been developed that supports process mapping and the application of the various statistical controls into business areas”
Source: Australia, *In-Depth Survey on Risk management practices*

### 3. Risk Assessment

**TAGS:** Risk identification; Risk analysis; Risk weighting; Techniques; Roles & accountabilities

Organisational context analysis affects the methodology used to assess risks, since it affects the choice of assessment criteria. The first activity within the risk assessment process is to develop a
common set of assessment criteria to be deployed across business units, corporate functions, and large capital projects. Risks and opportunities are typically assessed according to their both impact and likelihood.

Some risks are dynamic and require ongoing assessment, other ones are more static but their periodical reassessment goes together an ongoing monitoring that triggers an alert should circumstances change.

Risk assessment phase includes three steps:
1. identification;
2. analysis & measurement;
3. weighting (risk prioritization)

### 3.1 Risk Identification

TAGS: Risk Definition; Risk Criteria; Risk Identification; Different approaches; Risk Hierarchy; Techniques; Stakeholder’s involvement; Roles & accountabilities.

Risk generally is the uncertainty inherently related to consequence – either positive i.e. opportunity or negative i.e. threat – of actions and events. It is measured through a combination of likelihood and impact, including perceived relevance. “Inherent risk” is the exposure arising from a specific risk before any action has been taken to manage it, while “residual risk” is the exposure arising from a specific risk after any action has been taken to manage it and in case such an action has proved effective.

An organisation defines the criteria to be used to evaluate risk significance. Such criteria should reflect both the stakeholders’ risk perception based on a set of values/concerns and the organisation’s values, objectives and resources. Some criteria can be imposed by, or derived from, legal and regulatory requirements. Risk criteria should be consistent with the organisation’s Risk management policy defined in the Risk management framework.

Defining risk criteria involves deciding on:
1. the nature and kind of consequences to be included and how they will be measured;
2. the way probabilities are to be expressed;
3. how a level of risk is going to be determined;
4. the criteria on determining when a risk needs treatment;
5. the criteria on deciding when a risk is acceptable and/or tolerable;
6. whether and how combinations of risks will be taken into account.
Risk identification means analyzing several issues:

- **source/root cause event**: any activity having a potential to increase a specific risk, whether or not such an activity is under the control of the organisation;
- **areas of impact**: it deals with categorization/prioritization of consequences;
- **enablers**: the organisational features helping a risk-event to occur;
- **events**: occurrence of a particular set of circumstances; and
- **their potential consequences**: potential outcome of an event. A wide range of risk consequences should be considered, including cascade and cumulative effects.

The above-said issues can create, enhance, prevent, degrade, accelerate or delay the ability of either the whole organisation or part of it to achieve its own objectives.

I. Risk hierarchy & risk categorization

The Risk management framework includes a hierarchy of risks, that is, a variety of risk levels together with priorities in risk treatment strategies.

- **Enterprise or so-called “corporate” risks** are strategic i.e. can significantly impact on the organisation. To manage them is fundamental to the long term viability of the organisation and this must be done under the supervision of the Risk Committee;

- **Portfolio management risks** are inherently related to the portfolio of projects as a whole and are managed by senior management. Some examples of portfolio risk are: affordability of the portfolio; lack of capability/capacity to implement the portfolio; lack of timely availability of skills and human resources;

- **Project risks** can impact on the projects’ objectives and outcomes and are managed by the project Risk manager; where appropriate, they will be addressed as part of the Project Management Framework. Some examples of project risk are: project scope poorly defined, resources not available when required, quality requirements not clearly specified.

- **Operational risks** can impact on a program's objectives and/or outcomes (i.e. unsuitable skills mix, resources reduced due to budget cuts, outputs not delivered on time, poor quality outputs) and are managed by the program directors.

While each risk captured may be important to management at function and business unit level, the corporate risk list requires prioritization to focus board and senior management attention on key risks.

The management of risk at corporate, enterprise and operational levels needs to be
integrated so that the levels of activity support each other. In this way the organisation’s Risk Management strategy will be led from the top and embedded in the normal working routines and activities.

Risks specialists on specific risks, directly referring to the related senior managers, are needed alongside. Specific risk areas are, for example:

- health and safety risks;
- fraud risks (i.e., manipulation of any procedures for bad purposes; failure to comply with procedures and/or internal regulations to award management and non-management offices; alteration of checks on execution of works or on delivery of supplies; etc.);
- ICT risks (i.e., security systems risks; business continuity; etc.)

An organisation should therefore set and document its risk categories and risk consequence categories according to its size, purpose, nature, complexity and context. The risk categories, including those from stakeholders, should be communicated through the organisation in order to share a common understanding.

Grouping similar kinds of risks into risk categories helps:
1. allow consistent assessment;
2. profile and report the consequences of actual and potential events;
3. facilitate comparison across the organisation;
4. aggregate and map similar kinds of risk across the organisation;
5. allocate Risk management responsibilities;
6. build internal skills, knowledge and expertise throughout the organisation.

The Table below shows risk categories and classes for a NSO according to the allocation suggested by Co.S.O. Enterprise Risk management standard.

<table>
<thead>
<tr>
<th>Strategic</th>
<th>Statistical production, Statistical data dissemination, Management systems and processes, Organisation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Operational</td>
<td>HR, Finance, ICT, Procurement</td>
</tr>
<tr>
<td>Compliance</td>
<td>Compliance to law, standards</td>
</tr>
<tr>
<td>Reporting</td>
<td>Communication flows</td>
</tr>
</tbody>
</table>
III. Risk Identification techniques

Risk identification may require a multidisciplinary approach since risks may cover a wide range of causes and consequences.

Risk identification methods can include:

a) evidence based methods, for example checklists and historical data reviews;

b) systematic team approaches (a team of experts systematically identifies risks by means of a structured set of prompts or questions (i.e. structured or semi-structured interviews, Brainstorming\(^{23}\), Delphi method\(^{24}\));

c) inductive reasoning techniques (i.e. preliminary hazard analysis, HAZOP, HACCP);

d) scenario analysis (i.e. root-cause analysis, scenario analysis as such, cause-consequence analysis);

e) statistical methods (i.e. Monte-Carlo analysis, Bayesian analysis).

In implementing the techniques the maturity of a Risk management system should always be taken into account. During the experimental phase of the Risk management model, since the know-how required could not be available from the staff, the experience analysis should always be combined with either structured or semi-structured interview or a prompt/check list, in order to guide risk owners through the risk analysis.

The experience analysis needs to be based on actual information through the examination of data from various systems (e.g. electronic document management systems, non-conformities and IT incidents registration system, time use recording system, as well as a specific system to record quality features of statistical surveys). When in a later stage the Risk management culture is established throughout the organisation, brainstorming and the Delphi technique can replace the interview, the cause/consequence analysis, the check-list or any other simpler kind of scenario analysis.

Factors influencing selection of techniques are:

1. problem complexity and the methods needed to analyze it;

2. the nature and degree of risk assessment uncertainty, that is based on the amount of information available as well as on what is required to satisfy objectives;

---

\(^{23}\) Brainstorming is a means of collecting a broad set of ideas and evaluation, ranking them by a team. It may be stimulated by prompts or by one-on-one and one-on-many interview techniques

\(^{24}\) A means for combining expert opinions to support the source and influence identification, probability and consequence estimation and risk evaluation. It is a cooperative technique for building consensus among experts (ISO ISO31010 – Risk Assessment Techniques)
3. the extent of resources needed in terms of time and level of expertise, data needs or cost;
4. whether the method can provide a quantitative output.

### 3.2 Risk Analysis & Measurement

Risk analysis involves consideration of risk causes and sources, their positive and negative consequences and the likelihood for such consequences to occur.

It normally includes estimation of the range of potential consequences that might arise from an event, situation or circumstance and their associated probabilities, in order to measure the level of risk. However, in some instances such as where the consequences are likely to be insignificant, or probability is expected to be extremely low, a single parameter estimate can be enough to make a decision.

In any case, some framework for assessing risks should be developed. The assessment should draw as much as possible on unbiased independent evidence, should consider the perspectives of the whole range of stakeholders affected by the risk, and avoid confusing a fair risk assessment with any judgment about the acceptability of particular risks.

There are three important principles in assessing risk:

1. ensure that there is a clearly structured process through which both likelihood and impact are considered;
2. record risk assessment in such a way that facilitates monitoring and identification of risk priorities;
3. distinguish between “inherent” and “residual” risk. Actually the level of risk will depend on the adequacy and effectiveness of existing controls.

Methods used in analyzing risks can be:

---

**Inherent risk:** the risk to an entity in the absence of any actions management might take to alter the risk’s likelihood or impact.

**Residual risk:** the portion of total risk remaining after risk treatment has been applied. Residual risk comprises acceptable risk and unidentified risk.
• **Qualitative**: such methods define consequence, probability and level of risk according to descriptive scales, may combine consequence and probability, and evaluate the resulting level of risk against qualitative criteria.

• **Semi-quantitative**: such methods use numerical rating scales for consequence and probability and combine them to produce a level of risk using a formula. Scales may be linear or logarithmic, or have some other relationship; the formulae used can also vary.

• **Quantitative**: this kind of analysis estimates practical values for consequences and their probabilities, and produces numerical values for impact, likelihood and level of risk using data from a variety of sources. Full quantitative analysis may not always be possible or desirable due to poor information about the object being analyzed, lack of data, influence of human factors, etc.

Both qualitative and quantitative techniques imply advantages and disadvantages.

Qualitative analysis is relatively quick and easy, provides a lot of information about non-financial impacts and is easily understood by a large number of employees.

On the other hand, it doesn’t make much difference among levels of risk, cannot numerically aggregate or address risk interactions and correlations and provides limited opportunity to perform cost-benefit analysis.

Quantitative analysis allows many qualitative methods weaknesses to be overcome, although it can be time-consuming and costly especially at first, during model development.

Cause-effect analysis is a semi-qualitative, structured method allowing a potential event to be traced back to its original causes. It organizes possible contributory factors into broad categories so that all relevant hypotheses can be considered. It does not, however, by itself point to the actual causes, since these can only be determined by real evidence and empirical testing of hypotheses. Cause-and-effect analysis provides a structured pictorial display (diagram) of a list of causes for a specific effect (positive or negative depending on the context). It is used to allow consensus on all possible scenarios and the most likely causes detected by a team of experts; such causes can then be tested empirically or by evaluation of available data.

A cause-and-effect diagram can be made when there is need to:

• identify the possible root-causes for a specific effect, problem or condition;

• sort out and correlate some of the interactions among factors affecting a particular process;

• analyze existing problems so that improvement action can be taken.
The input to a cause-and-effect analysis may come from expertise and experience from participants or a previously developed model that has been used in the past.

The cause-and-effect analysis should be carried out by a team of experts aware of the problem requiring resolution.

The basic steps in performing a cause-and-effect analysis are as follows:

1. establishing the effect to be analyzed and placing it in a box;
2. determining the main categories of causes (chosen to fit the particular context) and representing them by boxes in the Fishbone diagram;
3. filling in the possible causes for each major category with branches and sub-branches to describe the relationship among them;
4. keeping asking “why?” or “what caused that?” to connect the causes;
5. reviewing all branches to verify consistency and completeness and ensure that the causes apply to the main effect;
6. identifying the most likely causes based on the opinion of the team and available evidence.

The results are normally displayed as either a Fishbone or Ishikawa diagram or tree diagram. The Fishbone diagram is structured by separating causes into major categories (represented by the lines off the fish backbone) with branches and sub-branches that describe more specific causes under the above-mentioned categories.

**Figure 3: Example of Ishikawa or Fishbone diagram**

![Fishbone Diagram](source: IEC/FDIS 31010:2009, Risk management – Risk assessment techniques)

As mentioned above, the level of risk is a function of factors, in particular likelihood and impact.

**Impact** refers to the extent a risk event may affect an organisation. Impact assessment
criteria may include financial, reputational, regulatory, health, safety, security, environmental, employee, customer and operational consequences. Organisations typically define impact using a combination of such consequences, given that certain risks may impact the enterprise financially while other risks may have a greater impact to reputation or health and safety.

**Likelihood** represents the weak/strong possibility that a given event will actually occur. Likelihood can be expressed through either qualitative, percent or frequency terms. Sometimes organisations describe likelihood in more personal and qualitative terms such as “event expected to occur several times (or not expected to occur) over the course of a career”.

The Appendix shows examples of risk indexes for impact and likelihood.

When using either qualitative or semi-qualitative methods – for example risk indexes – aiming at evaluating risk level whatever the event (statistical, organisational or specific ones), applying the same number of parameters for impact as well as likelihood is crucial. Moreover, in order to balance subjectiveness in evaluation, more than one evaluator for single risk is needed and evaluation should be supported through objective data as much as possible.

As for the roles and accountabilities, risk factors assessment is under the responsibility of the process owners. Risk measurement is a task for working groups supported by the Risk management office and participated by the staff working on the processes of reference, who submit their results to authorization/review of senior levels. Experts (e.g., IT, data protection/statistical confidentiality, etc.) are responsible for the measurement of specific risks. The results of assessment are always reviewed and validated also by the Risk manager.

**QUESTION MARK BOX**

Q. With reference to the risk measurement phase, does your Organisation use different techniques concerning risk classification (IT, financial, compliance, etc.)?
R. The risk assessment (in statistical areas) includes consideration of the range of issues in a statistical processing cycle that can affect data quality as well as managing stakeholder relationships.

Source: Australia Bureau of Statistics, In-Depth Survey on Risk management practices
Risk weighting involves comparing estimated levels of risk to assessment criteria in order to identify the most significant risks, or exclude minor risks from further analysis. The purpose is to ensure that use of resources will be focused on the most important risks. Care should be taken not to screen out low risks which occur frequently and can therefore have a significant increasing effect.

The preliminary analysis determines one or more of the following courses of action:

- set aside insignificant risks (so called acceptable risks) which would not justify treatment;
- decide to treat unacceptable risks;
- set priorities for risk response.

Risk weighting provides inputs to decisions on whether risks need to be treated, and on the most appropriate risk treatment strategies and methods. Subsequently, the purpose of risk weighting is to assist in making decisions (based on the outcomes of risk analysis) about which risks need treatment and which priority for their treatment must be assigned. Risks are related to objectives, so can easily be prioritized for risk response in relation to such objectives. Unacceptable risks are ranked and prioritized in relation to other risks. Therefore, the decision about whether and how to treat the risk may depend on costs and benefits from taking the risk and costs and benefits from implementing improved controls.

A common approach to prioritize risks is to divide them into three bands:

- an upper band where the level of risk is regarded as intolerable whatever benefits the activity may bring, and risk treatment is essential whatever its costs;
- a middle band where costs and benefits are taken into account and opportunities balanced against potential consequences;
- a lower band where the level of risk is regarded as negligible, or so small that no risk treatment measures are needed.

Some organisations represent this portfolio as a hierarchy, some as a collection of risks plotted on a heat map (also risk map or risk matrix).

First, the risks are ranked according to one, two, or more criteria such as impact rating multiplied by likelihood rating.

Second, the ranked risk order is reviewed in light of additional considerations such as impact
alone, or the size of the gap between current and desired risk level (risk tolerance threshold).

If the initial ranking is done by multiplying financial loss by likelihood, then the final prioritization should also take into consideration other qualitative factors (for example loss of reputation).

The most common way to prioritize risks is by assigning a risk level for each area of the graph such as very high, high, medium, or low, where the higher the combined impact and likelihood ratings, the higher the overall risk level. The boundaries among levels vary from entity to entity depending on risk appetite. For example, an organisation with a greater risk appetite will have boundaries among risk levels shifted toward the upper right, and an organisation with greater risk aversion will have boundaries among risk levels shifted toward the bottom left. Also, some organisations adopt asymmetric boundaries placing a somewhat greater emphasis on impact than on likelihood. For example, a risk having a “moderate” impact rating and a “frequent” likelihood rating has a “high” risk level assigned, whereas a risk having an “extreme” impact rating and a “possible” likelihood rating has a “very high” risk level assigned.

4. Risk Treatment

**TAGS:** Priority for treatment; Response actions; Risk mitigation; Risk reduction.

The purpose of addressing (treating) risks is to turn uncertainty to the organisation’s benefit by constraining threats and taking advantage of opportunities. After assigning priority to risks, risk treatment should be identified both for corporate and operational risks, as well as linked to business planning processes. The challenge is to determine a portfolio of suitable responses that form a consistent and integrated strategy so that the remaining risk falls within the acceptable level of exposure. It is worth noting that there is no right response to risk. The response chosen depends on issues such as the organisation’s ‘Risk appetite’ (please see SECTION 1, ch. 1),

---

26 Before responses are developed for each risk identified, it is necessary to determine the organisation’s attitude to risk or ‘Risk appetite’, influenced by the size and type of organisation, its culture and its capacity to withstand the impacts of adverse occurrences.
the impact and likelihood of risk and costs and benefits of the mitigation plans.

Risk treatment should comply with legal requirements as well as government and organisational policies. Therefore, decisions concerning whether risk treatment is required may be based on operational, technical, financial, legal, social, environmental or other criteria. Such criteria should reflect the organisation’s context and depend on its internal policies, goals and objectives as well as its stakeholders’ needs. In this respect, a team approach is useful to help define the context properly and for well-targeted change management during risk treatment.

4.1 Risk Treatment Actions

There are key general approaches for risk treatment to which correspond different response action categories:

1. **TOLERATE.** The exposure may be tolerable without any further action being taken. Even though the exposure is not tolerable, ability to do anything may be limited, or the cost of taking any action may be disproportionate to the potential benefit. In these cases the response may be to tolerate the existing level of risk. This option, of course, may be supplemented by contingency planning for handling the impact that will arise if the risk results in actual events.

   The actions related to this kind of approach are:
   - Risk acceptance: no action is taken to affect likelihood or impact.
   - Retaining: after risks have been changed or shared, there will be residual risks that are retained. The risk can be retained by informed decision: acceptance of the burden of loss, or benefit of gain, from a particular risk, including the acceptance of risks that have not been identified. Risks can also be retained by default, e.g. when there is a failure to identify or appropriately share or otherwise treat risks. Moreover, after opportunities have been changed or shared, there may be residual opportunities that are retained without any specific immediate action being required (retaining the residual opportunity).

2. **TREAT.** Usually, the greater number of risks are by far addressed this way. The purpose of treatment is that whilst continuing with the activity giving rise to risk, specific action is taken in order to constrain such a risk to an acceptable level.
Actions related to this kind of approach are as follows:

- Removing: removing the risk source.
- Risk reduction, actions are taken for:
  - Changing likelihood (mitigating actions): action taken to reduce the likelihood of negative outcomes and/or to increase opportunity, in order to enhance good outcomes.
  - Changing the consequences (contingency actions): actions taken to reduce the extent of losses and/or to increase the extent of gains with reference to related opportunities. These include setting up pre-event measures and post-event responses such as continuity plans.

From the risk management perspective, the first kind of action (changing likelihood) should be preferred as it prevents the risk rather than waiting for the consequences.

3. **TRANSFER.** For some risks the best response may be to transfer them. The transfer of risks may be considered to either reduce the exposure of the organisation or because of another organisation (which may be another public organisation) judged more capable of effectively managing such risks. It is worth noting that some risks are not (fully) transferable: in particular, reputational risk can hardly be transferred. Relationship with the third party which the risk is transferred to needs to be carefully managed to ensure a successful transfer.

Actions related to this kind of approach are as follows:

- Transferring the risk or a portion of it.
- Sharing: another party or parties bearing or sharing some part of risk outcomes, usually by providing additional capabilities or resources that increase the likelihood of opportunities or the extent of gains from them. Sharing positive outcomes can involve sharing some of the costs involved in acquiring them. Sharing arrangements can often introduce new risks, in that the other party or parties may not effectively deliver the required capabilities or resources.

---

27 This might be done by conventional insurance, or it might be done by paying a third party to take the risk in another way. This option is particularly good for mitigating financial risks or risks to assets.


29 For example through insurance or outsourcing.

30 The ISO 73:2009 highlights how risk sharing involves the agreed distribution of risk with other parties, noting that legal or regulatory requirements can limit, prohibit or mandate risk sharing itself. Moreover, the extent to which risk is distributed can depend on the reliability and clarity of the sharing arrangements.
4. **TERMINATE.** Some risks will only be treatable, or reducible to acceptable levels, by terminating the activity. It is worth noting that such an option can be severely limited in the public sector when compared to the private one. It can be particularly important in project management.

- Avoiding: action is taken to stop the activities giving rise to risk or avoiding the risk by not starting such activities (where this option can be practiced). Risk avoidance cannot occur properly if individuals or organisations are unnecessarily risk-averse. Inappropriate risk avoidance may either increase the significance of other risks or lead to the loss of opportunities.

5. **TAKE THE OPPORTUNITY.** This option is not an alternative to those above; rather it is an option that should be considered whenever tolerating, transferring or treating a risk. This can occur in two ways: the first is when an opportunity arises to exploit positive impact whether or not action is taken to mitigate threats at the same time. The second is when circumstances arise which, whilst not generating threats, offer positive opportunities.

- Taking/Increasing: taking or increasing risk in order to pursue an opportunity.

Risk treatment options are not necessarily mutually exclusive or appropriate in all circumstances. Often a risk response may also combine two or more of these strategies to achieve the desired results. An organisation can normally benefit from adopting a combination of treatment options. Anyway, implementation of the risk responses selected involves developing a Risk plan outlining the management processes that will be used to manage risk or opportunity to a level set up by the organisation’s ‘Risk appetite’ and culture.

Risk treatment involves selecting one or more options for modifying risks and implementing those options. Once implemented, treatments provide or modify controls: any action taken to address a risk forms part of what is known as “internal control”.

### 4.2 Risk Treatment process

Therefore, risk treatment involves a **cyclical process** of:

a) **assessing a risk treatment**: identify and evaluate risk treatment options;

b) **planning risk treatment**: prepare risk treatment schedule and action plan;

c) **monitoring effectiveness for that treatment** (please see chapter 5);

d) **measuring residual risk**: deciding whether residual risk levels are tolerable;
e) **feed-back actions**: if residual risk is not tolerable, generating a new risk treatment (back to step no. a) and repeating the process.

![Risk management process diagram]

(a) **Risk treatment assessment**: an organisation should select the best option at its disposal. That involves balancing the costs of implementing each option against the benefits derived from it, with regard to legal, regulatory, and other requirements such as social responsibility. In general, the cost of managing risks needs to be balanced with the benefits obtained. When making such cost versus benefit judgments the context should be taken into account. It is important to consider all direct and indirect costs and benefits whether tangible or intangible, and measure them in financial or other terms.

(b) **Risk Treatment Plan**: Treatment should involve, at operational level, preparing and implementing a related plan. It shows how the treatment options selected will be implemented and should be integrated with the management and budgetary processes. Specifically, the information provided in a treatment plan should include:
   a. the reasons for selecting treatment options, including expected benefits;
   b. who is accountable for approving the plan and who is responsible for implementing it;
   c. the actions proposed;
   d. resource requirements including contingencies;
   e. performance measures and constraints;
   f. reporting and monitoring requirements;
   g. timing and schedule.

Lastly, responsibilities related to the treatment phase should be clearly assigned specifying who is accountable for the management of particular risks or categories of risk, for implementing treatment strategies and for the maintenance of risk controls. To this purpose, the board should ensure that management considers and implements appropriate risk responses: actually, responsibility for treatment is usually put at management level (Directors General, Head of Division; Project Managers) and, where appropriate, assigned to staff. Management should also
identify and note in the ‘Risk register’ the actions selected and should show to the board how such risk responses improve the performance of the organisation. Risk owners, according to their respective roles in the project or process, are indicated to set risk treatment plans, even though at this stage responsibilities vary according to the kind of risks (either corporate or operational). For example, senior managers are responsible for corporate risks, their mitigation strategies and action plans. The operational risk responsibility relies on the divisional levels which the program is assigned to.

c) **Risk Treatment Monitoring:** in designing response actions, it is important that controls put in place are proportional to the risks. Risk analysis assists such a process by identifying those risks requiring attention by the management. Risk control actions will be prioritized in terms of their potential to benefit the organisation. Effectiveness of internal control is how much the risk will either be eliminated or reduced by the control measures proposed. These latter need to be measured in terms of potential economic effect if no action is taken versus the cost of the action(s) proposed and invariably require more detailed information and assumptions than are promptly available. Every response action has a related cost and it is important that the treatment offers value for money in relation to the risk controlled by it. In this regard, options in addressing risk (“TREAT”) can be further analyzed into four different types of related/associated controls:

- **PREVENTATIVE CONTROLS.** These are designed to limit undesirable outcome. The more an undesirable outcome should be avoided, the more appropriate preventative controls should be implemented. Most of controls implemented in organisations tend to belong to this category.

- **CORRECTIVE CONTROLS.** These are designed to correct undesirable outcomes occurred and provide a way to achieve some recovery against loss or damage. Contingency planning is an important element of corrective control.

- **DIRECTIVE CONTROLS.** These are designed to ensure that a particular outcome is achieved and are particularly important when avoiding an undesirable event – typically related to Health and Safety or to security – is crucial.

---

31 Examples of preventative controls include limitation of action to authorized persons, for example, permitting those suitably trained and authorized only to handle media enquiries prevents releasing of inappropriate comments to the press.

32 For example, drawing up of contract clauses to allow recovery of overpayment. Insurance can also be regarded as a form of corrective control as it facilitates financial recovery against the actualization of a risk.

33 For example, requiring that staff is trained to get certain skills before being allowed to work unsupervised.
Guidelines on Risk management practices in Statistical organisations – SECOND DRAFT

- DETECTIVE CONTROLS. These are designed to identify occasions for occurring of undesirable outcomes. Their effect is, by definition, “after the event” so they are only appropriate when the resulting loss or damage can be accepted\(^\text{34}\).

**d) Residual risk measurement**: If a residual risk persists even after treatment, a decision should be taken about whether to retain this risk or repeat the risk treatment process. For residual risks that are deemed to be high, information should be collected about the cost of implementing further mitigation strategies.

**EXAMPLE OF RISK TREATMENT PLANNING**

<table>
<thead>
<tr>
<th>RISK TREATMENT - SCHEDULE</th>
</tr>
</thead>
<tbody>
<tr>
<td>PROPOSING DEPARTMENT</td>
</tr>
<tr>
<td>VALIDATING DEPARTMENT</td>
</tr>
<tr>
<td>RESPONSIBILITY</td>
</tr>
<tr>
<td>KIND OF TREATMENT</td>
</tr>
<tr>
<td>RISK DESCRIPTION</td>
</tr>
<tr>
<td>PROCESS</td>
</tr>
<tr>
<td>PHASE</td>
</tr>
<tr>
<td>CAUSE</td>
</tr>
<tr>
<td>ENABLING FACTORS</td>
</tr>
<tr>
<td>TIMETABLE</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>RISK TREATMENT - MONITORING</th>
</tr>
</thead>
<tbody>
<tr>
<td>OBJECTIVES</td>
</tr>
<tr>
<td>OUTPUT INDICATORS</td>
</tr>
<tr>
<td>CONTROL PROCEDURE</td>
</tr>
</tbody>
</table>

\(^{34}\) Examples of detective controls include “Post Implementation Reviews” which detect lessons to be learnt from projects for application in future work, and monitoring activities which detect changes to be responded to.
RISK TREATMENT – ACTION PLAN

<table>
<thead>
<tr>
<th>PHASE</th>
<th>UNIT</th>
<th>TIME</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

QUESTION MARK BOX

Q1. Following risk identification and assessment in your organisation, is any treatment of the risks put in place?

R1. “Yes. Risk treatment of most significant risks is assigned to managers and followed up (annually or bi-annually by the board of directors). The less significant risks are treated as a part of normal operations. The risk treatment of moderate or higher risks is taken to departments management team for approval. The treatment is assigned to person responsible for implementing the treatment as a part of normal operations or if that is not possible a separate implementation plan is to be prepared”.

Source: Finland, Survey on Risk management practices

R2. “Yes. Risk is weighted and asset owners have to set up a plan to reduce risk that are measured above a certain level”

Source: Iceland, Survey on Risk management practices

R3. “Yes. Treatments are identified as part of the risk identification process - a template is completed by Heads of Division twice a year and individual directorate risk registers and a corporate risk register are created. Ownership of the risk is assigned and the process is reviewed twice a year by the Senior Management Committee with the individual Head of Division. The project management system also facilitates risk identification and management and the project team review the project regularly. Risk management treatments can involve human resource solutions”.

Source: Ireland, Survey on Risk management practices

R4. “Yes. Treatment of the risks is the main result of risk analysis. The results are known as control activities. In some cases control activities have been established as a result of previous experiences, well before any formal risk analysis. However only a full analysis can give a reasonable security that everything that counts has been considered and that the institution are prepared to face the consequences.

Source: México, Survey on Risk management practices

R5. “Yes, in accordance with the System Procedure on the Risk management approved by the NIS President (Decision no. 1038/2011). The audit reports on Risk management are taken into consideration to propose treatment actions”.

Source: Romania, Survey on Risk management practices

Q2. Please indicate which kind of risks are being managed through the Risk management process, while specifying connections and differences in treatment:

R1. “Approach in treatment depends on greater or lower influences of CBS in reducing risk to an acceptable level. Regarding the risk treatments most of identified and assessed risks have been classified into two categories: risk reduction and risk avoidance or in combination”.

Source: Croatia, In-Depth Survey on Risk management practices
Q3. Please describe the methodology used in identifying and monitoring the risk treatment, while specifying the Organisation roles involved:

R1. “The methodology used by INEGI is based mainly on the international standard ISO 31000 about Risk management, ISO/IEC 27000 about information security, some elements of COSO ERM (Enterprise Risk management), and also from the standard of the European Federation of risks (FERMA). The first version of the methodology was released in 2010 and the present version has been the result of the institutional experience of its use”.
Source: México, In-Depth Survey on Risk management practices

Q4. With reference to RM, Internal Controls and Internal Audit System within your Organisation, please describe the connection/integration between these ones in detail, while specifying: how risk treatment actions are monitored functions, roles and accountabilities involved in the monitoring of the risk treatment actions...

R1. “As for the risks, each head of an administrative unit is responsible to identify, analyze, evaluate and determine the actions of treatment.
Source: México, In-Depth Survey on Risk management practices

Q5. Please describe who sets priorities for risk treatment actions and how:

R1. “On corporate level, the board of directors sets the priorities. On process level, the process owner sets the priorities”.
Source: Netherlands, In-Depth Survey on Risk management practices

Q6. Following risk identification and assessment in your organisation, is any treatment of the risks put in place?

R1. “Yes. Directors/division chiefs (Risk owners) propose response actions validated by the Risk manager/Fraud and Corruption Prevention Manager. These actions are selected on a priority basis (risk strategic area, risk value, feasibility) and then entrusted to the executives. Managers propose the response actions; the Governance select the actions after defining their significance (prioritization); the framework is populated by the internal representative network. The validated and selected response actions are designed, carried out and monitored under the responsibility of the Managers (Directors/Division Chiefs); the framework is filled in by the representative Network with the monitoring information”.
Source: Italy, Survey on Risk management practices

5. Monitoring & Control

TAGS: Monitoring; Review; Roles and accountabilities; Key-risk indicators; Risk-based Audit; IA cycle.
5.1 Monitoring & Review

Risk management is dynamic, iterative and responsive to change. As risks and priorities change, risk treatments should be monitored as a part of the Risk management process.

The organisation’s monitoring processes should encompass all the features of Risk management in order to:

- Ensure that controls are effective and efficient;
- Detect any changes in existing risks such to require revision of risk treatments and priorities;
- Identify emerging risks.

Monitoring and review are two different and complementary activities since monitoring involves the routine surveillance of actual performance against expected or required performance, while review involves periodic (yearly at least) checking of the current situation for changes in the internal/external context.

The overall responsibility for monitoring and review activities relies on the board and Top management: the way the Top management reacts to the results of monitoring program will affect the behavior of employees.

Monitoring should be an integral part of management. Risks and controls should be allocated to owners, who are therefore responsible for monitoring them. A typical approach for monitoring includes:

- Environment scan by risk owners to monitor changes in risks or in context;
- Risk treatment plan monitoring by risk owners;
- Control monitoring by control owners and risk officers through performance indicators and key risks indicators according to the quantitative thresholds described in the Risk Appetite statement (see below).

Monitoring and review activities can also be considered in terms of a hierarchy. Responsibilities vary according to the kind of monitored risks (corporate, operational, project): operational risks are monitored at business unit level, project risks are monitored within the Project Management system, and corporate risks are monitored by Senior managers (i.e., Directors General or Heads of Department).
5.2 Key risk indicators

Key risk indicators (KRIs) are used for monitoring risk treatment actions.

Key risk indicators are metrics used to provide an early warning on increasing risk exposures in different areas within an organisation. In some instances, they may represent key ratios that management throughout the organisation tracks as indicators of evolving risks, and potential opportunities, that alert on the need for actions to be taken. Others may be more complex and involve aggregation of several individual risk indicators into a multi-dimensional score about emerging events that may lead to new risks or opportunities.

KRIs are typically derived from specific events or root causes, internally or externally identified, that can prevent performance goals from being achieved. Linkage of top risks to core strategies helps pinpoint the most relevant information that can serve as an effective leading indicator of an emerging risk.

An effective method for developing KRIs begins by analyzing a risk-event that has affected the organisation in the past (or present) and then working backwards to pinpoint intermediate and root cause events that led to the ultimate loss or lost opportunity. The closer the KRI is to the root cause of a risk-event, the more likely the KRI will provide management time to take positive action to respond to such an event.

Effective KRIs often result from being developed by teams that include professional Risk management staff and business unit managers with a deep understanding of the operational processes subject to potential risks. Ideally, these KRIs are developed in cooperation with strategic plans for individual business units and can then embed acceptable deviations from plan that fall within the overall risk appetite of the organisation.

The development of KRIs that can provide relevant and timely information to both the board and senior management is a significant component of effective risk oversight. It is also important to consider the frequency of reporting KRIs. The appropriate time horizon depends on the main user of a specific KRI. For operational managers, real-time reporting may be necessary. For senior management, where a compilation of KRIs that highlights potential deviations from organisation-level targets is the likely goal, a less frequent (e.g., weekly) status report may be enough. At the board level, the reporting is often aggregated to allow a broader analysis. Management can then use such analysis to identify information related to the root cause event or intermediate event that might serve as a key risk indicator related to either event. When KRIs for root cause events and intermediate events are monitored, management is in the best position to identify early mitigation strategies that can begin to reduce or eliminate the impact associated with an emerging risk event.
KRI does not manage or treat risk, and can lead to a false sense of safety if poorly designed. So, an important feature of any KRI is the quality of the available data used to monitor a specific risk. Attention must be paid to the source of information, either internal to the organisation or drawn from an external party. Sources of information advising on the choice of KRI s to be employed can probably exist; for example, internal data may be available related to prior risk events that can be informative about potential future exposures. Nevertheless, internal data is typically unavailable for many risks — especially if not previously encountered. In addition, risks likely to have a significant impact may often arise from external sources, such as changes in economic conditions, interest rate shifts, or new regulatory requirements or legislation. Therefore, many organisations discover that relevant KRI s are often based on external data, given that many root cause events and intermediate events that affect strategies arise from outside the organisation.

A well-designed KRI should be as follows:
1) Based on established practices or benchmarks;
2) Consistently developed across the organisation;
3) Providing an unambiguous and intuitive view of the highlighted risk;
4) Allowing for measurable comparisons across time and business units;
5) Providing opportunities to assess the performance of risk owners on a timely basis;
6) Consuming resources efficiently.

In the picture below, identification of a key-risk indicator related to the objective “Enhancing job rotation” is helped by the making of a cause-effect chain between an event that can badly impact on a particular objective and its root cause.

*Figure 4: Example of Key Risk Indicator: “Enhancing job rotation”*
### 6. Risk Based Control & Audit

**TAGS:** RBA; IA Audit cycle

The Internal Control Framework, which includes the Risk management Framework and the Internal Audit Framework, discriminates among three levels of control:

- internal control (preventative or subsequent), deployed within the Risk management Framework under the responsibility of management (Risk Owners), aiming to prevent or reduce the consequences related to risk occurrence;
- “compliance” level, aiming to help and monitor an actual Risk management implementation by risk-owners; such a level oversees risk assessment and control processes also ensuring their consistency with organisational goals (Risk management Unit);
- “risk based audit”, ensuring an effective deployment of audit resources to assess management of those risks related to the actions of an organisation, by examining and evaluating the adequacy of Risk management system and internal controls, processes and management. Therefore, IA monitors and shows the progress of implementation of audit recommendations and improvements in the audited area.

The Risk Based Audit (RBA) objectives are as follows:

- **Assurance on the Risk Management strategy:** that is, to ascertain the extent to which all line managers review the risks/controls within the scope of their own responsibility; to evaluate the adequacy of Risk management policy and strategy to achieve the objectives;
Guidelines on Risk management practices in Statistical organisations – SECOND DRAFT

- **Assurance on management of risks/controls**: that is, to encompass all the key risks as well as enough of the other risks to support confidence in the overall opinion reached; to evaluate the adequacy of the Risk management processes designed to constrain residual risk to the risk appetite;

- **Assurance on adequacy of the review/assurance process**: that is, quality assured to engender confidence in the review process; to identify limitations in the evidence provided or in the depth or scope of the reviews undertaken; to identify gaps in control and/or over control, and provide opportunities for continuous improvement; to support preparation of IA Summary Report to the Risk Committee/Chief Statistician.

The RBA management cycle is carried out through the following six steps:

a) **Object**: procedures, processes and internal service charters, risks selected according to priorities but: risks within Risk Appetite, risks not requiring audit in the short term, risks otherwise audited, tolerable risks.

b) **Audit Plan**: internal audits to be carried out in the short term are managed according to an annual plan endorsed by the board and shared with the organisational divisions involved. Such a plan shows, with reference to any action: i) the audit lifespan, ii) the team composition, iii) the accountabilities, iv) the audit tasks (accordance with procedures, contractual requirements, etc.), v) the documents required, vi) the lead times. The annual plan is prepared for a single year on the basis of the strategic plan according to risk assessment. Therefore, audit planning takes into account the results of previous audit studies as well as management assessment of current levels of risk related to specific organisational programs.

c) **Audit run-up**, consisting of some actions preliminary to actual audit, such as: a) formal assignment of duties; b) definition of activity plan; c) identification of documents needed to define the audit range of reference and intervention; d) communication on audit start; e) kick-off meeting with the staff involved.

d) **Audit implementation**, that is, actual audit, consisting of: i) operational meetings; ii) preliminary assessment of criticalities; iii) check of suitability as well as accordance with either Risk management or Quality System; iv) drawing up of recommendations and possible mitigation actions. Audits can be used to assist Risk managers in assessing the effectiveness of controls for each risk. An assessment could be made on whether the controls are adequate to reduce the level of risk (i.e., to reduce the risk from extreme/high to medium or low), or additional treatments/controls are required.
e) **Reporting.** Auditing ends with a meeting aimed to share the main results achieved. An Audit Report is drafted that contains: i) the check findings, ii) the actions performed, iii) the criticalities found, suggestions proposed, iv) possible Action Plan in cooperation with the unit/division involved. Following the assessment of the control effectiveness for each risk, will emerge proposals for additional treatment strategies to reduce the level of risk, and some of the treatment strategies proposed during this process will be suitable for inclusion in the internal audit plan (feed-back).

f) The **follow-up** is aimed at checking the actual implementation of response actions related to any remarks or recommendations.

---

**QUESTION MARK BOX**

**Q.** With reference to RM, Internal Controls and Internal Audit System within your Organisation, please detail the connection/integration between these ones

**R.** “Strategic Internal Audit Plan is consistent with the objectives contained in the Strategic Plan”.  
(Source: Croatia Bureau of Statistics, In-Depth survey on Risk management practices)

**R.** “Once the key strategic/operational areas have been reviewed, the internal Audit Program will be prioritized on the agreed assessment and the risk rankings”  
(Source: Australian Bureau of Statistics, In-Depth survey on Risk management practices)

---

**7. Risk management Information system**

**TAGS:** Document management; Information Management; Integrated and networked information system; Risk management software; Record; Web-based tool

An organisation should document how it manages risk. Information about risks and the output from all applications of the Risk management process should be **recorded** in a consistent and secure way, establishing the policies and procedures required to access, use and transfer information as a part of an Information Management Plan. Risk management information systems should be able to:

- record details of risks, controls and priorities and show any changes in them;
- record risk treatments and related resource requirements;
- record details of incidents and loss events and the lessons learned;
- track accountability for risks, controls and treatments;
- track progress and record the completion of risk treatment actions;
- allow progress check against the Risk management plan;
• trigger monitoring and assurance activity.

To this end, the organisation should identify adequate resources in terms of information systems and document management systems so that capability information is relevant, reliable, timely, secure and available. This requires the maintenance of proper records and processes that generate a flow of timely, relevant and reliable information. Therefore, each stage of the Risk management process should be recorded properly. Record management is an important aspect of good corporate governance: it supports activities and decisions, as well as ensures accountability to present and future stakeholders.

The quality of an information and document management system depends on the following principles:

• information should be consistent across the organisation to allow for efficient and accurate flow;
• standardizing definitions of terms and taxonomies ensures that different parts of the organisation do not have different understandings of information, or are not operating on conflicting sets of information;
• it is not necessary to have a single record management system across the organisation if management designs and operates multiple systems to allow an efficient consolidation, exchange and integration of information.
• At operational level, the organisation should first determine the definitions, classifications and procedures needed to identify and manage Risk information as a part of an Information Management Plan. Subsequently, as core sub-practices, it should set up ‘Risk management records’ through the following steps:
  o defining and maintaining a Risk management classification scheme and methodology;
  o defining an ongoing process for Risk management information inventory and classification including characteristics such as: type, preservation requirement, retention requirement, disposition requirement, availability requirement, operational/strategic value, data owner, source of information (data base/application, email, Excel, etc.), confidentiality requirement, associated organisational processes and policies.
• Periodically the organisation should also consider changes to the classification structure, and its underlying definitions and classifications.

The whole Risk management process should be documented through a Web-based tool which allows risks and treatments to be delegated and escalated among the organisational levels and also makes it possible to connect a risk to a specific goal or activity in the operational plan of the agency or the departments’ own action plans. Consequently, the
organisation should identify resource requirements related to information systems and databases.

The main features of a Risk management information system within each phase of the Risk management process are: data exchange/interoperability, data integration, traceability, data security.

Actually, risk identification, analysis and measurement should be carried out within a specific tool through four steps:

1. **Qualitative assessment** (Risk identification and Risk analysis). The Risk management information tool should record the assessment of risk in a way that helps monitoring and identification of risk priorities. Risk assessment should be documented in a way which records the process phases. Documenting risk assessment creates an organisation’s risk profile which: facilitates identification of risk priorities (in particular to identify the most significant risk issues with which senior management should concern themselves); catches the reasons for decisions made about what a tolerable exposure is and is not; facilitates recording of how it is decided to address risk; allows all those concerned with Risk management to see the overall risk profile and how their areas of particular responsibility fit into it; facilitates review and monitoring of risks.

2. **Prioritization**;

3. **Risk measurement**;

4. **Monitoring Risk treatment actions**. Staff members/managers who are responsible for risk treatment actions have to periodically report (e.g., monthly, quarterly, yearly) on the implementation/execution of actions within the tool.

**QUESTION MARK BOX**

Q1. What are the most important lessons learned from implementing Risk management in your organisation that other organisations should take into account when developing their own Risk management processes?

R1. “Efficient IT-tool is very important”

Source: Austria, *Survey on Risk management practices*

Q2. In your organisation, the amount of financial resources spent to run the Risk management system is suitable.

R2. “Adequate resources in the information system supporting the Risk management process have been invested”.

Source: Italy, *Survey on Risk management practices*

Q3. In your organisation, the Risk management process is connected to:

R3. “Organisation performance assessment: risk analysis is fully integrated in the planning and follow up process for operations and is reported by each department in a common web based tool”. As for standardized techniques for risk identification and assessment: “the important thing is that the result is documented correctly in the web based tool”.

Source: Sweden, *In-Depth Survey on Risk management practices*
8. Risk management Maturity model

TAGS: Corporate maturity towards risk; Development stage; Evolutionary path; Level / degree of sophistication; Maturity scale; Maturity indicators; Maturity models; Measuring progress; Phased implementation; Risk management Capability

In order to enable benchmarking between implementation levels of the Risk management in the organisations, researchers, public agencies, professional associations and standards bodies tried to define their own Risk management model. This type of tool contains the fundamental elements of effective Risk management processes and depicts the evolutionary scale from a basic approach to an embedded and holistic one. It allows NSO to gauge progress in developing the necessary Risk management capabilities and to assess the effectiveness of risk handling and impact on delivering successful outcomes. It also promotes a common language and understanding. A phased approach allows the NSO: to measure where it currently is; to set goals for where it want to go; to plot a path to get there focusing its efforts for improvement on areas of identified weakness. Furthermore, a maturity model can serve as a recognition program within the organisation: attainment of a maturity level can be considered as a performance indicator.

Moreover, given that:


36 By using a recognition program the organisation can incentive its stakeholders to continually improve resilience and performance itself.
there is no optimum maturity level that would be considered as appropriate for every organisation (it depends on its external context, size, internal culture, people, history, complexity of the organisations’ activities, etc.)\textsuperscript{37},

the same entity could present heterogeneous levels of maturity with reference to different organisational areas (any Risk management linked processes and activities can be more developed than others),

hereinafter, to understand in deeper detail the degree of sophistication of the Risk management, a \textbf{multidimensional analysis and reading grid} is proposed (Figure 5, please see the full version in the Annex). It takes into account inputs from different sources: collection of actual cases of implementation of Risk management systems among Statistical organisations at international level (practices); selected case-studies, reporting some NSO’s significant experiences; existing maturity models reported in the scientific and technical literature, also belonging to heterogeneous fields. The grid has been developed by abstracting the principles of capability maturity modelling observed in the practices analysed and through literature review. Its structure is a matrix where each of the cell is populated with a competency or capability. First, \textit{some core areas / items} representing consistent sets of significant features have been identified. As a second step, specific descriptors have been made up for the purpose of illustrating in greater detail the different topics connected to the core areas. Descriptors allow the items to be allocated among four maturity levels characterised by reference to attributes / performance indicators, consisting of potential / typical features reflecting the extent to which each Risk management competency or capability is defined, institutionalised and controlled. The multidimensional grid has been designed as a diagnostic tool instead of a prescriptive model for implementation: its approach builds on the assertion that the quality of an organisation’s Risk management process should improve with time and that effective Risk management processes are developed over time, with additional value being provided at each step in the maturation process.

The grid also highlights, for each descriptor, three elements or Reading-keys used both in the survey design and in the processing phase. In fact, data collected have been analysed according to a theoretical paradigm / protocol named “The Template”\textsuperscript{38}. The first element,

\textsuperscript{37} Wheatley (2007).

\textsuperscript{38} The Template shared during the \textit{Workshop of the Modernisation Committee on Organisational Framework and Evaluation}, held in Geneva on 14 to 17 October 2014, takes into account the renown and most used international standards, such as Enterprise Risk management Conceptual Framework (ERM): Internal Control-Integrated Control, developed by Committee of Sponsoring Organisation (Co.S.O.), and ISO 31000:2009 (Risk management – Principles and guidelines).
Risk rationalities (processes) corresponds to the organisations’ efforts to translate uncertainty into manageable and communicable conceptualization of risks, and the definitions of activities and tasks to deal with them. It reflects the main purpose which any organisation grounds its own risk strategy on (i.e. the improvement of compliance, performance, company value, etc.). The second element, uncertainty experts (roles), refers to the actors - their experience, background and interactions -, organisational units or structures to which the organisation assigns the responsibility for Risk management. The third element of analysis, technologies (support), denotes the complex sets of practices, procedures and tools enacted to accomplish the management and control of risks.

The maturity of an organisation’s Risk management system can be categorized into clusters that range from having no formal process to fully integrated into all aspects of the entity. Risk management capability is a broad spectrum, ranging from the occasional informal application of risk techniques to specific projects, through routine formal processes applied widely, to a risk-aware culture with proactive management of uncertainty. Coherently with that, core areas / items are graded using a four-point scale, designed taking into account that each maturity level is a defined position in an achievement hierarchy establishing the attainment of certain Risk management capabilities. The hierarchy is set on different phases of progressive mature organisational behavior. It was considered that more levels would have increased ambiguity and confusing understanding, without giving sufficient additional refinement to aid usability and clear framing respect to specific NSO’s contexts. In determining its entity’s target risk maturity, the organisations need to consider the model as progressive: that is, where a competency has been achieved in a previous level, it is assumed in the next one. The boundaries are defined by the ends of a continuum between an immature state to that of a mature organisation. The multidimensional grid has been designed to be scalable, flexible and adaptable to accommodate changes in an organisation’s size, structure or regulatory context. It represents a live map which may be updated and integrated when necessary to reflect new inputs, standards, governance regimes and so on.

At **LEVEL 1**:  
- There are no Risk management processes in place. The organisation does not feel the need for managing risk and does not use structured approaches for this purpose: it is not carrying-out pre-planning activity, but is reacting to situations and risk issues after they occur with no proactive though.  
- The organisation is not able to distinguish between positive and negative risk.  
- Management processes are repetitive with no attempt to learn from the past and to prepare for future threats.  
- There might be a belief that most important risks are known.
• The effects of risky events might be identified but not linked to goals and events are not associated with their process sources.
• No attempt is made to develop mitigation plans.
• There is no culture of control while prevails a culture resistant to change. There is emphasis on protecting physical and financial assets.

To move from Level 1 to Level 2, the organisation needs to recognize the value of Risk management and to became aware of its potential benefits. At this regard, a disruptive event or external factors – such as stakeholders’ influence, government pressure, etc. – may trigger a more proactive approach towards risk and an awareness that some form of structured system needs to be in place to deal with uncertainty.

At **LEVEL 2**:  
• Top management are aware of need to manage uncertainty and risk and have made basic resources available to improve.
• A risk strategy has been identified and a Risk management policy has been drawn up.
• Key people are conscious of the need to assess and manage risks and they understand risk concepts and principles.
• Some stand-alone risk processes have been identified and the related risk mitigation activities are sometimes identified but not often executed.
• Risk management mainly focuses on past events.
• Corporate culture has little Risk management accountability with process owners not well defined or communicated.
• Risk culture is enforced by policy still interpreted, nevertheless, as compliance.
• A pilot training programme has been implemented and a core group of people have the skills and knowledge to manage risk.
• Programs for compliance, Quality management, process improvement and so on still operate independently and have no common framework, causing overlapping risk assessment activities and inconsistencies.
• Controls are mainly based on departments and finances.
• Consistent planning and tracking of the performance is missing. Qualitative risk assessments are unused or informal.

Summarizing, although the organisation is aware, at some level, of the potential benefits of managing risks, there is no effectively implementation wide process and it is up to an interested individual manager to pursue good practices. There is limited evidence that Risk management is being effective in at least most relevant areas.
At **LEVEL 3**:  
- Organisational processes are identified and ownership is clearly defined and well communicated to all staff.  
- Authorities, roles, responsibilities are identified and appropriate resources allocated.  
- Agreement exists on a risk framework and an operating guidance is available.  
- Senior managers take the lead to ensure that approaches for addressing risk are being developed and implemented in all key and relevant areas.  
- Events are associated with their process sources.  
- Emphasis is on developing a series of action proactive plans to deal with events that may impact the organisation and its stakeholders, to better respond to identified issues and to consider measures reducing the likelihood of undesirable events and their consequences.  
- More weight is given to pre-emptive planning.  
- Qualitative assessment methods are used and determine what needs deeper quantitative methods, analysis, tools and models.

This phase provides the opportunity to increase awareness to a large portion of the organisation. There is clear evidence that Risk management is being effective in all relevant areas. By the end of this phase a culture of Risk management is taking hold within the organisation and process includes the management of opportunities.

At **LEVEL 4**:  
- The management of risk is everyone’s responsibility and RM system is enforced at every level: it is embedded in all organisational processes and strategies and is a formal part of goal setting and achievement.  
- Accountability is shared into all processes, support functions, lines and geographies as a way to achieve goals.  
- Risk-based approach to achieve goals is used at all levels.  
- A terminology and classification for collecting risk information is fully implemented.  
- Risk and performance information is collected from all areas to identify dependencies and root cause indicators’ frequency; moreover, it is actively used to improve all organisational processes.  
- Mitigation measures are determined and a method to quantify effectiveness is understood.  
- Risk mitigation is integrated with assessment (carried out with quantitative analysis, tools and models supporting qualitative methods) to monitor effective use.  
- Measures ensure downside and upside outcomes of risks and opportunities are aggressively managed.
• Standardized evaluation criteria of impact, likelihood and controls’ effectiveness are used to prioritize risk for follow-up activity.
• Frontline employees’ participation and documents risk issues’ or opportunities’ significance are promoted.
• Process owners regularly review and recommend risk indicators that best measure their areas’ risks.
• The results of internal adverse event planning are considered a strategic opportunity.
• Incentive for effective Risk management is part of compensation and career development.
• The organisation measures the effectiveness of managing uncertainties and seizing risky opportunities.
• Deviations from plans or expectations are also measured against goals.
• A clear, concise and effective approach to monitor progress toward Risk management goals is communicated regularly with business areas.

Level 4 is viewed as an iterative continual improvement phase where Risk management system feedback loops encourage permanent learning from the experience to achieve excellence. A proficient level is characterized by specific features, such as: organisational resilience and commitment to excellence; Risk management as an inseparable part of decision making and day-to-day operations; Risk management as an objective in all senior management performance agreements; risk capability continually reinforced and sustained by Top management; leaders regarded as exemplars; organisation selected as a benchmark site by other ones; good record of innovation; sound Risk management arrangements established to manage risks with all partners.
Figure 5. Extract from a Multidimensional analysis and reading grid: Risk management maturity

<table>
<thead>
<tr>
<th>READING KEYS</th>
<th>ITEMS / CORE AREAS</th>
<th>DESCRIPTORS</th>
<th>MULTIDIMENSIONAL ANALYSIS AND READING GRID: RM MATURITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Risk Framework</td>
<td>Attitude towards uncertainties (Risk Philosophy)</td>
<td>No proactive though the organisation is reacting to situations and risk issues after they occur and it is not able to distinguish between positive and negative risk</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>Risk Framework</td>
<td>Mandate</td>
<td>The board does not feel the need to managing risk</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>Risk Framework</td>
<td>Management Leadership and commitment</td>
<td>Management is not committed to establishing risk management and has not assumed a leadership role in implementing it</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>Culture</td>
<td>RM internal culture</td>
<td>The focus is primarily on responding to crises and is reactive rather than proactive. Prevails a culture resistant to change with emphasis on protecting physical and financial assets</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>Culture</td>
<td>Linkage to ethics and value</td>
<td>No ethics policy or guidelines in place. No clear statements of shared values and principles or attention to legal issues</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>ICT tools</td>
<td>No RM information system has been envisaged</td>
<td>A specific pilot RM information system is being implemented as a part of other information systems</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>RM Information system</td>
<td>Document management</td>
<td>Record management supporting activities and decisions is focused on physical and financial assets. The organisation does not document information about risk</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>RM Information system</td>
<td>Document management</td>
<td>A document management system, mainly focused on past events, may be envisaged: 1. to comply with legal, regulatory and governance requirements; 2. to record information with reference to some stand-alone processes identified and related mitigation actions</td>
<td>Attributes / Performance indicators</td>
</tr>
</tbody>
</table>

Legend:
- Stage (Level) 1: No proactive though the organisation is reacting to situations and risk issues after they occur and it is not able to distinguish between positive and negative risk.
- Stage (Level) 2: Risk is considered a static phenomenon instead of a dynamic one. Risk approach merely focuses on past events.
- Stage (Level) 3: Opportunistic approach: a common and consistent definition of risk exists and is applied throughout the organisation. Risk approach merely focuses on avoiding unexpected large loss events.
- Stage (Level) 4: Open and proactive approach to risk that considers both threat and opportunity. Risk based approach to achieve goals is used at all levels.

The leadership for risk management is embedded at all levels of the organization. RM is a formal and regular senior management activity. Senior management also oversees all the risk management framework and is visible involved in risk management practices and initiatives.
QUESTION MARK BOX

Q. With reference to the risk measurement phase, does your Organisation use different techniques concerning risk classification (IT, financial, compliance, etc.)?
R1. “Yes. This varies considerably depending on the type of risk and the risk maturity of the business area. Typically corporate areas are more risk mature, usually by virtue of having a long standing responsibility for supporting the organisation to manage a specific type of risk”.
Source: Austria, In-Depth Survey on Risk management practices

Q. Comments or observations:
R1. “The Risk management system is still being developed and we anticipate moving along the maturity model as the system is further developed”.
Source: Ireland, In-Depth Survey on Risk management practices

Q. Has the level of staff awareness of risks and/or Risk management been evaluated during the implementation of the Risk management process in your organisation?
R1. “Yes, during the starting phase. A survey involving the management was carried out in order to evaluate and measure the risk perception and the maturity of the internal (within the single organisational divisions) and external (among divisions within the organisation) control systems.
Source: Italy, Survey on Risk management practices

R2. “Review of risk maturity and understanding is part of the design of the Risk management framework but has not yet been developed”.
Source: New Zealand, Survey on Risk management practices

Q. In your organisation, the Risk management process is connected to:
R1. “Both organisation and individual performance Assessment. Risk management is an objective in all senior management’s performance agreements – There are considerations being made to roll this out to the whole organisation’s employees. The organisation has a risk policy and process guide which sets out the process to which the entire organisation adheres daily. The risk maturity level is a measure against which we record our progress, as well as management information being presented in the monthly Performance Report to Directors”.

Q. In your organisation, the information derived from the Risk management process has been used to:
Understand causes of low performance (organisations and/or individual) and review change processes:
R1. “Somewhat Agree. This is done but the organisation is developing its risk maturity and is not quite embedded yet, but the Risk management team has a plan to ensure this continues to mature over the next 12 months”.

Q. In your organisation, which development phase is the Risk management process currently in?
R1. “Some areas are very mature, others have opportunity for improvement, though in general it’s a very good standard”.

Q. What are the strengths of the Risk management system in your organisation?
R1. “Introduction of risk targets and reassessment of risk appetite. New Risk Database and new Risk Policy have all helped maturity and risk literacy”.
Source: UK, Survey on Risk management practices
This page has been left intentionally blank
- ANNEX -

FOCUS ON RISK MANAGEMENT PRACTICES
This page has been left intentionally blank
Index

Introduction ............................................................................................................................................. 5

SECTION 1: RISK FRAMEWORK ............................................................................................................. 7
Paragraph 1.2: Establishment Risk Policy .............................................................................................. 7
   FOCUS ON - Building-up a Risk Policy and a Corporate Risk Profile in Statistics Canada .. 7
   FOCUS ON: A behavioural approach to risk appetite ........................................................................... 9
   CASE STUDY ......................................................................................................................................... 9
   UK, Office for National Statistics (ONS) ............................................................................................ 9
Paragraph 1.3: Adopting an integrated risk approach connected to Statistical Quality management ........................................................................................................................................... 12
   FOCUS ON: Integration Risk and Quality management ........................................................................ 12
   Australian Bureau of Statistics (ABS) ................................................................................................ 12
   The Netherlands, Central Bureau of statistics (CBS) ........................................................................ 14

SECTION 2: RISK MANAGEMENT PROCESS ....................................................................................... 15
Paragraph 2.1: CONTEXT ANALYSIS ...................................................................................................... 15
   FOCUS ON: Measuring Risk perception and Risk maturity ................................................................. 15
   CASE STUDY ....................................................................................................................................... 15
   Italian National Institute of Statistics (ISTAT) .................................................................................... 15
Paragraph 2.2: PROCESS MAPPING ........................................................................................................ 18
   FOCUS ON: Process Mapping Methods .............................................................................................. 18
   CASE STUDIES .................................................................................................................................... 18
   Mexico, The National Institute of Statistics and Geography (INEGI) ..................................... 18
   Statistics Lithuania (SL) ..................................................................................................................... 19
Paragraph 3.2: RISK ASSESSMENT ............................................................................................................ 20
   FOCUS ON: Risk Assessment Methodology ....................................................................................... 20
   Statistics Austria .................................................................................................................................. 21
   Italian National Institute of Statistics (ISTAT) .................................................................................... 22
Chapter 4: RISK TREATMENT .............................................................................................................. 23
   Case Studies ........................................................................................................................................ 23
Chapter 7: Risk management information system .................................................................................... 26
   CASE STUDIES .................................................................................................................................. 26
   Statistics Austria ................................................................................................................................. 26
   Statistics Lithuania (SL) ..................................................................................................................... 27
   Statistics Sweden ............................................................................................................................... 28
Chapter 8: Risk management Maturity Model .......................................................................................... 29
   CASE STUDIES .................................................................................................................................. 29
   UK, Office for National Statistics (ONS) ............................................................................................ 29
   Italian National Institute of Statistics (ISTAT) .................................................................................... 35
This page has been left intentionally blank
Introduction

This Annex has to be considered an integral part of the Guidelines for developing Risk management practices coming from the survey analysis. Its goal is, on the one hand, to highlight the amount of information obtained, on the other hand, to show a more practical approach to the different domains of Risk management.

Like the first, "theoretical" part, the Annex consists of two sections, Risk Framework and Risk Process; the paragraph arrangement also mirrors the Guidelines in order to help the two parts in referring to each other.

Within both sections two categories of examples are shown:

1. Focus points on Risk management core topics, in order to share practices, coming from the NSOs, able to substantiate "theoretical" information;
2. Case-studies, shortly reporting some NSOs' significant experiences on particular features of the Risk management systems in order to, on the one hand, share the know-how gained from implementing Risk management within the different organizational contexts, on the other hand, highlight any elements in common among the different experiences.
This page has been left intentionally blank
SECTION 1: RISK FRAMEWORK

Paragraph 1.2: Establishment Risk Policy.

Corporate risks are linked to the strategic objectives. In order to face each risk, a response strategy, organized in planning and actions, is developed. The example of Canada reflects the top-down approach to risk management, starting from the risk identification phase (please see the theoretical part of the guidelines for further information).

FOCUS ON - Building-up a Risk Policy and a Corporate Risk Profile in Statistics Canada

At Statistics Canada, integrated Risk management is an ongoing and dynamic activity that supports corporate decision-making, and is a central theme of the annual integrated strategic planning process. An integral part of Statistics Canada’s Risk management Model is the Corporate Risk Profile, a high-level summary of the most critical risks being managed by Statistics Canada. The development Corporate Risk Profile was a comprehensive process that included a review of risk information from several sources and reflected recommendations from the Management Accountability Framework Round IX, as well as feedback from managers. The process also included an improved risk questionnaire, revised guidelines, and clearer definitions of risk sources. A communication strategy was developed and implemented involving information sessions, a documentation package and reinforcement of the importance of Integrated Risk Management (IRM) in the Agency. The information sessions also served to remind managers of their roles and responsibilities in the IRM process and to address any questions and concerns they had.

All program area risk registers were reviewed and approved by the respective Field Planning Board to ensure that the risks were equally understood, explicitly identified in the long-term planning process and took into consideration interdependencies between projects. After having identified the key risks, the managers were also required to assess likelihood of occurrence and potential impact. The information collected from risk registers provided the Agency with a hierarchical risk assessment.

To ensure that the revised Corporate Risk Profile reflected the major risks currently facing Statistics Canada, a number of significant documents were also reviewed (risk registers, program performance reports, project executive dashboards, program quality reviews, internal audit reports, the Report on Plans and Priorities, the Departmental Investment Plan, the Departmental Security Plan, and the Business Continuity Plan). This approach also
responded to the advice received from the Departmental Audit Committee (DAC), the Administrative Practices Committee (APC) and the Corporate Planning Committee of Policy Committee.

The draft Corporate Risk Profile was developed following this advice and included the six key risks and the corresponding mitigation strategies, the risk’s link to the Program Alignment Architecture and its link to organizational priorities (see example below).

<table>
<thead>
<tr>
<th>Risk</th>
<th>Risk Response Strategy</th>
<th>Link to Program Alignment Architecture</th>
</tr>
</thead>
</table>
| Increased difficulties in reaching respondents | Mitigation strategies identified in the Agency's Corporate Risk Profile for 2012/2013 to 2013/2014 comprise closely monitoring response rates and assessing potential biases in survey results; continuing the research and development of the dwelling-based Household Survey Frame as an alternative to existing frames respondents; engaging respondents through various mechanisms (Statistics Canada, Government of Canada and other departments' websites as well as social media) to ensure high response rates; reviewing the possible use of administrative data sources, keeping in mind privacy concerns as these sources are used further; continuing to innovate to meet respondents' needs, which includes greater use of multi-mode data-collection options, such as e-questionnaires and mobile devices; continuing to investigate the possibility of conducting interviews by cellphone; undertaking additional studies; and incorporating lessons learned. | • Socio-economic Statistics  
• Labour, Education, Income and Tourism Statistics  
• Health and Justice Statistics  
• Demographic, Aboriginal and other Social Statistics  
• Analysis of Socio-economic Statistics  
• Censuses  
• Census of Population  
• Census of Agriculture  
• Professional and Statistical Services  
• Cost-recovered Services related to Socio-economic |


Once the 2012-13 and 2013-14 corporate risks were validated, functional leads and management committees were assigned to review existing and potentially new mitigating strategies and prepare action plans and timelines. The APC then reviewed and approved the full Corporate Risk Profile, before it was presented to the DAC. After receiving final approval by the Corporate Planning Committee, the Corporate Risk Profile was posted on Statistics Canada’s Internal Communications Network.

The following list identifies and describes the Agency’s (SC) three top corporate risks:

Increased difficulties in reaching respondents: An ongoing challenge to the quality of social statistics is the growing difficulty with collecting information from respondents. This risk was identified in both the 2012/2013 and the 2013/2014 Reports on Plans and Priorities.

Reputational risk related to respondent information: Any releases of confidential information, or real or perceived breaches of Statistics Canada's informatics infrastructure and related business processes, pose the risk of damaging reputation, credibility, image and
Guidelines for Risk management – ANNEX - SECOND DRAFT

public trust. This risk was identified in both the 2012/2013 and the 2013/2014 Reports on Plans and Priorities.

Common tools and government wide priorities: At present, the Agency is not using any of the software tools that have been prescribed for corporate systems (i.e., the back-office systems that support human resource and financial administration and records management). The Agency’s existing systems are efficient by any standard and, in the short term, re-assigning staff from core activities to implement new systems would pose a risk to providing the statistical program. This risk was identified in both the 2012/2013 and the 2013/2014 Reports on Plans and Priorities.

FOCUS ON: A behavioural approach to risk appetite

The practice described below concerns a behavioral approach to the definition of risk appetite in order to align the Institute's risk policy with the staff’s risk approach.

CASE STUDY

UK, Office for National Statistics (ONS)

Risk Appetite is defined as the amount of risk that an organisation is prepared to accept, tolerate or be exposed to at any point in time. The Office for National Statistics has had in place an overall ‘Risk Appetite Statement’ for some time. However in order to truly embed Risk management in decision making, deliver the organisation’s strategy and respond appropriately to the pressures of an increasingly changing world, ONS decided to not only review its risk appetite but to use appetite as a catalyst for transforming its behaviours.

ONS recognised that, whilst a definition of risk appetite was essential to allow consistent and appropriate decision making, a single statement of risk appetite could be bland and open to interpretation. On a scale from ‘averse’ to ‘actively seeking’ risk, a single organisation position seemed to end up at the mid-point as it would take account of areas at either end of the spectrum. Also, a statement along the lines of ‘we are averse to risk in x area’ is open to interpretation. What does this mean? How should staff act? What are the expectations of the organisation’s leaders?
To address these questions ONS ran an approach to redefine risk appetite and to ensure the strategic alignment of risk based decision making, to bring risk appetite to life, and to drive cultural change. The overall approach involved setting a level of risk appetite for each of the organisation’s highest level ‘strategic risks’, which themselves were aligned to the strategic aims within the organisation’s strategy. A fundamental part of the approach, however, was defining the expected and specific behaviours aligned to the level of appetite, therefore developing a clear framework for decision making.

The approach taken by the ONS Risk management Team was simple, it involved 1) inviting the Executive and Non-Executive Directors of the organisation to individually assess risk appetite across risk types (on a matrix, see overleaf), 2) to challenge and explore their views through a series of one-to-one meetings, and 3) to discuss a consolidated view at Board level and to agree the levels of risk appetite with articulated behaviours.

The ONS experience has proven the benefits of this process. Thinking through specifically what risk appetite means for culture/behaviours has been of great benefit, by way of illustration:

- Under a ‘Cautious’ appetite for ‘statistical quality’ risks a potential behaviour may be "Formal outputs must be of high quality to maintain reputation and confidence, but development and timeliness needs to be challenged in order to improve quality. Timeliness is recognised as an element of quality therefore we aim for timely statistics whenever possible."
- Under an ‘Actively Seeking’ appetite for ‘innovation’ a potential behaviour may be "We recognise the risk of irrelevance without innovation and are relentlessly curious, investing considerable time in new approaches and being prepared to try new things even if many of them do not result in a viable product."

In order to ensure the success of this exercise in ONS there was a parallel approach with managers from across the organisation. The idea of this was to gain buy-in to the approach and to highlight any potential disconnect between the view of the senior leadership team and that of the wider organisation – therefore highlighting areas where the agreed appetite would be difficult to implement.

Following approval by the organisation’s Board the Risk management Team subsequently took the newly approved Risk Appetite Statements and cascaded the new expectations throughout the business via seminars, risk training courses and the organisation’s intranet. The risk appetite matrix is also used to regularly challenge decision making and articulate Board expectations.

Redefining the ONS risk appetite through this approach has brought colour to what can be a transactional and subjective process. As well as encouraging a more uniform approach to
risk taking within the organisation, it supports the development of an organisational culture which is strategically aligned.

<table>
<thead>
<tr>
<th>Risk Approach Definition</th>
<th>Averse</th>
<th>Minimal</th>
<th>Cautious</th>
<th>Open</th>
<th>Actively Seeking</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Avoidance of risk and uncertainty is a key organisational objective</strong></td>
<td>Preference for ultra-safe business delivery options that have a low degree of inherent risk and only have potential for limited reward</td>
<td>Preference for safe delivery options that have a low degree of inherent risk and may only have limited potential for reward</td>
<td>Willing to consider all potential delivery options and choose the one that is most likely to result in successful delivery while also providing an acceptable level of reward and value for money</td>
<td>Eager to be innovative and to choose options offering potentially higher business rewards (despite greater inherent risk)</td>
<td></td>
</tr>
<tr>
<td><strong>Risk Type 1</strong></td>
<td>Behaviours if we were to take less risk</td>
<td>Agreed risk appetite and expected behaviours</td>
<td>Behaviours if we were to take more risk</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Risk Type 2</strong></td>
<td>Behaviours if we were to take less risk</td>
<td>Agreed risk appetite and expected behaviours</td>
<td>Behaviours if we were to take more risk</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Risk Type 3</strong></td>
<td></td>
<td>Behaviours if we were to take less risk</td>
<td></td>
<td>Agreed risk appetite and expected behaviours</td>
<td></td>
</tr>
<tr>
<td><strong>Risk Type 4</strong></td>
<td>Behaviours if we were to take less risk</td>
<td>Agreed risk appetite and expected behaviours</td>
<td>Behaviours if we were to take more risk</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Paragraph 1.3: Adopting an integrated risk approach connected to Statistical Quality management.

Risk management must be integrated with: statistical quality management, strategic and operational planning cycle and performance assessment. Both examples proposed below have been selected because of their innovative approach to the themes of Risk and Quality management.

FOCUS ON: Integration Risk and Quality management

Australian Bureau of Statistics (ABS)

Statistical collections are often exposed to the risk that one or more of the components of the process fail to meet the quality standard expected, such that the quality or the integrity of the statistical outputs are affected. This kind of risk is the "statistical risk".

Statistical risk arises for various reasons, some of which may include inadequate inputs, processes not being well defined, changes to existing processes, or human error.

Errors in statistical outputs can be minimized by committing to Quality management strategies, such as Risk management. Risk management is concerned with identifying potential risks, analyzing their consequences, and devising and implementing responses, ensuring that corporate and business objectives are achieved while upholding quality.

ABS has endeavored to instigate better Quality management practices through the development and use of the risk mitigation strategy known as quality gates.

The six components of a quality gate are:

1. Placement,
2. Quality Measures,
3. Roles,
4. Tolerance,
5. Actions,
1. **PLACEMENT.** "Placement" is the first component of the quality gate. It refers to the placement of quality gates throughout a statistical process (also known as a business process cycle, or statistical process cycle). Placement of a quality gate is determined by the level of risk associated with given points in the production process. Specifically, the placement of a quality gate should occur where a risk assessment of the process reveals that there is a need for a quality gate due to the impact on the process and statistical outputs that would occur if the risk was realized.

The ABS uses the Generic Statistical Business Process Model (GSBPM) as a guide to map the activities of statistical processes against. This is done to ensure all aspects of the statistical process are included for monitoring purposes.

By identifying the key activities associated with each step of the statistical process, an assessment of whether there are any risks in those steps can be made up front. This assists with determining where best to place quality gates. Some common risky areas in a process include:

- Hand-over or integration of data between multiple areas;
- Data transformation;
- Changes to processes, methods and systems.

The ABS has an overarching Risk management Framework, based on the International Risk management Standard ISO 31000:2009, which details the ABS approach to Risk management. The ABS has adapted this Risk management Framework to suit the business needs of the organization.

If a statistical risk assessment reveals that the risk rating is extreme or high it is recommended that a quality gate be utilized to mitigate the statistical risk.

For medium risk ratings it may be useful to utilize additional quality measures in existing quality gates that assist in monitoring the aspects which will highlight if the process isn't working correctly.

Routine procedures are generally sufficient for the monitoring of low risk ratings.

2. **QUALITY MEASURES.** Quality measures are a set of indicators that provide information about potential problems at a given point in the process. When determining what quality measures should be included in a specific quality gate it is important to consider the risks and what information would be required in order to make an assessment about fitness for purpose at that point in time.

3. **ROLES.** This component involves assigning tasks to various people or areas involved in the operation of a quality gate. Roles identifies areas or people who are directly connected to the quality gate and its operation, along with people or areas who are affected by issues with the process.
4. **TOLERANCE.** Tolerance refers to an acceptable level of quality. The acceptable level could be qualitative (e.g. Yes/No) or quantitative (e.g. 97%). Tolerance levels or thresholds are generally set by expectations of what should be observed at that point in the process for a given quality measure.

5. **ACTIONS.** Actions are predetermined responses to various outcomes for a quality gate. They provide a definition of what will be done if threshold or tolerance levels are met or not met with regards to each quality measure.

6. **EVALUATION.** As with any process that is undertaken an evaluation or review should occur to examine where improvements can be made for future use. At the end of each statistical process cycle is it recommended that the quality gates should be evaluated to determine what worked well, what didn't and where improvements can be made.

**The Netherlands, Central Bureau of statistics (CBS)**

Object Oriented Quality and Risk management (OQRM) model (Nederpelt, 2012) is a quality framework developed in the field of official statistics in order to improve compliance with the European Code of Practice and deal with quality standards of statistical output. One of the goals of OQRM was making CBS being able to decide on focus areas (60). For each of them, eleven steps can be made, including risk analysis and determining the right measures or actions to put the focus areas under control. These measures, proposed by the managers, are integrated in the regular planning and control cycle of CBS:

1. Actions on corporate level: a set of high level objectives is identified on strategic, finance, operational and compliance level. Actions are identified to meet the objectives and assigned to the heads of divisions. Progresses of these actions are regularly monitored.

2. Action on process level: The audit framework is based on the Quality Guidelines for statistical processes. In these guidelines, international frameworks (CoP/QAF), national frameworks, (SN-law, privacy law, security regulations, archiving) and board decisions are integrated. Audits are also risk oriented.

The risk level is used to prioritize the recommendations in the audit report and these recommendations are converted into an action plan by the process owner.
SECTION 2: RISK MANAGEMENT PROCESS

Paragraph 2.1: CONTEXT ANALYSIS.

Risk philosophy, risk appetite and risk strategy should be always kept aligned, as one reflects the other. To this purpose it's necessary to “measure” risk perception by the management staff – as some managers may be prepared to take more risk while others are more conservative – as well as the risk maturity of organizational context, since this latter could be more or less resilient in facing risk.

FOCUS ON: Measuring Risk perception.

The following example has been selected because of the experimental and iterative approach; the risk perception is strictly connected with the subjectivity of the human element and with the peculiarities of the organizational context whose impact on the risk management effectiveness is often underrated.

CASE STUDY

Italian National Institute of Statistics (ISTAT)

At Istat (Italian National Institute of Statistics), in order to measure Risk perception, a questionnaire was submitted to the Top-Management in 2011. The survey was carried out through a web application to about 30 Top Managers and it regarded their perception of the dynamics and severity of risk factors that could affect the activities of single offices or of the entire Institute. Among the possible methodological options evaluated for the topographic analysis of risk perception in ISTAT, the selected questionnaire is based on an international standard (ISO 31000:2009, AS / NZS 4360:1999, A & O) and modeled according to the definitions of an EU framework (PD ISO / IEC Guide 73:2002 and standards FERMA - Federation of European Risk management Associations).

The Survey is made up of more than 60 questions and focuses on:

1. the level of attention given to Risk management when programming and monitoring the main activities of the Directorates and the Institute;
2. the alignment of the current tools used for programming and control with the Risk management system;

3. finding, although in simplified form, the factors that may cause injury, distinguishing among internal risks, external risks and cross sectional risks.

The questionnaire uses heterogeneous expressions and different types of responses, in order to keep constant the level of attention of the respondent; and it sometimes uses subjective terms, such as "substantially", "normally", "total", etc. as the survey is used to detect perception.

The survey on risk perception explored the most representative dimensions of managers’ organizational behavior when the critical events occur. The information obtained was processed to highlight the incidence of risk factors on planning and organizing the activities of each single structure and of the Institute's goals. For this purpose, ISTAT selected four dimensions, which are most representative of the attitude of managers with respect to critical events. They describe:

1. the perception of risk compared to the activities of the manager: measured by the content of those responses that determine “whether” and “how much” the risk affects the planning and management of the manager’s activities within the structure of belonging;

2. the perception of risk compared to the Institute: related to the connection between the existence of risk and the achievement of the strategic objectives of the Institute;

3. the maturity of the control environment headed by the respondent: depending on the individual property to apply the Risk management system adopted by the Institute;

4. the maturity of the control environment of the Institute: its value derives from answers to questions that investigate the ability of the Institute to implement and support a system of risk assessment.

Each of these dimensions corresponds to a set of answers, not necessarily placed in sequence, that highlight the character and the criteria used by the Manager when converting the perception of risk into organizational behavior.

Given the variability and subjectivity of risk perception, the results of the analysis of the responses showed a trend in behavior and do not establish a psychological profile or aptitude of the manager.

To facilitate understanding and interpretation of data, the four behavioral dimensions have been represented using a radar chart, in which the value placed on each vertex is the average of the values declared by the manager in the set of questions that express the meaning of the relative dimension. Depending on the risk profile to be analyzed, the results of the survey can be differently interpreted.

Specifically were examined 3 situations:
- The risk perception by management, (highlighting the outliers);
- The risk perception by management, by level of responsibility;
- The risk perception by management, by area of activity (technical and administrative).

**Example: The risk perception by management**

Figure 1 compares the average rating given by all the executives involved in the survey (brown line) with the profile of the Top management (dashed blue line), including General Director and Chief of Departments, who, in the current theoretical framework, is the level of acceptance of risk consistent with corporate strategies (risk appetite). It also shows outliers, i.e. the maximum values (green bubbles) and minimum values (red bubbles), recorded for each dimension.

![Figure 1 – Representation of the average of management profile](image)

The graph shows that the risk is considered an important component in planning activities (Size A), for all groups of respondents considered, even though there is a more favorable approach by apical managers (value of 4 to a maximum of 5) compared to all respondents (value of approximately 3.5).

On the other hand, both groups show a moderate mistrust in considering the risks an essential planning element to achieve the strategic objectives of the Institute (Size B). Again, however, it should be noted an attitude more inclined to consider the risk as an important factor for the Institute’s activities, by the Top management, although the gap between the two values is not so large as in the case of A. In addition, for this dimension, even the maximum value recorded (bubble green equal to 3.8 points) is by far divergent from the average. It is worth noting, however, a positive general judgment about the maturity level of the control environment, both the single structure of belonging and for the Institute (Dimensions C and D: values slightly higher 3 out of a possible 5), such that it is allowed a positive development of the Risk management system, based on the current organizational configuration. Even for these two dimensions, the orientation of the apical Leadership is demonstrated more favorable than that of all the respondents, although the gap between the two values is more pronounced about the overall vision of the Institute (Size D).
Paragraph 2.2: PROCESS MAPPING

FOCUS ON: Process Mapping Methods

CASE STUDIES

The mapping process is a crucial element of the document management system.

To exemplify the process mapping, the methodology applied by the Mexican Institute of Statistics (INEGI) and by the Institute of Statistics of Lithuania are described below.

- INEGI applies the IDEF standard; its characteristic is being modular, analytical and suitable for mapping processes involving a large number of people.
- Statistics Lithuania has focused on the interaction among production and organizational processes and on their impact on the statistical quality in terms of performance analysis; by doing so, this NSO considered the process mapping as the basis for quality management according to the standard ISO:9001.

Mexico, The National Institute of Statistics and Geography (INEGI)

The National Institute of Statistics and Geography (INEGI) has been using the Standard ‘Integration Definition for Function Modeling’ (IDEF) to map processes since 2011. IDEF0 is an engineering technique for performing and managing functional analysis, systems design, needs analysis, and baselines for continuous improvement. The Standard has been issued by the National Institute of Standards and Technology after approval by the United States Department of Commerce.

IDEF0 is used to produce a "function model": a structured representation of the functions, activities or processes within the modeled system or subject area. The IDEF0 methodology includes procedures for developing and critiquing models by a large group of people, as well as integrating support subsystems into an IDEF0 Architecture. The result of applying IDEF0 to a system is a model that consists of a hierarchical series of diagrams, text, and glossary cross-referenced to each other. The two primary modeling components are functions (represented on a diagram by boxes) and the data and objects that inter-relate those functions (represented by arrows). An IDEF0 model is composed of a hierarchical series of diagrams that gradually display increasing levels of detail describing functions and their interfaces within the context of a system. There are three types of diagrams: graphic, text,
and glossary. The graphic diagrams define functions and functional relationships via box and arrow syntax and semantics. The text and glossary diagrams provide additional information in support of graphic diagrams.

The graphic diagram is the major component of an IDEF0 model, containing boxes, arrows, box/arrow interconnections and associated relationships. Boxes represent each major function of a subject. These functions are broken down or decomposed into more detailed diagrams, until the subject is described at a level necessary to support the goals of a particular project. The top-level diagram in the model provides the most general or abstract description of the subject represented by the model. This diagram is followed by a series of child diagrams providing more detail about the subject.

Statistics Lithuania (SL)

Process mapping in Statistics Lithuania (SL) has involved core processes, cross-cutting processes, operational activities in detail. As for the methodology followed in process mapping, ISO 9001 standard was used as a basis. Afterwards detailed analysis of performance was made, activities, their sequence and interactions were identified. In fact, ISO-certified Quality management system is based on process mapping.

Moreover, among the main elements of Quality management system conforming to ISO there are: definition of the processes, identification of their interactions and sequences;
Guidelines for Risk management – ANNEX - SECOND DRAFT

documentation of Quality management system: **process map**, quality policy and quality tasks, quality manual. Quality management system is based on process management, which in turn is based on a detailed **process map** to which documented rules and guidelines on the various processes are linked. Management rules, structures, processes, activities, responsibilities, sequences and links, and associated documentation, are clearly defined and documented. The process map is a strong tool for standardization and the improvement of quality, and is also used as the backbone of the documentation system.

---

**Processes of Statistics Lithuania: General Scheme**

---

**Paragraph 3.2: RISK ASSESSMENT**

**FOCUS ON: Risk Assessment Methodology**

The C & Risk Self-Assessment method involves:

- valuators are the same staff that have identified the risks;
- all assessment criteria must be the same by number and type.
In addition, the scale used for the evaluation of the likelihood and impact can be of 3, 5 or 6 levels. The higher the rating scale, the greater the distribution of the occurrences.

It is recommended to evaluate multiple types of impact, both qualitative (reputational) and quantitative (financial, operational). Each rating level must be described as objectively as possible to facilitate the task of the evaluators.

Statistics Austria

Risk Indexes

<table>
<thead>
<tr>
<th>Category</th>
<th>Range</th>
<th>Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>From very unlikely to impossible</td>
<td>0-10%</td>
<td>1</td>
</tr>
<tr>
<td>Unlikely or rare</td>
<td>10-20%</td>
<td>2</td>
</tr>
<tr>
<td>Possible</td>
<td>20-40%</td>
<td>3</td>
</tr>
<tr>
<td>Likely</td>
<td>40-60%</td>
<td>4</td>
</tr>
<tr>
<td>Very likely</td>
<td>60-80%</td>
<td>5</td>
</tr>
<tr>
<td>From pretty sure to sure</td>
<td>80-100%</td>
<td>6</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Category</th>
<th>Impact (Loss)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Qualitative Interpretation</td>
</tr>
<tr>
<td>Very small to immaterial</td>
<td>Just or no substantial negative consequence on the project objectives, easily remedied</td>
</tr>
<tr>
<td>Small</td>
<td>Little negative impact on the project objectives</td>
</tr>
<tr>
<td>Remarkable/tangible</td>
<td>Significantly adverse effect on the project objectives, remediable with additional expenses</td>
</tr>
<tr>
<td>Very remarkable/tangible</td>
<td>Significant adverse impact on the project objectives, remediable with great additional expenses</td>
</tr>
<tr>
<td>Critical</td>
<td>Possible failure of the whole project or one of its fundamental part, remediable with great additional expenses</td>
</tr>
<tr>
<td>Extremely critical to catastrophic</td>
<td>Fearsome failure of the entire project, remediable with difficulty. Likely reputational damage and legal consequences</td>
</tr>
</tbody>
</table>
## Risk Indexes

### ILLUSTRATIVE IMPACT SCALE

<table>
<thead>
<tr>
<th>Rating</th>
<th>Descriptor</th>
<th>Definition</th>
</tr>
</thead>
</table>
| 5      | Very high | 1) Extra expenses or Financial Loss ≥ €150,000  
2) Additional human resources ≥ 30 days FTE.  
3) Increasing workload ≥ 50% |
| 4      | High      | 1) Extra expenses or Financial Loss ≥ €100,000 and < €150,000  
2) Additional human resources ≥ 20 and < 30 days FTE  
3) Increasing workload ≥ 30% and < 50% |
| 3      | Medium    | 1) Extra expenses or Financial Loss ≥ €50,000 and < €100,000  
2) Additional human resources ≥ 10 and < 20 days FTE  
3) Increasing workload ≥ 20% and < 30% |
| 2      | Low       | 1) Extra expenses or Financial Loss ≥ €10,000 and < €50,000  
2) Additional human resources ≥ 5 and < 10 days FTE  
3) Increasing workload ≥ 10% and < 20% |
| 1      | Very low  | 1)Extra expenses or Financial Loss ≥ €5,000 and < €10,000  
2)Additional human resources ≥ 1 and < 5 days FTE  
3)Increasing workload ≥ 5% and < 10% |

### ILLUSTRATIVE LIKELIHOOD SCALE

<table>
<thead>
<tr>
<th>Rating</th>
<th>Descriptor</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>5</td>
<td>Almost Certain</td>
<td>90% or greater chance of occurrence over life of asset or project</td>
</tr>
</tbody>
</table>
| 4      | Frequent   | a) 75% up to 90% chance of occurrence  
b) Once in one year |
| 3      | Likely     | a) 50% up to 75% chance of occurrence  
b) Once in 2 years |
| 2      | Possible   | a) 25% up 75% chance of occurrence  
b) Once in 3 years |
| 1      | Rare       | a) 10% up to 25% chance of occurrence  
b) Once in 5 years |
Chapter 4: RISK TREATMENT

Decisions regarding the risks to be treated and the treatment / mitigation methods follow prioritization by top management. The response strategy to risks must include the improvement of statistical quality among the main objectives. To this end, the effectiveness of the implemented actions must be periodically assessed, also in terms of cost / benefit analysis. The treatment responsibilities are assigned and formalized at operational level.

Case Studies

Australian Bureau of Statistics (ABS)

In ABS (Australian Bureau of Statistics), accountability for risk treatment is determined by the risk owner and is often shared across a range of areas that are best placed to implement controls that can reduce the risk which may sit outside the risk owner’s immediate span of control. The ABS bases the approach to Risk management on the AS/NZS ISO 31000 standard. The ABS’s Risk appetite only tolerates High or Extreme risks when treatment measures are unable to reduce the level of inherent risk to an acceptable level (i.e. Low or Moderate). Any Extreme risk, such as a risk which would seriously threaten the credibility/reputation of the ABS and/or with the potential to result in a parliamentary enquiry, must be brought to the immediate attention of the Executive Leadership Group (ELG). The Senior Management Group (SMG) must be informed of any High risk, including those that may impact/tarnish the reputation of the ABS and/or achievement of program objectives e.g. through sustained media coverage. Treatment measures are essential for High and Extreme risks. If strategies to mitigate the risk take time, they must be added as standing Agenda Items to ELG meetings (Extreme risks) or SMG meetings (High risks) until the risk is reduced. All Low or Moderate risks will be managed within the specific area and/or routine procedures. All Treatment measures are selected by considering the cost of implementing versus the benefits. In some cases, Low and Moderate risks might be accepted if the cost of treating the risk outweighs the benefit. Acceptable risks do not require treatment. Unacceptable risks will need to be treated. The Australian Bureau of Statistics (ABS) leads Australia’s national statistical service, running hundreds of surveys and publishing thousands of pages of output every year. As with any large and complex organization, problems with processes do arise and the ABS has suffered errors in their data in the past with varying degrees of impact on the public domain. Most errors are detected in-house before publication, however this has at times resulted in intense last-minute work to correct the problems leading to delays in the release of data. Other errors have only been discovered after release, resulting in re-issue of statistical output. As a result of these errors
the ABS has endeavoured to instigate better Quality management practices through the development and use of the risk mitigation strategy known as ‘Quality gates’. Quality gates are designed to improve the early detection of errors or flaws in production processes.

**Statistics Lithuania (SL)**

In Statistics Lithuania (SL), according to approved descriptions of procedures, if any risky activity is identified, management is informed and improvement actions are defined and performed by responsible staff. On the base of the situation, improvement actions are implemented as soon as possible or deployed into the improvement action plan.

Process managers, appointed by the order of Director General of Statistics Lithuania, analyze identified risks, determine their causes and possible ways of their elimination, appoint staff responsible for improvements and monitor the effectiveness of improvement actions implemented. The priorities for risk treatment are set by Top management, according to the risk measurement results. The priority is given to the activities, which are the most risky for the process and process results. Usually, process managers are responsible for the risk treatment, if the risk was identified in their process. They analyze the problems, determine their causes and possible ways of their elimination, appoint staff responsible for improvements and monitor the effectiveness of improvement actions implemented.

Especially with reference to the preparation proposals for treatment, in concrete statistical areas cross-institutional commissions and working groups (e.g. group of experts in national accounts) established on the initiative of SL, play important role.

**Statistics Sweden**

In Statistics Sweden, Risk treatment is documented in connection to the risk, specifying the treatment itself and the person responsible for carrying out the action (always a manager at department or unit level, in exceptions it can be the Director General). It also has to have a starting and finishing point. If treatment is more or less constant over time the end date is set to last of December and the action is carried over to the next year as are risks that have not been eliminated. Risks and treatments are included in the regular follow up of operations after each 4 month period with focus on effectiveness and deviations from plan. All risks that are critical require treatment unless they are impossible to prevent and/or too costly to mitigate. High value risks shall, as a rule, result in activities to mitigate the risk, either prevent it from happening or reduce the consequences. Under corporate risks are included the risks managed by the security organization. These risks have treatments that are different in characteristics and more of permanent solutions like insurance policies, contingency plans, fixed installations, firewalls and so on. Also some compliance risks are included here. They are documented in a separate module of the system since they have
other needs for follow up purposes than operational risks. All critical risks are to have treatment though and many of the medium and low risks also have treatments.

On corporate level treatments are in general delegated to the director of one or more departments and added to their risk lists. The directors comment on deviations and effectiveness and the comments are compiled by the risk manager who may suggest changes in risk values based on this. The updated risk report for the agency is presented to the DG, the deputy DG, the Director of the Director Generals Office, the head of internal audit and the Head of Security by the risk manager and after discussions any adjustments are made. Once a year, after the second four month period follow up, the risk report is signed by the DG and a preliminary risk list for the coming year is set up based on the preliminary operational plan for the next year (operational risks at agency level). At the same time the risk list for corporate risks (the internal control plan) is signed by the DG.

The directors of each department are responsible for all risks within their department but can delegate carrying out treatment to unit managers. The units’ risks shall be listed at department level though, since the central follow up only covers the department level and all operational risk are to be put forward to the Director General and be more easily analyzed by the Risk manager. This means that the units’ risk lists are generated from the departments’ risk lists and they cannot add risks themselves at unit level according to the routine currently used.
Chapter 7: Risk management information system

FOCUS ON: The Risk management information system

Efficient IT tool is crucial for an effective Risk management. The information system must be modulated and integrated with the Quality management and performance management system.

CASE STUDIES:

Statistics Austria
In Statistics Austria a specific software tool for RM and the Internal Control System (named OBSERVAR) is in place. In Statistics Austria the OBSERVAR system provides:

- modular architecture (Risk management dealing with corporation-wide risks (strategic level), Internal Control System dealing with risk in operational processes, Compliance Management System dealing with compliance risks;
- the whole RM process covered;
- specialised, user-friendly and scalable software product covering over 25 modules for EGRC (Enterprise Governance, Risk and Compliance) and MIS (Management Information System) solutions;
- web-based, integration of RM, ICS and CMS;
- individually customisable system;
- prioritisation approach, focus on the real important issues;
- using the tool including tailor-made risk catalogues and questionnaire forms.

Risk treatment actions are monitored by using OBSERVAR. Staff members who are responsible for risk treatment actions have to report periodically (e.g. monthly, quarterly, yearly) on the implementation/execution of actions, adherence to guidelines respectively, within OBSERVAR. The Internal Audit also uses OBSERVAR for internal audits. Risk catalogue steps (within OBSERVAR) are as follows: 1. Qualitative assessment (Risk identification and Risk analysis), 2. Prioritization, 3. Quantitative assessment (Risk measurement). In the OBSERVAR catalogue risks are subdivided into 1. Leading Processes, 2. Core Processes, 3. Supporting Processes, 4. External Influences and Stakeholders. Statistical as well as organizational risks are included in Statistics Austria risk catalogue: both categories are integrated within the RM software tool.
Statistics Lithuania (SL)

The monitoring and control mechanism is performed via electronic document management system named SODAS and later the implementation of the actions is reported to the senior management. When risky activity is identified, the situation’s causes are identified and analyzed via interviewing related staff, examination data from various systems (e.g. electronic document management systems SODAS, non-conformities and IT incidents registration system, time use recording system, providing detailed information on time used for different processes, and a specific system for recording quality characteristics of statistical surveys), performing causal-effect analysis or detailed statistical analysis. The monitoring and control mechanism is performed via electronic document management system SODAS.

The main features of the system are: Effective and systematic documents management; Fast and time cost saving sharing of documents; Assurance of authenticity and reliability of stored documents; Expeditious allocation of tasks and assignments, adequate monitoring of their implementation at all levels. The drawbacks and risky activities are registered online in special non-conformities recording system, which not only allows recording drawbacks and risky activities in a user friendly way, but also warns other staff members against possible threats.

Every staff member can inform process managers about the drawbacks and risks identified in their process via this system. It automatically informs Methodology and Quality Division, responsible for the management of the system, about new record. The system is also used for the documentation of the recorded risk analysis results and progress made in implementation of risk treatment actions.

From Statistics Lithuania Annual Report 2010: “As regards the realization of the vision of a paperless office, an electronic document management system Sodas was implemented at Statistics Lithuania at the end of 2009 and put into operation in 2010. The system – that has replaced the previously used system KONTORA – enables an efficient, automated and standardized management of institution’s documents, control over tasks and assignments“.
Statistics Sweden

All operational planning on agency/department/unit level, along with operational risks, are documented in a tool named STRATSYS. It is an operational support software in the various phases of the Strategic Planning, Implementation, Analysis, Operational planning, Reporting. All managers also report within the system. The internal control plan and the reports from internal quality audits are documented in the system too (certified according to ISO 20 252). It may include more things in the future. All employees have viewing rights to the agency’s operational plan and to their own department’s action plan and all its units’ action plans. All managers have viewing access to everything, except quality audit reports concerning other units/departments than their own, and writing/creating permissions on everything on their unit/department level. Quality audits can be accessed by the auditors and the specific unit and department managers concerned. There are 3 business controllers at the Director General’s Office who have admin permissions.

Most of the set up in the system is made in house by the administrator, but a contract for consultant aid from the provider is available if needed. All data is saved in a database on servers managed by the provider or its sub-contractors. The information stored is not considered to be sensitive and according to the contract the servers are guaranteed to be located within Sweden. When the contract is terminated the database shall be returned to Statistics Sweden.

Especially risks, but also plans concerning core activities are carried over between years. For the risks, values and comments for previous periods and years can be seen in the screen. Reports can easily be downloaded in different formats.
Chapter 8: Risk management Maturity Model

**FOCUS ON:** Risk management Maturity Model

In order to pursue the continuous improvement of the Risk management System, the most advanced statistical organizations, have introduced methods to analyse the maturity of their Risk management models, defining assessment grids, composed of variables representing the main components of the System itself.

**CASE STUDIES:**

**UK, Office for National Statistics (ONS)**

ONS has developed a model to analyse and measure the level of its maturity Risk Management System significantly advanced.

It consists of 5 levels of maturity, each of them is described by the following variables:

1. Knowledge & Skills;
2. Behaviours;
This page has been left intentionally blank
**Level** | **Knowledge and Skills** | **Behaviours may include...** | **Metrics – for measuring progress**
--- | --- | --- | ---
**LEVEL 1** | Awareness | Staff, managers and leaders are aware that Risk management is something that should be done, but do not understand why or how. Have received but not fully read and understood communications material on risk. | 1. No risk champions or other indicators of a Risk management culture. May have heard of the concept, or be able to identify with it, probably in the context of project management. Risk registers may have been produced, but will have been done for them, by ‘experts’ or as a one-off. 2. May have a coordinator who is a ‘voice in the wilderness’. 3. Risk appetite not defined - excessive risk aversion in some places and excessive risk taking in other places. 4. Risks not shared with Director unless there is a crisis. |
<p>| | | Staff, managers and leaders are not yet taking action to identify and control risk across the organisation or in high risk areas. Training gaps are known and being addressed. Staff has to decide for themselves what level of risk taking is acceptable. | |
| <strong>LEVEL 2</strong> | Basic Understanding | Risks often not aligned to the objectives of the business area or Directorate. Awareness of the need for good Risk management – but may not have fully bought in to the concept. Understand the theory and processes behind formal Risk management, but may think of risk as a compliance tool, not as a tool for real business improvement. Understand activity to date, including senior management, Strategic Risks and existence of risk policy statement, Risk Framework/guidance and training programmes. They understand who to contact for further support. Training is sought by, and for, key people. Understand, some of the key risks to the Organisation and to their area. Understand there are formal procedures that need to be implemented, but not yet implemented them all. | 1. Normally have risks recorded at divisional and probably at directorate levels, plus at least 50% of directorates have them. 2. Risk registers will typically be mechanistic and compliance-focussed documents, which are updated on request of overseers (e.g. the centre). 3. Risk not normally a standing item at management, project, programmes or divisional board meetings. 4. Will have a nominated risk champion. Will have risk coordinator, who is departmental ‘expert’. 5. Some staff have been on Risk management training. Corporate centre normally called on to support management, units, projects, programmes or departmental boards within the directorate. 6. No evidence of a systematic approach to escalating risks from team/divisional levels. Risks escalated from the team/divisional levels on an exceptional basis for example, as the result of a crisis or externally generated event such as media interest. 7. Strategic and Directorate risks have either not reduced in severity over the last two quarters or reductions in severity cannot be traced to the actions taken by the risk owner / business. 8. Risks in the database are not clearly articulated in all cases and / or risk owners have not been allocated. 9. Mitigating Action and Contingency plans do not exist where they are needed. 10. Risk appetite not defined. |
| | | Possible attendance at introductory risk training courses and key staff will probably have read ONS risk policy statement or practical guidance. If applied, Risk management has been a time-consuming, mechanistic process. Often involves a junior team member creating a risk on the risk database, which is collecting dust and rarely updated. Risks often materialise which should have been foreseen and recorded on the risk register. Staff has participated in collating or drafting reports (e.g. Strategic Risks). Senior management are not yet persuaded of the benefits, or rarely lead by example. Staff very unwilling to bring forward and expose problems and vulnerabilities unless instructed to. Perceived culture of ‘shooting the messenger’. Risk mitigation sometimes hampered by a lack of clarity in the articulation of individual risks. Blame culture apparent, with people too scared to say ‘no’. Staff has to decide for themselves what level of risk taking is acceptable leading to excessive risk aversion in some places and excessive risk taking in other places. | |</p>
<table>
<thead>
<tr>
<th>Level</th>
<th>Knowledge and Skills</th>
<th>Behaviours may include...</th>
<th>Metrics – for measuring progress</th>
</tr>
</thead>
</table>
| 3 Application | Staff, managers and leaders know how to identify, assess, address, monitor and report risk in a consistent, structured manner, in line with Organisational guidance. Real ownership for risk and actions exists. Management at all levels in the organisation have a clear understanding of how risk should be managed and they act in accordance with this. Management at all levels have visibility of the work they oversee, and have the skills to interpret and challenge what they see in order to expose risk. Key staff are aware of the need to manage risks with partners and have the skills and knowledge needed to manage these risks. All information asset owners have received basic training and understand: • The nature, value and benefits of the information assets they own; • the principles of Risk management; and • the risks inherent in the data and systems they own. Information Asset Owners know who their Risk Coordinators are, and vice versa, and the IAOs know how to escalate IA risks within their business areas. | Risk workshops have been held to kick start the process. Staff are implementing basic Risk management processes. Staff are using basic risk information to inform decision-making, e.g. information asset owners will typically ask why information is being requested and query which elements of the data they hold needs to be passed on. Information that is passed on will be done as safely as possible. Losses will be reduced, but not eradicated. SCS, G6 and G7 act as role models and lead on Risk management. Heads of Directorate/Unit/Branch/project/programme regularly ask: • Have you been to see for yourself how this risk is managed? • Has the risk severity changed in the last week? • What level of severity are you seeking to manage this risk down to? • What has been done about this risk in the last week? • Have you discussed this risk with your Director? • Managers: Send a message to staff that they can be confident escalated risks will be acted upon. • Ensure risks are updated regularly, including information asset risks they are responsible for. • Identify and manage risks that cut across delivery silos. • Discuss risk each week with their staff and up the line, monitor actions weekly and check they are sufficient. • Communicate downwards what the top risks are. o Escalate risks from Divisional level • Link risk to discussions on finance – and stop/sequence projects to reduce risk as well as to cope with budget. • Demonstrate we really have an appetite for setting priorities – and stopping / slowing down the non priority areas. • Learn about good Risk management from other organisations. • Send out a message that we are still ambitious but need to reduce our risk exposure. • Ensure we do not blame people for escalating risk. • Check regularly that processes are well controlled. Proactive “can do” attitude to problem solving. Managers, managers and staff learning the lessons from past mistakes. | We know what our top risks are, especially those affecting public protection and those escalated from the front line: 1. Risk exist on the database at divisional, directorate and 95% of teams have recorded risks on the database. All divisions with responsibility for Agencies, either have identified and recorded risks which take account of their risks shared with these bodies. This will include information asset risk registers. Risks clearly articulated in all cases 2. Risk registers, including information asset risks, are regularly updated and used at management meetings throughout the organisation. 3. A process is universally and visibly in operation for escalating risks from the team level – through divisions, public bodies, suppliers, contractors, partners, projects and programmes, to directorate level and strategic level. Such risks can be tracked through the risk database. 4. Risks to data/reputation are foreseen, included on the risk database, and the extent of the risk is clearly articulated. The business is alert to risks, including those in low priority areas, e.g. such as small information systems. Good risk behaviours – as well as good process: 5. Risk is a standing item at management meetings throughout the organisation. Managers regularly discuss risk with their staff – what the key risks are, what has changed since last week or month, how mitigating actions are being progressed. 6. Leaders and managers are visible, approachable and actively encourage staff to escalate risk. No one is blamed for escalating a risk and good Risk management is recognised positively in Performance Agreement assessments. But staff are held to account for failing to escalate a risk or to take mitigating actions. 7. There is a risk champion and they support staff, actively promote good Risk management behaviours and compliance with corporate standards throughout the business. 8. Key staff (project managers, SROs, business and strategic support staff) have been trained in Risk management to the appropriate level and can explain the benefits to other staff, which they do on a regular basis. Likewise, Information Asset Owners have all been trained in Risk management and can identify and escalate risks to their assets where necessary. Planning for risks over the long term as well as the short term: 9. All black and red risks have contingency plans, where appropriate. 10. Senior Board has been alerted to the risks including those identified on risk registers. Risks are discussed regularly (weekly) with Directors and are identified in submissions. 11. The business has defined its risk appetite, including those relating to information asset risks, and plans are in place to achieve this. 12. Risks that are three to five years away are identified and mitigating actions or contingency plans are in place. Managing process, and information asset, risks as well as project risks and risks: 13. Risks on the database identify process risks, especially (but not only) where: • the process is poorly defined or compliance is infrequently checked; • gaps exist between adjoining processes; • Data gets lost in the system; • the ownership of a process is not clear or is in dispute; • the process has been improved, but a legacy of old cases remains; • there is a backlog of casework; and • there are interactions between processes that are owned by different people. 14. Information asset owners are aware of the criticality of their information assets and the attendant legal requirements and are beginning to follow the published governance processes and guidance. Business areas can show the following: • all new IS are subject to accreditation, as a matter of course; • where appropriate, Privacy Impact Assessments are used and effective contract mechanisms are used to apply IA through life; and information risks have been identified for all accredited in-service Information Systems.)
### Guidelines for Risk management – ANNEX - SECOND DRAFT

#### Level 4

- **Embedding**

<table>
<thead>
<tr>
<th>Knowledge and Skills</th>
<th>Behaviours may include...</th>
<th>Metrics for measuring progress</th>
</tr>
</thead>
</table>
| In addition to the above, staff: | Open communication internally on risk. Assessments of the effectiveness of Risk management being undertaken. Longer term risks are integrated into the strategy and business planning functions. Business planners are beginning to think about whether enough resource has been allocated to the potential risks that may materialise during the planning cycle and allot money accordingly. | As LEVEL 3 above, but risk is becoming mainstreamed and less noticeable as a separate activity – can show evidence of this across all the business – quality of risk dialogue critical. Key elements from level 3 that are strengthened here are:  
- discussing, handling and escalation (metric 3 below; strengthening metric 2, 3 and 5 above);  
- strategic risks (metric 4 below, strengthening metric 12 above); and  
- Process Risk management (metric 6 below, strengthening metric 13 above). |
| Effectively manage those risks owned by or shared with partners, and can confidently press this point with partners. | Ensure the Department communicates effectively on significant risks to the public which arise in their area. Formally review the effectiveness of all aspects of their Risk management activity. Senior management, including the Board, are actively engaged in broadening their horizons on risk through participation in internal events and training. The Organisation is increasingly seen as an example of best practice across government. All information asset owners and managers are aware of the importance of managing information assets effectively and appreciate the benefits of doing so and the risks if they get it wrong. | We know what our top risks are:  
1. We share or discuss our critical risks amongst ourselves (cross-cutting risks) and in our key partnerships (OGDs; 3rd party contractors and suppliers), where appropriate, and we can evidence this. [In practice, this means business areas can evidence that in their top processes, (where shared, see metric 6 below); their top programmes and projects (as agreed between us and the business areas) and any other significant initiative or operational undertakings (not covered above, but agreed), assurance can be given that the top risks are discussed or shared as appropriate, supported by mapped and repeatable processes.] |
| Effectively manage those risks owned by or shared with partners. | Share risk information with delivery and other business partners. Where risks are owned by others we are ready to challenge if appropriate and if we perceive there are weaknesses in their Risk management. Risk workshops shared with partners. We are beginning to become more comfortable sharing risks with partners, when in the past we wouldn’t. Discussions about risk are becoming increasingly more mature and widespread (and this is evidenced in minutes and notes). These discussions underpin the escalation process and form part of both the informal and formal escalation process. Executive Boards can be seen to be giving direction in the oversight and management of risk. An understanding of upside risk is beginning to be shown. Staff become noticeably more aware of the importance of management information and how to exploit it. | Good risk behaviours – as well as good process:  
2. Risk management has been evaluated and judged to be effective and this can be shown through assurance and governance reporting. [In practice, this means that business can show through own governance mechanisms and/or external assurances.]  
3. Continuing embedment of the risk escalation process. [In practice this means that all the parts of the organisation can show that there is a robust network and hierarchy for escalating risk with the ‘dialogue’ up and down the line as the linchpin of this framework i.e. discussions on risk take place, as regularly as the need dictates, throughout most of the organisation. Escalated and de-escalated risks will be found at all levels. There is no one single model that is right, though evidence will be there through analysis/use of management info. An effective system will typically have evidence of risk discussions in the minutes and be backed up by audit returns showing the movements of risk through a business areas hierarchy.] |
| Effectively manage those risks owned by or shared with partners, and can confidently press this point with partners. | Planning for risks over the long term as well as the short term:  
4. Evidence of risk being taken account of in the business planning and resource allocation/budget setting process throughout the planning period. [Assessed as part of the business planning cycle, each business area can point to clear evidence that resources have been allocated to significant risks i.e. Risk management activity can be taken account of in the business and financial priorities for that coming year.]  
5. Business Continuity Planning is in place, as required, so that:  
- All units, directorates and groups – where appropriate - have workable, up to date and tested BC plans in place; and  
- The Divisional BC Plan is on track against the prescribed timetable towards BS 25999. (This sub-metric not for individual business areas to report on, but measured centrally.) |
| Effectively manage those risks owned by or shared with partners, and can confidently press this point with partners. | Managing process, and information asset, risks as well as project risks and risks to organisational Units:  
6. Where not assessed at Metric 1 above, process risks have been identified and mitigating actions are in place. [In practice this means that business areas will be expected to outline their key business processes and the attendant risks – PDU will assess if all significant threats have been identified and if they have, whether they are being adequately mitigated.]  
7. All information systems that are critical to the business have been identified and subjected to Accreditation and the organisation has effective information Risk management processes in place to manage the residual risks* and the related, systemic IA risks. * NB In this instance, this has been taken to mean the residual risks identified by the Accreditation process. (Level 3 HMG IA Model)  
8. Health and Safety improvements are on track against the Health and Safety improvement programme. (This metric for individual business areas to be marked on, but via the HO Health and Safety Sub-Committee, not via risk coordinators).  
9. Compliance with information security management systems requirements - BS 27001 (Not formal accreditation). |
### Guidelines for Risk management – ANNEX - SECOND DRAFT

<table>
<thead>
<tr>
<th>Level</th>
<th>Knowledge and Skills</th>
<th>Behaviours may include…</th>
<th>Metrics - for measuring progress</th>
</tr>
</thead>
<tbody>
<tr>
<td>LEVEL 5 – Excellence</td>
<td></td>
<td></td>
<td>As LEVEL 4 above, but risk is mainstreamed and less noticeable as a separate activity – can show evidence of this across all the business – can point to evidence that they are ‘not often ‘surprised’ as an organisation and when this does occur, the threats are normally external in origin:</td>
</tr>
<tr>
<td>In addition to the above, staff:</td>
<td>Innovative and creative application of risk theory to everyday operations. Appreciate aspects of Risk management that are not related to their day-to-day activities.</td>
<td>As LEVEL 4 above, but risk is mainstreamed and less noticeable as a separate activity – can show evidence of this across all the business – can point to evidence that they are ‘not often ‘surprised’ as an organisation and when this does occur, the threats are normally external in origin:</td>
<td></td>
</tr>
<tr>
<td>Embedded and long-term partnership working regimes and relationships in evidence.</td>
<td>Open communication internally on risk with little evidence of blame culture from raising risk issues. Regular ‘stock takes’ as to the effectiveness of their own Risk management. Clearly recognise personal incentives for managing risk better. “It’s my job to expose the errors”.</td>
<td>We know what our top risks are, especially those affecting public protection and those escalated from the front line:</td>
<td></td>
</tr>
<tr>
<td>Use Risk management to spot opportunities as well as threats.</td>
<td>Staff at all levels act as a role model. Longer term risks are integrated into the strategy and business planning functions including policy making. Effective and regular public communications on potential threats. Excellent relationships with the most significant/strategic partners and stakeholders. Identification and prioritisation of upside risk to actively pursue opportunities. Personal performance objectives include targets for Risk management; performance appraisal and promotions include aspects related to Risk management. Calculated risk taking the norm. Everyone is responsible for their own actions and their accountabilities are clearly understood. Can be used to ‘showcase’ risk as role models. Recognised by other organisations as leaders in Risk management. Lecture and train other staff.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Senior management are actively engaged in broadening their horizons on risk through participation in external events. Have key staff who probably, either have professional qualifications in Risk management or who have track record for proactivity in this area and an appetite for ongoing learning. These people are listened to. High profile individuals, such as DGs, noted for speaking at seminars on risk. Key risk coordinators or managers have skills to lecture and train other staff. The Organisation is recognised as a centre of excellence and expertise across government. All staff at all levels is aware of the importance of managing information assets effectively and appreciates the benefits of doing so and the risks if they get it wrong.</td>
<td>We know what our top risks are, especially those affecting public protection and those escalated from the front line:</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1. Ministers actively engaged in the process of risk identification and setting the organisation’s risk appetite. 2. The Organisation responds quickly and effectively to unanticipated risks. 3. For all key information systems, the residual risks that are to be tolerated are quantified and the Board is aware of the level of residual information asset risk being carried. (Level 4 HMG IA Model)</td>
</tr>
<tr>
<td>Good risk behaviours – as well as good process:</td>
<td></td>
<td></td>
<td>4. Stories of good Risk management are in common currency. 5. Sustained monthly discussions on risk are long time established and routine throughout the organisation. 6. Staff at all levels act as good role models with evidence of staff whom have identified risks being rewarded/recognised positively.</td>
</tr>
<tr>
<td>Planning for risks over the long term as well as the short term:</td>
<td></td>
<td></td>
<td>7. Evidence of identified strategic risks being taken account of in, and giving direction to, the business planning and policy making mechanisms. 8. Risk exposure is in line with the leadership’s appetite.</td>
</tr>
<tr>
<td>Managing process, and information asset, risks as well as programme/project risks and risks:</td>
<td></td>
<td></td>
<td>9. Process risks have been identified and mitigating actions are in place. 10. For all IS, the residual risks that are to be tolerated are quantified and The Board is aware of the total level of information risk and systemic IA risk the organisation is carrying. (Level 5 HMG IA Model)</td>
</tr>
</tbody>
</table>
Italian National Institute of Statistics (ISTAT)

ISTAT has developed a model that considers all components of the Framework and Risk management process described in the Guidelines; each component is articulated on 4 levels that represent the specific maturity level, based on the statements deriving from the analysis of the practices collected through the surveys and from the comparison among the most relevant international risk management standards.

Some descriptors have been made up for the purpose of illustrating in greater detail the different topics connected to the core areas. These allow the items to be allocated among four maturity levels characterised by reference to attributes / performance indicators, consisting of potential / typical features.

The grid highlights, for each descriptor reflecting the extent to which each Risk management competency or capability is defined and controlled, three elements or Reading-keys used both in the survey design and in the processing phase:

1. *Risk rationalities (processes)* that corresponds to the organizations’ efforts to translate uncertainty into manageable and communicable conceptualization of risks, and the definitions of activities and tasks to deal with them.

2. *Uncertainty experts (roles)* that refers to the actors - their experience, background and interactions -, organizational units or structures to which the organization assigns the responsibility for Risk management.

3. *Technologies (support)* that denotes the complex sets of practices, procedures and tools enacted to accomplish the management and control of risks.

Coherently with this framework, core areas / items are graded using a four-point scale, designed taking into account that each maturity level is a defined position in an achievement hierarchy establishing the attainment of certain Risk management capabilities.
<table>
<thead>
<tr>
<th>READING KEYS</th>
<th>ITEMS / CORE AREAS</th>
<th>DESCRIPTORS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Risk Framework: RM Framework and Processes</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Risk Rationals: RM Maturity</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Environmental Analysis</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Internal and external context analysis</td>
<td></td>
</tr>
<tr>
<td></td>
<td>STAGE (LEVEL 1) Attributes / Performance indicators</td>
<td></td>
</tr>
<tr>
<td></td>
<td>STAGE (LEVEL 2) Attributes / Performance indicators</td>
<td></td>
</tr>
<tr>
<td></td>
<td>STAGE (LEVEL 3) Attributes / Performance indicators</td>
<td></td>
</tr>
<tr>
<td></td>
<td>STAGE (LEVEL 4) Attributes / Performance indicators</td>
<td></td>
</tr>
</tbody>
</table>

### Risk Framework

**Attitude towards uncertainties (Risk Philosophy)**
- No proactive though the organisation is reacting to situations and risk issues after they occur and it is not able to distinguish between positive and negative risk.

**Mandate**
- The board does not feel the need for managing risk.

**Risk strategy and policy**
- The need for a risk strategy and related management policy has not been identified and documented.

**Approach to RM**
- No RM approach to dealing with uncertainties.

**Management Leadership and Commitment**
- Management is not committed to establishing risk management and has not assumed a leadership role in implementing it.

### Environmental Analysis

**Internal and external context analysis**
- A detection of internal (governance, organisational structure, policies, objectives, strategies, resources, and knowledge; etc.) and the external RM context (regulatory, financial, technological, economic, competitive, environment, key drivers and trends having impact on the organisation’s objectives; etc.) has been neither carried out nor planned.

### Multidimensional Analysis and Reading Grid: RM Maturity

- **Stage (Level 1)**: No proactive, though the organisation is reacting to situations and risk issues after they occur and it is not able to distinguish between positive and negative risk.
- **Stage (Level 2)**: Risk is considered a static phenomenon instead of a dynamic one. Risk approach mainly focuses on past events.
- **Stage (Level 3)**: Opportunity approach: a common and consistent definition of risk exists and is applied throughout the organisation, but risk approach mainly focuses on avoiding unexpected large losses.
- **Stage (Level 4)**: Open and proactive approach to risk that considers both threat and opportunity. Risk-based approach to achieve goals is used at all levels.

### International and Other Relevant Models

- **International standards and models**
- **Customized / ad hoc model**

### Leadership and Commitment

- **Senior managers take the lead to ensure that approaches for addressing risks are being developed and implemented in all key and relevant areas**
- **The leadership for risk management is embedded at all levels of the organisation. RM is a formal and regular senior management activity. Senior management also oversees all the risk management framework and is visibly involved in risk management practices and initiatives**
<table>
<thead>
<tr>
<th>READING KEYS</th>
<th>ITEMS / CORE AREAS</th>
<th>DESCRIPTORS</th>
<th>STAGE (LEVEL) 1</th>
<th>STAGE (LEVEL) 2</th>
<th>STAGE (LEVEL) 3</th>
<th>STAGE (LEVEL) 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>All processes are broken down, analyzed and represented (while identifying objectives, inputs, information flows, roles and accountabilities, sequences and links among them / key cross-organizational dependencies and significant control nodes, outputs), combining different methods (e.g. Cause &amp; Effect Diagram, Brainstorming, Job Shadowing, ICOR, Process Flowcharting, etc.)</td>
</tr>
<tr>
<td>Environmental analysis</td>
<td>Process Mapping</td>
<td>An analysis concerning the organizational processes has been neither carried out nor planned</td>
<td>Some stand-alone processes have been identified at macro-level: their frame or boundaries (start / inputs and end / outputs) have been determined</td>
<td>A process analysis increasingly involves all key activities and relevant areas, while distinguishing among core and cross-cutting, down to operational activities in detail</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Staff risk perception evaluation</td>
<td>Never evaluated</td>
<td>A pilot evaluation is carried out with reference to a core group of people conscious of the need to manage risks and also having basic skills and knowledge</td>
<td>Evaluation is carried out regularly with reference to resources working in all key and relevant areas where risk management is being developed and implemented</td>
<td>Evaluation is carried out by expert people, regularly, at all staff levels and through advanced mixed-method approaches (e.g. questionnaires, focus groups, one-to-one focused interviews, etc.)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Risk identification</td>
<td>No attempt is made to identify risks or to develop mitigation or contingency plans</td>
<td>People with appropriate knowledge have involved in identifying possible risks. Some stand-alone risk processes have been identified by central office or senior management only (Top-Down approach). The organization initiates attempts to identify and document risks and sometimes begin structuring mitigation activities</td>
<td>The executive and board consider risks relating to the achievement of key organisational goals and objectives. The organisation has applied a set of risk identification tools and techniques, usually of a qualitative nature. Information has been gathered from different sources to identify risks that result in key and relevant areas and events are associated with their process source</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Risk assessment</td>
<td>Risk Analysis &amp; Measurement</td>
<td>Risk registers may have been produced by “experts” or as a one-off</td>
<td>Risk registers will typically be mechanistic and compliance-focused documents, which are updated on request of overseers</td>
<td>Risk Assessment is granular. Risk registers provide key inputs for sharing and discuss top-risks and cross-cutting risks.</td>
<td>Escalated and de-escalated risks will be found at all levels. For all key information systems, the residual risks that are tolerated are quantified and the Board is aware of the level of residual information asset being carried</td>
<td></td>
</tr>
<tr>
<td>Risk Treatment</td>
<td>Mitigation Actions and Contingency plans do not exist where they are needed</td>
<td>Mitigation Actions/Contingency plans exist only for some risks</td>
<td>Risk Treatment measures are periodically monitored and corrective plans exist for significant risks</td>
<td>Each business area can point to clear evidence that resources have been allocated to significant risks. All units, directorate and groups have workable, up to date and tested business continuity plans.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Controls</td>
<td>Risk Based Control &amp; Audit</td>
<td>There are no criteria in place to evaluate whether risk management practices are efficient and effective</td>
<td>Controls are used on an ad hoc basis to respond to new risks and a changing environment</td>
<td>Ongoing oversight and monitoring of the risk function occurs on a regular basis to identify opportunities for improvement in the framework and processes of the entity. Regular reviews of compliance with the risk framework are undertaken by internal audit</td>
<td>Review and monitoring plans are independently monitored to determine progress and outcomes. Processes are assessed on a regular basis by an independent party</td>
<td></td>
</tr>
<tr>
<td>RISK RATIONALITIES: RM FRAMEWORK AND PROCESSES</td>
<td>ITEMS / CORE AREAS</td>
<td>DESCRIPTORS</td>
<td>STAGE (LEVEL) 1</td>
<td>STAGE (LEVEL) 2</td>
<td>STAGE (LEVEL) 3</td>
<td>STAGE (LEVEL) 4</td>
</tr>
<tr>
<td>-----------------------------------------------</td>
<td>-------------------</td>
<td>-------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
</tr>
<tr>
<td>Risk dissemination policy</td>
<td>Outcomes and deliverables</td>
<td>No evidence of improved outcomes</td>
<td>There is limited evidence that risk management is being effective in at least most relevant areas</td>
<td>There is evidence that risk management is supporting delivery of key outcomes in all relevant and key areas</td>
<td>There is clear evidence of very significantly improved delivery of all outcomes and showing positive and sustained improvement: RM arrangements clearly acting as a driver for change and linked to plans and planning cycles</td>
<td></td>
</tr>
<tr>
<td>Impact on work and personnel</td>
<td>No impact on work and staff</td>
<td>Low impact on top / senior management culture with reference to awareness of priorities and attention to results</td>
<td>Middle and Low Management approach through which strategic goals are pursued is being changed. Human resources management policies related to key and relevant areas have improved</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Benefits on the organization as a whole</td>
<td>No impact on the organisation</td>
<td>Some improvement of effectiveness related to some stand-alone processes</td>
<td>Key activities and quality of services in all relevant areas have improved and duplication in both activities and services have been removed</td>
<td>All ineffective / duplicated services and activities have been removed. All project and activity effectiveness and quality has improved. Strong sense of teamwork exists across the organization</td>
<td></td>
<td></td>
</tr>
<tr>
<td>RM system integration</td>
<td>Linkage to corporate and operational planning</td>
<td>Programs operate independently and have no common framework, causing overlapping activities and inconsistencies</td>
<td>Risk Management is not linked with the strategic/operational planning process</td>
<td>Risk management is done as part of strategic/operational planning at the functional level, but not on a consistent basis throughout the organization</td>
<td>Risk Management is an integral part of strategic and business planning, at corporate and operational level. Risks are identified in the strategic and operational plans and mitigation plans are developed. Strategic and operational risks are aligned</td>
<td></td>
</tr>
<tr>
<td>Use of RM information in decision making</td>
<td>Risk management information is not used in the decision making process</td>
<td>Risk management information is used in a fragmented and not regularly way or to fulfil a legal obligation with reference to specific processes</td>
<td>Information derived from the risk management process is used to assess the level of strategic goal attainment by business units, managers and employees dealing with all and relevant areas</td>
<td>Risk management information is used in a structured and regularly way to review corporate strategic priorities, decide on allocation of financial, HR and tangible assets, to concentrate relevant stakeholders’ and employees’ attention on particular key messages giving rise to change in their behaviors</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Integration with quality framework</td>
<td>No connection</td>
<td>Programs for compliance, quality management, process improvement and RM still operate independently and have no common framework, causing overlapping activities and inconsistencies</td>
<td>The functions are aligned but not completely integrated</td>
<td>The functions are completely integrated</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Connection with performance assessment system</td>
<td>No connection: performance in managing risks is not a factor considered in organisation / individual assessment system</td>
<td>Performance in managing risks is a residual factor considered in rewards and sanctions system with reference to a core group of people. Consistent organisational tracking of the performance is missing</td>
<td>Risk management is an objective in all senior management’s performance agreements and in middle management’s performance agreement in charge of key and relevant activities: roles in relation to risk are articulated in the individual DPAs (Development and Performance Agreements). Sanctions are in place for knowingly ignoring risks</td>
<td>The personal performance review include assessment of risk management skills for all staff. Recognition and reward systems encourage employees to manage risks and take advantage of opportunities. Connection with both organization and individual performance assessment system is in place</td>
<td></td>
<td></td>
</tr>
<tr>
<td>READING KEYS</td>
<td>ITEMS / CORE AREAS</td>
<td>DESCRIPTORS</td>
<td>STAGE (LEVEL) 1</td>
<td>STAGE (LEVEL) 2</td>
<td>STAGE (LEVEL) 3</td>
<td>STAGE (LEVEL) 4</td>
</tr>
<tr>
<td>-------------</td>
<td>------------------</td>
<td>-------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
</tr>
<tr>
<td>GUIDELINES FOR RISK MANAGEMENT</td>
<td></td>
<td></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>ANNEX - SECOND DRAFT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>RISK RATIONALITIES: RM FRAMEWORK AND PROCESSES</td>
<td>Monitoring &amp; Review</td>
<td>RM system Monitoring &amp; Review</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>A risk management system is not in place</td>
<td>Periodic review to ensure that risk management system is effective and continue to support organizational performance is not envisaged. Marginal and/or pilot RM implementation project monitoring activities may be carried out in a fragmented and unstructured way</td>
<td>A framework to measure progress in implementing risk management is in place. Progress against and deviation from the RM policy and plan; review to ensure that policy and plan are still appropriate. RM process review, but performance indicators are not well refined and/or information collected to measure achieved is not available on a trend basis</td>
<td>A periodical and structured RM system review is carried out. The RM framework and processes are aligned to the objectives/priorities of the organisation, changes to the context are promptly addressed, resources are adequate and people have the RM skills. Performance indicators and benchmarks to measure outcomes are updated on an ongoing basis, measured regularly and results are tracked over time</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>ORGANISATIONAL CHART</td>
<td>Organizational chart</td>
<td>RM function in the organization</td>
<td>The board does not feel the need to manage risk and the related function is not included in the organisation chart</td>
<td>Top management / senior managers take the lead to ensure that a not-formalised core group of people have the basic knowledge to manage risk. An experimental / pilot function is being introduced</td>
<td>RM function is formalised within the organisation and a specific RM unit may be envisaged in the organisation chart</td>
<td>An independent operational risk management function exists. Staff responsible for implementing the entity's risk management framework are dedicated resources to the risk management function, with a well developed understanding of the entity and its operations</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CULTURE</td>
<td>RM internal culture</td>
<td></td>
<td>The focus is primarily on responding to crises and is reactive rather than proactive. Prevails a culture resistant to change with emphasis on protecting physical and financial assets</td>
<td>People tend to be risk adverse: a caution approach is taken to risk management overall (risk avoidance)</td>
<td>RM is done proactively and a culture of control is being disseminated</td>
<td>Individual and organisational expectations for RM are synchronised. The focus is on opportunities, not just risk avoidance. The organisation fosters a culture of continuous learning and participation and people are encourage to be innovative. Staff is highly committed to the success of the organisation</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Linkage to ethics and value</td>
<td>No ethics policy or guidelines in place. No clear statements of shared values or principles or attention to legal issues</td>
<td>Organisation may have an ethics statement but philosophy reflects legal and political considerations (compliance approach) and any written policies are applied inconsistently</td>
<td>Ethics and values principles/guidelines and legal/political considerations are understood by staff and risk management approach is aligned with them</td>
<td>Ethics and values are consistently reflected in RM organisation practices and actions. Regular surveys on this topic consider risk. An organisational climate of mutual trust exists at all levels</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>STAKEHOLDERS</td>
<td>Internal stakeholders involvement in RM process</td>
<td>No formal communication have been channels have been set up to report on risk issues.</td>
<td>Risk management information is shared within organisational units. Managers tend to work independently with some interaction</td>
<td>Risk management information is shared across organisational units and employees are encouraged to discuss best practices and lessons learned within the organisation</td>
<td>Best practices are shared between organizational units in a structured manner. A wide range of mediums are used to involve all employees in managing risk</td>
<td></td>
</tr>
<tr>
<td></td>
<td>External stakeholders involvement</td>
<td>Stakeholders have been identified, but there is no formal communication or understanding of their information needs or risk tolerances</td>
<td>Ad hoc communication with stakeholders occurs and there is some understanding of their information needs and risk tolerance</td>
<td>A process framework have been implemented to regularly communicate with stakeholders. Information is shared openly with stakeholders on a fully transparent basis</td>
<td>The organization regularly reports its strategic objectives, risks, tactics for managing risks and its performance on managing risks. Feedback from stakeholders is obtained and incorporated in the risk planning cycle</td>
<td></td>
</tr>
<tr>
<td>READING KEYS</td>
<td>ITEMS / CORE AREAS</td>
<td>DESCRIPTORS</td>
<td>STAGE (LEVEL) 1</td>
<td>STAGE (LEVEL) 2</td>
<td>STAGE (LEVEL) 3</td>
<td>STAGE (LEVEL) 4</td>
</tr>
<tr>
<td>-------------</td>
<td>------------------</td>
<td>------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
</tr>
<tr>
<td></td>
<td>Roles &amp; accountability in managing risks</td>
<td>Roles and responsibilities of senior management</td>
<td>Corporate culture has no risk management accountability with process owners not defined</td>
<td>Specialists are responsible for managing risks and taking action in their area. Senior managers identify and respond to risks on an ad hoc basis</td>
<td>A formal process is in place whereby senior management assume responsibility for the overview risk management practices. Risks are identified by senior management on a collective basis, and plans of action developed</td>
<td>Risk management responsibilities are formally stated in accountability agreements and/or governance documents and are communicated, applied and monitored at all levels of organizations</td>
</tr>
<tr>
<td></td>
<td>Staff accountability</td>
<td>Staff culture has no risk management accountability</td>
<td>Staff culture has little risk management accountability with process owners not well defined or communicated</td>
<td>Authorities, roles, responsibilities are identified; risk ownership is clearly defined and well communicated to all staff</td>
<td>The management of risk is everyone's responsibility</td>
<td></td>
</tr>
<tr>
<td>Human Resources</td>
<td>Human resource adequacy</td>
<td>No resources are envisaged to implement a RM system</td>
<td>Human resources made available to manage risk are very limited and shared with other pilot programmes (not suitable or not yet evaluated)</td>
<td>Specific resources to support the implementation of the organisation's risk framework are envisaged but not yet adequate</td>
<td>The allocation of suitable human resources for managing risk is systematically considered in the organisation's operating budget and staffing plan</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Specialist support</td>
<td>Specialists are not available</td>
<td>A core group of people understand risk concepts and principles and have skills to carry out basic, qualitative risk analysis on behalf of top management</td>
<td>Specialists are used on ad hoc basis to support management in key and relevant areas. They are known throughout the organisation, are seen as a key enabler in initiating change and are often called to provide services and advice with respect to specific risk management issues. Managers are aware of how best to use them</td>
<td>An integrated and multidisciplinary centre of excellence exists for risk management. There is a cross-fertilisation between specialists and all staff, specialists have a broad understanding of strategic, operational and functional risk issues and are recognized externally</td>
<td></td>
</tr>
<tr>
<td>Relationship</td>
<td>Internal Communication strategy</td>
<td>No internal communication flows about risk</td>
<td>Communication issues are not considered strategic to fully inform RM policy and programme implementation</td>
<td>Internal communication and RM process are closely linked. RM plans/policy papers, methodological documents and information resulted from the RM system are disseminated. Clear communication protocols are in place aimed at ensuring there is a common understanding of the respective responsibilities</td>
<td>Open, transparent, inclusive and two-way communication to risks, uncertainty and opportunities exists. A reliable communication strategy about risk issues are in place. Interfaces are periodically reviewed. Unsolicited views are encouraged, acknowledged and appreciated</td>
<td></td>
</tr>
<tr>
<td>TECHNOLOGIES: SUPPORT</td>
<td>RM Information system</td>
<td>No RM information system has been envisaged</td>
<td>A specific pilot RM information system is being implemented as a part of other information systems</td>
<td>A generic software may be used to support management in tracking key and relevant process areas</td>
<td>Each stage of the risk management process is tracked in a Web based tool thoroughly integrated with other corporate information systems</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Document management</td>
<td>Record management supporting activities and decisions is focused on physical and financial assets. The organisation does not document information about risk</td>
<td>A document management system, mainly focused on past events, may be envisaged: 1. to comply with legal, regulatory and governance requirements; 2. to record information with reference to some stand-alone processes identified and related mitigation actions</td>
<td>Organization identify resources in terms of document systems to support management in recording key and relevant process areas</td>
<td>Information about risks are recorded in a consistent and secure way, establishing the policies and procedures needed to access, use and transfer information, as part of a structured Information Management Plan. Each stage of the risk management process is recorded appropriately</td>
<td></td>
</tr>
<tr>
<td>READING KEYS</td>
<td>ITEMS / CORE AREAS</td>
<td>DESCRIPTORS</td>
<td>STAGE (LEVEL) 1</td>
<td>STAGE (LEVEL) 2</td>
<td>STAGE (LEVEL) 3</td>
<td>STAGE (LEVEL) 4</td>
</tr>
<tr>
<td>-------------</td>
<td>-------------------</td>
<td>------------</td>
<td>--------------</td>
<td>--------------</td>
<td>--------------</td>
<td>--------------</td>
</tr>
<tr>
<td><strong>Technologies &amp; Support</strong></td>
<td></td>
<td></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td><strong>Risk Identification</strong></td>
<td>Techniques</td>
<td>Risk Identification</td>
<td>The effects of risky events might be identified but not associated with their process sources</td>
<td>Unstructured or informal qualitative methods since the know-how required could not be available from the staff (e.g. historical data review, semi-structured interview, prompt / check list)</td>
<td>Structured qualitative methods (e.g. brainstorming, Delphi method, scenario analysis, etc.) are used to determine what needs deeper quantitative methods</td>
<td>Multidisciplinary approach: structured qualitative and quantitative/statistical (e.g. Monte-Carlo analysis, Bayesian analysis, etc.) methods, tools and models since risks may cover a wide range of causes and consequences</td>
</tr>
<tr>
<td><strong>Risk Measurement</strong></td>
<td>Reporting system</td>
<td>Internal Executive &amp; Operative reporting</td>
<td>Managers tend to use their own individual approach, based on personal experience</td>
<td>Techniques have limited focus in specialized areas (financial risk, IT project management)</td>
<td>A wide range of qualitative and quantitative tools is used for risk measurement. Knowledge transfers occur between risk specialists and managers to balance benefits and limitations of available tools and models</td>
<td>Risk management tools are integrated with departmental management tools and techniques. Tools and models are assessed on a periodic basis and updated based on most recent technology</td>
</tr>
<tr>
<td><strong>External Reporting</strong></td>
<td>Reporting system</td>
<td>External reporting</td>
<td>Information about risk is not reported and used as a basis for decision making</td>
<td>Internal reporting, mainly focused on past events, may be envisaged: 1. to comply with legal, regulatory and governance requirements; 2. to disclose information with reference to some stand-alone processes identified and related mitigation actions identified but often not executed</td>
<td>The organization establish internal reporting mechanisms in order to support and encourage accountability and ownership of risks; internal reporting provides general information to interested internal audiences on the risk management processes in all key and relevant areas, without unnecessary detail</td>
<td>Comprehensive and periodic internal reporting on both significant risks and risk management performance and process is provided regularly, at both executive (board of directors) and operative level (management). It contributes to strategic oversight, decision-making and improved operational decisions. Reliability and detail of risk information has significantly increased</td>
</tr>
<tr>
<td><strong>Training system</strong></td>
<td>Training system</td>
<td>RM Training and people’s competence</td>
<td>RM training program and activities are not envisaged. No understanding of risk principles or language. No information exists on RM competency requirements. RM is not perceived to be a formal competency</td>
<td>A pilot training programme on RM concepts and principle has been implemented and a core group of managers have skills to manage risk. Risk knowledge competencies have been identified</td>
<td>A specific training program for management is provided and personnel running RM matters in all key and relevant areas is equipped with necessary skills, guidance and learning tools. Most people have relevant skills &amp; knowledge to manage risks effectively. Risk skills gap is being addressed</td>
<td>All staff at any level receives regular and appropriate guidance and training to rapidly address risks, on typical risks that the organisation faces in relation to their role/job, on the action to take in managing these risks. New staff receives early RM training. Skills transfer take place. RM competencies and training are an integral component of individual learning plans</td>
</tr>
<tr>
<td>READING KEYS</td>
<td>ITEMS / CORE AREAS</td>
<td>DESCRIBERS</td>
<td>STAGE (LEVEL) 1</td>
<td>STAGE (LEVEL) 2</td>
<td>STAGE (LEVEL) 3</td>
<td>STAGE (LEVEL) 4</td>
</tr>
<tr>
<td>--------------</td>
<td>-------------------</td>
<td>------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
<td>----------------</td>
</tr>
<tr>
<td></td>
<td></td>
<td><strong>RM internal communication instruments and tools</strong></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td>Communication system</td>
<td></td>
<td>No specific internal means for communicating about risk are envisaged</td>
<td>Some internal tools to share knowledge among a core group of people about risk have been implemented (e.g. Knowledge sharing systems such as wiki platforms, sharepoint sites)</td>
<td>An Internal Communication plan and a team responsible for communicating about organization's policy and ownership have been defined. Meetings with all the organizational divisions involved are organized. Other tools to share RM information are face-to-face discussion, field debriefing sessions</td>
<td>Adequate and efficient communication plan and tools to share RM knowledge, information and practices with all internal stakeholders and to promote co-operation and dialogue are in place (e.g. regular internal meetings, workshops and seminars, web info sessions, Intranet site regularly updated about RM issues, RM newsletter, etc.)</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td><strong>RM external communication instruments and tools</strong></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td></td>
<td></td>
<td>No specific external means for communicating about risk are envisaged</td>
<td>Some external tools to share knowledge among a core group of selected stakeholders about risk may be used</td>
<td>Specific external tools to communicate with stakeholders about how the organisation is dealing with key risk related to relevant areas are envisaged (e.g. meetings, web info sessions, other according to selected target-audience)</td>
<td>Adequate plan and tools to communicate with all external stakeholders and to promote co-operation and dialogue are in place (e.g. annual meetings, annual report, workshops and seminars, Internet site regularly updated about RM issues, RM newsletter, etc.)</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td><strong>Financial Resources</strong></td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
<td>Attributes / Performance indicators</td>
</tr>
<tr>
<td></td>
<td></td>
<td>No resources are envisaged to implement a RM system</td>
<td>Financial resources made available to manage risk are very limited and shared with other pilot programmes</td>
<td>A specific RM budget is provided but not yet adequate. It includes primary financial resources such as the allocation of staff to support the implementation of the organisation's risk framework and a budget to treat specific risks related to key and relevant areas</td>
<td>The allocation of suitable resources for managing risk is systematically considered in the organisation's operating budget: senior executive management discusses target maturity levels for each critical component of RM and a decision is made about the necessary investments. This includes the costing of opportunities for improved processes or additional programmes and resources to implement, monitor and review the framework</td>
<td></td>
</tr>
</tbody>
</table>
REFERENCES

Research INVESTIGATION / AD HOC ANALYSIS ......................................................... II

Complementary documentation provided by the respondent Countries throughout the research was carried out by: ................................................................. III

National / International Standards, Models and Guidelines ...................................... V

ISO (International Organization for Standardization) ................................................ X

Academic SOURCES, INSTITUTIONAL papers AND professional HANDBOOKS: .... XV
This page has been left intentionally blank
Research INVESTIGATION / AD HOC ANALYSIS

UNECE (The United Nations Economic Commission for Europe)
High-Level Group for the Modernisation of Official Statistics
Modernisation Committee on Organizational Framework and Evaluation

- **Survey on Risk Management Practice**, April, 2015
- **In-Depth Survey on Risk Management**, September, 2015

**Short summary**

In 2015 two surveys have been carried out by the Italian Institute of Statistics in cooperation with University of Rome Tor Vergata and UNECE, in order to analyze to what extent Risk management systems are adopted among NSOs members of UNECE as well as among countries and international organizations not belonging to UNECE but yet participating in Commission’s activities. The surveys were aimed at building criteria through which the practices could be identified and classified. Due to the complexity of the matter as well as in order to get more solid achievements, a multi-method model was chosen in order to use heterogeneous yet complementary approaches for analysis. According to the explorative approach, both qualitative and quantitative-descriptive tools were used: a mixed model allows to include context factors that enable a deeper understanding of phenomena, also taking into account the strategic components of the practices observed. The first Survey was submitted in May 2015 to 60 countries and 4 organizations; the response rate was around 57%. Among all respondents, thirteen countries were selected for an In-depth analysis of the Risk management most interesting practices from a NSO point of view. The selected countries were invited to answer to a second questionnaire during September 2015.

   Respondent countries / organizations: Australia, Austria, Canada, Croatia, Eurostat, Ireland, Italy, Lithuania, Poland, Norway, México, Romania, The Netherlands, Belgium, Estonia, Cyprus, Finland, Germany, Hungary, Iceland, Israel, Japan, New Zealand, Republic of Armenia, Republic of Macedonia, Republic of Moldova, Russia, Serbia, Slovakia, Slovenia, South Africa, Spain, Sweden, Turkey, United Kingdom.

2. **In-Depth Survey on Risk Management**, September, 2015
   Respondent countries: Australia, Austria, Canada, Croatia, Ireland, Lithuania, México, Romania, The Netherlands, Sweden.

**Complementary documentation provided by the respondent Countries throughout the research was carried out by:**

(*In most cases, the following documents are intended for the internal use of recipients only and may not be distributed or reproduced for external distribution)

**Statistik Austria:**
- **Risikobewertung – Risikokatalog (Observar, angepasst)**. 2015
- **Data Collection for Social Statistics Project - Erhebungsinfrastruktur (EIS) Neu (Survey infrastructure)**. New Risk Management. 2015
- **Risikomanagement-Katalog. Assessment von Chancen und Risiken**. 2013
Guidelines on Risk Management - References – FIRST DRAFT

Australian Bureau of Statistics (ABS), Australia:
- Risk Management Framework. Part A - The Risk Policy. 2015
- Risk Management Framework. Part B - The Risk Guidelines. 2015
- Corporate Plan 2015-2019. 2015
- Quality Management of Statistical Processes Using Quality Gates. 2010
- ABS Internal Control Framework.
- Accountable Authority Instructions. 01-01 Managing Risk and Internal Accountability.

Statistics Canada:
- Corporate Risk Profile methodology and outcome (http://www.statcan.gc.ca/)
- Corporate Risk Profile 2012-2104. 2012

Statistics Lithuania:
- Extraction from SL risk register

Instituto Nacional de Estadística, Geografía e Informática (INEGI), México:
- Matriz de Administración de Riesgos. 2015
- Selected items of Risk Matrix for the 2015 Intercensal Survey. 2015
- Manual de integración y funcionamiento del comité de auditoría y riesgos del instituto nacional de estadística y geografía. 2014
- Metodología para la Administración de Riesgos en el INEGI. 2014
- Acuerdo de la junta de gobierno del instituto nacional de estadística y geografía, por el que se establecen las normas de control interno para el instituto nacional de estadística y geografía. 2014

Institutul National De Statistica, Romania:
- Ordin nr 1038-2011 - procedura sistem management riscuri. 2011
National / International Standards, Models and Guidelines

ANAQ (The Australian National Audit Office)
Reference published Guide:
- Public Sector Audit Committees. 2.1 Risk Management. August, 2011

**Highlights**
The Guide updates and replaces the Australian National Audit Office’s (ANAO) 2005 Public Sector Audit Committees Better Practice Guide. While many of the principles and practices remain the same, this Guide incorporates a number of enhancements. These include a discussion on: a committee’s responsibilities in relation to Risk management and other portfolio entities; the benefits of periodically engaging with the entity Chief Executive/Board, including in relation to the committee’s responsibilities for reviewing high risk programs and projects. This Guide is intended to complement the Fraud Control Guidelines, and to augment the key fraud control strategies referred to in the Guidelines. While this document is an important tool for senior management and those who have direct responsibilities for fraud control, elements of this Guide will be useful to a wider audience, including employees, contractors and service providers. The aim of the Guide is to provide guidance on the operation of the Audit Committees of public sector entities operating under both the Financial Management and Accountability Act 1997 and the Commonwealth Authorities and Companies Act 1997. As with all of the ANAO’s Better Practice Guides, each entity is encouraged to use it to identify, and apply, better practice principles and practices that are tailored to its particular circumstances. The Guide discusses a range of functions and responsibilities, grouped under nine broad areas, that are appropriate for an Audit Committee.

Available:

AS/NZS (Joint Australian New Zealand International Standard). Joint Technical Committee OB-007, Risk Management
Reference published Guide:

**Highlights**
The Standard is a joint Australia/New Zealand adoption of ISO 31000:2009, and supersedes AS/NZS 4360:2004. It was approved on behalf of the Council of Standards Australia on 6 November 2009 and on behalf of the Council of Standards New Zealand on 16 October 2009. Its predecessor, AS/NZS 4360 Risk management, was first published in 1995. After AS/NZS 4360 was last revised in 2004, the joint Australia/New Zealand committee OB-007 decided that rather than undertake a similar revision in 2009, it would have promoted the development of an international standard on risk management, which could then be adopted locally. The standard provides organizations with guiding principles, a generic framework, and a process for managing risk. New to this edition is the inclusion of 11 risk management principles an organization should comply with, and a management framework for the effective implementation and integration of these principles into an organization’s management system. Emphasis is given to considering risk in terms of the effect of uncertainty on objectives, rather than the risk incident. This edition also includes an informative annex that sets out the attributes of enhanced risk management for those organizations that have already been working on managing their risks and may wish to strive for a higher level of achievement.

Available:
Basel Committee - Risk Management Sub-group

Reference published Guidance:


---

CIMA (The Chartered Institute of Management Accountants)

Reference published Guide:


---

CNRMA

Reference published Guidance:

- *OPNAVINST 3500.39 (series), Operational Risk Management (ORM)*. July, 2010
the Executive Officer as the ORM Program Manager to oversee command ORM training and implementation and ensuring that at a minimum one officer and one senior enlisted are qualified as ORM instructors. While closely linked to this specific sector, the principles of this guidance can be taught and effectively applied throughout different areas: many ORM techniques can be incorporated into operational planning and decision making processes related to various sector of activity.

Available:

COSO (The Committee of Sponsoring Organizations of the Treadway Commission)
Reference published Guidance:
• Enterprise Risk Management (ERM) – Integrated Framework. September, 2004

Reference published papers:
• Risk Assessment in Practice. October, 2012
• Developing Key Risk Indicators to Strengthen Enterprise Risk Management. December, 2010.
• Strengthening Enterprise Risk Management for Strategic Advantage. 2009

COSO is a voluntary private-sector organization dedicated to improving the quality of financial reporting through business ethics, effective internal controls, and corporate governance. The members of COSO are: the American Institute of Certified Public Accountants, the American Accounting Association, Financial Executives International, the Institute of Management Accountants and The Institute of Internal Auditors. ERM is a widely used framework in the United States and around the world. Over two decades ago, the Committee of Sponsoring Organizations of the Treadway Commission (COSO) issued “Internal Control – Integrated Framework” to help businesses and other entities assess and enhance their internal control systems. That framework has since been incorporated into policy, rule and regulation and used by thousands of enterprises and organizations to better control their activities in moving toward achievement of their established objectives. In 2001, COSO initiated a project, and engaged PricewaterhouseCoopers, to develop a framework that would be readily usable by managements to evaluate and improve their organizations’ enterprise risk management. COSO engaged PricewaterhouseCoopers after concluding there was a need for a broadly recognized enterprise risk management framework. PricewaterhouseCoopers was assisted by an advisory council composed of representatives from the five COSO organizations. Because of the importance of the project, the Framework was exposed for public comment before final publication. COSO recognized that while many organizations may be engaged in some aspects of enterprise risk management, there has been no common base of knowledge and principles to enable boards and senior management to evaluate an organization’s approach to risk management and assist them in building effective programs to identify, measure, prioritize and respond to risks. “ERM – Integrated Framework” expands on internal control, providing a more robust and extensive focus on the broader subject of enterprise risk management for all organizations, regardless of size. The framework defines essential enterprise risk management components, discusses key principles and concepts, suggests a common language, and provides clear direction and guidance for enterprise risk management.

Available:
www.coso.org/ERM-IntegratedFramework.htm
www.coso.org/documents/COSO_09_board_position_final102309PRINTandWEBFINAL_000.pdf
A (Chartered Professional Accountants of Canada)

**Highlights**
Chartered Professional Accountants of Canada (CPA Canada) is the national organization established to support a unified Canadian accounting profession. As one of the world’s largest national accounting bodies, with more than 200,000 members across the country and around the world, CPA Canada carries a strong influential voice: it plays an important role in influencing international accounting, audit and assurance standards. CoCo was introduced in 1992 with the objective of improving organizational performance and decision-making with better controls, risk management, and corporate governance. In 1995, Guidance on Control was produced and described the CoCo framework and defining controls. The framework includes 20 criteria for effective control in four areas of an organization: purpose (direction), commitment (identity and values), capability (competence), monitoring and learning (evolution). This model describes internal control as actions that foster the best result for an organization. These actions, which contribute to the achievement of the organization’s objectives, focus on: effectiveness and efficiency of operations; reliability of internal and external reporting; compliance with applicable laws and regulations and internal policies. CoCo indicates that control comprises: “Those elements of an organization (including its resources, systems, processes, culture, structure, and tasks) that, taken together, support people in the achievement of the organization’s objectives.”

Available: [https://www.cpacanada.ca/](https://www.cpacanada.ca/)

FRC (The Financial Reporting Council)
Reference published Guidance:

**Highlights**
The Financial Reporting Council is the UK’s independent regulator responsible for promoting high quality corporate governance and reporting to foster investment. It promotes high standards of corporate governance through the UK Corporate Governance Code. It sets standards for corporate reporting, audit and actuarial practice and monitor and enforce accounting and auditing standards. The FRC issues guidance and other publications to assist boards and board committees in considering how to apply the UK Corporate Governance Code to their particular circumstances. These publications cover, among others: “Risk management, Internal Control and Related Financial and Business Reporting”. This guidance revises, integrates and replaces the previous editions of the FRC’s Internal Control: Guidance to Directors (formerly known as the Turnbull Guidance) and the Going Concern and Liquidity Risk: Guidance for Directors of UK Companies and reflects changes made to the UK Corporate Governance Code. It links the traditional Turnbull guidance on internal control with emerging good practice for risk management reflected in the conclusions of both the FRC’s Boards and Risk report and the final recommendations of the Sharman Panel of Inquiry into Going Concern and Liquidity Risk. Internal Control: Guidance for Directors on the Combined Code (The Turnbull guidance) was first issued in 1999. In 2004, the Financial Reporting Council established the Turnbull Review Group to consider the impact of the guidance and the related disclosures and to determine whether the guidance needed to be updated. In reviewing the impact of the guidance, consultations revealed that it had very successfully gone a long way to meeting its original objectives. Boards and investors alike indicated that the guidance had contributed to a marked improvement in the overall standard of risk management and internal control since 1999. The second version was issued in 2005 (Internal Control: Revised Guidance for Directors on the Combined Code). Consistent with the amendments to any Principles in the 2014 edition of the Code and with the aim of aligning the terminology, a new version of the Guidance was issued in 2014.

GAO (U.S. Government Accountability Office)
Reference published Standard:

**Highlights**
The standards provide guidance on assessing risks and internal controls system for federal agencies in programmatic, financial, and compliance operations. On September 10, 2014 GAO issued its revision of Standards for Internal Control in the Federal Government. The 2014 revision will supersede GAO/AIMD-00-21.3.1, Standards for Internal Control in the Federal Government (November 1999). Federal Managers’ Financial Integrity Act (FMFIA) requires that federal agency executives periodically review and annually report on the agency’s internal control systems. FMFIA requires the Comptroller General to prescribe internal controls standards. These internal control standards, first issued in 1983, present the internal control standards for federal agencies for both program and financial management. The Green Book may also be adopted by state, local, and quasi-governmental entities, as well as not-for-profit organizations, as a framework for an internal control system. Green Book revisions involved an extensive, deliberative process, including public comments and input from the Green Book Advisory Council. GAO considered all comments and input in finalizing revisions to the standards. The standards in The Green Book are organized by the five components of internal control. Each of the five components contains several principles. Principles are the requirements of each component. Control environment (5 principles); Risk assessment (4 principles); Control activiteis (3 principles); Information and communication (3 principles); Monitoring (2 principles).

Available:
www.gao.gov/greenbook/overview

Institute of Risk Management (IRM); Association of Insurance and Risk Managers (AIRMIC); Alarm (The Public Risk Management Association)
Reference published Standard:
• A Risk Management Standard. 2002

**Highlights**
The Risk Management Standard was originally published by the Institute of Risk Management (IRM), The Association of Insurance and Risk Manager (AIRMIC) and The Public Risk Management Association (Alarm) in 2002. It was subsequently adopted by the Federation of European Risk Management Association (FERMA). The Standard is the result of work by a team drawn from the major risk management organizations in the UK. In addition, the team sought the views and opinions of a wide range of other professional bodies with interests in risk management, during an extensive period of consultation. Despite the publication of ISO 31000, the Global Risk Management Standard, IRM has decided to retain its support for the original risk management standard because it is a simple guide that outlines a practical and systematic approach to the management of risk for business managers (rather than just risk professionals).

Available:
ISO (International Organization for Standardization)


Technical Committee TC 262 - Risk management
Reference published Standards:


Technical Committee TC 176/SC 1 - Concepts and terminology
Reference published Standard:

Technical Committee TC 176/SC 2 - Quality systems
Reference published Standard:

Available: www.iso.org/iso/catalogue_detail?csnumber=29280
www.iso.org/iso/catalogue_detail.htm?csnumber=16544

Joint Technical Committee ISO/IEC JTC 1/SC 7 Software and systems engineering
Technical Committee ISO/TC 159/SC 4 Ergonomics of human-system interaction
Reference published Standards:
- ISO 20282-1:2006. Ease of operation of everyday products - Part 1: Design requirements for context of use and user characteristics
• **ISO 9241-11. Part 11: Guidance on Usability**


• **ISO/IEC 18019:2004. Guidelines for the design and preparation of user documentation for application software**

• **ISO/IEC 15910:1999. Software user documentation process**

• **ISO 13407:1999. Human-centered design processes for interactive systems**

• **ISO/IEC 14598-1:1999. Software product evaluation**

• **ISO/TR 16982:2002. Usability methods supporting human-centered design**

Available:

www.iso.org/iso/catalogue_detail.htm?csnumber=22749

www.iso.org/iso/catalogue_detail.htm?csnumber=34122

www.iso.org/iso/catalogue_detail.htm?csnumber=39752

www.iso.org/iso/catalogue_detail.htm?csnumber=16883

www.iso.org/iso/catalogue_detail.htm?csnumber=22750

www.iso.org/iso/iso_catalogue/catalogue_tc/catalogue_detail.htm?csnumber=22891

www.iso.org/iso/catalogue_detail.htm?csnumber=30804

www.iso.org/iso/catalogue_detail.htm?csnumber=29509

www.iso.org/iso/catalogue_detail.htm?csnumber=21197

www.iso.org/iso/catalogue_detail.htm?csnumber=24902

www.iso.org/iso/iso_catalogue/catalogue_tc/catalogue_detail.htm?csnumber=31176

### Highlights

ISO has developed more than 16,000 international standards for stakeholders such as industry and trade associations, science and academia, consumers and consumer associations, governments and regulators, and societal and other interest groups.

Specifically, as for the family of Standards developed and published under the direct responsibility of TC 262, the first editions of ISO 31000 and ISO Guide 73 were published in 2009. ISO 31000 has been adopted as a national standard by more than 50 national standards bodies covering over 70% of the global population. It has also been adopted by a number of UN agencies and national governments as a basis for developing their own risk-related standards and policies. All the terms and definitions in ISO 31000 are contained in ISO Guide 73, so any changes to the terms and definitions in ISO 31000 must be identical in both documents. At this end, ISO 31000, and its accompanying Guide 73 on risk management terminology come up for revision every five years.

The family of Standards developed by TC 176 are particularly relevant to support organizations in the process mapping activity and has been used as a reference source for drawing up that section. Its scope is the standardization in the field of quality management (generic quality management systems and supporting technologies), as well as quality management standardization in specific sectors. ISO/TC 176 is also entrusted with an advisory function to all ISO and IEC technical committees to ensure the integrity of the generic quality system standards and the effective implementation of the ISO/IEC sector policy on quality management systems deliverables.

The family of Standards published under the direct responsibility of JTC 1/SC 7 and TC 159/SC 4 are particularly useful to support organizations in the design and implementation of the RM Information systems. JTC 1/SC7 has the following mandate from ISO and IEC: standardization of processes, supporting tools and supporting technologies for the engineering of software products and systems. As for the TC 159/SC 4, its scope is the standardization in the field of ergonomics, addressing human characteristics and performance.
OCEG
Reference published Standard:
• The GRC Capability Model 3.0 (Red Book). 2015

Available:
www.oceg.org/resources/red-book-3/

The British Standards Institution (BSI)
Reference published Guidance:

Available:
http://shop.bsigroup.com/ProductDetail/?pid=000000000030228064

The Institute of Directors in Southern Africa (IoDSA)
Reference published Models:
• **King Report on Corporate Governance (King III).** September, 2009
• **King Code of Governance Principles (King III).** September, 2009

---

**Highlights**

The Institute of Directors in Southern Africa (IoDSA) established in July 1993 the King Committee on Corporate Governance: it produced the first *King Report on Corporate Governance* which was published in 1994. The first *King Report* was recognized internationally, when published, as the most comprehensive publication on the subject embracing the inclusive approach to corporate governance. The *King Report on Corporate Governance for South Africa – 2002 (King II Report)* was launched at an Institute of Directors (IoDSA) Conference attended by 700 persons at the Sandton Convention Centre, 26 March 2002. The Institute of Directors in Southern Africa (IoDSA) formally introduced the *King Code of Governance Principles* and the *King Report on Governance (King III)* at the Sandton Convention Centre in Sandton, Johannesburg, in 2009. *King III* came into effect on 1 March 2010 – until then *King II* applied. The new *Code* and *Report* also falls in line with the Companies Act no 71 of 2008, which became effective on 1 May 2011. Like its 56 commonwealth peers, *King III* has been written in accordance to comply or explain principle based approach of governance, but specifically the apply or explain regime. This regime is currently unique in the Netherlands and now in South Africa. Whilst this approach remains a hotly debated issue globally, the *King III* Committee continues to believe it should be a non-legislative code on principles and practices.

Available:

https://jutalaw.co.za/uploads/King_III_Report/#p=1

---

**UNECE High-Level Group for the Modernisation of Official Statistics (HLG-MOS)**

**Modernisation Committee on Standards**

Reference released Models:

• **Generic Activity Model for Statistical Organizations (GAMSO), Version 1.0.** March, 2015
• **Generic Statistical Business Process Model (GSBPM), Version 5.0.** December, 2013

---

**Highlights**

The UNECE High-Level Group for the Modernisation of Official Statistics (HLG-MOS) was set up by the Bureau of the Conference of European Statisticians in 2010 to oversee and coordinate international work relating to statistical modernisation. It promotes standards-based modernisation of statistical production and services. It reports directly to the Conference of European Statisticians and received its mandate from this body. The mission of the HLG-MOS is to oversee development of frameworks, and sharing of information, tools and methods, which support the modernisation of statistical organizations. The aim is to improve the efficiency of the statistical production process, and the ability to produce outputs that better meet user needs. The Joint UNECE / Eurostat / OECD Work Sessions on Statistical Metadata (METIS) have prepared a Common Metadata Framework (CMF). Part C of this framework is entitled "Metadata and the Statistical Cycle". This part refers to the phases of the statistical business process and provides generic terms to describe them. Since November 2013, this work has been taken over by the Modernisation Committee on Standards, under the HLG-MOS. During a workshop on the development of Part C of the CMF, held in Vienna in July 2007, the participants agreed that the business process model used by Statistics New Zealand would provide a good basis for developing a Generic Statistical Business Process Model. Following several drafts and public consultations, version 4.0 of the GSBPM was released in April 2009. It was subsequently widely adopted by the global official statistics community, and formed one of the cornerstones of the HLG vision and strategy for standards-based modernisation. In December 2012, a complementary model, the Generic Statistical Information Model (GSIM) was released. The work to develop and subsequently implement the GSIM resulted in the identification of several possible enhancements to the GSBPM. During 2013, the HLG launched a project on "Frameworks and Standards for Statistical Modernisation" which included a broader review of the GSBPM and the GSIM, to improve consistency between the documentation of the models, and to incorporate feedback based on practical implementations. The current version of the GSBPM (version 5.0) is the direct result of this work. Whilst it is considered final at the time of release, it
is also expected that future updates may be necessary in the coming years, either to reflect further experiences from implementing the model in practice, or due to the evolution of the nature of statistical production.

The Generic Activity Model for Statistical Organizations (GAMSO) Version 1.0 was endorsed for release by the HLG-MOS on 1 March 2015. Statistical organizations are invited to use GAMSO and provide feedback based on practical implementations on the GAMSO Review. GAMSO will be reviewed in 2016 taking into account this feedback. GAMSO describes and defines the activities that take place within a typical statistical organization. It extends and complements the GSBPM by adding additional activities needed to support statistical production. When the GSBPM was developed, such activities were referred to as over-arching processes, and were listed, but not elaborated in any great detail. Over the years there have been several calls to expand the GSBPM to better cover these activities. The GAMSO was therefore developed to meet these needs.

Available:
http://www1.unece.org/stat/platform/display/GAMSO/GAMSO+v1.0
http://www1.unece.org/stat/platform/display/metis/The+Generic+Statistical+Business+Process+Model

UK HM Treasury - Government Financial Management Directorate

Reference published Guidance:
• The Orange Book Management of Risk - Principles and Concepts. October, 2004

Available:
Academic SOURCES, INSTITUTIONAL papers AND professional HANDBOOKS:


Australian Government, (2013). *Comcover Risk management Maturity Model*


CMMI Product Team (2002). *Capability Maturity Model Integration (CMMI)*, Software Engineering Institute (SEI).


The Institute of Internal Audit, (2010). *Risk management Maturity Model*.


Glossary

Acceptable risk .................................................................................................................................. III
Communication and consultation ........................................................................................................ III
Control............................................................................................................................................... III
Enterprise-wide risk management (ERM) ........................................................................................ III
Establishing the context .................................................................................................................. III
Event................................................................................................................................................ IV
External context ............................................................................................................................... IV
Identified risk.................................................................................................................................. IV
Inherent risk .................................................................................................................................... IV
Internal context ............................................................................................................................... IV
Impact............................................................................................................................................... V
Level of risk...................................................................................................................................... V
Likelihood ......................................................................................................................................... V
Monitoring....................................................................................................................................... V
Residual risk..................................................................................................................................... V
Risk .................................................................................................................................................. V
Risk analysis..................................................................................................................................... VI
Risk appetite...................................................................................................................................... VI
Risk assessment............................................................................................................................... VI
Risk attitude ...................................................................................................................................... VI
Risk aversion................................................................................................................................... VI
Risk criteria....................................................................................................................................... VI
Risk exposure................................................................................................................................. VI
Risk identification............................................................................................................................. VII
Risk management............................................................................................................................ VII
Risk management framework ........................................................................................................ VII
Risk management plan.................................................................................................................... VII
Risk management policy .......................................................................................................... VII
Risk management process ........................................................................................................ VII
Risk map .................................................................................................................................. VIII
Risk measurement ................................................................................................................... VIII
Risk owner ............................................................................................................................... VIII
Risk profile ............................................................................................................................... VIII
Risk register/risk log ................................................................................................................ VIII
Risk source ............................................................................................................................... VIII
Risk Strategy ............................................................................................................................ VIII
Risk tolerance .......................................................................................................................... VIII
Risk treatment ........................................................................................................................... IX
Risk weighting ............................................................................................................................ IX
Review ....................................................................................................................................... IX
Stakeholder ............................................................................................................................... IX
Total risk ..................................................................................................................................... X
Unacceptable risk ....................................................................................................................... X
Unidentified risk ......................................................................................................................... X
Acceptable risk
The part of identified risk that is allowed to persist after controls are applied. Risk can be determined acceptable when there is slack of money or when further efforts to reduce it would cause degradation of the probability of success of the operation, or when a point of diminishing returns has been reached.

Communication and consultation
Continual and iterative processes that an organization conducts to provide, share or obtain information and to engage in dialogue with stakeholders and others regarding the management of risk. The information can relate to the existence, nature, form, likelihood, severity, evaluation, acceptability, treatment or other aspects of the management of risk. Consultation is a two-way process of informed communication between an organization and its stakeholders or others on an issue prior to making a decision or determining a direction on a particular issue. Consultation is:

- a process which impacts on a decision through influence rather than power; and
- an input to decision making, not joint decision making

Control
Any action taken by management, the board, and other parties to manage risk and increase the likelihood that established objectives and goals will be achieved. These actions may be taken to manage either the impact if the risk is realised, or the frequency of the realisation of the risk. Controls include any plan, process, policy, device, practice, or other actions which modify risk, and organize and direct the performance of sufficient actions to provide reasonable assurance that objectives and goals will be achieved. Controls may not always exert the intended or assumed modifying effect. Risk treatments become controls, or modify existing controls, once they have been implemented.

Enterprise-wide risk management (ERM)
A structured, consistent and continuous process across the whole organization for identifying, assessing, deciding on responses to and reporting on opportunities and threats that affect the achievement of its objectives.

Establishing the context
defining the external and internal parameters to be taken into account when managing risk, and setting the scope and risk criteria for the risk management policy.
Event
occurrence or change of a particular set of circumstances. An event can be one or more occurrences, and can have several causes. An event can consist of something not happening. An event can sometimes be referred to as an "incident" or "accident".

External context
external environment in which the organization seeks to achieve its objectives. External context can include:

- the cultural, social, political, legal, regulatory, financial, technological, economic, natural and competitive environment, whether international, national, regional or local;
- key drivers and trends having impact on the objectives of the organization; and
- relationships with, and perceptions and values of, external stakeholders.

Identified risk
That risk that has been determined to exist using analytical tools. The time and costs of analysis efforts, the quality of the risk management program, and the state of the technology involved affect the amount of risk that can be identified.

Inherent risk
the risk to an entity in the absence of any actions management might take to alter the risk's likelihood or impact. These risks may result from an entity's industry, strategy, and environmental factors.

Internal context
internal environment in which the organization seeks to achieve its objectives. Internal context can include:

- governance, organizational structure, roles and accountabilities;
- policies, objectives, and the strategies that are in place to achieve them;
- the capabilities, understood in terms of resources and knowledge (e.g. capital, time, people, processes, systems and technologies);
- perceptions and values of internal stakeholders;
- information systems, information flows and decision-making processes (both formal and informal);
- relationships with, and perceptions and values of, internal stakeholders;
- the organization's culture, the integrity, ethical values;
- standards, guidelines and models adopted by the organization;
• form and extent of contractual relationships.

**Impact**
represents the potential effects and consequences that a given event could have on an entity and its objectives. An event can lead to a range of consequences. A consequence can be certain or uncertain and can have positive or negative effects on objectives. Events that have positive effects represent opportunities and those with negative effects represent risks. Consequences can be expressed qualitatively or quantitatively. Entities often describe events based on severity, effects, or monetary amounts. Initial consequences can escalate through knock-on effects.

**Level of risk**
magnitude of a risk, expressed in terms of the combination of consequences and their likelihood.

**Likelihood**
the possibility that an event may occur. It can be defined, measured or determined objectively or subjectively, qualitatively or quantitatively, and it can be described using qualitative terms (such as high, medium, and low) or quantitative measures (such as a percentage and frequency).

**Monitoring**
continual checking, supervising, critically observing or determining the status in order to identify change from the performance level required or expected. Monitoring can be applied to a risk management framework, risk management process, risk or control.

**Residual risk**
the portion of total risk remaining after risk treatment has been applied. Residual risk comprises acceptable risk and unidentified risk. Management must decide whether this residual risk is within the entity’s risk appetite. Residual risk is also known as "retained risk".

**Risk**
the possibility of an event occurring that will have an effect on the achievement of objectives. An effect is a deviation from the expected (positive and/or negative). Objectives can have different aspects (such as financial, health and safety, and environmental goals) and can apply at different levels (such as strategic, organization-wide, project, product and process). All activities of an organization involve risk. Organizations manage risk by
identifying it, analysing it and then evaluating whether the risk should be modified by risk treatment in order to satisfy their risk criteria. Risk is often characterized by reference to potential events and impact, or a combination of these. Risk is measured in terms of impact (including changes in circumstances) and likelihood of occurrence. Uncertainty is the state, even partial, of deficiency of information related to, understanding or knowledge of an event, its consequences, or likelihood.

**Risk analysis**
process to comprehend the nature of risk and to determine the level of risk. Risk analysis provides the basis for risk evaluation and decisions about risk treatment. Risk analysis includes risk estimation.

**Risk appetite**
amount and type of risk that an organization is willing and prepared to accept as it tries to achieve its goal and provide value to stakeholders. Risk appetite is a higher level statement that considers broadly the levels of risks that management deems acceptable. It reflects the enterprise's risk management philosophy, and in turn influences the entity's culture and operating style. Many entities define their risk appetite qualitative, while other take a more quantitative approach.

**Risk assessment**
overall process of risk identification, risk analysis, risk measurement and risk weighting.

**Risk attitude**
organization's approach to assess and eventually pursue, retain, take or turn away from risk.

**Risk aversion**
attitude to turn away from risk.

**Risk criteria**
terms of reference against which the significance of a risk is evaluated. Risk criteria are based on organizational objectives, and external and internal context. Risk criteria can be derived from standards, laws, policies and other requirements.

**Risk exposure**
the consequences, as a combination of impact and likelihood, which may be experienced by an organization if a specific risk is realized.
Risk identification
process of finding, recognizing and describing risks. Risk identification involves the identification of risk sources, events, their causes and their potential consequences. Risk identification can involve historical data, theoretical analysis, informed and expert opinions, and stakeholder's needs.

Risk management
coordinated activities to direct and control an organization with regards to risk.

Risk management framework
The totality of the structures, methodology, procedures and definitions that an organization has chosen for designing, implementing, monitoring, reviewing and continually improving risk management throughout the organization. The foundations include the policy, objectives, mandate and commitment to manage risk. The organizational arrangements include plans, relationships, accountabilities, resources, processes and activities. The risk management framework is embedded within the organization's overall strategic and operational policies and practices.

Risk management plan
scheme within the risk management framework specifying the approach, the management components and resources to be applied to the management of risk. Management components typically include procedures, practices, assignment of responsibilities, sequence and timing of activities. The risk management plan can be applied to a particular product, process and project, and part or whole of the organization.

Risk management policy
statement of the overall intentions and direction of an organization related to risk management.

Risk management process
systematic application of management policies, procedures and practices to the activities of communicating, consulting, establishing the context, and identifying, analyzing, evaluating, treating, monitoring and reviewing risk in order to provide reasonable assurance regarding the achievement of the organization's objectives.
Risk map
a graphic representation of likelihood and impact of one or more risks. Risk maps may plot quantitative or qualitative estimates of risk likelihood and impact. Often, risk maps are referred to as “heat maps” since they present risk levels by color, where red represents high risk, yellow moderate risk, and green low risk.

Risk measurement
It consists of assigning values to each risk using the defined criteria. Most organizations define scales for rating risks in terms of impact, likelihood, and other dimensions.

Risk owner
person or entity with the accountability and authority to manage the risk.

Risk profile
description of any set of risks. The set of risks can contain those that relate to the whole organization, part of the organization, or as otherwise defined.

Risk register/risk log
A master document that records identified risks, their severity, and the responses to be taken.

Risk source
Element which alone or in combination has the intrinsic potential to give rise to risk. A risk source can be tangible or intangible.

Risk Strategy
The overall organisational approach to risk management as defined by the entity governing risk management. This should be documented and easily available throughout the organisation.

Risk tolerance
the acceptable level of variation relative to achievement of a specific objective. This variation is often measured using the same units as its related objective. In setting risk tolerance, management considers the relative importance of the related objective and aligns risk tolerances with risk appetite. Therefore, an entity operating with its risk tolerances, narrow boundaries, is operating within its risk appetite, wide boundaries.
Risk treatment
means by which an organization elects to manage individual risks. Risk treatments can also be called risk responses. As part of enterprise risk management, for each significant risk an entity considers potential responses from a range of response categories. Risk treatment can involve:

- **Avoidance/Terminating** is a response where you exit the activities that cause the risk. Some examples of avoidance are exiting product line, selling a division, or deciding against expansion.
- **Treating/Reduction** is a response where action is taken to mitigate the risk likelihood and impact, or both.
- **Transferring/Sharing** is a response that reduces the risk likelihood and impact by sharing or transferring a portion of the risk. An extremely common sharing response is insurance.
- **Tolerance/Acceptance** is a response where no action is taken to affect the risk likelihood or impact.
- Risk treatments that deal with negative consequences are sometimes referred to as "risk mitigation", "risk elimination", "risk prevention" and "risk reduction". Risk treatment can create new risks or modify existing risks.

Risk weighting
process of comparing the results of **risk analysis** with **risk criteria** to determine whether the risk and/or its magnitude is acceptable or tolerable. It’s the process of determining risk management priorities by comparing the level of risk against predetermined target risk levels and tolerance thresholds. Risk evaluation assists in the decision about **risk treatment**.

Review
activity undertaken to determine the suitability, adequacy and effectiveness of the subject matter to achieve established objectives. Review can be applied to a **risk management framework**, **risk management process**, **risk** or **control**.

Stakeholder
person or organization that can affect, be affected by, or perceive themselves to be affected by a decision or activity. A decision maker can be a stakeholder.
**Total risk**
The sum of identified and unidentified risk. Ideally, identified risk will comprise the larger proportion of the two.

**Unacceptable risk**
That portion of identified risk that cannot be tolerated, but must be either eliminated or controlled.

**Unidentified risk**
That risk that has not yet been identified. Some risk is not identifiable or measurable. Mishap investigations may reveal some previously unidentified risks.