Committee on Housing and Land Management, 68th Session, 17. – 18. September 07



United Nations Economic Commission for Europe

UNECE Study on Spatial Planning: SPATIAL PLANNING – KEY INSTRUMENT FOR DEVELOPMENT AND EFFECTIVE GOVERNANCE

Maria Jose Festas,

Directorate General for Spatial Planning and Urban Development, Portugal

Janja Kreitmayer McKenzie,

Ministry of the Environment and Spatial Planning, Slovenia



Spatial Planning

- provides a <u>vision</u> and common directions for strategies and programmes
- identifies political priorities
- helps to avoid duplication of effort by different departments



Spatial Planning

A tool for:

- democratic governance
- effective and sustainable use of land and other resources



Spatial Planning

Two basic functions:

- regulatory (re-active) initiative belongs individuals or the private sector; government regulates permissions
- development (pro-active by the public sector)
 government takes the initiative for development, protection, etc



Prerequisites for setting up a good planning system:

- qualified planners
- political awareness of the importance of a good planning system



Environment, Housing and Land Management Division

Implementation of spatial planning

Needs:

- cross-sectoral cooperation (spatial planning is carried out in many sectors)
- involvement and transparency of decision making

Highlights:

- the importance of local level (final results of planning for development)



Environment, Housing and Land Management Division

The ECE Study on Spatial Planning was prepared by:

- Mr Dominic Stead (UK)
- Mr Vincent Nadin (UK)

in cooperation with Mr Guennadi Vinogradov (UNECE Secretariat)

with the support of a Reference Group composed of:

- Mr John Zetter (UK) (*Chair*), Mrs Ruzan Alaverdyan (Armenia), Mr Adam Kowalewski (Poland), Mrs Janja Kreitmayer McKenzie (Slovenia), Mr Juha Talvetie (Finland)



Environment, Housing and Land Management Division

The study on Spatial Planning aims:

- to draw attention of policymakers to the importance of spatial planning
- to raise the awareness for community involvement and stakeholder dialogue



Environment, Housing and Land Management Division

The study on Spatial Planning:

not a manual for an 'ideal planning system model'

but rather

 an <u>overview of the attributes</u> of a good planning system, aiming to provide guidance to improve functionning of spatial planning systems in the ECE member countries, with a <u>focus</u> on <u>countries transition</u>



The study stresses the importance of:

- creating a common vision for development
- the efficient use of resources
- good governance
- PP partnership
- effective, transparent and democratic decision making



Study on Spatial Planning:

- 4 Chapters:
- 1. BENEFITS OF SPATIAL PLANNING
- 2. TRANSNATIONAL STRATEGIES
- 3. DISTRIBUTION OF ROLES AND RESPONSIBILITIES
- 4. IMPLEMENTATION



Chapter I: BENEFITS OF GOOD SPATIAL PLANNING

- A. Spatial planning as an instrument for development based on democratic, transparent decision-making process
- B. Characteristics of spatial planning in the UNECE region with a focus on countries of Eastern Europe, Caucasus and Central Asian region.



Chapter II: TRANSNATIONAL STRATEGIES

- A. UNECE Strategy for Sustainable Quality of Life in Human Settlements in the 21st Century
- B. Guiding Principles for Sustainable Spatial Development of the European Continent (CEMAT)
- C. EU-European Spatial Development Perspective (ESDP) and EU-ESPON Programe



Chapter III: DISTRIBUTION OF ROLES AND RESPONSIBILITIES

- A. Principles for distribution of roles and responsibilities between the national, regional and local levels
- B. National responsibilities and functions
- C. Regional (provincial) responsibilities and functions
- D. Local responsibilities and functions



Principles for distribution of roles and responsibilities between the national, regional and local levels

- clear distribution of responsibilities between the different levels of administration
- cooperative governance (local plans in line with regional priorities and strategies; regional plans in line with national priorities and strategies. National and regional level consult lower levels)
- clear legal framework (ex.: integrated spatial planning act/law)
- -inter-sectoral integration



Environment, Housing and Land Management Division

National responsibilities and functions

- establishment of effective framework
 legislation to relate:
 - a) the aims and planning principles
 - b) the planning instruments and rules of democratic and participatory procedures
 - c) other questions, such as permit conditions, zoning, infrastructure provision
- horizontal (with other sectors) and vertical coordination (between levels of government)
- educative and facilitative monitoring
- support and advice



Regional responsibilities and functions

- to interpret and adapt national policies and priorities to regional conditions
- to prepare a strategic plan which addresses the functional planning relationships and overall development patterns
- to coordinate regional plans with local plans
- to provide guidance and assistance and support to local authorities



Environment, Housing and Land Management Division

Local responsibilities and functions

- to establish the priorities for development action at local level
- to prepare local spatial plans
- to prepare regulatory planning instruments setting out decision rules
- to take proactive measures to encourage development in accordance with the agreed planning framework
- to create project partnerships across the public, private and community sectors to deliver specific proposals
- to engage the community and to promote participatory planning



Environment, Housing and Land Management Division

Chapter IV: IMPLEMENTING EFFECTIVE SPATIAL PLANNING

- A. Legislation, tools and instruments
- B. Spatial planning at the local level
- C. Capacity building
- D. Role of land administration in spatial planning
- E. Cooperation and Coordination
- F. Public participation, involvement of NGOs and other stakeholders
- G. Terminology and communication in spatial planning



Legislation, tools and instruments

- National decisions
- Policy statements
- Spatial strategies
- Spatial frameworks plans
- Land use regulations or development management
- Enforcement
- Evidence and monitoring



Spatial planning at the local level

Local plans need:

- credible information basis to help authorities identify opportunities, constraints and issues
- effective programme management

Local plans should:

- provide a clear guidance for directions of its implementation
- be focused and understable
- its implementation should be budget-led
- be approved by politically elected representatives



Environment, Housing and Land Management Division

Capacity building

- Education
- Professional training
- Awareness-raising (general and politicians)
- Participation

but also **information** (data)



Role of land administration in spatial planning

Spatial planning needs a good, efficient and easily up-dated system of land registration with:

- patterns of ownership
- detailed information on use of the land, location of infrastructures, buildings, etc



Public participation, involvement of NGOs and other stakeholders

Community involvement and engagement of stakeholders - allows exchanging knowledge and information, helps reaching consensus and increased support for policies

Processes:

- Participation
- Consultation
- Representation
- Appeals (to a higher administrative authority or to court)



Last but not least, because

We all need to speak with the same language in order to understand one another and to communicate,

the study provides a

Glossary of terms of spatial planning



Environment, Housing and Land Management Division

Thank you