# Integrated Land-Use Management for Sustainable Development

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#### The content

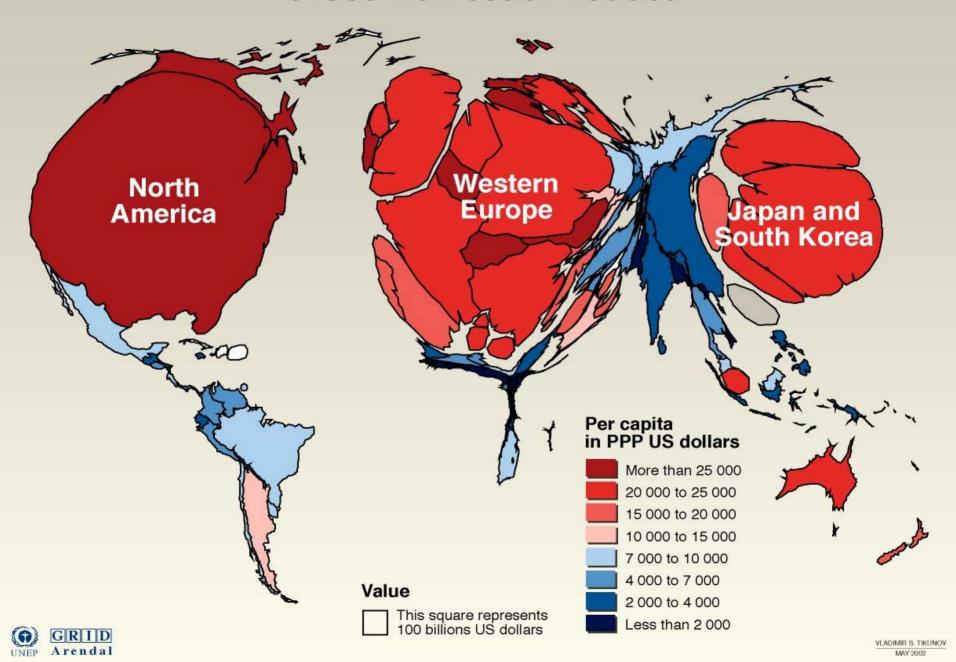
- Informal settlements is a key issue on the UN-agenda for fighting. But it is also an issue for many developed countries in terms of informal urban development.
- The land management paradigm drives systems dealing with land rights, restrictions and responsibilities to support sustainable development.
- Systems of planning control varies between the European countries according to their cultural background.
- The concept of Integrated Land-Use Management attempts to combine land policies, land information and planning control.
   Key aspects are decentralisation, comprehensive planning and public participation.
- Establishment of such mature systems is also the key to preventing and legalising informal urban development.

## The global agenda

World total population 6.5 billion
 Urban living 3.2 billion
 Slum dwellers 1.0 billion; 1.4 billion in 2020

- One of every three city residents live in inadequate housing with no basic services.
- MDGs Goal 7 target 11 states that lives of at least
   100 million slum dwellers must be improved by 2020

#### **Gross Domestic Product**





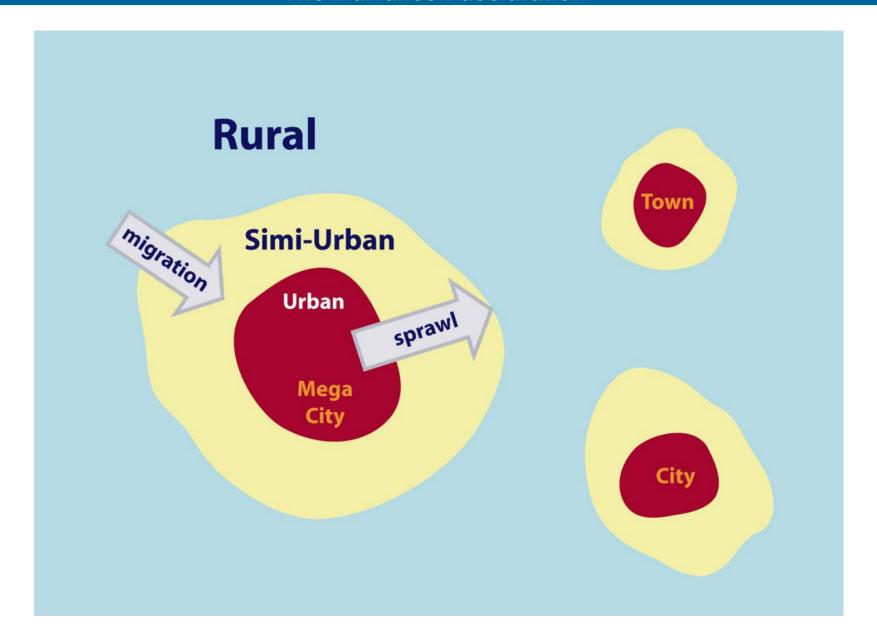


## **Informal Settlements**

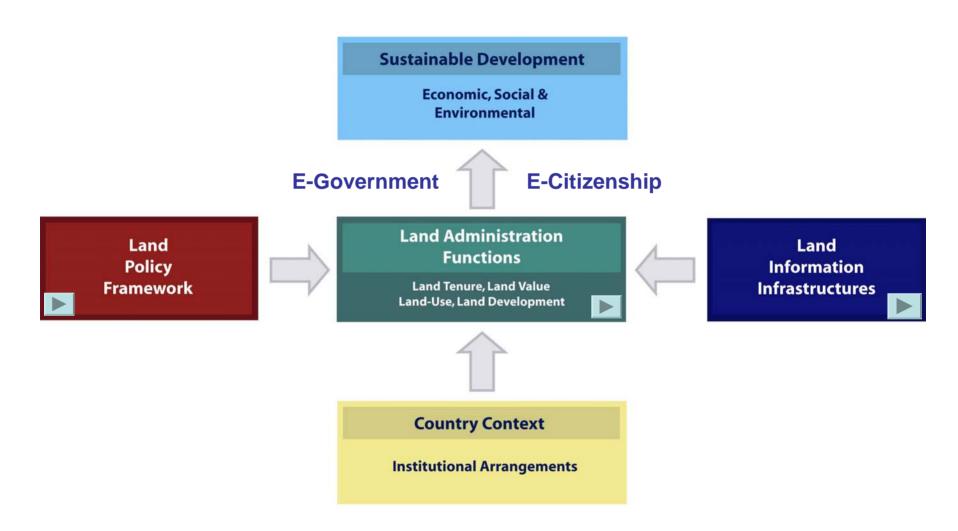


## **Urban-rural interrelationships**

The Marrakech declaration



## The land management paradigm



Sound land Management is the operational process of implementing land policies in comprehensive and sustainable ways.



## **Land Policy**

#### Land policy is part of the national policy on promoting:

- Economic development
- Social justice and equity
- Political stability

#### Land policies may be associated with:

- Security of tenure
- Land markets land transactions & access to credit
- Real property taxation
- Sustainable management and control of land use
- Provision of land for the poor, minorities and women
- Measures to prevent land speculation and to manage land disputes

#### **Land Administration Functions**

Land administration functions ensure proper management of rights, restrictions, responsibilities and risks in relation to property, land and natural resources

- Land tenure, securing and transferring rights in land and natural resources
- Land value, valuation and taxation of land and properties
- Land use, planning and control of the use of land and natural resources
- Land development, implementing utilities, infrastructure and construction planning



#### **Land Information Infrastructure**

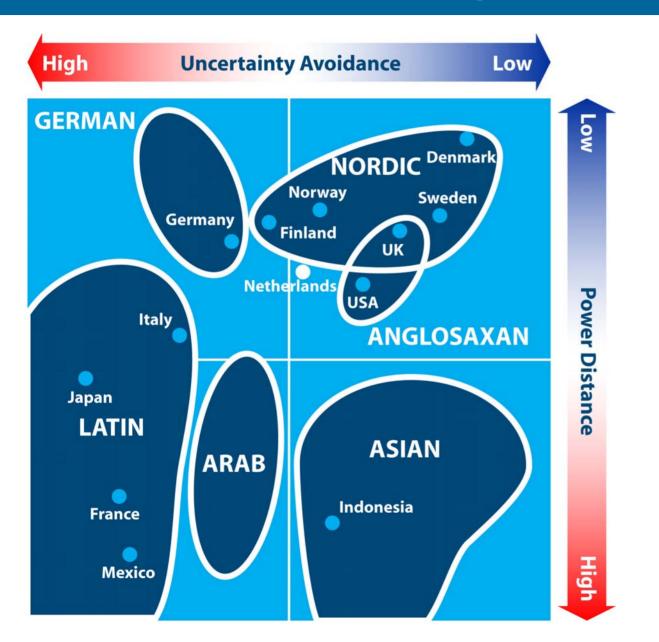
- Cadastral and topographic data
- Spatial data infrastructure (data sharing, cost recovery, access to data, data models and standards)



## Lack of an integrated approach

- In many countries there is a tendency to separate land tenure rights from land use rights
- Planning and land use control is not linked with land values and the operation of the land market.
- This may be compounded by poor management procedures that fail to deliver required services.
- This reveals a much deeper problem: the failure to treat land and its resources as a coherent whole.
- Many countries in Europe are facing problems in this regard and with regard to informal urban development.

## A cultural map of the world



## Uncertainty avoidance:

The preference of structured situations over unstructured or flexible ones

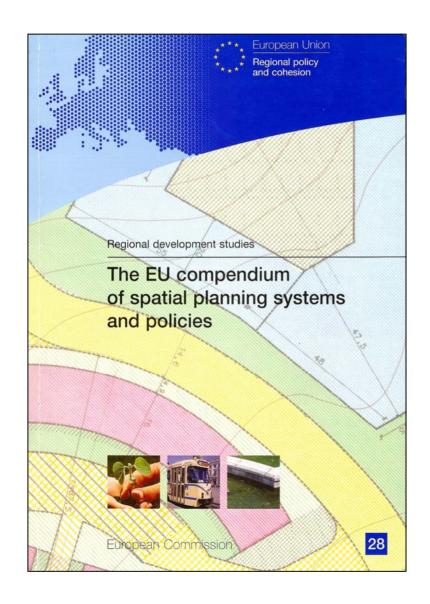
#### **Power distance:**

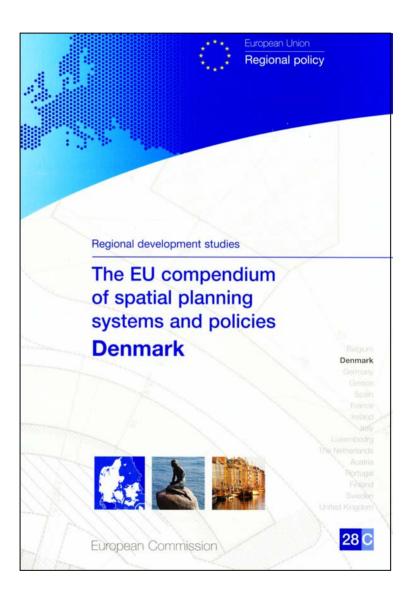
The degree of inequality among people accepted by the population

Geert Hofstede (2001).

## **Spatial planning systems**

- the European perspective





## Major traditions of spatial planning in Europe

#### The regional economic planning approach

- Spatial planning as a policy tool to pursue wide social and economic objectives, especially in relation to disparities in wealth, employment, and social conditions between different regions of the country (France)

#### The comprehensive integrated approach

- Spatial planning is conducted through a systematic and formal hierarchy of plans at central, regional, and local level (Denmark, the Netherlands)

#### The land use management approach

- Planning as a technical discipline which a focus on the control of change of use of land (UK - town and country planning)

#### The urbanism approach

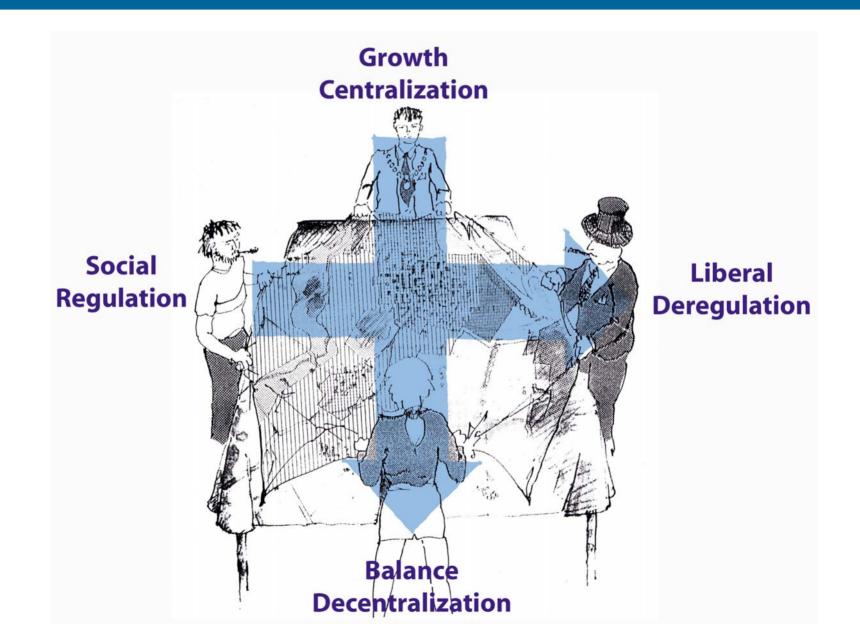
 Key focus on architectural flavour and urban design (Mediterranean countries)

## **Spatial Planning Systems**

#### - The European Perspective

	Close	Distant	
	(there is a close relationship between the objectives of the system and what happens in practice)	,	
Discretionary	UK		
(Departures to plans can be made)			
Moderate	Denmark Finland	Belgium Portugal	
(Mechanisms exist for departures to plans to be made)	Ireland Netherlands		
Committed	Austria France	Greece Italy	
(no discretion for decisions to be made contrary to plans and policies)	Germany Luxembourg Sweden	Spain	

## **Planning is politics**



## Three core principles

#### Decentralisation of planning responsibilities

- Local representative democracy responsible for local needs
- Combining responsibility for decision making with accountability for economic, social and environmental consequences.
- Monitoring and enforcement procedures

#### Comprehensive planning

 Combining aim and objectives, land-use structure planning, and land use regulations into one planning document covering the total jurisdiction

#### Public participation

- Combining responsibility for decision making with accountability for financial and economic consequences

## Diversity of local level authorities in Europe

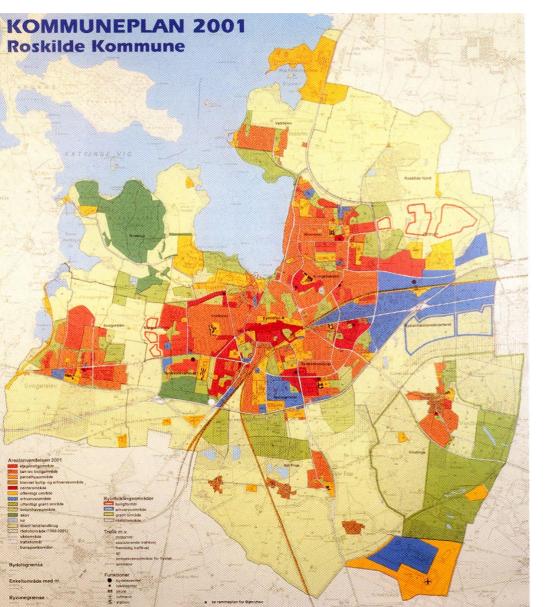
Member State	Type of local authority	Number	Average population
France (Metropole)	Communes	36,558	1,550
Luxembourg	Communes	118	3,300
Österreich	Gemeinden	2,300	3,000
España	Municipalities	8,077	4,800
Deutschland	Gemeinden	16,040	5,000
Italia	Comuni	8,102	7,000
Suomi-Finland	Kunnat/Kommuner	454	11,000
Belgique-België	Gemeente/Communes	589	17,000
Danmark	Municipalities	275	20,000
Nederland	Gemeentes	647	23,000
Sverige	Kommuner	288	30,000
Portugal	Câmaras	305	34,000
Ireland-Éire (2)	Districts	88	40,000
United Kingdom	Districts	483	119,000
Ellas (3)	Prefecture	54	190,000

<sup>(1)</sup> Where there is more than one level of local authority (for example the UK) the table refers to the level with primary responsibility for local level instruments. The average gives an indication only of the size of units responsible.

<sup>(2)</sup> There is a significant range in Ireland with 49 urban planning areas having an average population of only 9,100.

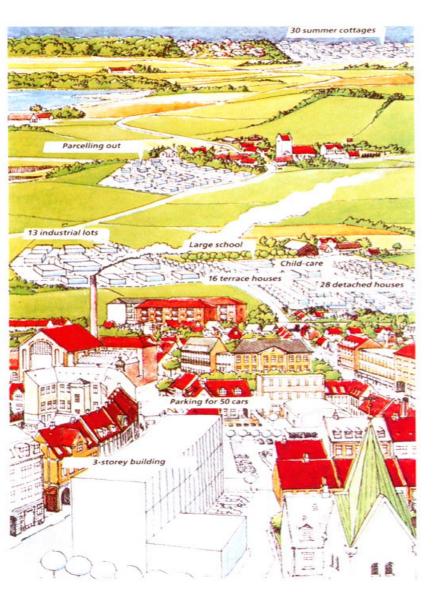
<sup>(3)</sup> Local government in Greece has very limited planning powers. The *prefecture* is the lowest tier to which plan making powers are decentralised although in exceptional cases some powers have been delegated to municipalities.

## Comprehensive municipal planning



- Objectives and policies for the main structure and development of land-use
- Land-use structure plan (zoning, etc.)
- Framework regulations to be provided in legally binding local/neighbourhood plans
- Strategic planning pointing out efforts and partners
- Large political involvement and public participation strengthen the planning

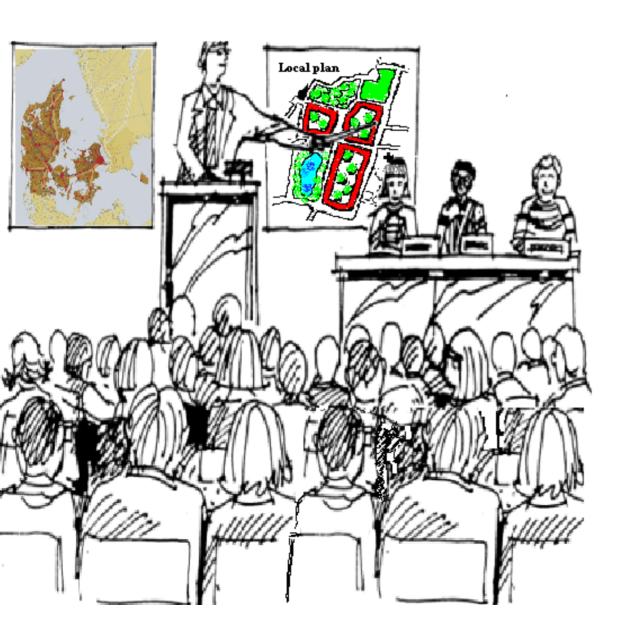
## Local/neighbourhood planning



- Implementing objectives of the municipal plans
- Legally binding for property owners
- Mandatory prior to implementation of major projects or projects having a substantial impact on the existing environment and surroundings
- Public participation is ensured before actual development

Examples of projects for which a local plan is mandatory.

## **Public participation**



2 periods of public hearings, 8 weeks:

1<sup>th</sup> period concerns strategies, ideas and alternatives

**2**<sup>th</sup> period concerns the planning proposal

Public participation is ensured at all levels of planning. .

#### **Final remarks**

- Understanding the land management paradigm is the key to building integrated ands mature systems that link policy making, good governance, land administration systems and land information infrastructures.
- Establishment of such mature systems that are trusted by the citizens – is also the key to preventing and legalising informal urban development.
- In developing countries this approach must be supplemented by a range of measures that address the issues of poverty, health, education, economic growth, and tenure security
  - as included in the perspectives of the MDGs.

## FIG responses to the global agenda



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July 1998

## From Cadastre to Holistic and Pro Poor Land Management

- Holding of rights to lands
- Economic aspects of land
- Control of land use and land development

Administering the people to land relationship through

- Land Policy
- Land Management
- Good Governance

#### and

Building the capacity to deal with this

#### It is all about:

People, human rights, engagement and dignity Politics, land policies and good governance Places, shelter, land rights, and natural resources

## and Power





