



Synthesis of the outcomes of public information and participation in IPPA countries

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**Public participation in decision-making in the nuclear domain
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PROLOG

IPPA PROJECT

EXPERIENCES AND CONCLUSIONS



Recent developments - UK

West Cumbria MRWS Partnership 2009-2012

Set up to look at the issues relevant to whether West Cumbria should take part in the search for a site for a repository for higher activity radioactive waste and to ensure local people are involved. The Partnership itself was not taking any decisions its role was an advisory one of fact-finding and research gathering.

February 2013: Cumbria County Council vetoed against an advanced "stage four" search for a site for the radioactive waste facility (Allerdale and Copeland wanted to continue).

West Cumbria has, at least for the moment, been ruled out of current plans for an underground nuclear waste storage facility



Recent developments – Czech Republic

2013: The Czech Minister for Trade and Industry decided with the aim of achieving an acceleration in the site selection process that the negotiation about the further geological investigation works with the “Kravi Hora” site (which has a uranium mine in operation) will be conducted by the state enterprise DIAMO. This is a company implementing the inhibition of the uranium ore and partially of the coal mining in the Czech Republic. Possible effects on RAWRA site selection programme and the Working Group for Dialogue (clarified in Prague yesterday?)



bottom line

In the end, all these issues form the basis for political decisions on national, regional and local levels

How to organize the decision making process to be robust and give the best possible decisions?



The IPPA project

Implementing Public Participation Approaches in Radioactive Waste Disposal

- Karita (SE)
- NRI (CZ)
- RAWRA (CZ)
- GSL (UK)
- UTA (FI)
- Oeko (D)
- DECOM (SK)
- MBU (SK)
- MUTADIS (F)
- INCT (PL)
- IAE (PL)
- UNILJ (SLO)
- INR (RO)
- AREN (RO)
- REC (HU)
- CSD (BG)
- URC (SE)

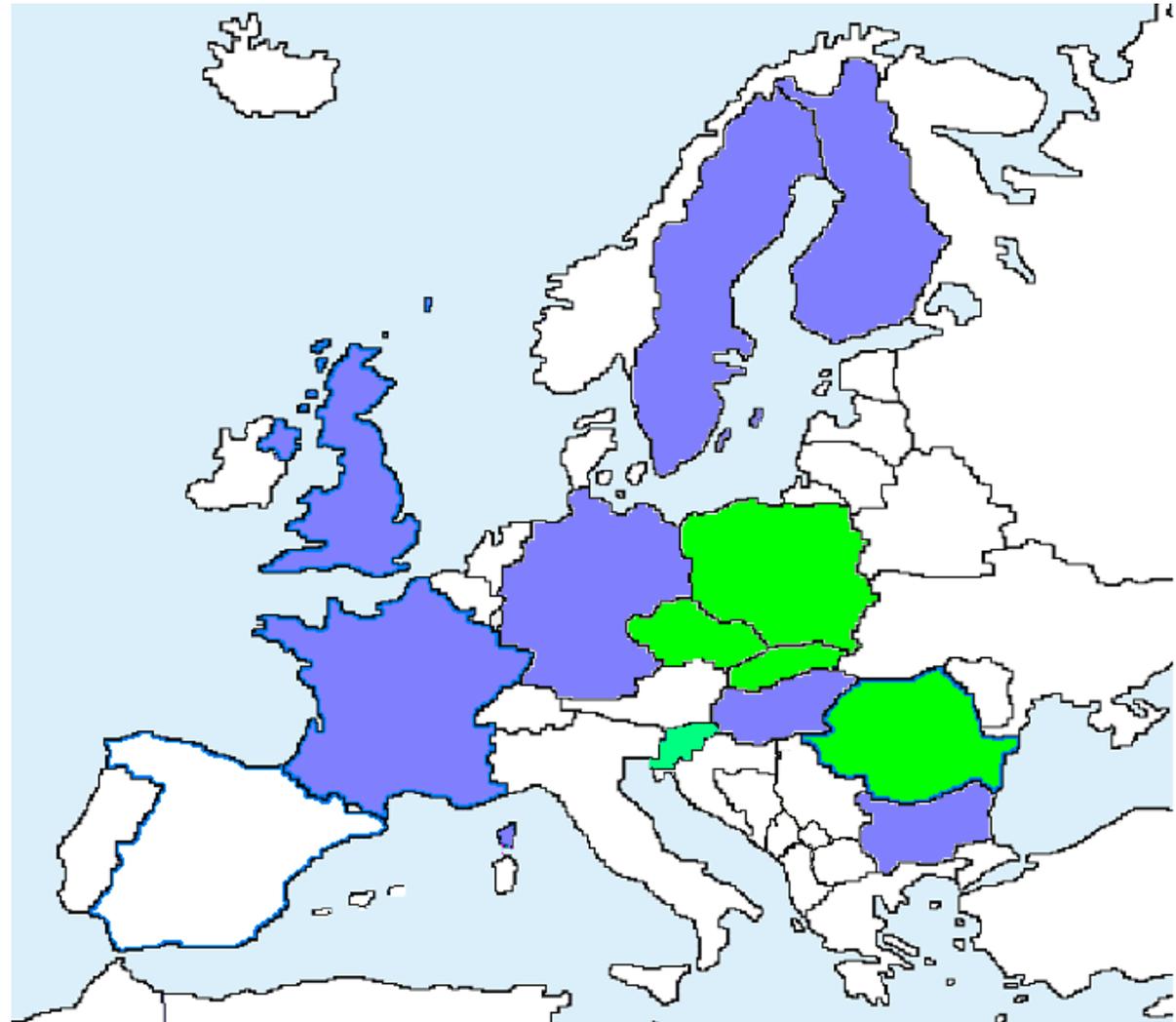


**IPPA
implementation**

**IPPA other
participating**

countries

countries



IPPA work packages

- 1 Taking stock of research results - Mapping prerequisites for implementation
- 2 Implementing methods and approaches of public involvement
3. Common crosscutting issues
4. Added value approaches
5. Review and feedback to knowledge base
6. Dissemination of IPPA approaches and results
7. Coordination



IPPA offers the establishment of safe spaces for public participation in implementation countries

IPPA explores how safe spaces can be organized over the borders

IPPA evaluates and builds a knowledge base for public participation processes

IPPA project – where we are

- 16 deliverables on the project web site www.ippaproject.eu
- Conditions for effective public participation have been reviewed and opportunities for improvements have been clarified in IPPA countries
- The Czech contribution has taken slightly different direction than was foreseen
- Poland: RISCOS Referee group in action, major event in May
- Feedback from questionnaires delayed but in progress
- The added value concept and meanings have been clarified
- A knowledge base for participative process and a “toolbox” is underway

ARGONA project (2007 – 2009) ⇒ Testing of **RISCOM** in Czech Republic

First phase - **Pre-understanding / Preparatory phase:**

- **Establishing of RISCOM Reference Group** – participation of all main stakeholders.
 - Search of methods for inciting an interest of the general public and responsible organizations
 - Identification of levels and topics for meaningful dialogue
 - Decisions on format of planned communication events

Second phase - **Learning Process:**

- **Public hearing** – “Siting of repository - Resuming of geological survey in localities selected for the DGR” (May 2009)



ARGONA – IPPA RISCUM Process in Czech Republic

It was agreed that “the RISCUM model proved to be a very suitable tool and that the activities initiated under the ARGONA project should continue. Important to secure legitimacy of the RISCUM Reference and Working Groups.

November 25 – 26, 2009: International conference – “Deliberation – Way to the Deep Geological Repository”

IPPA project proposal (January – April 2010)

June 22, 2010: Roundtable discussion – Developing the Independent **Working Group** for Dialogue on the Deep repository

Mission of Working Group for Dialogue on DGR

The Working Group's objective is to define acceptable ways and criteria for selecting a suitable locality for a deep repository and establish a transparent process that would adequately respect the interests of the public ⇒ Working group activities:

- ✓ Re-evaluation of the Concept of Radioactive Waste and Spent Nuclear Fuel Management
- ✓ Re-evaluation of the legislation and proposal of changes
- ✓ To find methods and means to raise the Czech society's awareness of the issue of deep geological repository siting

IPPA Project in Czech Republic

Continued implementation of RISCUM

Communication actions:

❖ Seminars and focused science shops:

- ✓ Seminar in Parliament of the Czech Republic - "The position of local communities in the site selection process for a deep geological repository" (April 2012)
- ✓ Seminar on Aarhus Convention - "Implementation of the Aarhus Convention in the Czech Republic" (June 2012)

❖ Public debates, hearings and round table debates at local and national level

❖ Workshop and/or conference at international level act.

Further information : <http://www.ippaproject.eu/> , <http://www.rawra.cz/cze/Pracovni-skupina>



Poland

The siting and construction of the new repository for low- and medium level radioactive waste need extensive participation of the society,

All groups of stakeholders should be involved in the process from the beginning to ensure that their concerns will be addressed;

The decision process should be accomplished in a transparent manner;

The implementation of the proven schemes of public involvement in decision-making is necessary; successful examples from other countries will be instructive.



Poland

RISCOM Reference Group Agreement RG agreement established in July 2011

Many topics discussed, such as RISCOM process, radioactive waste management in Poland. , plan for nuclear power plans in Poland, added values, Aarhus Convention, IPPA questionnaires, etc

RG meetings, workshops, trains, hearing(s)

Hearing in May 2013.

Poland - Reference Group

1. Institute of Nuclear Chemistry and Technology
2. Institute of Atomic Energy
3. Polish Geological Institute – National Research Institute
4. Ministry of Economy- Department of Nuclear Energy
5. Chief Inspectorate for Environmental Protection
6. Radioactive Waste Management Plant (ZUOP)
7. PGE Nuclear Energy S.A.
8. Community Office in Rozan
9. Collegium Civitas (Sociology Chair)
10. Polish Nuclear Society
11. Environmentalists for Nuclear Energy
12. Polish Ecological Club – Upper Silesia District



Cross border Safe Space Exploratory Meeting

Time: Wednesday, 19th September 2012

Venue: Slovak Academy of Sciences, Bratislava

Invitation: Karita Research, IPPA

Chairman: Gabriel Bianchi, Slovak Academy of Sciences

Participants:

Network of Austrian NGOs, Greenpeace Slovakia

Ministry of Environment, Slovak Republic

DECOM, UMB, Karita

Cross border Safe Space Exploratory Meeting

Conclusions

1. The meeting was useful as an exploratory meeting and it is worthwhile to continue efforts.
2. It would be needed to expand the group with representatives of JAVYS and Slovak Ministry of Economy, Slovak NGOs and a diversity of Austrian NGOs
3. Activities were recommended to achieve this, first to approach JAVYS, and based on the results of this, to have a second meeting

Knowledge base – Deliverable 1.1

Properties of participation processes are divided into 3 main groups:

1. Instrumental

Instrumental properties are those concerned with enhancing the quality of decision-making, finding acceptable outcomes and the integration of these into a legitimate process.

2. Procedural

Procedural properties are concerned with the conduct of the process, for example whether it provides conditions that assure equal rights for all participants. (e.g. transparency and legitimacy)

3. Constitutive

Constitutive properties refer to the benefits implied by participation, such as for example the development of understanding and capacity building.



EXPERIENCES AND CONCLUSIONS

experiences

- ARGONA/RISCOM showed that you **can make difference** even if the situation seems stuck in stalemate
- New models for stakeholder involvement **can be implemented** in nuclear waste management programmes
- New models for stakeholder involvement **can be institutionalized** (a step has been taken in Czech Republic)
- Safe spaces **can link to the political and legal systems** – enhancing and supporting the quality of decision making, not trying to establish alternative ways of decision making

experiences

The “safe space” may not be safe enough

- Sweden: The SKB reference group: regulators don't take part (but municipalities and NGO:s do)
- Poland: More NGO involvement would be better
- Slovakia: Operator was lacking

Perhaps certain stakeholders stay outside for strategic reasons

First signals may be critical, be sensitive

National politicians not involved - therefore limited political insight

- Sweden (but Czech Republic much more active)

Wanted – clarity !

There are many “processes and tools” for participation

There are many evaluation schemes for them

There are a number of guidance documents as well

..... but we still lack overview, systematics and hands on support

We need clarity in concepts – “partnerships”, “safe space”, “stakeholder involvement”, “participation”, “inclusive governance” “deliberation”, etc.

Conclusions

- Participation is needed BUT needs to be well defined in relation to legal and political decision making procedures
- Independence and autonomy of different stakeholders must be respected, otherwise they cannot take part
- This should support the quality of the overall decision making process
- It is proven that new initiatives can “make difference” (e.g. Czech Republic)



looking forward

IPPA End Users Conference

Tentatively beginning of October 2013, in Prague



Thank you for your attention!

www.karita.se

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