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### Administrative Committee for the TIR Convention, 1975

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Activities and administration of the TIR executive board (TIRExB):
Activities of the TIR Executive Board

## Report by the Chair of TIR Executive Board

### Review of the TIREXB programme of work for 2011-2012

This document contains an overview of the main accomplishments of TIRExB during its 2011-2012 terms of office, together with a list of recommendations for future compositions of TIRExB.

### ∾ Annex

### I. Activities of the TIREXB in 2011–2012

Outputs expected in 2011 and 2012

Main accomplishments

#### A. Ongoing activities

#### (1) To study specific measures (both legal and practical) to combat fraud resulting from the misuse of the TIR procedure

- Identification of possible weaknesses in the legal basis of the TIR Convention which could make it prone to fraud.
- The Board took note of various incidents with TIR secure vehicles approved and registered in Turkey, which were found to be equipped with a stretchable TIR wire, which was not compliant with the provisions of Annex 2, Article 3, paragraph 9 of the Convention. TIRExB transmitted the information to the Turkish Customs authorities, which issued new instructions to its Customs offices to pay particular attention to this issue. TIRExB took note, with satisfaction, Turkish Customs authorities, issued clear instructions to its Customs offices to attach more attention to this aspect of compliance with the provisions of Annex 2 of the Convention.
- The Board requested the secretariat to send a letter to all Customs authorities, reminding them of the importance that all TIR approved vehicles comply, at all times, with the provisions of Annex 3 of the Convention and asking them to pay particular attention to the composition and construction of the TIR wire as well as how it is used on TIR approved vehicles, considering that already small divergences on any kind can lead to the load compartment no longer being Customs secure.
- In the view of TIRExB, there is a continued and continuous need for technical training at national level. To underline this, the TIRExB requested the secretariat to initiate the organization of a technical seminar, specifically dedicated to officials dealing with the approval or inspection of vehicles (possibly in spring 2013, at the kind invitation of the Finnish Customs authorities).
- The Board continued to monitor the use of the Fraud Report Form by Contracting Parties as a mechanism to disseminate fraud–related information, with the aim to prevent potential fraud patterns from materializing.

### To facilitate the exchange of information between competent authorities of Contracting Parties, national guaranteeing associations, the International Road Transport Union (IRU) and other governmental and non-governmental organizations. To co-ordinate and foster the exchange of intelligence and other information among competent authorities of Contracting Parties

- Elaborate adequate instruments and find measures to improve international co-operation among Contracting Parties to the TIR Convention and their national associations, and the international organization in order to prevent and combat fraud.
- Taking into account the views of other international governmental and non-governmental bodies, and in consultation with the IRU, develop and disseminate guidelines concerning the use of risk analysis, and the identification of fraud prevention measures.
- On the basis of information provided by the TIR international guarantee chain, study the situation with regard to the new trends of fraud, the notifications of non-discharge and TIR infringements as a contribution to an "early-warning system" for identification and prevention of fraud.
- The Board took note of problems raised by the Greek national association (OFAE) and IRU, related to two unsettled claim cases in Greece. Without prejudice to the specific cases at stake, TIRExB confirmed that, as a rule, Customs authorities, not having been able to claim payment from the person(s) directly liable and in the absence of satisfactory proof from the national association with regard to the legality of a pending claim, have the right to claim payment from the national association in accordance with the provisions of Article 11, paragraph 1. In such cases, unless it starts legal proceedings in accordance with the provision of Article 11, paragraph 2, the national association must pay the claim within a period of three months, in accordance with the provision of Article 11, paragraph 3.

#### To supervise the national Customs control measures introduced in the framework of the TIR Convention

- Identify national Customs control measures introduced in the provisions of the TIR Convention.
- Address the respective national authorities in order to modify or abolish measures which are in contradiction to the TIR Convention.
- TIRExB considered problems related to the treatment of TIR Contracting Parties to the TIR Convention and check their conformity with Carnets in the territory of the new Eurasec Customs Union and took note of the clarifications given by TIRExB members from the respective countries. TIRExB reiterated the obligation of Contracting Parties to transmit national control measures to TIRExB for examination and international control measures to AC.2 for adoption.
  - TIRExB considered ongoing problems in the Customs territory of the Russian Federation with regard to problems related to the application and practical organization of Customs escorts, in accordance with Article 23 of the Convention.
  - TIREXB, with the assistance of the European Commission, monitored the national instructions in Bulgaria on the application (in exceptional cases) of escorts, in accordance with Article 23 of the Convention. The Bulgarian Customs authorities informed TIRExB by letter of new guidelines which they had issued in order to ensure that Customs escorts would only be required in exceptional cases, on the basis of risk analysis and taking account of the specific circumstances of the transport at hand, in full application of the provisions of Article 23 of the Convention.
  - At the request of IRU, TIRExB investigated various complaints that transport operators, wishing to enter Albania to import goods under cover of a TIR Carnet were forced either to produce additional information with regard to the imported goods (such as CMR), or to end the TIR transport

and change to a national transit system (T1), requiring the purchase of an additional guarantee through a broker, located at the border, for an amount of around 20 €. In reply to a letter by TIRExB, the government of Albania explained that, since September 2009, Albanian Customs apply an electronic TIR system. Only in cases of non-compliance with the electronic standards, a national transit procedure is initiated.

#### (4) To supervise the functioning of the TIR international guarantee system

- Monitor constantly the settlement of Customs claims, on the basis of information provided by national Customs authorities and the IRU.
- Conduct a survey on Customs claims and the TIR guarantee level covering the years 2007–2010 (2011).
- TIRExB took note of the global situation with regard to Customs claims, as reported by IRU.
- TIREXB continued its critical analysis of the change in global insurer of the TIR system and, inter alia, requested IRU to submit a list of beneficiary associations (including modifications thereto) to TIREXB as part of the obligation in accordance with Annex 9, Part 1 (f) (v). For the future, TIREXB expressed the view that it would appreciate if, in case of prolongation of the contract, the draft text would be presented to TIREXB at an appropriate moment, when there would still be room for its considerations to be taken into account.
- TIREXB conducted an extensive survey on Customs claims and TIR guarantee level covering the years 2007–2010. It noted with satisfaction that 42 countries had replied to the survey. TIREXB requested the secretariat to submit the consolidated results to AC.2 for consideration and, possibly, endorsement. For the future, TIREXB agreed to amend the survey with two questions about pending claims and decided that the questionnaire should be conducted, at least, every two years, at the beginning of each new term of office of TIREXB.
- The Board noted numerous and, sometimes, large differences between the figures reported by countries and IRU statistics and decided that Customs TIR focal points of the countries where those discrepancies were observed should be informed of the differences. The Board recommended that the next survey should be further clarified and cover the period 2009-2012. Furthermore, it stressed that such comparison should be undertaken with the results of future surveys and that, ultimately, TIRExB and IRU statistics on the claims raised during a given year should be very close if not identical.

### (5) To contribute to the computerization of the TIR procedure

• Facilitate the computerization of the TIR procedure by means of supporting the activities undertaken by the Ad hoc Expert Group on

• The Board, as a recurring agenda item, was kept informed of the results of the meetings of the Informal Ad hoc Expert Group on Technical

Technical and Conceptual Aspects of the Computerization of the TIR procedure (GE.1), including but not limited to:

- Finalization of the eTIR Reference Model;
- Cost Benefit Analysis (CBA) of the eTIR Project;
- Offer its good offices to achieve consensus among all stakeholders on the finalization of the eTIR Project.
- Facilitate the computerization of the TIR procedure by actively contributing to drafting the required legal amendments to the TIR Convention.
- Promote the eTIR Project as part of the Board's training and capacity building activities, including the promotion of the use of EDI standards.
- Encourage IT experts to participate, either as eTIR focal point or as national representatives, in the activities undertaken by GE.1.
- Amend and promote the ITDB as one of the future eTIR components.

and Conceptual Aspects of Computerization of the TIR Procedure (GE.1) as well as of further developments in the eTIR Project. In particular, TIRExB followed with interest the discussions in GE.1 on the inclusion of international declaration mechanisms in the scope of the project, eTIR in a Single Window environment, the dematerialization of documents supporting the eTIR Customs declaration as well as the activities of the World Customs Organisation (WCO) Globally Networked Customs (GNC) project and Data Model Project Team (DMPT). The Board encouraged members as well as the secretariat to closely follow the activities of the GNC Ad hoc Group and contribute to its discussions in order to ensure maximum synergy between initiatives developed by WCO in this context and the eTIR Project.

- The Board welcomed the participation of the secretariat in the Data Model workshops and IT conferences organized by WCO in Seattle, United States of America (2011) and in Tallinn, Estonia (2012).
- At the request of the Board, a letter was sent to Director Generals of Customs, outlining the relevance of the eTIR Project for the future of the TIR system and clarifying the importance for each administration to become actively involved in the activities of GE.1 by means of, inter alia, nominating eTIR Focal Points. The Board welcomed the additional nominations of eTIR Focal Points that followed.
- The Board, at various intervals, encouraged its members to either take part in in GE.1 sessions themselves or, alternatively, ensure that colleagues with Customs IT background would attend the sessions.
- The board mandated and financed a Cost Benefit Analysis (CBA) of the eTIR Project. The Board discussed the draft CBA and provided its comments, for consideration by GE.1 and the consultants. In particular, TIRExB stressed that the Executive Summary should be concise and dedicated to an audience of non-technical decision makers. The Board took note with satisfaction that GE.1 requested the secretariat to prepare a new document summarizing and assessing the CBA as well as presenting recommendations.
- The Board was briefed regularly of progress in the so-called "eTIR Pilot Project", between Turkey and Italy (with the assistance of the European Commission and the UNECE TIR secretariat) and requested the secretariat to develop secure web services, allowing authorized IT systems to automatically verify the status of TIR Carnet holders against the ITDB.
- TIRExB took note of developments in the UN development account (UNDA) project "Strengthening the capacities of developing countries and countries with economies in transition to facilitate legitimate border

crossing, regional cooperation and integration".

- ITDB was promoted at various international and national meetings, such as seminars, workshops, etc.
- TIRExB welcomed the finalization of the ITDBonline+ tool and took note, with satisfaction, that a growing number of Contracting Parties started implementing this important IT tool as part of the future eTIR system.
- TIRExB requested the secretariat to prepare first considerations about the possible establishment of a central database on Customs offices and Certificates of Approval with the TIR secretariat, as further contribution to the eTIR Project. It recommended future TIRExBs to seriously consider the establishment of these databases and, possibly, start by undertaking a survey to gather information on national practices regarding the issuance of certificates of approval and on the feasibility of both projects.
- The Board recommended the Woking Party on Customs Questions affecting Transport (WP.30) to urgently start the work on the legal issues related to the Computerization of the TIR procedure and offered its support for this challenging task.

# (6) To support training activities on the application of the TIR Convention, mainly in Contracting Parties where difficulties are experienced or might be expected in this area.

- Organize, possibly in co-operation with the IRU, and substantially contribute to regional and national workshops and seminars on the application of the TIR Convention, where possible with particular focus on technical issues such as the approval of vehicles.
- Update and distribute the TIR Handbook in the official United Nations languages.

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- Prepare and distribute, also via Internet, training material on the application of the TIR Convention.
- A number of regional and national workshops and seminars on the application of the TIR Convention have been conducted (or attended) by the Board members and/or the TIR secretariat, some of which in co-operation with the IRU: Bosnia and Herzegovina (March 2011), Tajikistan (March 2011), United States of America (May 2011), Kazakhstan (July 2011); Serbia (July 2011), Azerbaijan (September 2011), Estonia (May 2012). Jordan (May 2012), Tajikistan (June, July and October 2012), Kyrgyzstan (July 2012), the former Yugoslav Republic of Macedonia (July 2012), Ukraine (September 2012), Armenia (October 2012), Belgium (December 2012).
- The TIRExB updated the following examples of best practice:
  - Application of Article 11 of the Convention (Chapter 5.7 of the TIR Handbook;
  - Application of Article 38 of the Convention (Chapter 5.8 of the TIR Handbook;

- Inquiry procedures in the European Union and the Russian Federation (Chapter 5.4. of the TIR Handbook);
- The TIRExB, after extensive discussions, finalized its activity on the procedure to be followed in case of the suspension of the guarantee on the territory of a Contracting Party and requested the secretariat to submit it to AC.2 for consideration and, possibly, endorsement (new Chapter 5.11 of the TIR Handbook).
- On behalf of TIRExB, the TIR secretariat has compiled and published TIR related training material on the TIRExB website at www.unece.org/transport/areas-of-work/tir/tirtraining/tirtrainingenglish.html
- At the request of TIRExB, the secretariat started preparations to assist the Finnish Customs authorities in conducting, in the near future, a seminar on the technical requirements for TIR approved vehicles (possibly in the first half of 2013.
- TIREXB finalized its assessment of a WCO e-learning course on TIR and took note, with satisfaction, that 88 of the 113 comments made by TIREXB had been taken over by WCO and IRU. For the future, TIREXB invited WCO to consult with TIREXB at any time, with the aim to increasing the overall quality of the course for the purpose of Customs training.

# (7) To facilitate the settlement of disputes between Contracting Parties, associations, insurance companies and international organisations without prejudice to Article 57

- Analyse and monitor disputes referred to the Board and make recommendations (if necessary) to facilitate their settlement.
- Clarify procedures prior to a suspension of the guarantee on the territory of a Contracting Party.
- The TIRExB, after extensive discussions, finalized its activity on the procedure to be followed in case of the suspension of the guarantee on the territory of a Contracting Party and requested the secretariat to submit it to AC.2 for consideration and, possibly, endorsement.
- As a next priority issue, TIRExB decided to assess if/how competent authorities can take measures to monitor the financial status of national associations.
- TIRExB took note of various issues raised by IRU on problems between the Greek national association (OFAE) and the national competent authorities. In particular, these problems concern: (a) The fact that Greek authorities set the price of TIR Carnets; (b) The conditions and requirements of the agreement between Greek Customs authorities and OFAE, obliging OFAE to annually deposit 20% of its revenue on TIR Carnets with the Greek government, in addition to the guarantee of

€600,000 deposited with the Greek Ministry of Finance. TIRExB informed OFAE that, further to the provisions of Annex 9, Part I of the Convention, national competent authorities can impose additional conditions and requirements to the national association in order to be granted the authorization to issue TIR Carnets and to act as guarantor. In case OFAE remains of the firm opinion that the imposed conditions are disproportionate to the scope of the authorization, it should follow national procedures to seek renegotiation of or withdrawal from the authorization. In particular, though it is correct that, in accordance with Annex 8, Article 10 (h), it is the task of TIRExB to monitor the price of TIR Carnets, this does not mean that TIRExB is competent to judge the price of TIR Carnets in a given country. The same applies to the requirement of the deposition of guarantees for national associations to cover their liabilities to the satisfaction of the national competent authorities. TIRExB's mandate does not allow it to go beyond establishing the fact that also other countries impose such guarantees.

- TIREXB is continuing discussions towards addressing the on-going problems in the Russian Federation (raised both by the Polish and Turkish guaranteeing associations) with regard to the application and practical organization of Customs escorts. Due to the inability of Customs to organize such escorts themselves, transporters are forced to 'voluntarily' terminate the TIR transport and start a national transit procedure (with its corresponding guarantee system) and, in some cases, have to accept an escort with long delays and, often, elevated costs, organized by a private company. In view of the fact that there seems to be a deadlock situation, considering that already some years ago, TIRExB had approached the Customs authorities of the Russian Federation on this issue, but without any success, TIRExB invited IRU to consider if it could not assist individual transport operators in starting legal proceedings in the Russian Federation, challenging that the imposition of private services by Customs constitutes a violation of national anti-trust legislation.
- TIRExB started considering a problems faced by Polish operators in the territory of Turkey in relation to the return of TIR Carnets upon the termination of TIR transports. In a first reaction, Mr. Köseoglu (Turkey) informed that he had received from the concerned authorities replies similar to those given to ZMPD, thus making it clear that further investigation was required. TIRExB thanked Mr. Köseoglu for his commitment to further investigate the cases and noted, as a first assessment, that the reported cases seem to have various similarities, such as the Customs offices concerned, the fact that, mostly, a Customs broker is involved in the process and that the problems mainly seem to evolve around the termination of transports of

live animals.

#### (8) To monitor the application of the Electronic Data Interchange control system for TIR Carnets.

- Continue activities, in co-operation with the IRU, towards the full implementation of an international Electronic Data Interchange (EDI) control system for TIR Carnets, as foreseen by Annex 10 to the TIR Convention.
- Monitor performance and give feedback to the Contracting Parties.
- Study, with the support of IRU, how the EDI control system for TIR Carnets is being used by the national issuing associations for the purpose of fraud prevention.

Regular briefings by IRU at sessions of WP.30 and AC.2.

#### (9) To supervise the centralised printing and distribution of the TIR Carnets, including the monitoring of the price of TIR Carnets

- Monitor the annual numbers of TIR Carnets distributed to various Contracting Parties, broken down by type (i.e., 4-, 6-, 14- or 20-voucher TIR Carnets).
- Monitor the price of TIR Carnets at international level (i.e., ex-IRU price) on the basis of information to be reported by IRU annually or when modified.
- Study all the relevant issues concerning the price of TIR Carnets at the "ex-national association" level.
- Approve any proposed modifications to the TIR Carnet in advance of its introduction and distribution.
- Conduct a survey on the price of TIR Carnets at the national level (2012)
- The Board noted, with satisfaction, the entry into force of the provision of Annex 9, Part I, Article 3 (vi), stipulating that national associations provide TIRExB annually, as per 1 March, with the price of each type of TIR Carnet it issues. At the same time, TIRExB noted that not many associations had done so of their own accord and requested the secretariat to send a letter to Customs administrations, reminding them of this requirement from the Convention and requesting them to obtain the information from their national associations for transmission to TIRExB. The Board decided that in the future such reminders would be send after the official transmission deadline, first to guaranteeing associations, possibly via the IRU, and, only in a second stage and in cases of noncompliance, involve Customs administrations.
- TIRExB took note of various issues raised by IRU on problems between the Greek national association (OFAE) and the national competent authorities. In particular, these problems concern: (a) The fact that Greek authorities set the price of TIR Carnets; (b) The conditions and requirements of the agreement between Greek Customs authorities and OFAE, obliging OFAE to annually deposit 20% of its revenue on TIR Carnets with the Greek government, in addition to the guarantee of €600,000 deposited with the Greek Ministry of Finance. TIRExB informed OFAE that, further to the provisions of Annex 9, Part I of the Convention, national competent authorities can impose additional conditions and requirements to the national association in order to be granted the authorization to issue TIR Carnets and to act as guarantor. In case OFAE remains of the firm opinion that the imposed conditions are disproportionate to the scope of the authorization, it should follow national

procedures to seek renegotiation of or withdrawal from the authorization. In particular, though it is correct that, in accordance with Annex 8, Article 10 (h), it is the task of TIRExB to monitor the price of TIR Carnets, this does not mean that TIRExB is competent to judge the price of TIR Carnets in a given country. The same applies to the requirement of the deposition of guarantees for national associations to cover their liabilities to the satisfaction of the national competent authorities. TIRExB's mandate does not allow it to go beyond establishing the fact that also other countries impose such guarantees.

(10) To maintain the central record for dissemination to Contracting Parties of information on all rules and procedures prescribed for the issue of TIR Carnets by associations, as far as they relate to the minimum conditions and requirements laid down in Annex 9

Input to be provided by the IRU in case of changes.

- (11) To provide support in the application of specific provisions of the TIR Convention
- On request, draft recommendations and/or examples of best practice on the application of specific provisions of the TIR Convention.
- Review of the example of best practices on inquiry procedures.
- At the request of the Bulgarian national association (AEBTRI) and with the full assistance of the Customs authorities of Turkey, the Board extensively discussed various issues related to the existing example of best practice on the application of Article 38 of the Convention. As a result, TIRExB decided to amend the existing example of best practice and requested the secretariat to submit it to AC.2 for consideration and, possibly, endorsement.
- TIRExB reviewed and amended the two examples of best practice on inquiry procedures (EU and the Russian Federation) and requested the secretariat to submit them to AC.2 for consideration and, possibly, endorsement.
- TIRExB took note of an issue raised by the Greek national association (OFAE), reporting on problems encountered by Greek operators in Ukraine with regard to the acceptance of the TIR Certificate of Approval for vehicles with sliding sheets. After a first exchange of letter with the authorities concerned, TIRExB was unable to pursue the issue due to the lack of substantial information on individual cases.
- TIRExB monitored problems following the temporary issuance (between May 2010 and June 2011) in two copies of TIR Certificates of Approval in the Russian Federation. Although this practice had been discontinued and companies had been requested to return the second copy, double copies continued to appear, leading, potentially, to abuse in cases where defects have been noted by Customs authorities on one original, but fail to be recognized by others, which are presented with the other, clean,

original.

- The Board took note of an issue raised by the national association of the former Yugoslav Republic of Macedonia (AMERIT) due to strikes in 2011 by Greek Customs services, but established that it was not competent to deal with this issue, as it falls outside the scope of application of the TIR Convention.
- TIRExB considered the issue of validity of the TIR Carnet in relation to a number of cases where the TIR Carnet holder was using rented vehicles, belonging to another, sometimes even foreign, company. TIRExB confirmed that, in accordance with the provisions of Articles 6 and 9 of the Convention, any TIR Carnet, issued by an authorized national association, affiliated to the same international organization and issued to an authorized TIR Carnet holder, bears a valid guarantee, as long as the TIR Carnet is accepted by the competent authorities of a Customs office of departure within the deadline of validity, fixed by the issuing national association.
- TIRExB started considerations on the issue of conformity of the use of additional guarantees with the provision of Article 4 of the Convention. Not in a position to agree on the best way forward, the Board recommended the future TIRExB to continue the discussion aimed at clarifying the provisions of Article 4 while taking into consideration AC.2's discussion on the guarantee level.
- The Board took note of problems raised by the Greek national association (OFAE) and IRU, related to two unsettled claim cases in Greece. Without prejudice to the specific cases at stake, TIRExB confirmed that, as a rule, Customs authorities, not having been able to claim payment from the person(s) directly liable and in the absence of satisfactory proof from the national association with regard to the legality of a pending claim, have the right to claim payment from the national association in accordance with the provisions of Article 11, paragraph 1. In such cases, unless it starts legal proceedings in accordance with the provision of Article 11, paragraph 2, the national association must pay the claim within a period of three months, in accordance with the provision of Article 11, paragraph 3.
- TIRExB requested the secretariat to send a letter to the competent authorities of all Contracting Parties, with a copy to national associations, in the beginning of 2013, in order to ensure that the obligation to provide the Board with data on the price of TIR Carnets they issue (Annex 9, Part I, paragraph 3, subparagraph (vi)) is complied with as of 2013.
- TIRExB started considering the possibilities of introducing the concepts of authorized consignor and consignee within the context of the

TIR Convention. TIRExB was of the view that future discussions should first focus on the relevance of introducing these concepts and then, as a second step, assess which amendments would be required to fully accommodate them within the scope of the TIR Convention. As a first step, TIRExB invited IRU to submit, for information, its considerations on the introduction of authorized consignor within the current text of the TIR Convention.

#### B. Activities of a limited duration

## (1) Preparation of an example of best practices on the application of Article 11 of the Convention (recovery of claims from national associations)

- Draft an example of best practice and submit to the TIR Administrative Committee for adoption.
- The Board analyzed in detail the existing example of best practice on Article 11, containing "recommendations for improvement of communication between national competent authorities and national guaranteeing associations" (Chapter 5.7 of the TIR Handbook). The Board considered the existing recommendations as providing a good basis for the application of Article 11, but questioned their practical use, mainly due to the absence of a specimen notification letter. The Board amended the example of best practice with such specimen notification letter and requested the secretariat to submit it to AC.2 for consideration and, possibly, endorsement.

### (2) Implementation of the intermodal aspects of the TIR procedure

- Prepare guidelines for the TIR Administrative Committee how to promote the intermodal use of the TIR Carnet.
- The TIRExB, after introductory discussions on the issue, assessed that the term "intermodal" (the movement of goods in one and the same loading unit or road vehicle, which uses successfully two or more modes of transport without handling the goods themselves in changing mode) seemed to better reflect the options by the TIR Convention than the term "multimodal", which explicitly allows for the use of subcontractors. TIRExB decided that the best way forward to pursue the efforts to draft an example of best practice of an intermodal TIR transport by means of a combined road-rail transport would be to conduct a short survey among concerned stakeholders in the transport industry (logistics companies and multimodal transporters), with the aim to determine if there is a specific demand from the transport industry for a single intermodal Customs document and accompanying guarantee.
- TIRExB requested the secretariat to finalize the survey, prepare a web-based version and proceed, in liaison with IRU, with its dissemination. IRU reconfirmed its interest in the issue and its availability to closely work together with the secretariat in order to obtain maximum response to the

survey. TIRExB noted with satisfaction that the secretariat contacted numerous organizations in the fields of transport (all modes) and logistics, requesting their assistance to disseminate the survey and encourage companies to fill it in. It also welcomed the preliminary results (until 1 February 2013) presented by the secretariat, while recalling that the deadline to reply to the survey was 1 March 2013.

• The Board recommended the future TIRExB to consider the implementation of the intermodal aspects of the TIR procedure, including the analysis of the final results of the survey, alongside with the issue of subcontractors.

- (3) Raise visibility of the work of TIRExB
- Identify measures to raise the visibility of TIRExB and its activities.
  - TIREXB took note of the absence of a particular TIREXB member from a Contracting Party at one of its sessions and was informed of a visit by the Secretary General of IRU to that Contracting Party in which he had raised issues related to the functioning of the TIR system in that country. As a result, TIREXB issued a statement, reminding countries of their pledge to provide TIREXB members unimpeded opportunity to attend TIREXB sessions or be engaged in any other TIREXB activity and noting, with regret, that there are repeated signs that the international organization authorized by Contracting Parties to manage the international guarantee system is using its dominant position to directly influence the course of the political decision making process, which should remain the sole prerogative of the Contracting Parties to the TIR Convention. In this context, TIREXB recalled that, according to Explanatory Note 0.6.2 bis-2 and the UNECE/IRU agreement, IRU must respect the competencies of the Contracting Parties to the TIR Convention.
  - Further to complications encountered as a consequence of the resignation of a TIRExB member before the end of his term of office, TIRExB decided to amend the heading "Representation" of its Rules of Procedure and accepted a proposal for a new Explanatory Note to Annex 8, Article 9, paragraph 2. TIRExB requested the secretariat to submit the proposal to AC.2 for consideration and, possibly, approval.
  - Further to complications encountered as a consequence of the resignation of a TIRExB member before the end of his term of office, TIRExB decided to amend the heading "Representation" of its Rules of Procedure and accepted a proposal for a new Explanatory Note to Annex 8, Article 9, paragraph 2. TIRExB requested the secretariat to submit the proposal to AC.2 for consideration and, possibly, approval.
  - With regard to the repeated absences of Mr. V. Bondar (Ukraine) and Mrs. L. Korshunova (Russian Federation), without providing any

information, TIRExB requested the secretariat to send a letter to the respective Customs administrations, expressing the Board's dissatisfaction with this situation, which seriously impacts its credibility and functioning.

• The Board encouraged its members to consider taking part in TIRExB activities, e.g. seminars, in the future.

#### (4) Self-evaluation

Prepare a report, providing a quantitative and qualitative assessment
 of the Board's achievements during its 2011–2012 term of office in relation to its mandates according to the TIR Convention and submit to the TIR Administrative Committee for endorsement.

- Number of meetings: 7
- Number of participants: 54
- Number of meeting days: 10
- Number of Informal documents: 20 (2011), 29 (2012), 2 (2013)
- Number of Explanatory notes adopted: 1
- Number of comments adopted: 0
- Number of recommendations adopted: 1
- Number of best practices adopted: 3
- Number of surveys conducted: 1 completed (Customs claims and the TIR guarantee level) and 1 in progress (intermodal application of the TIR Convention)
- Number of national control measures analysed: 4
- Number of seminars organized or attended: 2 (2011); 2 (2012)
- Number of authorized TIR Carnet holders registered with the International TIR Data Bank (ITDB): 34,289.
- The Board prepared this self-evaluation report and the list of recommendations for future TIRExBs (Annex II) for endorsement by AC.2.

#### II. Recommendations for future TIRExB's

- 1. In view of the practical need for guidance on issues regarding the application of the TIR Convention, future TIRExBs are recommended to dedicate a substantial part of their activities to the development of best practices.
- In order to ensure timely and quality outcomes and avoiding postponing discussions unnecessarily, whenever deemed necessary, future TIRExBs are recommended to convene three days meeting or increase the number of meetings per year. Moreover, in order to keep abreast with practice, future TIRExBs are recommended to convene at least once a year a meeting outside of Geneva including field visits.
- Considering that the TIR procedure does not function in isolation but is part of a chain of Customs procedures, it is recommended that future TIRExBs also study possible repercussions on preceding or consecutive Customs procedures before finalizing its discussions, where appropriate.
- 4. In order to improve the functioning of TIRExB and the impact of its considerations, it is recommended that future TIRExBs ensure full and equal engagement of all individual TIREXB members in its activities and, at the same time, stress the importance of qualitative and constructive contributions by the observer.
- In order to ensure the adequacy of the TIR Convention with current technologies used in Customs administrations worldwide, future TIRExBs are recommends to reinforce their role in the computerization process of the TIR procedure and to dedicate more time and resources towards the establishment of the eTIR international system as well as support of the required legal work.
- 6. The TIRExB, during its 2013-2014 term of office, is invited to address the following issues:
  - the use of authorized consignors and consignees in the context of the TIR Convention;
  - the survey on Customs claims covering the period 2009-2012;
  - the use of the TIR system for intermodal transport taking into account the role of subcontractors;
  - full computerization of the TIR procedure, including the legal framework to govern such a system and the development of databases supporting the computerization process;
  - continuation of the discussions aimed at clarifying the provisions of Article 4;
  - the legal aspects of implementing the TIR procedure in Customs and Economic Unions which may involve amending the TIR Convention;
  - the improvement and dissemination to Customs Officials of training material regarding the approval of road vehicles and the eventual publication of a special handbook (paper or electronic);
  - adapting the TIR procedure to modern business, logistics and transport requirements, including intermodal transport;
  - further promote the ITDBonline+ application;
  - to effectively monitor the issuance and pricing of TIR Carnets, in particular analyse the prices of TIR Carnets transmitted annually by guaranteeing associations.

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