Achieving Better Quality Regulations

Incorporating risk assessment tools in RIA to prepare better rules

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Risk in Regulatory Impact Assessments (RIA)

- Endorsed in 2005 OECD Guiding Principles for Regulatory Quality and Performance
- Risk assessment helps avoid opportunity costs of regulatory failure:
 - Failing to regulate when there is a need (type 1 error)
 - Regulating when there is no need (type 2 error)
- "Quantitative risk assessment improves the capacity of a government to focus on the most important risks and reduce them at lowest cost while identifying those risks that fall below a threshold justifying government action." OECD 2002
- RIA has been adopted by all OECD countries for <u>at least some</u> forms of new regulation
- But formal risk assessment not comprehensively applied



Uptake of RIA in OECD Countries





Steps in Regulatory Impact Assessment

- 1. Problem definition
- 2. Objectives of Government action
- 3. Consideration of alternative options
- 4. Impact analysis costs, benefits and risk
- 5. Consultation
- 6. Recommendation
- 7. Implementation and review



Risk analysis is in all steps in a RIA

1. Defining the problem

- What will occur under a 'do nothing scenario'?
- What is the probability that the outcome will occur?
- How serious is the harm or injury that could occur?
- How widespread will it be and who will be affected?
- What is the level of uncertainty?

2.Govt objectives are often to "reduce risk"

- Any reduction in risk involves costs
- Need to determine how much risk is acceptable
- What is the value of the risk cost trade-off?
- Goal should be the minimum effective regulation to meet objectives



Analyse the impacts of alternatives

3. Alternative Options

- Risk avoidance prohibit activity
- Risk transfer cause another party to accept the risk (contracts, compulsory insurance, privatization)
- Risk retention accept the loss from the risk event
- Risk reduction reduce the probability of the risk event (licensing, codes and standards, enforcement strategies)

4. Impact Analysis

- Calculate costs and benefits of each option; show net benefit
- Sensitivity analysis can reveal implications of uncertainty for decision makers



Promoting Transparency

5. Consultation

- Explore the consequences and probabilities of risk for each option analyzed
- Obtain feedback from all groups likely to be affected
- Seek expert opinions

6. Recommendation

 Select option with highest net benefit, only after accounting for risk in the analysis

7. Build in implementation and review

- Was the risk adequately identified?
- Has government intervention been effective?
- New science what has changed, is it still appropriate?



But not without its challenges...

Managing complexity

- Getting the right data can be difficult
 - But the systematic framework of a risk assessments can be still be useful
- Develop in house risk tools
 - Even simple approaches have merit
- Build the capacity for risk assessment over time
 - Post implementation reviews reveal lessons
- Recognize that risk based processes require regulators and politicians to take risks
 - Manage communication of risk cost trade offs

